



CONTRA COSTA COUNTY

AGENDA

Community Advisory Board on Public Safety

Thursday, May 15, 2025

11:00 AM

50 Douglas Dr., Martinez |
<https://us06web.zoom.us/j/84706790338>
Webinar ID: 847 0679 0338

Programs & Services Subcommittee Meeting

Agenda Items: Items may be taken out of order based on the business of the day and preference of the Committee

1. Roll Call and Introductions
2. Public comment on any item under the jurisdiction of the Committee and not on this agenda (speakers may be limited to two minutes).
3. CONSIDER approving the Record of Action from March 20, 2025, CAB [25-1878](#)
Programs & Services Subcommittee Meeting.
Attachments: [DRAFT CAB Programs & Services Record of Action - March 20, 2025](#)
4. Discuss CAB Programs & Services Work Plan [25-1879](#)
Attachments: [DRAFT CAB Program & Services Work Plan 2024](#)
[Community Advisory Board \(CAB\) Priorities 2025](#)
5. Discuss Report on AB 109 Provider's Challenges [25-1880](#)
Attachments: [FY23-24 AB 109 Provider's Challenges](#)
6. Discuss Site Visit Process [25-1881](#)
Attachments: [Site Visit Process Questions](#)
7. Develop Questions for the In-Custody Survey Process [25-1882](#)
Attachments: [FY 23-24 CAB In-Custody Survey Report](#)
[In-Custody Survey Findings - Women](#)
[In-Custody Survey: Process and Clarification Questions](#)
8. Discuss Scheduling the June Meeting for the CAB Programs & Services Subcommittee

9. Adjourn

The Committee will provide reasonable accommodations for persons with disabilities planning to attend the Committee meetings. Contact the staff person listed below at least 72 hours before the meeting. Any disclosable public records related to an open session item on a regular meeting agenda and distributed by the County to a majority of members of the Committee less than 96 hours prior to that meeting are available for public inspection at 50 Douglas Drive, Martinez, California 94553, during normal business hours. Staff reports related to items on the agenda are also accessible online at www.contracosta.ca.gov. If the Zoom connection malfunctions for any reason, the meeting may be paused while a fix is attempted. If the connection is not reestablished, the committee will continue the meeting in person without remote access. Public comment may be submitted via electronic mail on agenda items at least one full work day prior to the published meeting time.

For Additional Information Contact:

Gariana Youngblood,
gariana.youngblood@orj.cccounty.us



CONTRA COSTA COUNTY

1025 ESCOBAR STREET
MARTINEZ, CA 94553

Staff Report

File #: 25-1878

Agenda Date: 5/15/2025

Agenda #: 3.

Advisory Board: CAB Programs & Services Subcommittee

Subject: Record of Action - March 20, 2025

Presenter: Tiffany Anaya

Information:

CONSIDER approving the Record of Action from the March 20, 2025, CAB Programs & Services Subcommittee meeting.

Referral History and Update:

County ordinance requires that each County body keep a record of its meetings. Though the record need not be verbatim, it must accurately reflect the agenda and decisions made in the meeting. Attached for the Subcommittee's consideration is the Record of Action for the Subcommittee's March 20, 2025, meeting.

Recommendation(s)/Next Step(s):

Review and provide any edits/corrections, if necessary, before approval.



CONTRA COSTA COUNTY

Committee Meeting Minutes

Community Advisory Board on Public Safety

Thursday, March 20, 2025

11:00 AM

50 Douglas Dr., Martinez |
<https://us06web.zoom.us/j/81183774364>

Call in: (669) 900-6833 |

Meeting ID: 811 8377 4364 |

Access Code: 116186

Programs & Services Subcommittee Meeting

Agenda Items: Items may be taken out of order based on the business of the day and preference of the Committee

Tiffany Anaya called the meeting to order at 11:02 a.m.

1. Roll Call and Introductions

Present

Tiffany Anaya, Wilanda Hughes, Rena Hurley, and Rena Moore

2. Public comment on any item under the jurisdiction of the Committee and not on this agenda (speakers may be limited to two minutes).

No public comment

Discussion: See video for more information: <https://youtu.be/LDbA7ZGrHck>

3. CONSIDER approving the Record of Action from February 20, 2025, CAB [25-976](#)
Programs & Services Subcommittee Meeting.

Attachments: [DRAFT CAB Programs & Services Record of Action - February 20 2025](#)

Motion: Hughes

Second: Moore

Aye: Anaya, Hughes, Hurley, and Moore

Result: Passed

4. Discuss CAB Programs & Services Work Plan [25-977](#)

Attachments: [DRAFT CAB Program & Services Work Plan 2024](#)
[Community Advisory Board \(CAB\) Priorities 2025](#)

Public comment received

Discussion: See video for more information: <https://youtu.be/LDbA7ZGrHck>

5. Discuss Site Visit Process and Timeline

Public comment received

Discussion: See video for more information: <https://youtu.be/LDbA7ZGrHck>

6. Discuss In-Custody Survey Report & Findings

25-978

Attachments: [FY 23-24 CAB In-Custody Survey Report](#)
[In-Custody Survey Findings - Women](#)

Public comment received

Discussion: See video for more information: <https://youtu.be/LDbA7ZGrHck>

7. Discuss Report on AB 109 Provider Challenges

25-979

Attachments: [FY 23-24 AB 109 Provider Challenges](#)

No public comment

Discussion: See video for more information: <https://youtu.be/LDbA7ZGrHck>

8. The next meeting is currently scheduled for Thursday, April 17, 2025, at 11 a.m.

Next steps:

- Discuss AB 109 Provider's Challenges
- Discuss Site Visit Process
- Finalize questions for Jody / In-custody Survey (timeline)
- Revisit CAB Programs & Services Work plan

Adjourn

The meeting was adjourned at 12:32 p.m. by Tiffany Anaya. The next scheduled meeting of the Subcommittee is Thursday, April 17, 2025, at 11 a.m.

The Committee will provide reasonable accommodations for persons with disabilities planning to attend the Committee meetings. Contact the staff person listed below at least 72 hours before the meeting. Any disclosable public records related to an open session item on a regular meeting agenda and distributed by the County to a majority of members of the Committee less than 96 hours prior to that meeting are available for public inspection at 50 Douglas Drive, Martinez, California 94553, during normal business hours. Staff reports related to items on the agenda are also accessible online at www.contracosta.ca.gov. If the Zoom connection malfunctions for any reason, the meeting may be paused while a fix is attempted. If the connection is not reestablished, the committee will continue the meeting in person without remote access. Public comment may be submitted via electronic mail on agenda items at least one full work day prior to the published meeting time.

For Additional Information Contact:

Gariana Youngblood, Committee Staff
gariana.youngblood@orj.cccounty.us



CONTRA COSTA COUNTY

1025 ESCOBAR STREET
MARTINEZ, CA 94553

Staff Report

File #: 25-1879

Agenda Date: 5/15/2025

Agenda #: 4.

Advisory Board: CAB Programs & Services Subcommittee

Subject: Programs & Services Work Plan

Presenter: Tiffany Anaya

Information:

Review and discuss the work plan for the CAB Programs & Services Subcommittee.

Referral History and Update:

CAB Subcommittees (i.e. Program & Services; Policy & Budget; and Outreach & Community Engagement) were tasked with reviewing their work plans to identify their priorities for the remainder of the year.

Recommendation(s)/Next Step(s):

Debrief and update the work plan to align with the CAB Subcommittees' priorities for 2025.

CAB Programs & Services Subcommittee – 2024 Work Plan

Initiative	Sub-Tasks/Benchmarks	Timeline	Responsible Persons/Resources
Advocacy and Support of CAB Policy Platform	<p>Undertake and brainstorm priority projects and advocacy:</p> <ul style="list-style-type: none"> ➤ Expanding Housing resources within the County for reentry beyond AB 109 (support best practice program models, governance structures, make recommendations) ➤ Expanding Restorative Justice within the County (support best practice program models, governance structures, make recommendations) ➤ Collaborate w/ Other External Boards, Committees or Work Groups (i.e., Measure X CAB) ➤ Implicit Bias Training for CAB board members and CBO's that are receiving AB 109 funding ➤ ADA Compliances for CBO's receiving AB109 Funding- i.e., wheelchair accessibility if serving individuals daily as well as Recovery Homes with ADA compliances for those needing special accommodations ➤ Presentations from all CBO's receiving funding to make presentations before the full CAB 	Ongoing	All
Conduct Survey of Program Service Needs and Present Findings – Government and CBO	<ul style="list-style-type: none"> ➤ Programs and Services Qualitative Survey: <ol style="list-style-type: none"> 1. Develop Survey for CBO's and In-Custody Participants 2. We will disseminate to AB109 funded agencies and government departments who work with reentry population 3. Analyze 4. Present CAB with findings/recommendations as related to budget/funds allocations, program success, challenges, etc. 	<p>Government Agencies & CBOs: Survey finalized by April</p> <p>May Responses (2-week response period)</p> <p>June Findings</p>	All & ORJ

Promote a Comprehensive Needs Assessment	<ul style="list-style-type: none"> ➤ Programs and Services Qualitative Data Collection: <ol style="list-style-type: none"> 1. Conduct qualitative interviews with providers as needed post survey findings 2. Analyze 3. Present CAB with findings/recommendations as related to budget/funds allocations, program success, challenges, etc. ➤ Look at local and regional needs assessment to reentry population/programs: <ol style="list-style-type: none"> 1. Survey Local CABs (e.g., San Francisco, Alameda, etc.) ➤ Provide findings to Policy and Budget Subcommittee ➤ Develop a script and set up appointments to visit CBS's and present a report out to the committee. 	<p>August</p> <p>In time for inclusion in CAB'S Policy Brief and/or and Budget Proposal to CCP</p>	<p>All:</p> <p>CBO Site Visits:</p>
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2025 Community Advisory Board (CAB) Priorities

- Ambassador – early strategy and calendar (**OCEC**)
- Develop calendar across committees (**CAB Chair**)
- Update drive (**CAB Leaders & ORJ**)
- Develop Process for Site Visits (**P&S**)
- Continued monitoring of one-time 15 million (**P&B / P&S**)
- Prioritize external meetings & community outreach & materials (**OCEC**)
- County Department Budget analysis (**P&B**)
- Follow-up on Programs response to disabilities (**P&S**)
- Mapping progress on recommendations to date (**P&B**)
- Updating Service grid (**CAB Chair & P&S**)



CONTRA COSTA COUNTY

1025 ESCOBAR STREET
MARTINEZ, CA 94553

Staff Report

File #: 25-1880

Agenda Date: 5/15/2025

Agenda #: 5.

Advisory Board: CAB Programs & Services Subcommittee

Subject: AB 109 Provider's Challenges

Presenter: Tiffany Anaya

Information:

Review and discuss the report on AB 109 Provider Challenges.

Referral History and Update:

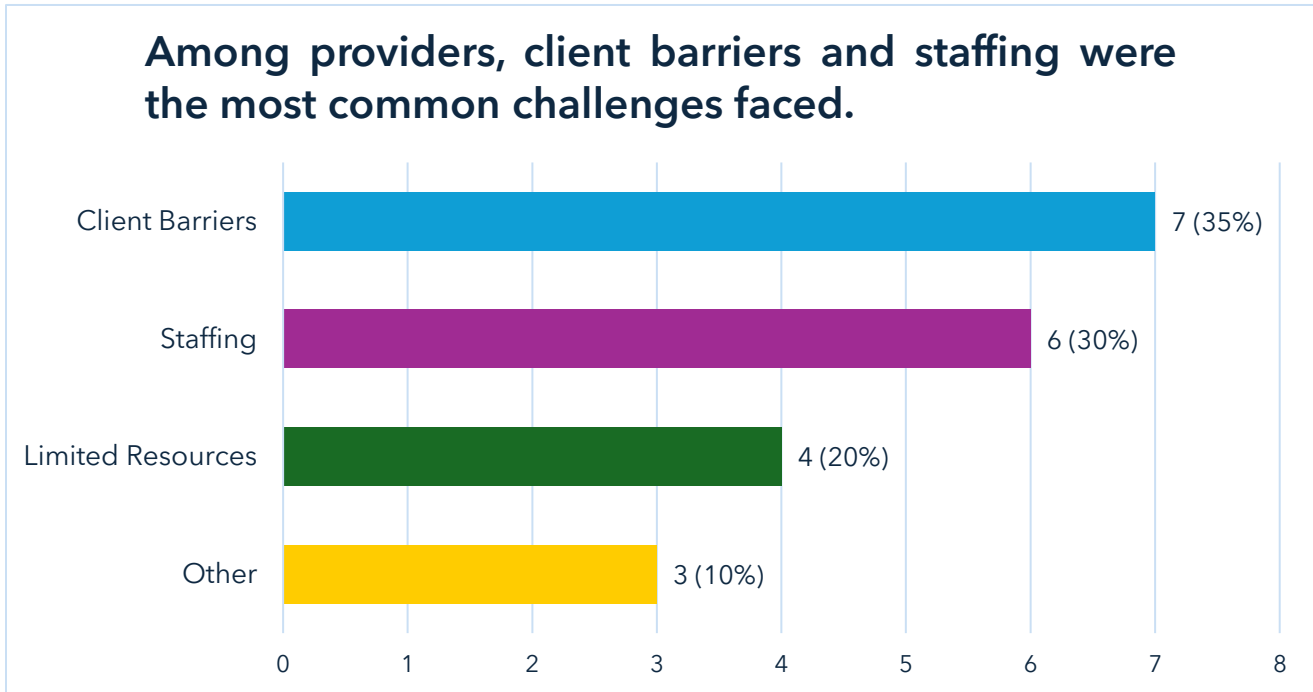
The CAB Programs & Services Subcommittee developed a survey for service providers to better understand their experiences and challenges in serving the justice-impacted population. The goal is to identify these challenges and explore ways to enhance support for their organizations, enabling them to more effectively support the population.

Recommendation(s)/Next Step(s):

Debrief the AB 109 Providers report and draft targeted questions for the site visit.

AB 109 PROVIDERS CHALLENGES FY23-24

During fiscal year 2023-24, the County's contracted AB 109 providers reported challenges they experienced in their semi-annual reports collected by ORJ. Four (4) common themes were identified as challenges experienced by providers: Client Barriers, Staffing, Limited Resources, and Other challenges.



CLIENT BARRIERS

Providers consistently reported client barriers as significant challenge throughout the fiscal year. These barriers, as detailed in the narrative reports, encompassed issues such as lack of stable housing, inadequate transportation, mental health concerns, substance use, permanent disabilities, and absence of proper identification documents.

“Challenges include addressing clients with undiagnosed mental health, substance use disorder, and permanent disabilities with limited fixed income. Clients need livable-wage jobs, training, and education. High rents and private major landlords do not budge on credit and income ratio requirements compared to the population that needs the housing.”

“Behavioral health and housing continue to be the biggest challenges faced by most of the population we serve.”

“Untreated mental health concerns and housing instability remain pressing issues in the communities around our (. . .) offices. Many individuals seeking our services prioritize housing as their main concern, which can affect their ability to fully participate in our programs.”

STAFFING

Similarly, providers also expressed staffing challenges including difficulties with hiring, retention, high turnover rates, and the need for additional staff training.

“I have been trying to fill our vacant [position] for the past year. Job Postings have and continue to be on our website, Indeed and I reached out to ORJ and it was posted on their webpage. Resumes come through, however most of them do not meet the basic qualifications of the position.”

“... we often see staff move on to higher-paying positions, particularly with county agencies. While this reflects the success of our training programs and sometime provides internal opportunities for advancement, the rate of turnover also necessitates continuous efforts to maintain operational stability and ensure that our programs continue to run smoothly.”

LIMITED RESOURCES

Providers also identified limited resources as another significant challenge experienced during the fiscal year, specifically noting constraints in funding capacity and housing availability.

“... County shelters remain at capacity leaving our main source of support local shelters, (Bay Area Rescue Mission). This challenge alone has a rippling effect as it contributes to instability resulting in members not looking for employment, having warm meals to eat, and maintaining healthy hygiene habits to name a few. It has also been difficult connecting our members to mental health services with the current referral process in place and one clinician countywide.”

“The AB 109 reentry housing providers in our network have shared that the funds provided for this program have been depleted. They have not been accepting referrals in the last few months. This has been a disadvantage for individuals who do not have family or friends to support them, and it exacerbates their challenges of recidivism, and loss of contact with services.”

OTHER

Other challenges experienced by providers during the fiscal year included lack of client engagement, client preferences, and issues with data collection processes.

“Tracking clients has proven challenging, despite our efforts to make multiple contact attempts and leave voicemails upon receiving referrals.”

“Another area of concern is participants who may need a lower level of care and who may be eligible for sober living are not utilizing this opportunity to have a safe and clean environment to reside. The money is available to support them as they make efforts to get back on their feet, but some would rather make other living arrangements that may not always be in their best interest.”



CONTRA COSTA COUNTY

1025 ESCOBAR STREET
MARTINEZ, CA 94553

Staff Report

File #: 25-1881

Agenda Date: 5/15/2025

Agenda #: 6.

Advisory Board: CAB Programs & Services Subcommittee

Subject: Site Visit Process Questions

Presenter: Tiffany Anaya

Information:

Review and refine the site visit questions and discuss the overall purpose and proposed timeline for the CAB Programs & Services site visit process.

Referral History and Update:

The CAB Programs & Services Subcommittee's priority for the year is to refine its site visit process by clarifying its purpose, drafting standardized questions, and establishing a clear timeline. These improvements aim to enhance and standardize the site visits, enabling a better understanding of the services provided to the justice-impacted population.

Recommendation(s)/Next Step(s):

Review and debrief the site visit purpose, timeline, and questions before finalizing.

Site Visit Process Questions:

1. How does your organization collaborate with partners and external agencies?
2. Does your organization offer gender-specific services? If so, what gender-specific services are provided?
3. How does your organization communicate with partners, participants, and the broader community? How frequently does this communication take place, and what types of information are typically shared with each group?
4. What referral systems does your organization have in place to support individuals with disabilities?



CONTRA COSTA COUNTY

1025 ESCOBAR STREET
MARTINEZ, CA 94553

Staff Report

File #: 25-1882

Agenda Date: 5/15/2025

Agenda #: 7.

Advisory Board: CAB Programs & Services Subcommittee

Subject: Questions for the In-Custody Survey Process

Presenter: Tiffany Anaya

Information:

Review questions for the In-Custody Survey process, as well as the findings and report from the In-Custody Survey, to identify and develop any additional questions to be submitted to the Sheriff's Office.

Referral History and Update:

The CAB Programs & Services Subcommittee has developed a survey for individuals in custody to gain a deeper understanding of their needs both within the County's jail system and following release, with the objective of strengthening reentry support services. The Subcommittee is currently in the process of formulating targeted questions to submit to the Sheriff's Office to enhance the survey process and increase participation rates.

Recommendation(s)/Next Step(s):

Debrief in-custody process questions and survey findings to draft targeted questions for the Sheriff's Office.



Contra Costa County In-Custody Survey Findings

COMMUNITY ADVISORY BOARD
PROGRAMS & SERVICES SUBCOMMITTEE
FY 23-24

Prepared by the Office of Reentry & Justice | February 2024

Introduction

On behalf of the Community Advisory Board's (CAB) Programs and Services Subcommittee and in collaboration with the Office of Reentry & Justice (ORJ), a fourteen-question survey was distributed to all individuals held in the county's jail facilities by the Contra Costa County's Sheriff's Office. The purpose of the survey was to better understand the needs, challenges, and barriers to achieving successful reentry for the county's incarcerated population. More specifically, the results from this survey will be used to inform the CAB's budgetary and policy/programmatic recommendations to the Community Corrections Partnership (CCP). A better understanding of the needs and obstacles that individuals face following incarceration as well as their future direction is critical to the CAB's support of agencies' efforts to meet the needs of individuals returning to the community.

Survey overview:

- With assistance from the Contra Costa County Sheriff's Office, hard copies of the survey were distributed on August 8, 2023, to the jail populations at the Martinez, West County (Richmond), and Marsh Creek (Clayton) detention facilities. A Spanish language version of the survey was also made available.
- Individuals had one week to complete the surveys at which point the completed surveys were collected and submitted to the ORJ for analysis.
- 97 responses were received representing 97 unique justice-involved individuals currently incarcerated in the county's jail facilities.
- Of the 97 responses received, 13 included only one of the two survey pages.
- While a good number of respondents expressed no need for reentry service supports, the primary themes across all responses included concerns surrounding housing and employment.

Respondents

Survey responses were received from 97 individuals currently incarcerated in the Martinez (57%, 55), West County (25%, 24), or Marsh Creek (18%, 17) detention facilities. One (1) individual declined to identify the facility housed at the time of the survey.

County Detention Facility	n (%)
Martinez	55 (57%)
West County (Richmond)	24 (25%)
Marsh Creek (Clayton)	17 (18%)
Unknown	1 (1%)

Survey respondents were asked which option best described their reason for serving time in the county jail. Forty (41%, 40) respondents indicated they were waiting for trial, 37 (38%) reported they were serving a jail sentence, 14 (14%) described another reason for being in a jail facility, and 6 (6%) declined to answer.

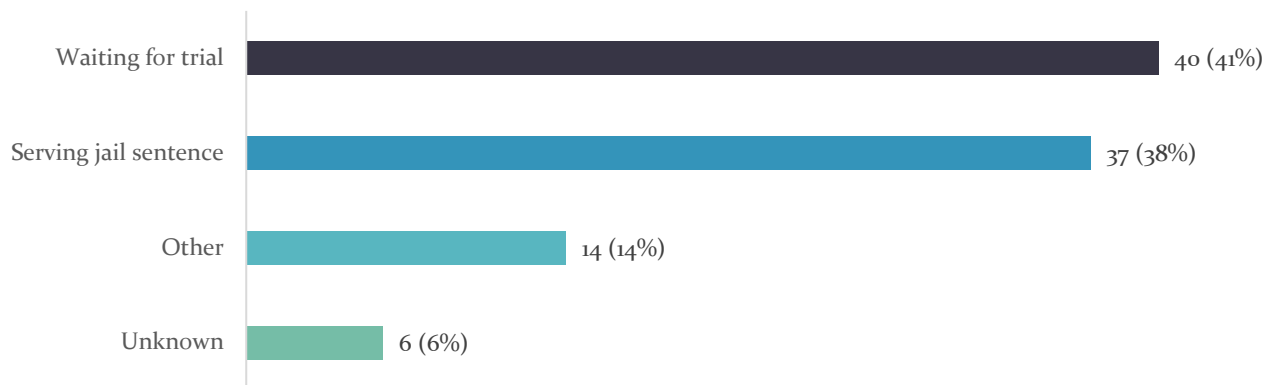


Figure 1. Reason for Serving Time in County Jail

Figure 2 below presents the distribution of respondents by gender identity. The majority of respondents were male 92 (95%) followed by 4 (4%) other/non-binary respondents and 1 (1%) female.¹

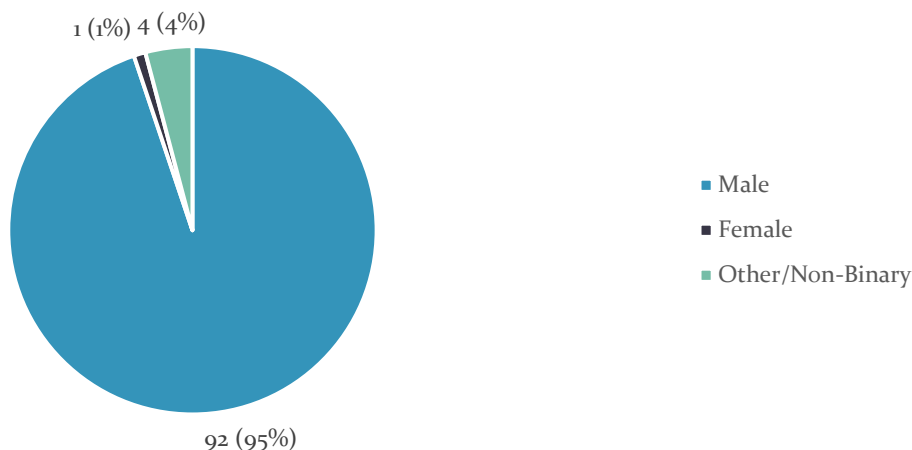


Figure 2. Proportion of Respondents by Gender Identity

¹ The gender distribution of the average daily population (ADP) across all detention facilities during Q1, FY 23-24 indicates that 90% of those held in custody are males while 9% are female. This survey, thus, under reports the experience of women.

When asked which race/ethnicity they most closely identified with, 39 (40%) survey respondents identified as Black, 24 (25%) identified as Latinx, 13 (13%) identified as multi-racial, 13 (13%) identified as White, and 8 (8%) respondents identified as other/unknown.²

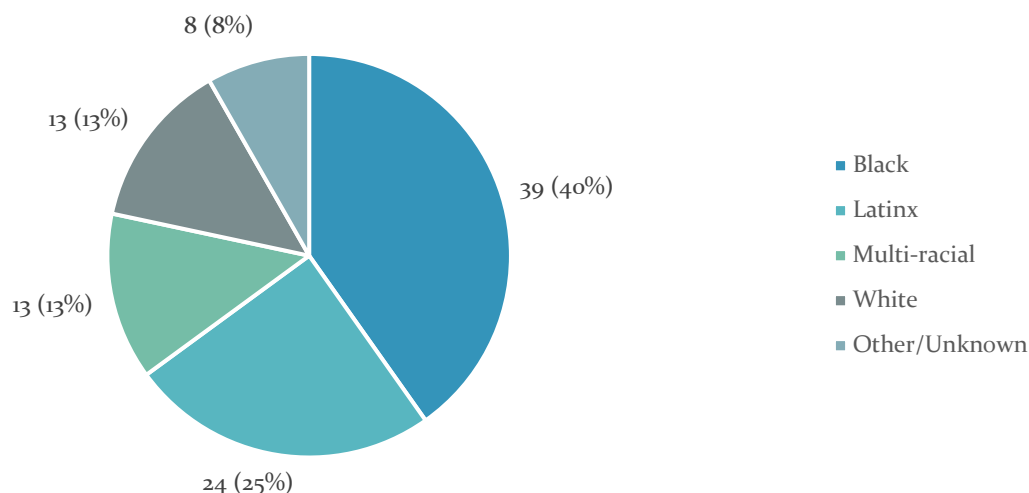


Figure 3. Proportion of Respondents by Most Closely Identified Race/Ethnicity

Figure 4 below highlights the age of survey respondents who ranged in age from 18 to 65 years old or older. The majority of respondents (n = 65, 67%) reported being 26-45 years old.

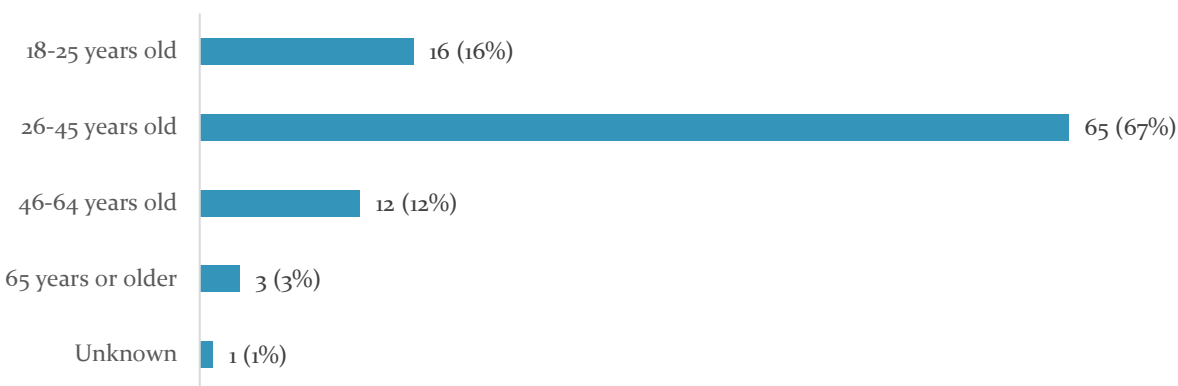


Figure 4. Current Age of Respondents

² The racial distribution of the ADP across all detention facilities during Q1, FY 23-24 indicates that 42% of those held in custody are Black, 36% are White, and 22% are of other or unknown background. This survey, thus, over reports the experience of White individuals and cannot represent the experience of Latinx individuals.

In addition to general demographics, survey respondents were also asked about any health conditions and disabilities they might struggle with. When asked about health conditions, poor mental health and drug use were the most frequently selected answers (Figure 5).

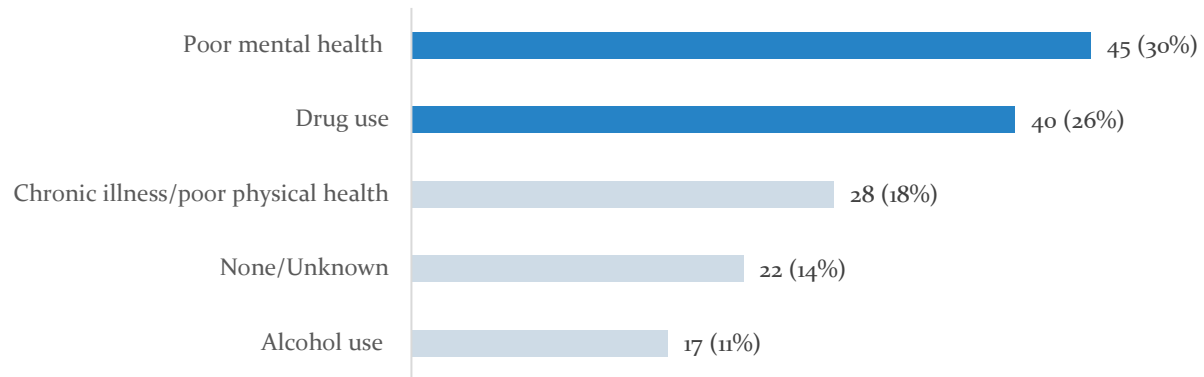


Figure 5. Proportion of Respondents Struggling with a Health Condition(s)

When asked about any disabilities respondents struggled with, most reported they did not have a disability. However, one-third of respondents reported having a learning disability (Figure 6).

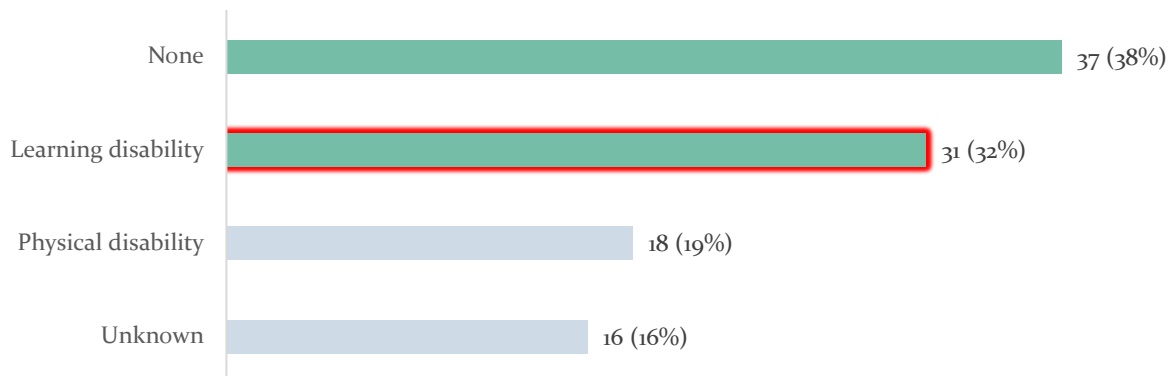


Figure 6. Proportion of Respondents Struggling with a Disability

Survey respondents were asked about the region(s) of the county that they would be returning to following their release. Twenty-six (25%, 26) respondents reported they would be returning to East County, 21 (20%) to West County, 21 (20%) respondents did not know where they would be returning to, 18 (17%) respondents would be returning to Central County, and 17 (17%) would be returning to another county.³

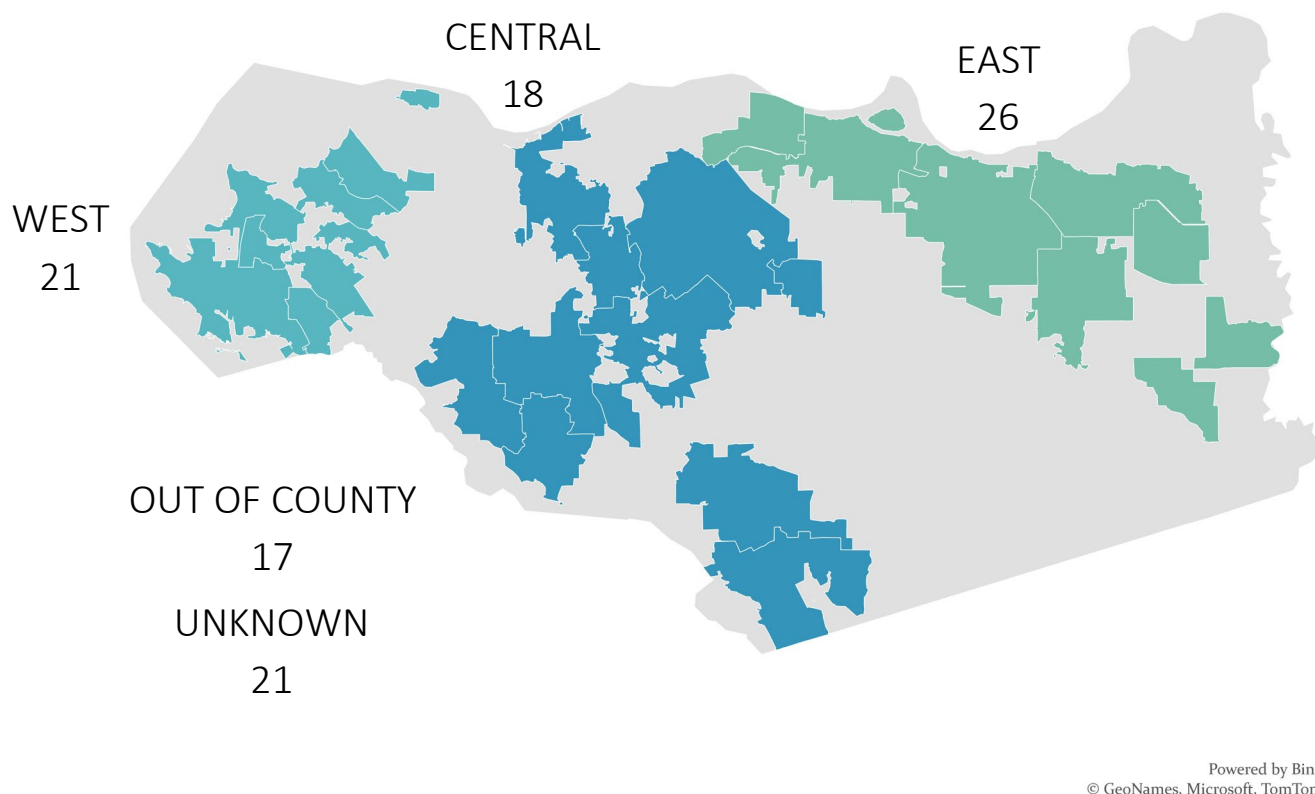


Figure 7. Counts of Responses by Regions Returning to Following Release

³ West County cities include: Richmond, San Pablo, El Cerrito, Pinole, Hercules, Crockett. Central County cities include: Martinez, Concord, Walnut Creek, Pleasant Hill, Clayton. East County cities include: Bay Point, Pittsburg, Antioch, Oakley, Brentwood.

Figure 8 below highlights the most critical area(s) of need for individuals returning to the community as reported by respondents. It is worth noting that this question sought to identify the 3 most critical areas of need for individuals returning to their community from custody. However, as a substantial number of respondents were not clear on how to prioritize their top 3 responses, this question was reframed to include all critical areas of need. Housing and employment were by far the most frequently identified needs. Sixty-five (59%, 65) survey respondents expressed housing as a critical area of need while another 60 (55%) selected employment. It is also worth noting that, while not as common as the critical needs surrounding housing and employment, the needs for income/public benefits and transportation were also common.

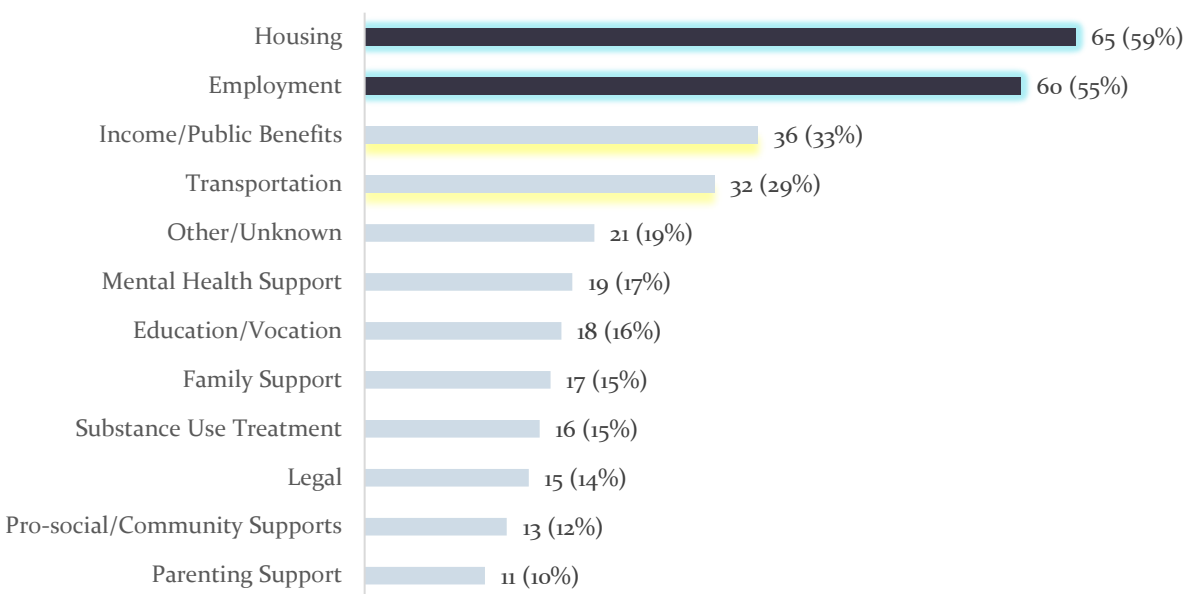


Figure 8. Most Critical Areas of Need Following Release

Additional Survey Findings

Survey respondents were also asked to provide narrative responses to questions regarding their concerns or worries about returning home, supports or services that would help them reach their goals, supportive services needed in the jail settings and in the community, as well as to name programs, services, or organizations they are most familiar with that offer supports for their areas of need. The most common themes were identified for each response by drawing on a qualitative thematic approach to analysis. Two independent reviewers from the ORJ coded the survey responses for patterns and then met to negotiate consensus and achieve inter-rater reliability. This negotiation was a particularly challenging effort due to the short responses from many of the respondents as well as their limited literacy. As a result, some liberties in interpretation were

required in order to determine the respondents' answer to the question and to negotiate thematic consensus. The most frequently reported themes that could be identified for each question are described below.

It is worth noting that 13 surveys submitted to the ORJ for analysis included only one page and thus did not include the second page of narrative questions and their responses. As a result, narrative thematic analyses were conducted for only the 84 respondents where two pages of the survey were provided.

Do you have any concerns or worries about returning home? If yes, what is your greatest concern or worry?

While the majority of respondents mentioned having no concerns about returning home, others expressed concerns with housing. Individuals stated being worried about experiencing homelessness when returning to their community and also noted concerns regarding employment. Further, while not prevalent enough to warrant being identified as a common theme, a number of respondents were concerned about family and social environments from the perspective of both reconnecting with or a preference to distance from toxic and familiar settings. These competing family-related and/or environmental concerns speak to the complexity surrounding family relationships and positive, supportive community and home life. Lastly, a small minority of respondents spoke of concerns about retaliation or mistreatment upon return to their community further emphasizing a fear of harm, stigma and bias due to one's history of justice system involvement. These comments, while not common, were nonetheless alarming.



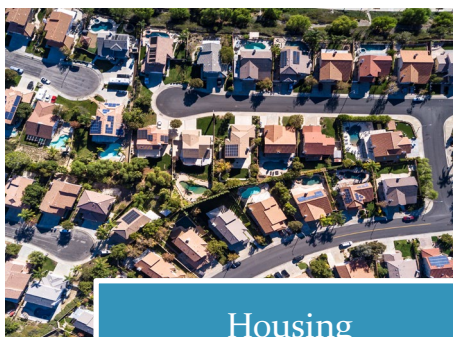
What supports or services do you think are most needed in jail? Please describe.

The key supports needed in-custody identified by respondents largely focused on reentry services and pro-social supports. For this analysis, responses involving positive community engagement such as social interaction with family and friends as well as support groups were captured under pro-social supports. Specific services mentioned most frequently were more programming in the jails, increased interaction with reentry service organizations and extended recreational time.

While a good number of other respondents reported no need for additional services while in-custody, others reported the need for behavioral health services to treat both substance use disorders and mental health challenges. Here, the most frequently mentioned relevant behavioral health supports were access to Alcoholics Anonymous (AA) and Narcotics Anonymous (NA) meetings as well as supports to address mental health concerns.

What supports or services do you think are most needed in the community? Please describe.

Housing, reentry services and pro-social supports were the most frequently reported support/service areas that respondents most needed in the community. Respondents noted the lack of availability of low-income housing to reduce the homelessness crisis, and the need for more youth programs to prevent or intervene in youth justice system involvement that could further lead to involvement as an adult. Specific youth interventions mentioned included: violence prevention, youth diversion, and youth vocational programs as well as community events. Several respondents also stated that they did not believe there were any additional services or supports needed in the community.



Housing



Reentry Services /
Pro-social Supports

Please name the programs, services, and organizations you are most familiar with that offer support in your areas of need.

The majority of respondents did not identify a program, service or organization that offered support in their areas of need. However, among respondents that were able to identify an organization, a broad range of agencies were identified. Here, the most prevalent organizations recognized were AB 109 funded programs, such as Rubicon Programs, Men & Women of Purpose, and Game Plan for Success (GPS).

Summary & Conclusion

This survey, conducted among a sample of individuals held in all three detention facilities throughout Contra Costa County, is the first of its kind conducted by the Office of Reentry & Justice on behalf of the Community Advisory Board. While the sample of participants is not considered to be representative of the population of all individuals held in custody, the results and learnings

gleaned from this effort can be viewed as a steppingstone to inform reentry services and program needs as well as future surveys of the in-custody population. For example, future surveys might seek to distinguish between the needs of individuals who are awaiting trial compared to those who are serving a jail sentence, or between the needs of men compared to women. Further, while the survey was administered in both English and Spanish, future surveys might reach a more diverse population in custody if available in other languages.

Notably, critical concerns surrounding housing and employment needs upon return to the community are aligned with the findings of the AB 109 Providers Survey and speak to the common thread of need in these domains. Particularly for individuals with justice involvement, obtaining housing and employment is a challenge upon reentry. However, the challenge is even greater when there is insufficient low-income housing in the community. This issue is further complicated by the large proportion of individuals who self-reported a substance use or mental health disorder and may also be in need of housing that includes wrap around treatment or social services to maintain their stability.

Also worth noting is the high proportion of individuals (32%) who self-reported a learning disability. While this is not a diagnostic measure and is thus vulnerable to misinterpretation, the proportion of those who reported a learning disability is slightly higher than those who reported either a substance use or mental health disorder. In addition, learning disabilities are linked to substance use and other mental health conditions as well as to impaired social and cognitive functioning.^{4, 5} In light of this, they can have a major impact on an individual's ability to successfully navigate their return to the community. Furthermore, this survey did not distinguish between a self-reported learning disability per se and an individual's level of literacy. While many of the respondents showed low literacy levels as evidenced by their responses, it is not clear whether these are the same individuals who reported a learning disability. Given the literacy level shown among respondents, programs to improve basic reading and writing skills are worthy of attention particularly as they can improve employability. This is an important area for further examination as, to date, no specialized programs or services are provided for this subpopulation of individuals.

And, finally, individuals in custody are seeking additional jail programming outside of their recreational time, particularly as it relates to pre-release, behavioral health and pro-social programming. This finding is also aligned with findings from the AB 109 Providers Survey.

⁴ [AIMS Public Health](#). 2021; Co-occurring intellectual disability and substance use disorders; 8(3): 479–484.

⁵ London: [National Institute for Health and Care Excellence \(NICE\)](#); Mental Health Problems in People with Learning Disabilities: Prevention, Assessment and Management. 2016 Sep. ISBN-13: 978-1-4731-2051-8

ACKNOWLEDGEMENTS

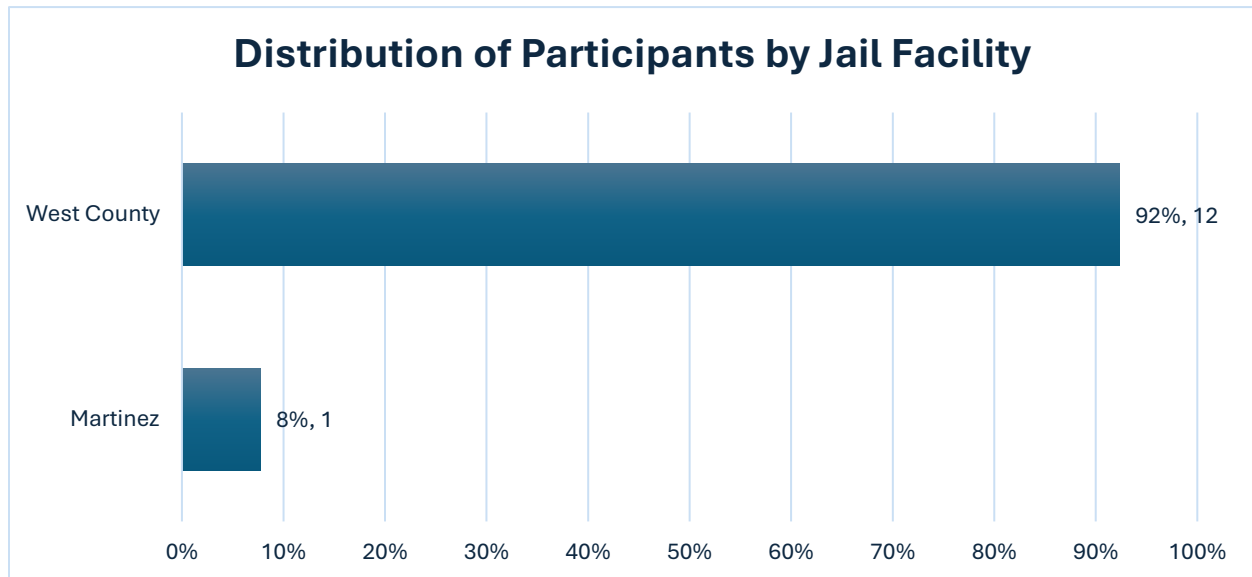
The ORJ would like to thank the individuals who took the time to participate in this study. Knowledge gleaned from their input will assist in assessing opportunities for program improvements for all individuals held in detention and those returning to the community. We'd also like to acknowledge our partnership with the County's Sheriff's Department and their efforts in facilitation of the survey.

This report was prepared by the Office of Reentry & Justice. For any questions regarding this survey and report, please contact Kimberly Aseo, Planner/Evaluator, at:
Kimberly.Aseo@orj.cccounty.us.

In-Custody Survey Findings – Women

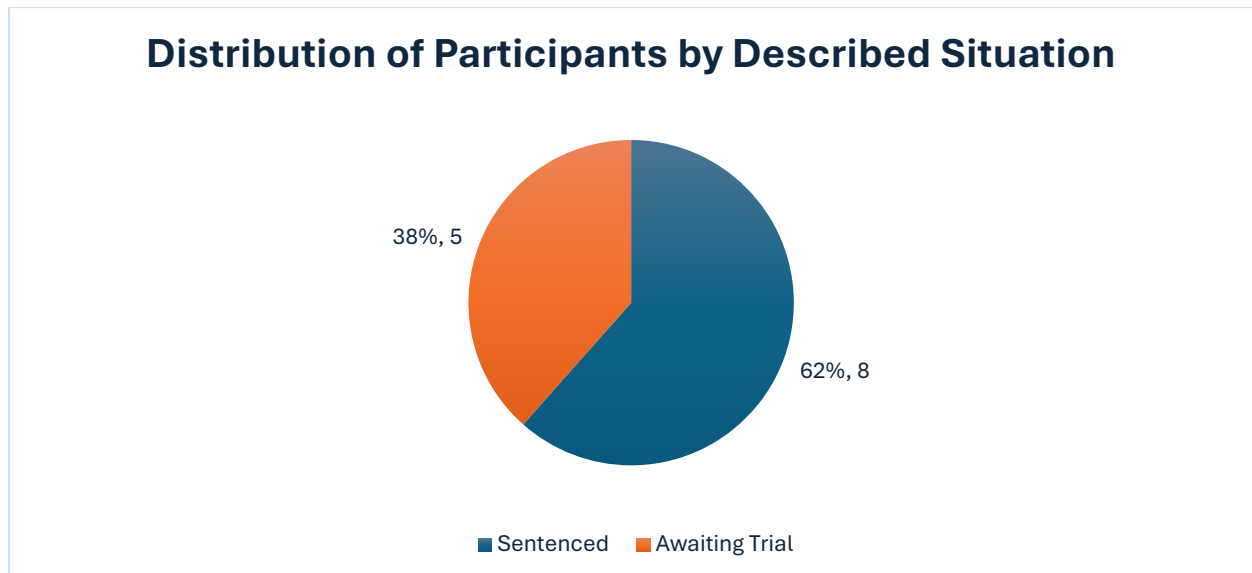
1. In which facility are you currently staying?

- a. Martinez
- b. West County (Richmond)
- c. Marsh Creek (Clayton)



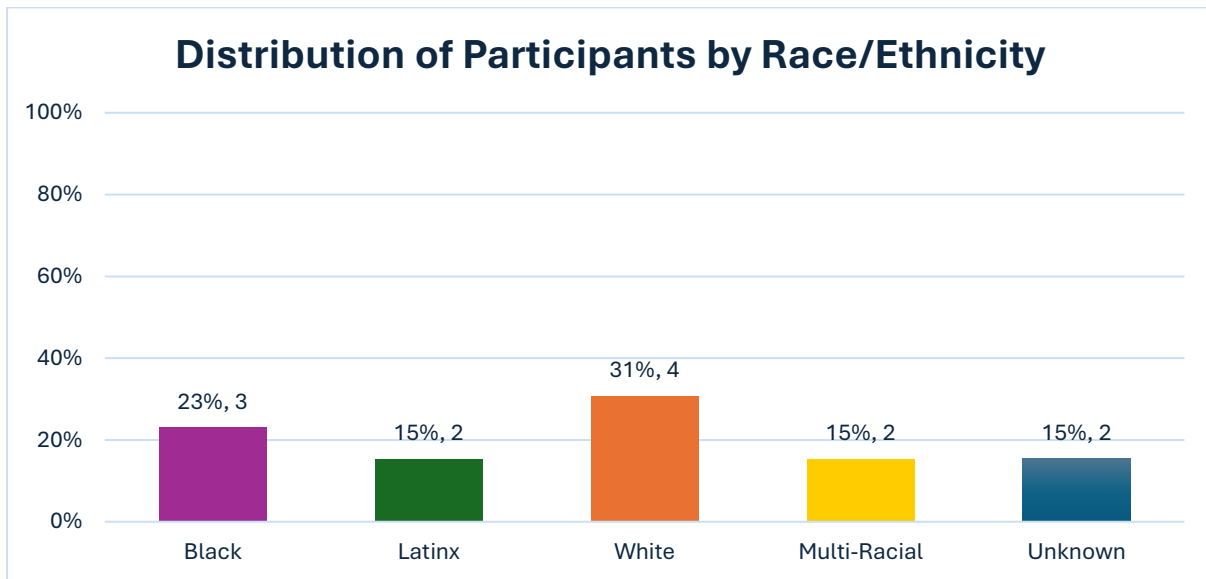
2. Which of the following describes your situation?

- a. Waiting for trial
- b. Sentenced



3. Choose the race/ethnicity that you most closely identify with:

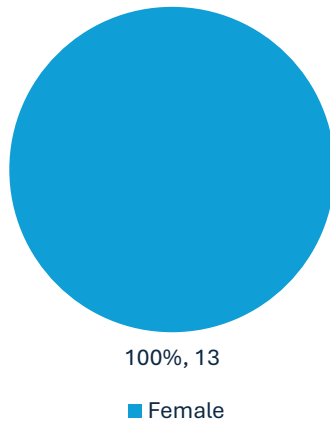
- a. White
- b. Asian or Asian American
- c. Black, African-American, or African
- d. American Indian/Alaskan Native/Indigenous
- e. Native Hawaiian or Pacific Islander
- f. Hispanic/Latin(a)(o)(x)
- g. Two or more races
- h. Decline to respond



4. Choose the gender you identify as (Choose all that apply):

- a. Male
- b. Female
- c. Transgender
- d. Questioning
- e. Nonbinary
- f. Decline to respond

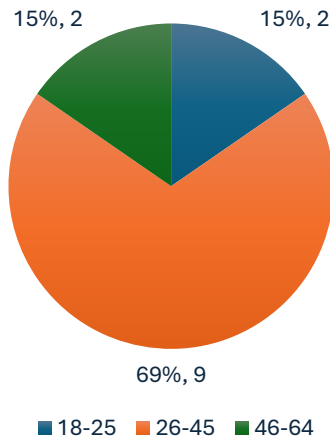
Distribution of Participants by Gender Identity



5. What is your current age?

- a. 18-25 years old
- b. 26-45 years old
- c. 46-64 years old
- d. 65 years or older

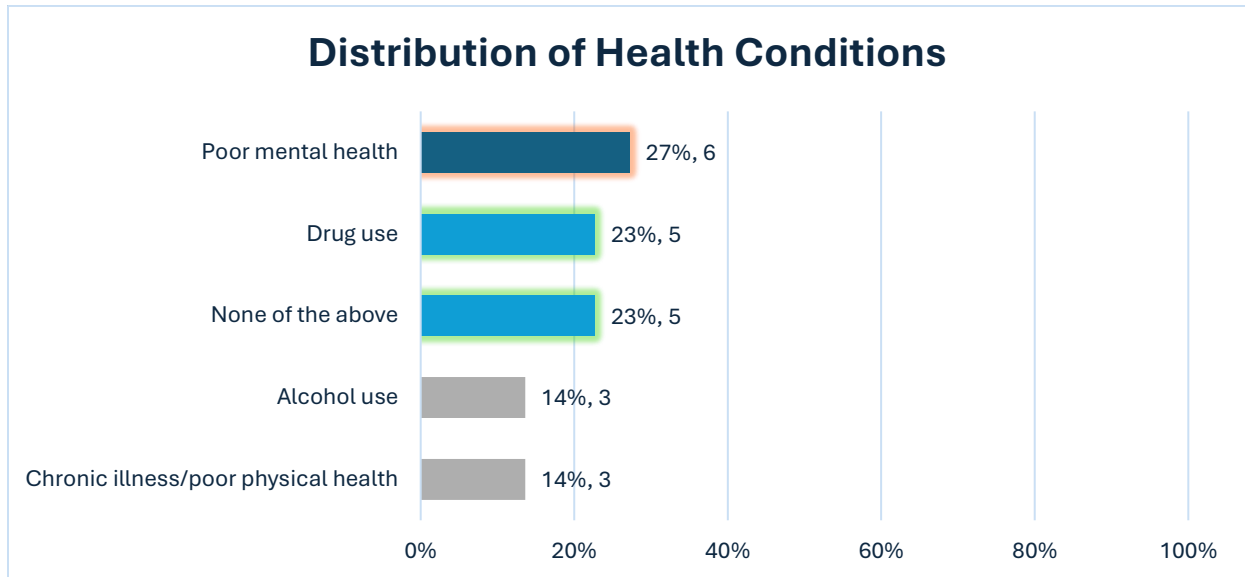
Distribution of Participants by Age



6. Which of the following health conditions do you live with? Choose all that apply:

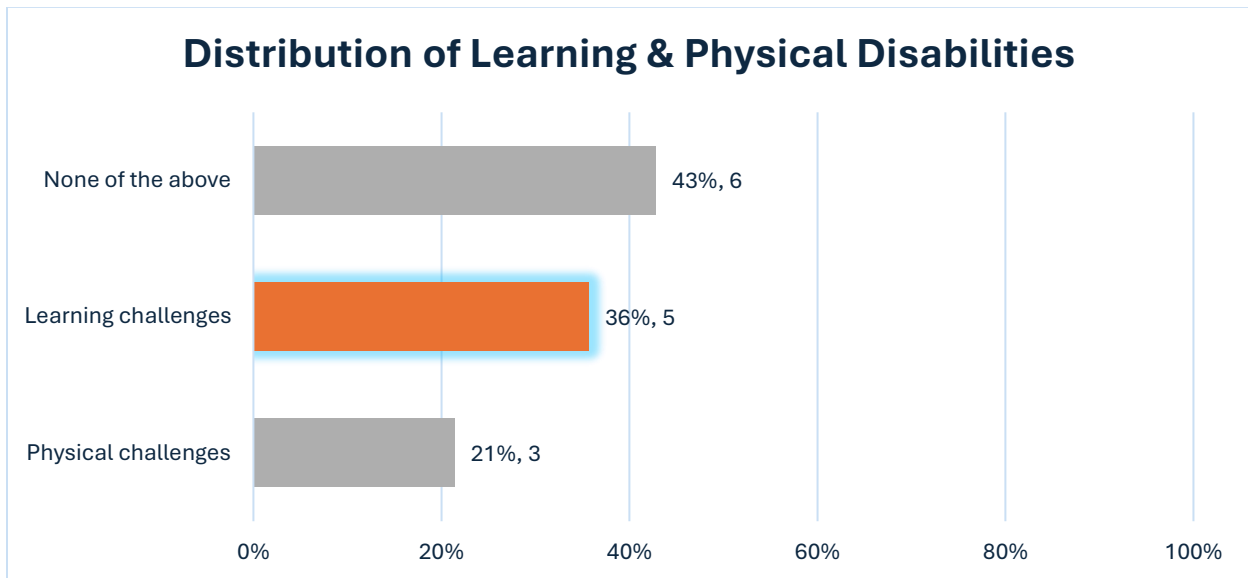
- a. Chronic illness/poor physical health (diabetes, arthritis, tooth/gum pain, heart disease/high blood pressure)
- b. Poor mental health (anxiety, depression, PTSD, bipolar disorder, etc.)
- c. Alcohol use (binge drinking, blacking out, alcohol dependent, etc.)

- d. Drug use (drug use disorder, substance dependent, etc.)
- e. None of the above



7. Which of the following disabilities do you struggle with? Choose all that apply:

- a. Physical challenges (Injuries or other physical ailment that impact your ability to walk, move easily and/or complete daily self-care tasks)
- b. Learning challenges (diagnosed with ADHD or ADD, autism, hearing loss, vision loss, dyslexia, etc.)
- c. None of the above

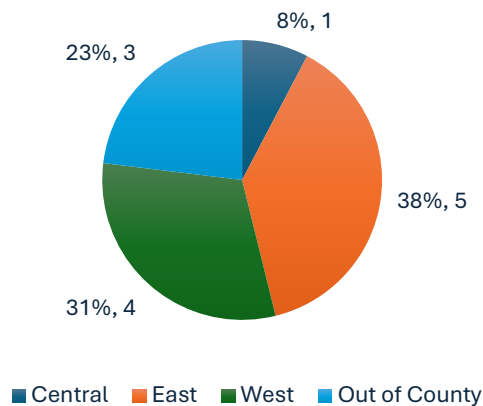


8. What region of the county will you be returning to?

- a. West County (i.e. Richmond, San Pablo, El Cerrito, Pinole, Hercules, Crockett, etc.)

- b. Central County (i.e. Martinez, Concord, Walnut Creek, Pleasant Hill, Clayton, etc.)
- c. South Central (i.e. Orinda, Lafayette, Moraga, Danville, San Ramon, etc.)
- d. East County (i.e. Bay Point, Pittsburg, Antioch, etc.)
- e. Far East County (i.e. Brentwood, Oakley, Bethel Island, Byron, Knightsen, Discovery Bay, etc.)
- f. Outside of Contra Costa County

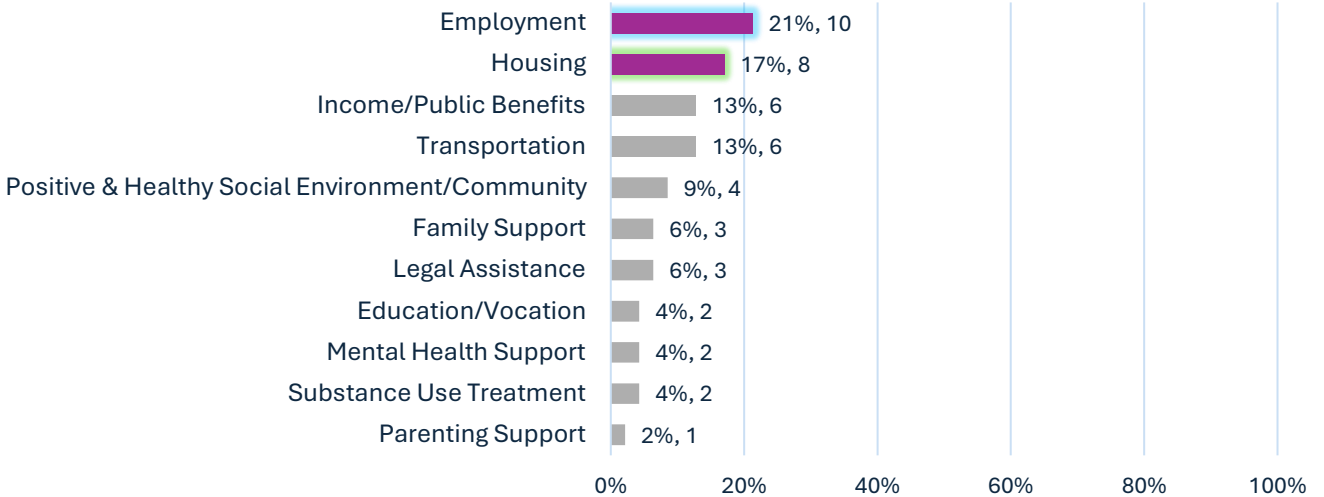
Proportion of Participants by Region of County Returning to



9. From the list below, what are your top 3 most critical areas of need after release? Choose ONLY 3.

- a. Education/Vocation
- b. Employment
- c. Family Support
- d. Housing
- e. Income/Public Benefits
- f. Legal Assistance
- g. Mental Health Support
- h. Parenting Support
- i. Positive & Healthy Social Environment/Community
- j. Substance Use Treatment
- k. Transportation

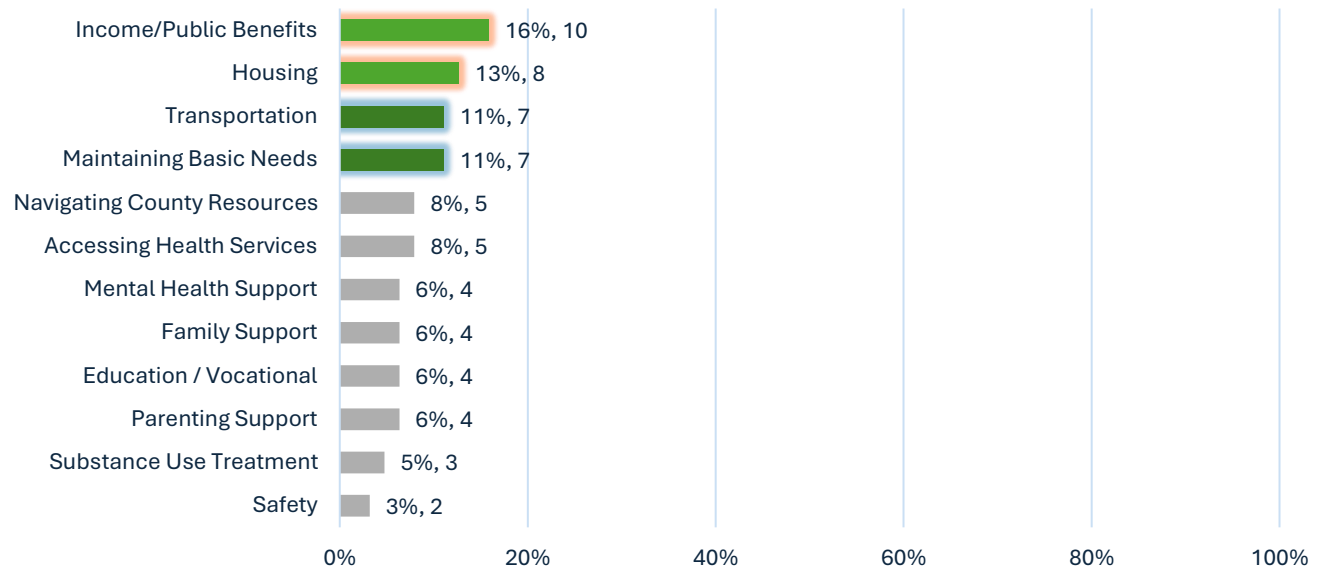
Top 3 Most Critical Areas of Need



10. Do you have any concerns or worries about returning home? If yes, what is your greatest concern or worry? (Choose all that apply).

- Safety
- Navigating County Resources (i.e. feeling unsure where to begin or what to do)
- Mental Health Support
- Housing
- Income/Public Benefits
- Substance Use Treatment
- Accessing Health Services (i.e. medical treatment)
- Transportation
- Family Support
- Education / Vocational
- Maintaining Basic Needs (i.e. food, water, clothing, sleep, hygiene)
- Parenting Support
- Positive & Healthy Social Environment/Community
- Legal Assistance
- Finances (i.e. paying court cost / fees)

Greatest Concern Among Participants Upon Returning Home



In-Custody Survey Process Questions:

1. Are incentives allowed to encourage completion of the in-custody survey?
2. What strategies can we use to collect more data and encourage greater participation in the survey?
3. What is the current percentage of females in custody?
4. How are individuals with disabilities—such as physical, learning, or mental health disabilities—supported in completing the in-custody survey?
5. Can teachers or service providers distribute the survey during classes, programs, or services?
6. Are we able to conduct focus groups as part of the data collection process?