



AGENDA

CONTRA COSTA COUNTY Contra Costa Council on Homelessness

Wednesday, March 18, 2026

1:00 PM

2400 Bisso Lane (2nd floor), Concord or
virtually:

[https://homebaseccc.zoom.us/meeting/register/_noksId2SjytL4c1bg6VdA](https://homebaseccc.zoom.us/j/9123456789)

Governance Committee

Agenda and Slide deck for 3.18.26 Governance Committee plus minutes from [TMP-16124](#)
2.18.26 Work Group meeting

Attachments: [Governance Committee Agenda 3.18.26](#)
[Governance Committee Meeting Minutes 2.18.26](#)
[Governance Committee Slides 3.18.26](#)

Agenda Items: Items may be taken out of order based on the business of the day and preference of the Committee

1. Roll Call and Introductions
2. Public comment on any item under the jurisdiction of the Committee and not on this agenda (speakers may be limited to two minutes).

Review and Discuss Potential 2026 Bylaws Revisions [TMP-16225](#)

Attachments: [2026 Proposed Revisions - Council on Homelessness Bylaws 031226](#)

ACTION ITEM: Vote on Recommended Revisions to Council on Homelessness [TMP-16226](#)
Governance Charter and Bylaws

Attachments: [2026 Proposed Revisions - Council on Homelessness Bylaws 031226](#)

Michele Byrnes and Mark Mora, Homebase

This is the last Governance Committee meeting for the year.

Adjourn

The Committee will provide reasonable accommodations for persons with disabilities planning to attend the Committee meetings. Contact the staff person listed below at least 72 hours before the meeting. Any disclosable public records related to an open session item on a regular meeting agenda and distributed by the County to a majority of members of the Committee less than 96 hours prior to that meeting are available for public inspection at 2400 Bisso Lane, D2, Concord during normal business hours. Staff reports related to items on the agenda are also accessible online at www.contracosta.ca.gov. If the Zoom connection malfunctions for any reason, the meeting may be paused while a fix is attempted. If the connection is not reestablished, the committee will continue the meeting in person without remote access. Public comment may be submitted via electronic mail on agenda items at least one full work day prior to the published meeting time.

For Additional Information Contact: contracostacoc@cchealth.org



CONTRA COSTA COUNTY

1025 ESCOBAR STREET
MARTINEZ, CA 94553

Staff Report

File #: TMP-16124

Agenda Date: 3/18/2026

Agenda #:

Advisory Board: Contra Costa Council on Homelessness

Subject: Agenda and Slide deck for 3.18.26 Governance Committee and 2.18.26 Work Group Minutes

Presenter:

Contact:

Information:

Referral History and Update:

Recommendation(s)/Next Step(s): Review Agenda and Slide deck for 3.18.26 Governance Committee and 2.18.26 Work Group Minutes



GOVERNANCE COMMITTEE

March 18, 2026 from 1:00pm – 3:00pm

<https://homebaseccc.zoom.us/meeting/register/nokslD2SjytL4c1bg6VdA>

AGENDA

AGENDA ITEM	PRESENTERS	TIMING	DESCRIPTION
Introductions	- Michele Byrnes and Mark Mora, <i>Homebase</i>	15 minutes (1-1:15)	Introduction of Homebase and meeting participants.
Public Comment	- <i>Members of the Public</i>	5 minutes (1:15-1:20)	Time for comments from the public.
Review and Discuss Potential 2026 Bylaws Revisions	- Michele Byrnes and Mark Mora, <i>Homebase</i>	90 minutes (1:20-1:45)	Homebase will recap the recommended 2026 revisions shared at the February meeting and open it up for committee consideration and discussion.
Action Item	- Michele Byrnes and Mark Mora, <i>Homebase</i>	10 min (2:50-3:00)	The Governance Committee will vote to recommend revisions to the Council on Homelessness Governance Charter and Bylaws for review by County Counsel and later for approval by the Council on Homelessness.



CONTRA COSTA COUNCIL ON HOMELESSNESS

GOVERNANCE COMMITTEE WORKGROUP MINUTES

Date: Wednesday, February 18, 2026, 1 pm – 3 pm

Recording link: Available by email request to CChomelesscouncil@cchealth.org

Governance Committee Attendance:

- Anastasia Lockwood, *Youth Representative*
- Dani Jimenez, *Behavioral Health Representative*
- Jared Murti, *City Government Representative*
- Juno Hedrick, *Lived Experience Advisor, Co-Chair*
- LeAnn Matthews, *Lived Experience Advisor*
- Sherina Criswell, *Homeless Service Provider Representative*

Staff Attendance: Jaime Jenett, H3; Jamie Schecter, H3; Mark Mora, Homebase; Michele Byrnes, Homebase

Community Virtual Attendance:

- Nakia Kaisa
- Serene Terrazas

Time	Agenda Item	Presenter
1:00	1. <u>Introductions</u>	Mark Mora, <i>Homebase</i>
1:15	2. <u>Public Comment</u> – Open Period for members of the public to comment on items not listed on the agenda.	Members of the public
- No public comment.		
1:20	3. <u>Level Setting and Review 2025 CoH Bylaws and Memo</u>	Mark Mora, <i>Homebase</i>
Homebase provided an overview of the purpose of the Governance Committee; the purpose of Governance Charter and Bylaws; a summary of revisions resulting from the 2025 Governance Committee; and a summary of the recommendations proposed by the Committee in its 2025 memo to the Council on Homelessness.		
1:40	<u>Review and Discuss Potential 2026 Bylaws Revisions</u>	Michele Byrnes, <i>Homebase</i>
Revision 1: Update Membership <ul style="list-style-type: none"> • The Workgroup discussed the following proposed bylaws revisions related to updating membership: 		



CONTRA COSTA COUNCIL ON HOMELESSNESS

- Update Council seat descriptions
- Remove specific list for potential outreach
- Clarify nominating panel composition to fill unscheduled Council vacancies

Discussion

- The Workgroup agrees with these proposed revisions
- The Workgroup recommends specifying that the nominating panel will include the Chair and/or Vice-Chair when non-conflicted

Revision 2: Update Committees and Committee Descriptions

- The Workgroup discussed the following proposed bylaws revisions related to updating Committees and Committee descriptions:
 - Update Oversight Committee description
 - Update list of Committees to ensure accuracy

Discussion

- In response to a question, it was clarified that there are certain seats on the Council that can be filled by someone who is impacted by the criminal legal system, including the reentry seat.
- The Workgroup agrees with these proposed revisions

Revision 3: Align with Federal Policy

- The Workgroup discussed the following proposed bylaws revision to align with federal policy:
 - Update Transparency and Community Participation section

Discussion

- Workgroup members agree with these proposed revisions and noted the importance of keeping community values at the center of the work.

Additional Bylaws Changes

- No additional bylaws changes requested by the Workgroup.

2:55

Timeline for the Governance Committee in 2026

Michele Byrnes, *Homebase*

- Wednesday, March 18, 1-3pm: Governance Committee (in person)



CONTRA COSTA COUNCIL ON HOMELESSNESS

Commonly Used Acronyms

Acronym	Definition
APR	Annual Performance Report (for HUD homeless programs)
BIPOC	Black and Indigenous People of Color
CARE	Coordinated Assessment and Resource
CCYCS	Contra Costa Youth Continuum of Services
CDBG, CDBG-CV	Community Development Block Grant (federal and state programs) and the federal Community Development Block Grant CARES Act coronavirus allocation.
CESH	California Emergency Solutions and Housing program (state funding)
Continuum of Care (CoC)	Continuum of Care approach to assistance to the homeless. Federal grant program promoting and funding permanent solutions to homelessness.
Con Plan	Consolidated Plan, a locally developed plan for housing assistance and urban development under CDBG.
CORE	Coordinated Outreach Referral, Engagement program
COVID-19	Coronavirus
DCD	(Contra Costa County) Department of Conservation and Development
DOC	Department Operations Center
EHSD	(Contra Costa County) Employment and Human Services Division
EOC	Emergency Operations Center
ESG and ESG-CV	Emergency Solutions Grant (federal and state program) and the federal Emergency Solutions Grant CARES Act coronavirus allocation.
ESG-CV	Emergency Solutions Grant CARES
FMR	Fair Market Rent (maximum rent for Section 8 rental assistance/CoC grants)
HCD	Housing and Community Development (State office)
HEAP	Homeless Emergency Aid Program (State funding)
HEARTH	Homeless Emergency and Rapid Transition to Housing (HEARTH) Act of 2009
HHAP	Homeless Housing and Assistance Program
HMIS	Homeless Management Information System
HOME	Home Investment Partnerships (CPD program)
HUD	U.S. Department of Housing and Urban Development (federal)
MHSA	Mental Health Services Act
NOFA/NOFO	Notice of Funding Availability/ Notice of Funding Opportunity
PHA	Public Housing Authority
PUI	Persons Under Investigation
PWLE	People With Lived Experience of Homelessness
SAMHSA	Substance Abuse & Mental Health Services Administration
SRO	Single-Room Occupancy housing units
SSDI	Social Security Disability Income



CONTRA COSTA COUNCIL ON HOMELESSNESS

SSI	Supplemental Security Income
TA	Technical Assistance
TAY	Transition Age Youth (usually ages 18-24)
VA	Veterans Affairs (U.S. Department of)
VASH	Veterans Affairs Supportive Housing
VI-SPDAT	Vulnerability Index – Service Prioritization Decision Assistance Tool



Homebase

ADVANCING SOLUTIONS TO HOMELESSNESS

18 February 2026

Contra Costa County CoC – Governance Committee Meeting

Staff Introductions



Jamie Schecter, *Homeless Services Chief*

Email: contracostacoc@cchealth.org



Michele Byrnes, *Directing Analyst*

Mark Mora, *Senior Policy Analyst*

Email: contracosta@homebaseccc.org

Introductions

Council Committee Members

Name, pronouns, seat, organization

1. **Anastasia Lockwood**
2. **Dani Jimenez**
3. **Jared Murti**
4. **Juno Hedrick**
5. **LeAnn Matthews**
6. **Sherina (Rina) Criswell**
7. **Tony Ucciferri**

Community Members

Name, pronouns, organization

Today's Agenda

01

Welcome &
Introductions

02

Public
Comment

03

Review &
Discuss
Potential
2026 Bylaws
Revisions

04

Action Item

Committee Purpose

Review and revise the Governance Charter and Bylaws to increase the efficiency and impact of the Council on Homelessness

Meeting Goals

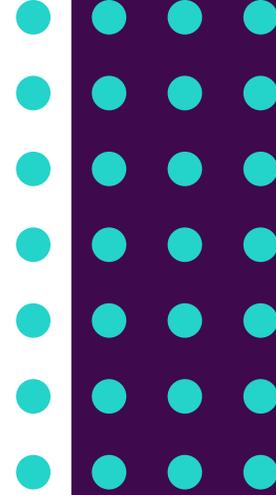
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Review & discuss proposed
Bylaws revisions

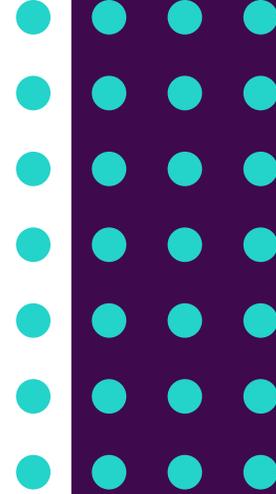
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Action item to recommend
revisions to the Bylaws for
review by County Counsel
and later to be considered
for approval by the Council
on Homelessness

Public Comment



Review & Discuss Potential 2026 Bylaws Revisions



2026 Proposed Revisions

1. Update Membership
2. Update Committees & Committee descriptions
3. Align Bylaws with federal policy

Revision 1: Update Membership

- Update Council seat descriptions
- Remove specific list for potential outreach
- Clarify nominating panel composition to fill unscheduled Council vacancies

Revision 2: Update Committees & Committee Descriptions

- Update Oversight Committee description
- Update list of Committees to ensure accuracy

Revision 3: Align with Federal Policy

- Update Transparency and Community Participation section

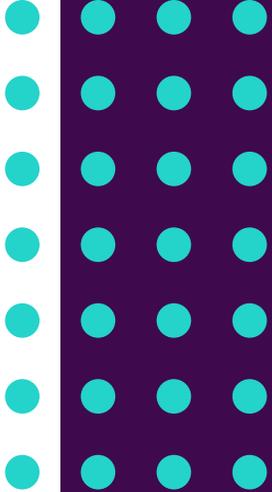
Discussion

- **Any questions, comments, or changes to the proposed revisions?**
- **2027 Process** - Are there other changes to the Governance Charter and Bylaws this Committee should consider memorializing for the next revision process?

Action Item

Recommend revisions to the Council on Homelessness Governance Charter and Bylaws for review by County Counsel and later for approval by the Council on Homelessness

2026 Governance Committee Timeline



16

Committee Timeline

Date	Event
Wed, 2/18/26, 1-3pm	Governance Committee Meeting #1
Wed, 3/18/26, 1-3pm	Governance Committee Meeting #2
Wed, 4/15/26, 1-3pm	Governance Committee Meeting #3 (if needed)
4/2/26	Brief bylaws revision update at Council on Homelessness Meeting
March/April	County Counsel reviews proposed bylaws revisions
Date TBD (after County Counsel Review)	Council on Homelessness votes on proposed bylaws revisions



CONTRA COSTA COUNTY

1025 ESCOBAR STREET
MARTINEZ, CA 94553

Staff Report

File #: TMP-16225

Agenda Date: 3/18/2026

Agenda #:

Advisory Board: Contra Costa Council on Homelessness

Subject: Review and Discuss Potential 2026 Bylaws Revisions

Presenter: Michele Byrnes and Mark Mora, *Homebase*

Contact:

Information:

Referral History and Update:

Recommendation(s)/Next Step(s): Review and Discuss Potential 2026 Bylaws Revisions



Contra Costa Council on Homelessness Governance Charter & Bylaws

Approved and Adopted by the Council on Homelessness on 6/6/24

Contra Costa Council on Homelessness Governance Charter & Bylaws	1
Section 2. Background	3
Article II. Structure	3
Section 1. Contra Costa County Continuum of Care	3
Section 2. Council on Homelessness	4
Section 3. Collaborative Applicant & Administrative Entity	4
Bylaws	5
Article I. Name of the Continuum of Care and the Contra Costa Council on Homelessness	5
Section 1. Contra Costa Continuum of Care	5
Section 2. Contra Costa Council on Homelessness	5
Article II. Overview and Mission	5
Article III. Council on Homelessness Responsibilities	5
Section 1. Functions and Tasks	5
Section 2. Transparency and Equitable Practices	8
Article IV. Council Membership and Committees	9
Section 1. Eligibility	9
Section 2. Membership	10
Section 3. Selection Process	12
Section 4. Officers	12
Section 5. When A Seated Member No Longer Meets the Eligibility Criteria	12
Section 6. Meetings and Attendance	13
Section 7. Voting Members	13

Contra Costa Council on Homelessness

Section 8. Amendment and Review.....	13
Section 9. Committee Structure and Operations	14
Section 10. Council Staffing and Recordkeeping	15
Article V. Conduct & Conflict of Interest	16
Section 1. Code of Conduct.....	16
Section 2. Conflict of Interest	16
Appendix: Contra Costa County Continuum of Care Timeline.....	17

Governance Charter

Article I. Purpose

Section 1. Overview

This charter identifies the purpose, composition, responsibilities, and governance of the Contra Costa County Continuum of Care (hereinafter referred to as the CoC).

For the history and evolution of the CoC, including naming conventions, relationships to other bodies, and strategic plans, please refer to the Timeline in the Appendix.

Section 2. Background

The U.S. Department of Housing and Urban Development (HUD) sets specific responsibilities for communities that receive funds through the Homeless Continuum of Care Program (“CoC Program”) under the Homeless Emergency Assistance and Rapid Transition to Housing Act (HEARTH Act). HUD’s 2012 HEARTH Interim Rule at 24 C.F.R. Part 578 (Interim Rule) states that the CoC Program is designed to address homelessness through a coordinated community-based process of identifying needs and building a system of housing and services to address those needs. This system must include, at minimum, outreach, engagement and assessment; shelter housing and supportive services; and homelessness prevention strategies.

Under the Interim Rule, the CoC is established as the planning body responsible for meeting the CoC Program goals and ensuring the system includes the necessary resources for the community. The purpose of the CoC Program is to:

- Promote communitywide commitment to the goal of ending homelessness;
- Provide funding for efforts by nonprofit providers, States and local governments to quickly re-house individuals, including unaccompanied youth, and families experiencing homelessness, while minimizing the trauma and dislocation caused to those persons by homelessness;
- Promote access to and the effective use of mainstream programs by individuals and families experiencing homelessness; and
- Optimize self-sufficiency among individuals and families experiencing homelessness.

Article II. Structure

Section 1. Contra Costa County Continuum of Care

- A. Contra Costa County provides coordinated housing and services to the community through public-private partnerships and collaborations, which function as a Continuum of Care (CoC). The CoC includes community members, housing and services providers, a governing body (Council on Homelessness), and an administrative entity and staff (Contra Costa Health Services’ Health, Housing, and Homeless Services Division). The CoC in Contra Costa is formally known as the Contra Costa County Continuum of Care.
- B. The CoC has been established and operates in compliance with HUD regulations, including:

Contra Costa Council on Homelessness

1. Published agendas and meeting minutes, and
2. Monitoring reports of recipients and subrecipients.

Section 2. Council on Homelessness

Each CoC must establish a board to act on its behalf. The board established by the Contra Costa CoC is the Council on Homelessness (“CoH” or “Council”). The Council:

- A. Is compliant with HUD’s conflict of interest requirements, including documentation of a conflict of interest policy signed by all Council members;
- B. Maintains bylaws governing the operation of the CoC;
- C. Maintains a board roster (including Council members’ affiliations/representation(s));
- D. Establishes and guides administration of CoC and Emergency Solutions Grant (ESG) funding processes in compliance with state and federal requirements, including HUD requirements.

Section 3. Collaborative Applicant & Administrative Entity

Contra Costa Health, Housing, and Homeless Services, a division of the Contra Costa County Health Services Department (a county governmental entity), is the collaborative applicant for the Contra Costa Continuum of Care (CoC). The collaborative applicant’s role is to:

- A. Function as the Collaborative Applicant and Administrative Entity designated by the CoC to apply for and administer program funds for the CoC;
- B. Apply for HUD CoC planning funds on behalf of the CoC;
- C. Submit the consolidated application for HUD CoC funds;
- D. Develop a governance charter with the CoC; and
- E. Assist the Council and CoC comply with State and HUD CoC Program regulations, as designated by the Council.

Bylaws

Article I. Name of the Continuum of Care and the Contra Costa Council on Homelessness

Section 1. Contra Costa Continuum of Care

The name of this Continuum of Care (CoC) shall be the Contra Costa Continuum of Care, herein referred to as the Continuum of Care or the CoC. The Contra Costa Continuum of Care includes the full general membership of all community members committed to our guiding principle.

Section 2. Contra Costa Council on Homelessness

The name of this Continuum of Care’s governing body shall be the Contra Costa Council on Homelessness, herein referred to as the Council on Homelessness, the Council, or the CoH. The Council is comprised of the members serving in the seats outlined in Article IV. Council Membership and Committees.

Article II. Overview and Mission

The Council is committed to the Housing First approach, and has established this Guiding Principle:

Homelessness is primarily a housing issue, and necessary supports and services are critical to help people remain housed. Our system must be nimble and flexible enough to respond through the shared responsibility, accountability, and transparency of the community.

The Contra Costa Council on Homelessness is an advisory body to the Contra Costa County Board of Supervisors (click [here](#) for the Contra Costa County Advisory Body Handbook). Council members are appointed by the Board of Supervisors to provide advice and input on the operations of homeless services, program operations, and program development efforts in Contra Costa County. Further, the Council on Homelessness establishes the local process for applying for, reviewing, and prioritizing project applications for funding in U.S. Department of Housing and Urban Development (HUD) Homeless Assistance Grant Competitions, including the Continuum of Care (CoC) Program and the Emergency Solutions Grant (ESG) Program.

The Contra Costa Council on Homelessness is committed to centering the voices of people with lived experience of homelessness in matters of planning, policy development, strategy implementation, and communication to prevent and end homelessness.

Article III. Council on Homelessness Responsibilities

Section 1. Functions and Tasks

The Contra Costa Council on Homelessness is the planning body that coordinates the community’s policies, strategies, and activities toward preventing and ending homelessness in Contra Costa County, California. It is a regional, year-round collective planning body of

Contra Costa Council on Homelessness

stakeholders ranging from people with lived experience of homelessness to non-profit service providers to local governmental entities. The Council's work includes gathering and analyzing information in order to determine the local needs of people experiencing homelessness, implementing strategic responses, educating the community on homelessness, providing advice and input on the operations of the homeless system of care, and measuring the performance of the homeless system of care as it relates to serving people experiencing homelessness in Contra Costa County.

The responsibilities of the Council include the development and implementation of all procedures and policies needed to comply with the HEARTH Act and relevant HUD regulations and guidance (see 24 C.F.R §578.7). The Council must consult with recipients of CoC and ESG funds within Contra Costa County and other homeless service providers to coordinate care.

Further, it is the role of the Council to provide oversight and take direct action in the following areas:

A. COUNCIL ON HOMELESSNESS PLANNING

1. Policies and Procedures

- i. In consultation with the collaborative applicant and the HMIS Lead, develop, follow, and update annually the Contra Costa County Continuum of Care Governance Charter and Council on Homelessness Bylaws, subject to approval by the County Board of Supervisors.
- ii. Vote on any action items that arise at Council on Homelessness meetings that are on the agenda and within the Council's jurisdiction.
- iii. Review, rank, and recommend CoC and ESG Program Applications for submission to the Board of Supervisors, the California Department of Housing and Community Development, and HUD.

2. Systems Development

- i. Implement a coordinated entry system focusing on quality assurance, access, interdependency between programs and interdependency between programs and clients, and addressing barriers.
- ii. Develop and implement written standards for providing CoC assistance, including written policies and procedures as required by HUD.

3. Data, Analysis, and Evaluation

- i. Point-in-Time Count
Plan for and conduct, at least biennially, a point-in-time count of homeless persons within Contra Costa County that meets HUD requirements, including a housing inventory of shelters, transitional housing, and permanent housing reserved for individuals and families experiencing homelessness, in general, and chronically homeless persons and veterans, specifically, as HUD requires.
- ii. HMIS
Design and operate the Contra Costa County Homeless Management

Contra Costa Council on Homelessness

Information System (Contra Costa HMIS) Project. Designate a single HMIS lead agency. Ensure consistent participation in HMIS by recipients and subrecipients, and that the HMIS is administered pursuant to all HUD requirements. In compliance with Sub-part B of the HUD Interim Rule on the Continuum of Care Program (24 C.F.R. Part 578) and the HMIS requirements, the HMIS Governance Charter, Policies and Procedures, and the Data Security, Quality, and Client Data and Privacy Plans outline specific details as to the relationship between the Council on Homelessness and the collaborative applicant, namely the Contra Costa Health Services' Division of Health, Housing and Homeless Services. These Bylaws fully incorporate those standards, policies, and plans.

- iii. Performance Measurement
Develop performance measures that can be used to inform a variety of tasks, including CoC Program competition project scoring and reporting; determining how federal, state, and local funds should be utilized; and creating a responsive system that provides constructive support promoting efficiency by analyzing and responding to gaps in housing and service interventions offered in the system. Additionally, the Council will:
 1. Set targets that focus on real change and are meaningful (relevant to the desired impact), measurable, realistic (adaptable and flexible), and regularly assessed.
 2. Consult with recipients and subrecipients, evaluate their performance, and initiate corrective action with poor performers.
- iv. Conduct an initial comprehensive assessment in coordination with ESG Program, and then annually conduct a gaps analysis of the needs of people experiencing homelessness, as compared to available housing and services within Contra Costa County.
- v. Facilitate and support the reporting of outcomes of CoC and ESG programs to HUD in coordination with the Collaborative Applicant.

B. FUNDING COORDINATION

1. Facilitate and support the development of funds and resources for services for individuals and families experiencing homelessness in Contra Costa County in partnership with local jurisdictions located in Contra Costa County. Specifically, the Council will:
 - i. Provide information required to complete the Consolidated Plan(s) within Contra Costa County.
 - ii. Consult with State and local government ESG recipients within Contra Costa County on the plan for allocating ESG funds and reporting on and evaluating the performance of ESG recipients and subrecipients. Further, in consultation with recipients of ESG funds within Contra Costa County, establish and consistently follow written standards for providing homeless services and housing assistance.

C. COMMUNITY ENGAGEMENT

1. Encourage and develop public understanding and education on homelessness and housing issues and effective approaches to prevent and end homelessness.
2. Advise the Board of Supervisors, the Health Services Director, and the Health, Housing, and Homeless Services Director, on the needs of people experiencing homelessness and matters of urgency regarding homelessness. Specifically, the Council will:
 - i. Provide information and education about the causes of and solutions to homelessness to the Board of Supervisors and cities located in Contra Costa County.
3. Make recommendations about long-range planning and policy formulation to the Board of Supervisors and cities located in Contra Costa County.

Section 2. Transparency and Community Participation

The Council encourages all community members to apply for a seat on the Council, participate in community meetings, group discussions, committees and working groups, and make recommendations to the Council aimed at preventing and ending homelessness. The Council aims to ensure all community members are welcome to contribute to deliberations and decision-making— including people with lived experience of homelessness. ~~It is the Council’s objective to include and engage as broad a representation as possible of people of various abilities, ages, sexual and gender identities, immigration statuses, involvement with the criminal legal system, and racial, ethnic, and cultural backgrounds, and geographical representation within the County. To align with this effort, the Council conducts an annual recruitment effort by advertising open positions. Further, all interested persons are encouraged to attend meetings, provide input, and voice concerns to the Council.~~

The Council is committed to developing and maintaining a membership that is reflective, ~~as closely as possible, the demographics of the people experiencing homelessness in Contra Costa County. In particular, the Council will endeavor to have significant representation of people with lived experience of homelessness and Black, Indigenous, and People of Color (BIPOC).~~ The Council will endeavor to have at least one (1) Council member with lived experience of homelessness serving on each committee and working group. ~~The Council’s composition will be reviewed annually in furtherance of these goals. to reflect the current demographics of people experiencing homelessness in Contra Costa County.~~

CoC membership is open to any interested party, and is defined as participation in at least one CoC, Council, or committee meeting per year. Further, anyone interested in membership on the Council may submit an application in compliance with the process established by the Contra Costa County Board of Supervisors (see Article IV, Section 2 on Membership below for details).

The Council follows all provisions of the Brown Act and the Better Government Ordinance in its conduct as a public body.

Article IV. Council Membership and Committees

Section 1. Eligibility

To be eligible for Council membership:

- A. Candidates and Council members must reside in or be employed in Contra Costa County.
- B. Candidates and Council members must demonstrate a professional interest in, or personal commitment to addressing and alleviating the impact of homelessness on the people of Contra Costa County.
- C. Candidates and Council members must be willing to sign and abide by the Code of Conduct and Conflict of Interest policy upon being seated as a Council member and annually thereafter.
- D. Meet criteria for the designated seat

Unless specific qualifications are noted, individuals are eligible to serve in a seat with the following areas of representation if they work or volunteer in a role that provides services in the designated category. Individuals may also be eligible to serve in each area of representation if they work or volunteer for an agency that provides services in the designated category. Eligible candidates that also have lived experience of homelessness will be given priority in the application selection process.

Section 2. Membership

Membership on the Council will consist of the seats listed below. The Council will make an annual invitation to the public for new members to apply for open seats. Each seat will have a term of two years expiring in alternating years, with the following areas of representation:

- 1. Affordable Housing Developer** – Must work for an affordable housing developer **with projects in Contra Costa County.**
- 2. Behavioral Health Representative** – Must work in the behavioral health **services field** in Contra Costa County (i.e., peer support, clinician, system-level behavioral health planner, etc.) with experience impacting behavioral health policy, decision-making, and/or funding.
- 3. City Government Seat** – Must be an employee of a city or town located in Contra Costa County. **This seat is not open to representatives elected to positions in Contra Costa County.**
- 4. CoC/ESG Program Grantee** – Must work with an agency receiving Continuum of Care and/or Emergency Solutions Grant funding in Contra Costa **County,** including agencies that are providing housing and/or services to survivors of domestic violence.
- 5. Community Member Seat** – Must live or work in Contra Costa County.
- 6. Lived Experience Advisor #1** – Must have current or past experience of homelessness in Contra Costa County.
- 7. Lived Experience Advisor #2** – Must have current or past experience of homelessness in Contra Costa County.
- 8. Education Services Representative** – Must work for an agency providing K-12 educational services to individuals experiencing homelessness in Contra Costa County.
- 9. Employment and Human Services Department (EHSD) Representative** – Must work for the Contra Costa Employment and Human Services Department.
- 10. Faith Community Representative** – Must have substantial experience as an employee, volunteer, or congregant of a faith community **in Contra Costa County.**
- 11. Federal Homeless and Housing Funding Administrator Representative** – Must work for an agency in Contra Costa County that administers federal funding for homelessness and/or housing programs.
- 12. Health Care Representative** – Must **work for an agency providing health care services in** Contra Costa County.
- 13. Homeless Service Provider** – Must work for an agency providing housing and/or services to individuals experiencing homelessness in Contra Costa County, **which can include** those who are also fleeing domestic violence.
- 14. Public Housing Authority** – Must be an employee of a Housing Authority in Contra Costa County.
- 15. Public Safety Representative** – Must **work for a** public safety **agency,** including law enforcement and emergency response agencies, in Contra Costa County.

16. **Reentry Services Representative** – Must **work for an agency** in the reentry field in Contra Costa County (i.e., services provider, correctional staff supporting individuals reentering the community after involvement with the criminal legal system, and/or law enforcement).
17. **Veterans Services Representative** – Must be an employee of the Veterans Administration serving individuals **in Contra Costa County**.
18. **Youth Representative** – Must have **current or past** lived experience of homelessness in Contra Costa County and be between the ages of 18 and 24 at the start of their term.
19. **Workforce Development Representative** – Must have substantial experience in workforce development, vocational services, or social enterprise business in Contra Costa County.

All members are appointed by the Board of Supervisors and may have their appointments rescinded by majority vote of the Board of Supervisors.

~~In addition to the seats that have already been designated, outreach will be made to obtain participation in COH meetings and activities from groups including, but not limited to, the following:~~

- ~~• Affordable housing developers~~
- ~~• Agencies that serve survivors of human trafficking~~
- ~~• Community Development Block Grant (CDBG) / Home Investments Partnerships Program (HOME) / Emergency Solutions Grant (ESG) entitlement jurisdictions~~
- ~~• Disability advocates~~
- ~~• Disability service organizations~~
- ~~• Domestic violence advocates~~
- ~~• EMS emergency medical services/crisis response teams~~
- ~~• Hospitals~~
- ~~• Individuals with current or past lived experience of homelessness~~
- ~~• Law enforcement~~
- LGBTQIA+ advocates***
- LGBTQIA+ service organizations**
- ~~• Local government staff/officials~~
- ~~• Local jails~~
- ~~• Mental health service organizations~~
- ~~• Mental health advocates~~
- ~~• Other homeless subpopulation advocates~~
- ~~• Public housing authorities~~
- ~~• School administrators/homeless liaisons~~
- ~~• Street outreach teams~~
- ~~• Substance use advocates~~
- ~~• Substance use service organizations~~
- ~~• Victim service providers~~
- ~~• Youth advocates~~
- ~~• Youth homeless organizations~~

***LGBTQIA+ stands for lesbian, gay, bisexual, transgender, questioning/queer, intersex, and agender/asexual and is also**

~~meant to be generally inclusive of those who don't identify as heterosexual and cisgender.~~

~~In addition to the above requirements, both public and private sector seats should, as much as possible, include representation from people with lived experience of the following subpopulations or from organizations or agencies who serve these subpopulations: families with children, persons experiencing chronic homelessness; persons with chronic substance use issues; persons with HIV/AIDS; persons with mental health challenges; seniors; veterans; survivors of domestic violence, dating violence, sexual assault, trafficking, and stalking; and youth and young adults with a lived experience of homelessness.~~

Upon expiration of the term of a Council seat, the seat will be vacated and filled through the annual selection process. Council members whose seats expire are eligible to reapply for the seat they previously filled.

If a seated Council member is unable to complete the two-year term, a nominating panel will be convened to recommend a qualified replacement who shall serve out the remainder of the two-year term for that seat. The nominating panel will consist of at least three (3) Council members, including the Chair and/or Vice-Chair when they are non-conflicted. The nominating panel will utilize the existing approved process and materials to select the qualified replacement.

As vacancies occur, the Council will fill seats in a way that prioritizes retaining institutional knowledge and representation of lived experience of homelessness.

During a scheduled vacancy (i.e., when a seat term expires), if there is a delay in seating a new member, the Council may decide by majority vote to extend an outgoing member's term until a successor is seated, provided that the outgoing member is agreeable.

Section 3. Selection Process

The Council will review all eligible applications for open seats annually. The Council will recommend new members through majority vote. This selection process must be reviewed, updated, and approved by the CoC at least once every five (5) years as per 24 C.F.R. §578.7 (a)(3).

Section 4. Officers

The Council shall elect one Chair and one Vice-Chair to provide for the operation and conduct of business. Terms for the Officers shall be one year. Officers may serve no more than four consecutive terms in the same Council seat. The Council must take action to replace an Officer within three months from the date of vacancy or expiration of term. During the time the Council is acting to replace an Officer in a Council seat that has expired, the Officer may continue to serve in that role until the Council finds a replacement.

The Chair of the Council shall provide oversight for the operation of the Council. The Chair shall preside over meetings of the Council. The Chair may call for special meetings of the Council or its committees.

If the Chair is absent, or the office is vacant, the Vice-Chair shall assume responsibility for the operation of the Council.

Section 5. When A Seated Member No Longer Meets the Eligibility Criteria

If a seated Council member no longer meets the eligibility criteria for the seat to which they are appointed, the Council:

- A. May request the Council member to submit a statement of resignation to the Council within 30 days of the change.
- B. May recommend to the Board of Supervisors the removal of the member and the subsequent appointment of an eligible Candidate selected by the Council.
- C. May, where there is no apparent candidate to fill the seat, continue the seated member's participation, with or without limitation, until an eligible candidate is found.
- D. May, with no less than 10 business days' notice to the Council member at issue, review the Council member's membership status on the Council and vote to limit the Council member from further participation, until the Council member resigns or the Board of Supervisors removes the member.

Section 6. Meetings and Attendance

The Council will set an annual meeting schedule. The Council will meet monthly, and the full membership of the Continuum of Care will convene quarterly with published agendas.

Two absences, without providing advance notice to staff, from the regularly scheduled Council meeting in any 12-month period will result in staff checking in with the member to assess their ability and interest to continue on the Council. If the member is unresponsive to staff communication, this may result in a recommendation to the Board of Supervisors that the member be removed from the Council. Three absences, without providing advance notice to staff, within any 12-month period from time of appointment may result in a recommendation to the Board of Supervisors that the member be removed from the Council.

Any Council member unable to attend a meeting should notify the Chair of the Council or its administrative designee to request an excused absence.

The Chair of the Council or its administrative designee will maintain attendance records, and notify the Council when two absences are recorded.

Section 7. Voting Members

A quorum of a majority of the appointed Council members is required for the conduct of business. Decisions must be made by an affirmative vote of a majority of Council members present during a Council meeting.

Section 8. Amendment and Review

The Council will review the Governance Charter and Bylaws at least annually and update and approve as needed.

Amendment of the Council on Homelessness Governance Charter and Bylaws requires an affirmative vote of two-thirds majority of current sitting Council members, provided that public notice of the scheduled vote on the amendment was provided at least two weeks prior to that Council meeting. Amendments must be submitted to the Contra Costa County Board of Supervisors for approval, and take effect only upon approval by the Board of Supervisors.

Section 9. Committee Structure and Operations

Overview Committees and Working Groups

As per 24 C.F.R. §578.7 (a)(4), the CoC must appoint additional committees, subcommittees or workgroups. The Council will have Standing Committees, Ad-Hoc Committees and Working Groups. All Council members are expected to participate in at least one Committee or Working Group for the calendar year or the duration of the Committee or Working Group, if it is a time limited Committee or Working Group. Each Committee and Working Group will develop its own strategy and approach to meet goals in alignment with the annual Council Workplan. Each Committee and Working Group will decide whether to designate a chair (who must be a Council member). Contra Costa Health, Housing, and Homeless Services Division (H3) of Contra Costa Health Services and/or their designee will provide support and coordination to all Committees and Working Groups.

All Committees and Working Groups will strive to make decisions through consensus. Committees and Working Groups can independently provide feedback to the Council on Homelessness on the topics they are tasked with focusing on and conduct planning processes (e.g., work planning, establishing goals for an evaluation). All other items (e.g., establishing prioritization, developing or updating policy) must be brought to the Council on Homelessness for a vote.

Standing Committees

Standing Committees meet on a regular, ongoing basis and meetings are open to the public. Only the Council on Homelessness has the authority to create a Standing Committee. The creation, suspension, or dissolution of a Standing Committee does not require a revision to these Bylaws.

- ~~1. Equity Committee – The purpose of the Equity Committee is to increase awareness, community dialogue, and lead concrete actions to achieve equity throughout the homeless system of care.~~
2. Funding Committee – The purpose of the Funding Committee is to direct the community input process for time-sensitive federal and state funding streams, including the CoC/ESG programs administered by HUD.
3. HMIS Policy Committee – The purpose of the HMIS Policy Committee is to develop and share updates on the Homeless Management Information System (HMIS), including HMIS policies and practices, compliance, and troubleshooting.
4. Oversight Committee – The purpose of the Oversight Committee is to review and assess the development, implementation, and improvement of the CoC, Coordinated Entry System, Homeless Management Information System (HMIS) database, and System Outcomes.
5. ~~oversee the annual monitoring process and review and assess the development, implementation, and improvement of the CoC and Coordinated Entry System. The Youth Action Board (YAB) is a Working Group of the Oversight Committee.~~
- ~~6. PATH (Plan for Accelerating Transformative Housing) Innovations Committee – The PATH Innovations Committee monitors projects related to the countywide goal of reducing unsheltered homelessness in Contra Costa County in alignment with the~~

[Regional Action Plan.](#)

Ad-Hoc Committees

Ad-Hoc Committees meet on an as-needed basis for a time-limited period. Ad-Hoc Committee meetings are open to the public. Only the Council on Homelessness has the authority to create an Ad-Hoc Committee. The creation, suspension, or dissolution of an Ad-Hoc Committee does not require a revision to these Bylaws.

1. Governance Committee – The purpose of the Governance Committee is to review and revise the Governance Charter and Bylaws on an annual basis to increase Council efficiency and impact.
2. Homelessness Awareness Month Committee – The purpose of the Homelessness Awareness Month Committee is to plan annual Homelessness Awareness Month activities.
3. Nominating Committee – The purpose of the Nominating Committee is to review and recommend improvements to the nominating process for CoH seat appointments. The Nominating Panel reviews CoH applications and recommends applicants for seats.
4. Point-in-Time (PIT) Count Committee – The purpose of the PIT Count Committee is to oversee the annual Point in Time count of people experiencing homelessness in Contra Costa County.

Working Groups

The Council or Committees may form time-limited Working Groups to focus on specific tasks or projects. Working Groups are comprised of Council members and meetings are open to the public. Working Groups report to the body that formed it – either the full Council or a Committee. The creation, suspension, or dissolution of a Working Group does not require a Bylaws revision.

[Section 10. Council Staffing and Recordkeeping](#)

The Council on Homelessness is supported by Contra Costa Health, Housing, and Homeless Services Division (H3) of Contra Costa Health Services as outlined in the Governance Charter. The responsibilities of Contra Costa Health, Housing, and Homeless Services staff to the Council include:

- A. Storage of all Council and committee records, including agendas and minutes for all meetings;
- B. Presentation of annual reports to the Board of Supervisors or reports as called for by the Family and Human Services Committee;
- C. Implementation, administration, and management of the Contra Costa County homelessness response system, including the Coordinated Entry System and Homeless Management Information System;
- D. Serving as the Collaborative Applicant and Administrative Entity designated by the CoC to apply for and administer program funds for the CoC;

All duties identified throughout these Bylaws that may be delegated to an administrative designee.

Article V. Conduct & Conflict of Interest

Section 1. Code of Conduct

Each Council member will uphold certain standards of performance and good conduct and avoid real or apparent conflicts of interest. In order to prevent a conflict of interest, a Council member, chairperson, employee, agent, or consultant of the Council may not:

- A. Influence decisions concerning the selection or award of a grant or other financial benefit to an organization that the Council member, employee, officer, or agent has a financial or other interest in or represents, except for the Council itself.
- B. Solicit and/or accept gifts or gratuities by anyone for their personal benefit in excess of minimal value as defined by the California Fair Political Practices Commission (FPPC).
- C. Engage in any behavior demonstrating an actual conflict of interest or giving the appearance of any such conflict.
- D. Engage in violations of the law or unethical business practices, which includes any payments for illegal acts, indirect contributions, rebates, and bribery.

Section 2. Conflict of Interest

All Council members must file an initial and annual Conflict of Interest statement with the Chair of the Council or its administrative designee. Failure to file such a statement may result in the removal of a member.

Appendix: Contra Costa County Continuum of Care Timeline

<p style="text-align: center;">1986</p> <p>Concerned community members begin drafting, “A Plan for Dealing with Homelessness in Contra Costa County”.</p>	<p style="text-align: center;">1987</p> <p>The Task Force on Homelessness reports to the Board of Supervisors on Homelessness in Contra Costa County and includes Recommendations for Action.</p>
<p style="text-align: center;">1991</p> <p>A symposium is held to address homelessness in Contra Costa County.</p>	<p style="text-align: center;">1994</p> <p>Contra Costa County Board of Supervisors mandates that a comprehensive, integrated plan for homeless services must be developed for the County. In response, the Ad Hoc Homeless Task Force is created to coordinate a countywide planning process and write the county’s first official Homeless Plan.</p>
<p style="text-align: center;">1997</p> <p>The Board of Supervisors officially establishes the Homeless Continuum of Care Advisory Board (CoCB) under Board Order C.87.</p>	<p style="text-align: center;">2000</p> <p>Contra Costa County begins the process of developing a new five-year Homeless Continuum of Care Plan. The CoCB coordinates the planning process.</p>
<p style="text-align: center;">1999</p> <p>The CoCB meets to oversee the planning process, to review the original plan, and to update the 2001-2006 Contra Costa Continuum of Care Homeless Plan.</p>	<p style="text-align: center;">2003</p> <p>The CoCB adopts by-laws that include assuming all previous functions of the Contra Costa Homeless Advisory Committee and the new responsibilities under federal and state regulation of the Homeless Continuum of Care Boards.</p>
<p style="text-align: center;">2001</p> <p>The plan is adopted. The CoCB is the lead agency for the Continuum of Care Planning Process, setting new objectives in response to changing circumstances.</p>	<p style="text-align: center;">2005</p> <p>On parallel tracks the CoCB and HIJIDWG continue to work towards ending homelessness, with similar issues and membership.</p>
<p style="text-align: center;">2004</p> <p>The Board of Supervisors approves <i>Ending Homelessness in Ten Years: A County-wide Plan for the Communities of Contra Costa County</i>. This plan embraces key concepts of the Five Year Plan but does not replace it. HIJIDWG, a newly formed group, is charged with the implementation of the Ten Year Plan provisions. This group begins meeting regularly.</p>	<p style="text-align: center;">2008</p> <p>The CoCB and HIJIDWG merge to become the Contra Costa Interjurisdictional Council on Homelessness (CCICH).</p>
<p style="text-align: center;">2014</p> <p>Using the ten-year plan as a foundation, CCICH develops a strategic plan update, <i>Forging Ahead</i>, outlining the guiding principle that homelessness is first a housing issue, and necessary supports and services are critical to help people remain housed.</p>	<p style="text-align: center;">2015</p> <p>CCICH rebrands as the Council on Homelessness, adopting new by-laws and governance charter to reflect the role of the CoC and the Council.</p>



CONTRA COSTA COUNTY

1025 ESCOBAR STREET
MARTINEZ, CA 94553

Staff Report

File #: TMP-16226

Agenda Date: 3/18/2026

Agenda #:

Advisory Board: Contra Costa Council on Homelessness

Subject: ACTION ITEM: Vote on Recommended Revisions to Council on Homelessness Governance Charter and Bylaws

Presenter: Michele Byrnes and Mark Mora, Homebase

Contact:

Information: The Governance Committee will vote to recommend revisions to the Council on Homelessness Governance Charter and Bylaws for review by County Counsel and later for approval by the Council on Homelessness

Referral History and Update:

Recommendation(s)/Next Step(s): Approve recommended revisions.



Contra Costa Council on Homelessness Governance Charter & Bylaws

Approved and Adopted by the Council on Homelessness on 6/6/24

Contra Costa Council on Homelessness Governance Charter & Bylaws	1
Section 2. Background	3
Article II. Structure	3
Section 1. Contra Costa County Continuum of Care	3
Section 2. Council on Homelessness	4
Section 3. Collaborative Applicant & Administrative Entity	4
Bylaws	5
Article I. Name of the Continuum of Care and the Contra Costa Council on Homelessness	5
Section 1. Contra Costa Continuum of Care	5
Section 2. Contra Costa Council on Homelessness	5
Article II. Overview and Mission	5
Article III. Council on Homelessness Responsibilities	5
Section 1. Functions and Tasks	5
Section 2. Transparency and Equitable Practices	8
Article IV. Council Membership and Committees	9
Section 1. Eligibility	9
Section 2. Membership	10
Section 3. Selection Process	12
Section 4. Officers	12
Section 5. When A Seated Member No Longer Meets the Eligibility Criteria	12
Section 6. Meetings and Attendance	13
Section 7. Voting Members	13

Contra Costa Council on Homelessness

Section 8. Amendment and Review.....	13
Section 9. Committee Structure and Operations	14
Section 10. Council Staffing and Recordkeeping	15
Article V. Conduct & Conflict of Interest	16
Section 1. Code of Conduct.....	16
Section 2. Conflict of Interest	16
Appendix: Contra Costa County Continuum of Care Timeline.....	17

Governance Charter

Article I. Purpose

Section 1. Overview

This charter identifies the purpose, composition, responsibilities, and governance of the Contra Costa County Continuum of Care (hereinafter referred to as the CoC).

For the history and evolution of the CoC, including naming conventions, relationships to other bodies, and strategic plans, please refer to the Timeline in the Appendix.

Section 2. Background

The U.S. Department of Housing and Urban Development (HUD) sets specific responsibilities for communities that receive funds through the Homeless Continuum of Care Program (“CoC Program”) under the Homeless Emergency Assistance and Rapid Transition to Housing Act (HEARTH Act). HUD’s 2012 HEARTH Interim Rule at 24 C.F.R. Part 578 (Interim Rule) states that the CoC Program is designed to address homelessness through a coordinated community-based process of identifying needs and building a system of housing and services to address those needs. This system must include, at minimum, outreach, engagement and assessment; shelter housing and supportive services; and homelessness prevention strategies.

Under the Interim Rule, the CoC is established as the planning body responsible for meeting the CoC Program goals and ensuring the system includes the necessary resources for the community. The purpose of the CoC Program is to:

- Promote communitywide commitment to the goal of ending homelessness;
- Provide funding for efforts by nonprofit providers, States and local governments to quickly re-house individuals, including unaccompanied youth, and families experiencing homelessness, while minimizing the trauma and dislocation caused to those persons by homelessness;
- Promote access to and the effective use of mainstream programs by individuals and families experiencing homelessness; and
- Optimize self-sufficiency among individuals and families experiencing homelessness.

Article II. Structure

Section 1. Contra Costa County Continuum of Care

- A. Contra Costa County provides coordinated housing and services to the community through public-private partnerships and collaborations, which function as a Continuum of Care (CoC). The CoC includes community members, housing and services providers, a governing body (Council on Homelessness), and an administrative entity and staff (Contra Costa Health Services’ Health, Housing, and Homeless Services Division). The CoC in Contra Costa is formally known as the Contra Costa County Continuum of Care.
- B. The CoC has been established and operates in compliance with HUD regulations, including:

Contra Costa Council on Homelessness

1. Published agendas and meeting minutes, and
2. Monitoring reports of recipients and subrecipients.

Section 2. Council on Homelessness

Each CoC must establish a board to act on its behalf. The board established by the Contra Costa CoC is the Council on Homelessness (“CoH” or “Council”). The Council:

- A. Is compliant with HUD’s conflict of interest requirements, including documentation of a conflict of interest policy signed by all Council members;
- B. Maintains bylaws governing the operation of the CoC;
- C. Maintains a board roster (including Council members’ affiliations/representation(s));
- D. Establishes and guides administration of CoC and Emergency Solutions Grant (ESG) funding processes in compliance with state and federal requirements, including HUD requirements.

Section 3. Collaborative Applicant & Administrative Entity

Contra Costa Health, Housing, and Homeless Services, a division of the Contra Costa County Health Services Department (a county governmental entity), is the collaborative applicant for the Contra Costa Continuum of Care (CoC). The collaborative applicant’s role is to:

- A. Function as the Collaborative Applicant and Administrative Entity designated by the CoC to apply for and administer program funds for the CoC;
- B. Apply for HUD CoC planning funds on behalf of the CoC;
- C. Submit the consolidated application for HUD CoC funds;
- D. Develop a governance charter with the CoC; and
- E. Assist the Council and CoC comply with State and HUD CoC Program regulations, as designated by the Council.

Bylaws

Article I. Name of the Continuum of Care and the Contra Costa Council on Homelessness

Section 1. Contra Costa Continuum of Care

The name of this Continuum of Care (CoC) shall be the Contra Costa Continuum of Care, herein referred to as the Continuum of Care or the CoC. The Contra Costa Continuum of Care includes the full general membership of all community members committed to our guiding principle.

Section 2. Contra Costa Council on Homelessness

The name of this Continuum of Care’s governing body shall be the Contra Costa Council on Homelessness, herein referred to as the Council on Homelessness, the Council, or the CoH. The Council is comprised of the members serving in the seats outlined in Article IV. Council Membership and Committees.

Article II. Overview and Mission

The Council is committed to the Housing First approach, and has established this Guiding Principle:

Homelessness is primarily a housing issue, and necessary supports and services are critical to help people remain housed. Our system must be nimble and flexible enough to respond through the shared responsibility, accountability, and transparency of the community.

The Contra Costa Council on Homelessness is an advisory body to the Contra Costa County Board of Supervisors (click [here](#) for the Contra Costa County Advisory Body Handbook). Council members are appointed by the Board of Supervisors to provide advice and input on the operations of homeless services, program operations, and program development efforts in Contra Costa County. Further, the Council on Homelessness establishes the local process for applying for, reviewing, and prioritizing project applications for funding in U.S. Department of Housing and Urban Development (HUD) Homeless Assistance Grant Competitions, including the Continuum of Care (CoC) Program and the Emergency Solutions Grant (ESG) Program.

The Contra Costa Council on Homelessness is committed to centering the voices of people with lived experience of homelessness in matters of planning, policy development, strategy implementation, and communication to prevent and end homelessness.

Article III. Council on Homelessness Responsibilities

Section 1. Functions and Tasks

The Contra Costa Council on Homelessness is the planning body that coordinates the community’s policies, strategies, and activities toward preventing and ending homelessness in Contra Costa County, California. It is a regional, year-round collective planning body of

Contra Costa Council on Homelessness

stakeholders ranging from people with lived experience of homelessness to non-profit service providers to local governmental entities. The Council's work includes gathering and analyzing information in order to determine the local needs of people experiencing homelessness, implementing strategic responses, educating the community on homelessness, providing advice and input on the operations of the homeless system of care, and measuring the performance of the homeless system of care as it relates to serving people experiencing homelessness in Contra Costa County.

The responsibilities of the Council include the development and implementation of all procedures and policies needed to comply with the HEARTH Act and relevant HUD regulations and guidance (see 24 C.F.R §578.7). The Council must consult with recipients of CoC and ESG funds within Contra Costa County and other homeless service providers to coordinate care.

Further, it is the role of the Council to provide oversight and take direct action in the following areas:

A. COUNCIL ON HOMELESSNESS PLANNING

1. Policies and Procedures

- i. In consultation with the collaborative applicant and the HMIS Lead, develop, follow, and update annually the Contra Costa County Continuum of Care Governance Charter and Council on Homelessness Bylaws, subject to approval by the County Board of Supervisors.
- ii. Vote on any action items that arise at Council on Homelessness meetings that are on the agenda and within the Council's jurisdiction.
- iii. Review, rank, and recommend CoC and ESG Program Applications for submission to the Board of Supervisors, the California Department of Housing and Community Development, and HUD.

2. Systems Development

- i. Implement a coordinated entry system focusing on quality assurance, access, interdependency between programs and interdependency between programs and clients, and addressing barriers.
- ii. Develop and implement written standards for providing CoC assistance, including written policies and procedures as required by HUD.

3. Data, Analysis, and Evaluation

- i. Point-in-Time Count
Plan for and conduct, at least biennially, a point-in-time count of homeless persons within Contra Costa County that meets HUD requirements, including a housing inventory of shelters, transitional housing, and permanent housing reserved for individuals and families experiencing homelessness, in general, and chronically homeless persons and veterans, specifically, as HUD requires.
- ii. HMIS
Design and operate the Contra Costa County Homeless Management

Contra Costa Council on Homelessness

Information System (Contra Costa HMIS) Project. Designate a single HMIS lead agency. Ensure consistent participation in HMIS by recipients and subrecipients, and that the HMIS is administered pursuant to all HUD requirements. In compliance with Sub-part B of the HUD Interim Rule on the Continuum of Care Program (24 C.F.R. Part 578) and the HMIS requirements, the HMIS Governance Charter, Policies and Procedures, and the Data Security, Quality, and Client Data and Privacy Plans outline specific details as to the relationship between the Council on Homelessness and the collaborative applicant, namely the Contra Costa Health Services' Division of Health, Housing and Homeless Services. These Bylaws fully incorporate those standards, policies, and plans.

- iii. Performance Measurement
Develop performance measures that can be used to inform a variety of tasks, including CoC Program competition project scoring and reporting; determining how federal, state, and local funds should be utilized; and creating a responsive system that provides constructive support promoting efficiency by analyzing and responding to gaps in housing and service interventions offered in the system. Additionally, the Council will:
 1. Set targets that focus on real change and are meaningful (relevant to the desired impact), measurable, realistic (adaptable and flexible), and regularly assessed.
 2. Consult with recipients and subrecipients, evaluate their performance, and initiate corrective action with poor performers.
- iv. Conduct an initial comprehensive assessment in coordination with ESG Program, and then annually conduct a gaps analysis of the needs of people experiencing homelessness, as compared to available housing and services within Contra Costa County.
- v. Facilitate and support the reporting of outcomes of CoC and ESG programs to HUD in coordination with the Collaborative Applicant.

B. FUNDING COORDINATION

1. Facilitate and support the development of funds and resources for services for individuals and families experiencing homelessness in Contra Costa County in partnership with local jurisdictions located in Contra Costa County. Specifically, the Council will:
 - i. Provide information required to complete the Consolidated Plan(s) within Contra Costa County.
 - ii. Consult with State and local government ESG recipients within Contra Costa County on the plan for allocating ESG funds and reporting on and evaluating the performance of ESG recipients and subrecipients. Further, in consultation with recipients of ESG funds within Contra Costa County, establish and consistently follow written standards for providing homeless services and housing assistance.

C. COMMUNITY ENGAGEMENT

1. Encourage and develop public understanding and education on homelessness and housing issues and effective approaches to prevent and end homelessness.
2. Advise the Board of Supervisors, the Health Services Director, and the Health, Housing, and Homeless Services Director, on the needs of people experiencing homelessness and matters of urgency regarding homelessness. Specifically, the Council will:
 - i. Provide information and education about the causes of and solutions to homelessness to the Board of Supervisors and cities located in Contra Costa County.
3. Make recommendations about long-range planning and policy formulation to the Board of Supervisors and cities located in Contra Costa County.

Section 2. Transparency and Community Participation

The Council encourages all community members to apply for a seat on the Council, participate in community meetings, group discussions, committees and working groups, and make recommendations to the Council aimed at preventing and ending homelessness. The Council aims to ensure all community members are welcome to contribute to deliberations and decision-making— including people with lived experience of homelessness. ~~It is the Council’s objective to include and engage as broad a representation as possible of people of various abilities, ages, sexual and gender identities, immigration statuses, involvement with the criminal legal system, and racial, ethnic, and cultural backgrounds, and geographical representation within the County. To align with this effort, the Council conducts an annual recruitment effort by advertising open positions. Further, all interested persons are encouraged to attend meetings, provide input, and voice concerns to the Council.~~

The Council is committed to developing and maintaining a membership that is reflective, ~~as closely as possible, the demographics of the people experiencing homelessness in Contra Costa County. In particular, the Council will endeavor to have significant representation of people with lived experience of homelessness and Black, Indigenous, and People of Color (BIPOC).~~ The Council will endeavor to have at least one (1) Council member with lived experience of homelessness serving on each committee and working group. ~~The Council’s composition will be reviewed annually in furtherance of these goals. to reflect the current demographics of people experiencing homelessness in Contra Costa County.~~

CoC membership is open to any interested party, and is defined as participation in at least one CoC, Council, or committee meeting per year. Further, anyone interested in membership on the Council may submit an application in compliance with the process established by the Contra Costa County Board of Supervisors (see Article IV, Section 2 on Membership below for details).

The Council follows all provisions of the Brown Act and the Better Government Ordinance in its conduct as a public body.

Article IV. Council Membership and Committees

Section 1. Eligibility

To be eligible for Council membership:

- A. Candidates and Council members must reside in or be employed in Contra Costa County.
- B. Candidates and Council members must demonstrate a professional interest in, or personal commitment to addressing and alleviating the impact of homelessness on the people of Contra Costa County.
- C. Candidates and Council members must be willing to sign and abide by the Code of Conduct and Conflict of Interest policy upon being seated as a Council member and annually thereafter.
- D. Meet criteria for the designated seat

Unless specific qualifications are noted, individuals are eligible to serve in a seat with the following areas of representation if they work or volunteer in a role that provides services in the designated category. Individuals may also be eligible to serve in each area of representation if they work or volunteer for an agency that provides services in the designated category. Eligible candidates that also have lived experience of homelessness will be given priority in the application selection process.

Section 2. Membership

Membership on the Council will consist of the seats listed below. The Council will make an annual invitation to the public for new members to apply for open seats. Each seat will have a term of two years expiring in alternating years, with the following areas of representation:

- 1. Affordable Housing Developer** – Must work for an affordable housing developer **with projects in Contra Costa County.**
- 2. Behavioral Health Representative** – Must work in the behavioral health **services field** in Contra Costa County (i.e., peer support, clinician, system-level behavioral health planner, etc.) with experience impacting behavioral health policy, decision-making, and/or funding.
- 3. City Government Seat** – Must be an employee of a city or town located in Contra Costa County. **This seat is not open to representatives elected to positions in Contra Costa County.**
- 4. CoC/ESG Program Grantee** – Must work with an agency receiving Continuum of Care and/or Emergency Solutions Grant funding in Contra Costa **County,** including agencies that are providing housing and/or services to survivors of domestic violence.
- 5. Community Member Seat** – Must live or work in Contra Costa County.
- 6. Lived Experience Advisor #1** – Must have current or past experience of homelessness in Contra Costa County.
- 7. Lived Experience Advisor #2** – Must have current or past experience of homelessness in Contra Costa County.
- 8. Education Services Representative** – Must work for an agency providing K-12 educational services to individuals experiencing homelessness in Contra Costa County.
- 9. Employment and Human Services Department (EHSD) Representative** – Must work for the Contra Costa Employment and Human Services Department.
- 10. Faith Community Representative** – Must have substantial experience as an employee, volunteer, or congregant of a faith community **in Contra Costa County.**
- 11. Federal Homeless and Housing Funding Administrator Representative** – Must work for an agency in Contra Costa County that administers federal funding for homelessness and/or housing programs.
- 12. Health Care Representative** – Must **work for an agency providing health care services in** Contra Costa County.
- 13. Homeless Service Provider** – Must work for an agency providing housing and/or services to individuals experiencing homelessness in Contra Costa County, **which can include** those who are also fleeing domestic violence.
- 14. Public Housing Authority** – Must be an employee of a Housing Authority in Contra Costa County.
- 15. Public Safety Representative** – Must **work for a** public safety **agency,** including law enforcement and emergency response agencies, in Contra Costa County.

16. **Reentry Services Representative** – Must **work for an agency** in the reentry field in Contra Costa County (i.e., services provider, correctional staff supporting individuals reentering the community after involvement with the criminal legal system, and/or law enforcement).
17. **Veterans Services Representative** – Must be an employee of the Veterans Administration serving individuals **in Contra Costa County**.
18. **Youth Representative** – Must have **current or past** lived experience of homelessness in Contra Costa County and be between the ages of 18 and 24 at the start of their term.
19. **Workforce Development Representative** – Must have substantial experience in workforce development, vocational services, or social enterprise business in Contra Costa County.

All members are appointed by the Board of Supervisors and may have their appointments rescinded by majority vote of the Board of Supervisors.

~~In addition to the seats that have already been designated, outreach will be made to obtain participation in COH meetings and activities from groups including, but not limited to, the following:~~

- ~~● Affordable housing developers~~
- ~~● Agencies that serve survivors of human trafficking~~
- ~~● Community Development Block Grant (CDBG) / Home Investments Partnerships Program (HOME) / Emergency Solutions Grant (ESG) entitlement jurisdictions~~
- ~~● Disability advocates~~
- ~~● Disability service organizations~~
- ~~● Domestic violence advocates~~
- ~~● EMS emergency medical services/crisis response teams~~
- ~~● Hospitals~~
- ~~● Individuals with current or past lived experience of homelessness~~
- ~~● Law enforcement~~
- LGBTQIA+ advocates***
- LGBTQIA+ service organizations**
- ~~● Local government staff/officials~~
- ~~● Local jails~~
- ~~● Mental health service organizations~~
- ~~● Mental health advocates~~
- ~~● Other homeless subpopulation advocates~~
- ~~● Public housing authorities~~
- ~~● School administrators/homeless liaisons~~
- ~~● Street outreach teams~~
- ~~● Substance use advocates~~
- ~~● Substance use service organizations~~
- ~~● Victim service providers~~
- ~~● Youth advocates~~
- ~~● Youth homeless organizations~~

***LGBTQIA+ stands for lesbian, gay, bisexual, transgender, questioning/queer, intersex, and agender/asexual and is also**

~~meant to be generally inclusive of those who don't identify as heterosexual and cisgender.~~

~~In addition to the above requirements, both public and private sector seats should, as much as possible, include representation from people with lived experience of the following subpopulations or from organizations or agencies who serve these subpopulations: families with children, persons experiencing chronic homelessness; persons with chronic substance use issues; persons with HIV/AIDS; persons with mental health challenges; seniors; veterans; survivors of domestic violence, dating violence, sexual assault, trafficking, and stalking; and youth and young adults with a lived experience of homelessness.~~

Upon expiration of the term of a Council seat, the seat will be vacated and filled through the annual selection process. Council members whose seats expire are eligible to reapply for the seat they previously filled.

If a seated Council member is unable to complete the two-year term, **a nominating panel will be convened to recommend a qualified replacement who shall serve out the remainder of the two-year term for that seat.** The nominating panel will consist of at least three (3) Council members, including the Chair and/or Vice-Chair when they are non-conflicted. The nominating panel will utilize the existing approved process and materials to select the qualified replacement.

As vacancies occur, the Council will fill seats in a way that prioritizes retaining institutional knowledge and representation of lived experience of homelessness.

During a scheduled vacancy (i.e., when a seat term expires), if there is a delay in seating a new member, the Council may decide by majority vote to extend an outgoing member's term until a successor is seated, provided that the outgoing member is agreeable.

Section 3. Selection Process

The Council will review all eligible applications for open seats annually. The Council will recommend new members through majority vote. This selection process must be reviewed, updated, and approved by the CoC at least once every five (5) years as per 24 C.F.R. §578.7 (a)(3).

Section 4. Officers

The Council shall elect one Chair and one Vice-Chair to provide for the operation and conduct of business. Terms for the Officers shall be one year. Officers may serve no more than four consecutive terms in the same Council seat. The Council must take action to replace an Officer within three months from the date of vacancy or expiration of term. During the time the Council is acting to replace an Officer in a Council seat that has expired, the Officer may continue to serve in that role until the Council finds a replacement.

The Chair of the Council shall provide oversight for the operation of the Council. The Chair shall preside over meetings of the Council. The Chair may call for special meetings of the Council or its committees.

If the Chair is absent, or the office is vacant, the Vice-Chair shall assume responsibility for the operation of the Council.

Section 5. When A Seated Member No Longer Meets the Eligibility Criteria

If a seated Council member no longer meets the eligibility criteria for the seat to which they are appointed, the Council:

- A. May request the Council member to submit a statement of resignation to the Council within 30 days of the change.
- B. May recommend to the Board of Supervisors the removal of the member and the subsequent appointment of an eligible Candidate selected by the Council.
- C. May, where there is no apparent candidate to fill the seat, continue the seated member's participation, with or without limitation, until an eligible candidate is found.
- D. May, with no less than 10 business days' notice to the Council member at issue, review the Council member's membership status on the Council and vote to limit the Council member from further participation, until the Council member resigns or the Board of Supervisors removes the member.

Section 6. Meetings and Attendance

The Council will set an annual meeting schedule. The Council will meet monthly, and the full membership of the Continuum of Care will convene quarterly with published agendas.

Two absences, without providing advance notice to staff, from the regularly scheduled Council meeting in any 12-month period will result in staff checking in with the member to assess their ability and interest to continue on the Council. If the member is unresponsive to staff communication, this may result in a recommendation to the Board of Supervisors that the member be removed from the Council. Three absences, without providing advance notice to staff, within any 12-month period from time of appointment may result in a recommendation to the Board of Supervisors that the member be removed from the Council.

Any Council member unable to attend a meeting should notify the Chair of the Council or its administrative designee to request an excused absence.

The Chair of the Council or its administrative designee will maintain attendance records, and notify the Council when two absences are recorded.

Section 7. Voting Members

A quorum of a majority of the appointed Council members is required for the conduct of business. Decisions must be made by an affirmative vote of a majority of Council members present during a Council meeting.

Section 8. Amendment and Review

The Council will review the Governance Charter and Bylaws at least annually and update and approve as needed.

Amendment of the Council on Homelessness Governance Charter and Bylaws requires an affirmative vote of two-thirds majority of current sitting Council members, provided that public notice of the scheduled vote on the amendment was provided at least two weeks prior to that Council meeting. Amendments must be submitted to the Contra Costa County Board of Supervisors for approval, and take effect only upon approval by the Board of Supervisors.

Section 9. Committee Structure and Operations

Overview Committees and Working Groups

As per 24 C.F.R. §578.7 (a)(4), the CoC must appoint additional committees, subcommittees or workgroups. The Council will have Standing Committees, Ad-Hoc Committees and Working Groups. All Council members are expected to participate in at least one Committee or Working Group for the calendar year or the duration of the Committee or Working Group, if it is a time limited Committee or Working Group. Each Committee and Working Group will develop its own strategy and approach to meet goals in alignment with the annual Council Workplan. Each Committee and Working Group will decide whether to designate a chair (who must be a Council member). Contra Costa Health, Housing, and Homeless Services Division (H3) of Contra Costa Health Services and/or their designee will provide support and coordination to all Committees and Working Groups.

All Committees and Working Groups will strive to make decisions through consensus. Committees and Working Groups can independently provide feedback to the Council on Homelessness on the topics they are tasked with focusing on and conduct planning processes (e.g., work planning, establishing goals for an evaluation). All other items (e.g., establishing prioritization, developing or updating policy) must be brought to the Council on Homelessness for a vote.

Standing Committees

Standing Committees meet on a regular, ongoing basis and meetings are open to the public. Only the Council on Homelessness has the authority to create a Standing Committee. The creation, suspension, or dissolution of a Standing Committee does not require a revision to these Bylaws.

- ~~1. Equity Committee – The purpose of the Equity Committee is to increase awareness, community dialogue, and lead concrete actions to achieve equity throughout the homeless system of care.~~
2. Funding Committee – The purpose of the Funding Committee is to direct the community input process for time-sensitive federal and state funding streams, including the CoC/ESG programs administered by HUD.
3. HMIS Policy Committee – The purpose of the HMIS Policy Committee is to develop and share updates on the Homeless Management Information System (HMIS), including HMIS policies and practices, compliance, and troubleshooting.
4. Oversight Committee – The purpose of the Oversight Committee is to review and assess the development, implementation, and improvement of the CoC, Coordinated Entry System, Homeless Management Information System (HMIS) database, and System Outcomes.
5. ~~oversee the annual monitoring process and review and assess the development, implementation, and improvement of the CoC and Coordinated Entry System. The Youth Action Board (YAB) is a Working Group of the Oversight Committee.~~
- ~~6. PATH (Plan for Accelerating Transformative Housing) Innovations Committee – The PATH Innovations Committee monitors projects related to the countywide goal of reducing unsheltered homelessness in Contra Costa County in alignment with the~~

[Regional Action Plan.](#)

Ad-Hoc Committees

Ad-Hoc Committees meet on an as-needed basis for a time-limited period. Ad-Hoc Committee meetings are open to the public. Only the Council on Homelessness has the authority to create an Ad-Hoc Committee. The creation, suspension, or dissolution of an Ad-Hoc Committee does not require a revision to these Bylaws.

1. Governance Committee – The purpose of the Governance Committee is to review and revise the Governance Charter and Bylaws on an annual basis to increase Council efficiency and impact.
2. Homelessness Awareness Month Committee – The purpose of the Homelessness Awareness Month Committee is to plan annual Homelessness Awareness Month activities.
3. Nominating Committee – The purpose of the Nominating Committee is to review and recommend improvements to the nominating process for CoH seat appointments. The Nominating Panel reviews CoH applications and recommends applicants for seats.
4. Point-in-Time (PIT) Count Committee – The purpose of the PIT Count Committee is to oversee the annual Point in Time count of people experiencing homelessness in Contra Costa County.

Working Groups

The Council or Committees may form time-limited Working Groups to focus on specific tasks or projects. Working Groups are comprised of Council members and meetings are open to the public. Working Groups report to the body that formed it – either the full Council or a Committee. The creation, suspension, or dissolution of a Working Group does not require a Bylaws revision.

[Section 10. Council Staffing and Recordkeeping](#)

The Council on Homelessness is supported by Contra Costa Health, Housing, and Homeless Services Division (H3) of Contra Costa Health Services as outlined in the Governance Charter. The responsibilities of Contra Costa Health, Housing, and Homeless Services staff to the Council include:

- A. Storage of all Council and committee records, including agendas and minutes for all meetings;
- B. Presentation of annual reports to the Board of Supervisors or reports as called for by the Family and Human Services Committee;
- C. Implementation, administration, and management of the Contra Costa County homelessness response system, including the Coordinated Entry System and Homeless Management Information System;
- D. Serving as the Collaborative Applicant and Administrative Entity designated by the CoC to apply for and administer program funds for the CoC;

All duties identified throughout these Bylaws that may be delegated to an administrative designee.

Article V. Conduct & Conflict of Interest

Section 1. Code of Conduct

Each Council member will uphold certain standards of performance and good conduct and avoid real or apparent conflicts of interest. In order to prevent a conflict of interest, a Council member, chairperson, employee, agent, or consultant of the Council may not:

- A. Influence decisions concerning the selection or award of a grant or other financial benefit to an organization that the Council member, employee, officer, or agent has a financial or other interest in or represents, except for the Council itself.
- B. Solicit and/or accept gifts or gratuities by anyone for their personal benefit in excess of minimal value as defined by the California Fair Political Practices Commission (FPPC).
- C. Engage in any behavior demonstrating an actual conflict of interest or giving the appearance of any such conflict.
- D. Engage in violations of the law or unethical business practices, which includes any payments for illegal acts, indirect contributions, rebates, and bribery.

Section 2. Conflict of Interest

All Council members must file an initial and annual Conflict of Interest statement with the Chair of the Council or its administrative designee. Failure to file such a statement may result in the removal of a member.

Appendix: Contra Costa County Continuum of Care Timeline

1986	1987
Concerned community members begin drafting, “A Plan for Dealing with Homelessness in Contra Costa County”.	The Task Force on Homelessness reports to the Board of Supervisors on Homelessness in Contra Costa County and includes Recommendations for Action.
1991	1994
A symposium is held to address homelessness in Contra Costa County.	Contra Costa County Board of Supervisors mandates that a comprehensive, integrated plan for homeless services must be developed for the County. In response, the Ad Hoc Homeless Task Force is created to coordinate a countywide planning process and write the county’s first official Homeless Plan.
1997	2000
The Board of Supervisors officially establishes the Homeless Continuum of Care Advisory Board (CoCB) under Board Order C.87.	Contra Costa County begins the process of developing a new five-year Homeless Continuum of Care Plan. The CoCB coordinates the planning process.
1999	2003
The CoCB meets to oversee the planning process, to review the original plan, and to update the 2001-2006 Contra Costa Continuum of Care Homeless Plan.	The CoCB adopts by-laws that include assuming all previous functions of the Contra Costa Homeless Advisory Committee and the new responsibilities under federal and state regulation of the Homeless Continuum of Care Boards.
2001	2005
The plan is adopted. The CoCB is the lead agency for the Continuum of Care Planning Process, setting new objectives in response to changing circumstances.	On parallel tracks the CoCB and HIJIDWG continue to work towards ending homelessness, with similar issues and membership.
2004	2008
The Board of Supervisors approves <i>Ending Homelessness in Ten Years: A County-wide Plan for the Communities of Contra Costa County</i> . This plan embraces key concepts of the Five Year Plan but does not replace it. HIJIDWG, a newly formed group, is charged with the implementation of the Ten Year Plan provisions. This group begins meeting regularly.	The CoCB and HIJIDWG merge to become the Contra Costa Interjurisdictional Council on Homelessness (CCICH).
2014	2015
Using the ten-year plan as a foundation, CCICH develops a strategic plan update, <i>Forging Ahead</i> , outlining the guiding principle that homelessness is first a housing issue, and necessary supports and services are critical to help people remain housed.	CCICH rebrands as the Council on Homelessness, adopting new by-laws and governance charter to reflect the role of the CoC and the Council.