



CONTRA COSTA COUNTY

AGENDA

Public Protection Committee

Supervisor Candace Andersen, Chair
Supervisor Ken Carlson, Vice Chair

<https://cccouny-us.zoom.us/j/85255422055>

Call in: 888 278 0254 | Conference code: 985922

Monday, September 15, 2025 **1:30 PM** **309 Diablo Road, Danville, CA 94526 or
2255 Contra Costa Blvd. Suite 202,
Pleasant Hill, CA 94523**

The public may attend this meeting in person at either above location. The public may also attend this meeting remotely via Zoom or call-in.

<https://cccouny-us.zoom.us/j/85255422055> | Call in: 888 278 0254 | Conference code: 985922

Agenda Items: Items may be taken out of order based on the business of the day and preference of the Committee.

1. Introductions
2. Public comment on any item under the jurisdiction of the Committee and not on this agenda (speakers may be limited to two (2) minutes).
3. CONSIDER accepting the Record of Action for the July 21, 2025 meeting of the Public Protection Committee (PPC). (Enid Mendoza, PPC Staff) [25-3773](#)
Attachments: [DRAFT PPC ROA 7-21-25](#)
4. CONSIDER accepting the FY 2025-2026 Solicitation Update for the AB 109 Community Programs. (Patrice Guillory, Director of Office of Reentry and Justice) [25-3774](#)
Attachments: [AB 109 Community Programs Solicitation Update](#)
5. CONSIDER receiving an update on the new AB 109 Data Dashboards and Public Resources. (Patrice Guillory, Director of Office of Reentry and Justice) [25-3775](#)
Attachments: [ORJ Updates on New Data Resources](#)
6. The next meeting is currently scheduled for October 20, 2025.

7. Adjourn

General Information

This meeting provides reasonable accommodations for persons with disabilities planning to attend a the meetings. Contact the staff person listed below at least 72 hours before the meeting. Any disclosable public records related to an open session item on a regular meeting agenda and distributed by the County to a majority of members of the Committee less than 96 hours prior to that meeting are available for public inspection at 1025 Escobar St., 4th Floor, Martinez, during normal business hours. Staff reports related to items on the agenda are also accessible on line at www.co.contra-costa.ca.us.

HOW TO PROVIDE PUBLIC COMMENT:

Persons who wish to address the Committee during public comment on matters within the jurisdiction of the Committee that are not on the agenda, or who wish to comment with respect to an item on the agenda, may comment in person, via Zoom, or via call-in. Those participating in person should offer comments when invited by the Committee Chair. Those participating via Zoom should indicate they wish to speak by using the “raise your hand” feature in the Zoom app. Those calling in should indicate they wish to speak by pushing *9 on their phones.

Public comments generally will be limited to two (2) minutes per speaker. In the interest of facilitating the business of the Board Committee, the total amount of time that a member of the public may use in addressing the Board Committee on all agenda items is 10 minutes. Your patience is appreciated.

Public comments may also be submitted to Committee staff before the meeting by email or by voicemail. Comments submitted by email or voicemail will be included in the record of the meeting but will not be read or played aloud during the meeting.

For Additional Information Contact:

Enid Mendoza, PPC Staff
enid.mendoza@cao.cccounty.us
(925) 655-2075



CONTRA COSTA COUNTY

1025 ESCOBAR STREET
MARTINEZ, CA 94553

Staff Report

File #: 25-3773

Agenda Date: 9/15/2025

Agenda #: 3.

PUBLIC PROTECTION COMMITTEE

Meeting Date: September 15, 2025

Subject: Draft Record of Action - July 21, 2025

Submitted For: Monica Nino, County Administrator

Department: County Administrator's Office

Presenter: Enid Mendoza, PPC Staff

Contact: Enid.Mendoza@cao.cccounty.us, (925) 655-2075

Referral History:

County Ordinance requires that each County body keep a record of its meetings. Though the record need not be verbatim, it must accurately reflect the agenda and the decisions made in the meeting.

Referral Update:

Attached for the Committee's consideration is the Record of Action for the Committee's July 21, 2025, meeting.

Recommendation(s)/Next Step(s):

APPROVE the Record of Action of July 21, 2025, Public Protection Committee meeting.

Fiscal Impact (if any):

There is no fiscal impact.



CONTRA COSTA COUNTY

Committee Meeting Minutes - Draft

Public Protection Committee

Supervisor Candace Andersen, Chair
Supervisor Ken Carlson, Vice Chair

<https://cccouny-us.zoom.us/j/85255422055>

Call in: 888 278 0254 | Conference code: 985922

Monday, July 21, 2025 **1:30 PM** **309 Diablo Road, Danville, CA 94526 or**
2255 Contra Costa Blvd. Suite 202, Pleasant
Hill, CA 94523

<https://cccouny-us.zoom.us/j/85255422055>

Call in: (888) 278-0254, Conference code: 985922

The public may attend this meeting in person at either above location. The public may also attend this meeting remotely via Zoom or call-in.

Agenda Items: Items may be taken out of order based on the business of the day and preference of the Committee.

1. Introductions

Chair Andersen called the meeting to order at 1:30 p.m.

Present: District II Supervisor Candace Andersen and District IV Supervisor Ken Carlson

2. Public comment on any item under the jurisdiction of the Committee and not on this agenda (speakers may be limited to two (2) minutes).

The Committee heard public comment from one member of the public regarding animal services and transparency on the amount in the Animal Benefit Fund and what that funding is being used for. Chair Andersen requested that staff pass the comment to Ben Winkleblack, Animal Services Director, for follow-up.

3. CONSIDER accepting the Record of Action for the May 19, 2025 meeting of the Public Protection Committee (PPC). (Enid Mendoza, PPC Staff) [25-3002](#)

Attachments: [Draft 5-19-25 PPC ROA](#)

Approved as presented.

Aye: Chair Candace Andersen and Vice Chair Ken Carlson

Result: Passed

Written public comment received. [25-3003](#)

Attachments: [Written Public Comments - PPC May 19th](#)

4. CONSIDER accepting a report from the Probation Department on the [25-3004](#)
Juvenile Justice Coordinating Council. (Esa Ehmen-Krause, Chief Probation Officer)

Attachments: [2025 JJCC - PPC.pdf](#)

Esa Ehmen-Krause, Chief Probation Officer, presented updates on the Juvenile Justice Coordinating Council, inclusive of Juvenile Justice Crime Prevention Act and Youth Offender Block Grant funding and service investments. The Committee commended the Probation Department for its continued success with its pioneer model that invests in community programs and resources throughout the County.

Aye: Chair Candace Andersen and Vice Chair Ken Carlson

Result: Passed

5. CONSIDER applicants for the two pending At-large seat vacancies on the [25-3005](#)
Juvenile Justice Council to determine recommendation(s) for the Board of Supervisors consideration, and provide further direction to staff as necessary. (Esa Ehmen-Krause, County Probation Officer)

Attachments: [Attachment A-Recruitment Press Release 6-2-25.docx .pdf](#)
 [Attachment B-Applications.docx G.pdf](#)
 [Attachment C-JJCC Applicants Summary 6-2-25.docx G.pdf](#)
 [Attachment D - JJCC Membership 07-08-2025 \(002\).pdf](#)

The Committee approved recommending to the Board of Supervisors the reappointments of Raymond Chimezie and Tumani Drew to At-Large Representative seats.

Aye: Chair Candace Andersen and Vice Chair Ken Carlson

Result: Passed

The next meeting is currently scheduled for September 15, 2025.

Adjourn

The Chair adjourned the meeting at 1:54 p.m.

General Information

This meeting provides reasonable accommodations for persons with disabilities planning to attend a the meetings. Contact the staff person listed below at least 72 hours before the meeting. Any disclosable public records related to an open session item on a regular meeting agenda and distributed by the County to a majority of members of the Committee less than 96 hours prior to that meeting are available for public inspection at 1025 Escobar St., 4th Floor, Martinez, during normal business hours. Staff reports related to items on the agenda are also accessible on line at www.co.contra-costa.ca.us.

HOW TO PROVIDE PUBLIC COMMENT:

Persons who wish to address the Committee during public comment on matters within the jurisdiction of the Committee that are not on the agenda, or who wish to comment with respect to an item on the agenda, may comment in person, via Zoom, or via call-in. Those participating in person should offer comments when invited by the Committee Chair. Those participating via Zoom should indicate they wish to speak by using the “raise your hand” feature in the Zoom app. Those calling in should indicate they wish to speak by pushing *9 on their phones.

Public comments generally will be limited to two (2) minutes per speaker. In the interest of facilitating the business of the Board Committee, the total amount of time that a member of the public may use in addressing the Board Committee on all agenda items is 10 minutes. Your patience is appreciated.

Public comments may also be submitted to Committee staff before the meeting by email or by voicemail. Comments submitted by email or voicemail will be included in the record of the meeting but will not be read or played aloud during the meeting.

For Additional Information Contact:

Enid Mendoza, Staff to the PPC
(925) 655-2075
enid.mendoza@cao.cccounty.us



CONTRA COSTA COUNTY

1025 ESCOBAR STREET
MARTINEZ, CA 94553

Staff Report

File #: 25-3774

Agenda Date: 9/15/2025

Agenda #: 4.

PUBLIC PROTECTION COMMITTEE

Meeting Date: September 15, 2025

Subject: FY 25-26 Solicitation Update on AB 109 Community Programs and One-Time Pilot Programs Solicitations

Submitted For: Esa Ehmen-Krause, Chief Probation Officer

Department: Probation Department Office of Reentry & Justice

Presenter: Patrice Guillory, ORJ Director, Contra Costa County Probation Department

Contact: Patrice.guillory@orj.cccounty.us <<mailto:Patrice.guillory@orj.cccounty.us>>

Referral History:

On December 20, 2024, the Community Corrections Partnership (CCP) Executive Committee adopted a FY 2025-26 AB 109 Public Safety Realignment Budget for recommendation to the Board of Supervisors. The Recommended Budget included the following allocations for Community Programs:

- Family Reunification Services - \$100,000
- Peer Mentoring Services for West County - \$200,000
- Civil Legal Aid Services - \$200,000
- Management of a Network of System of Services for Central and East County - \$1,200,000
- Reentry Employment Services - \$3,000,000
- Reentry Housing Services - \$1,500,000
- Management of the West County Reentry Resource Center - \$800,000

At the December meeting, the CCP Executive Committee also accepted the Community Advisory Board's recommendation to solicit proposals from qualified organizations to provide the above-mentioned services for a duration of a three-year contract cycle with projected total amounts per fiscal year.

The Public Protection Committee (PPC) of the Board of Supervisors considered and approved the CCP's recommended one-time allocation of \$15 million from AB 109 reserve funding for reentry service pilots during its June 3 and October 7, 2024 meetings. The PPC approved the full recommended AB 109 budget during its February 18, 2025 meeting.

At its August 4, 2025 meeting, the Community Corrections Partnership - Community Corrections Partnership Executive Committee received and accepted the following update from the Probation Department Office of Reentry & Justice.

Referral Update:

AB 109 Community Programs Solicitation Process

The Office of Reentry & Justice (ORJ) of the Probation Department manages the contracts for AB 109 Community Programs and oversees the procurement process through the department's new online procurement portal, known as OpenGov. During the development of this solicitation process, and in alignment with the Probation Department's initiative to formalize performance-based contracting standards, respondents are required to implement a data-driven approach to service delivery; develop a systematic process for program planning utilizing logic models; and support evidence-based programming across all service areas for justice-involved populations.

Solicitation Timeline

The following timeline delineates a process that spans approximately two months from the issuance of the solicitation to the notification of award recommendations, utilizing the new OpenGov platform. With strict adherence to this timeline, the Board of Supervisors is expected to approve contracts for services at their August 2025 meeting, thereby enabling staff to develop and execute contracts.

RFP / RFQ released	Friday, January 31, 2025
Bidders' Conferences	<i>Service Hubs and the Center (optional attendance)</i> 2:00 p.m., Friday, February 7, 2025 <i>Housing, Employment, Mentoring, Family Reunification, Service Navigation (mandatory attendance)</i> 10:00 a.m., Friday, February 7, 2025
Written Questions Due	5:00 p.m., Wednesday, February 12, 2025
Addendum Issued	Friday, February 14, 2025
Response Submission Deadline	5:00 p.m., Friday, March 14, 2025
Response Withdrawal	12:00 p.m., Wednesday, March 19, 2025
Response Review Process	March 19 - 28, 2025
Notification of Recommendations	Tuesday, April 1, 2025
RFI released	Friday, January 31, 2025
Written Questions Due	5:00 p.m., Monday, February 10, 2025
Addendum Issued	Friday, February 14, 2025
Response Submission Deadline	5:00 p.m., Friday, March 7, 2025
Notification of Recommendations	Friday, March 14, 2025

Solicitations were published on the Department's official website, providing detailed instructions on how to register with OpenGov, a new web-based portal used by the Department for procurement opportunities. Additionally, these solicitations were directly disseminated via e-newsletter distribution to contacts established

by the Office of Reentry & Justice.

RFP & RFQ Review Process

Three review panels were convened by the ORJ over a period of three days during the week of March 24, 2025, each comprising three to four representatives. These panels consisted of subject matter experts, representatives from organizations directly engaged with justice-involved populations both within and outside Contra Costa County, and individuals with lived experience of the justice system's impacts. The ORJ Director, Patrice Guillory, and the ORJ Program Manager, Jennifer Bruggeman, facilitated the panel sessions. Additionally, staff members from ORJ and other Probation divisions participated as panelists. A Kick-Off Meeting for the Review Panel was held on March 21, 2025, to orient participants regarding the solicitation review and scoring procedures.

Panel sessions utilized a “Consensus Scoring Methodology” for proposal evaluation and rating, and all panel members submitted the required Impartiality Statements and Conflict of Interest forms prior to receiving the proposals for review and scoring. Each panel independently determined whether to invite any proposers for an interview before finalizing its recommendations. The Housing review panel resolved to invite the two highest scoring applicants to submit written responses to five follow-up questions.

The Review Panels consisted of the following stakeholder representatives:

- Probation Department’s Field Services and ORJ Units
- Community Advisory Board for AB 109 Realignment (3 members)
- Contra Costa Health Services - Health, Housing and Homeless Services
- Office of Racial Equity & Social Justice
- Contra Costa County Workforce Development Board

Solicitation Responses

A total of 13 responses were received for the seven AB 109 Community Program Areas (employment, housing, civil legal aid, family reunification, peer mentoring (West County), East-Central County Networked System of Services, and West County Reentry Resource Center), of which 10 responses met the solicitation qualifications. All compliant responses were reviewed and scored by the review panels and the panels recommended the following selections:

- Rubicon Programs (Reentry Success Center) - West County Reentry Resource Center - 97.7
- Healthright 360 (Contra Costa Reentry Network) - Central-East Networked System of Services - 94.3
- Lao Family Community Development (Housing for Strong Reentry) - Round 1: 93.66; Round 2: 23.75 out of 25
- Men & Women of Purpose - Peer Mentoring Services (West County) - 74.64

Bay Area Legal Aid was selected following a Request for Interest (RFI) process issued on January 31, 2025. Two statements of interest were received on March 7, 2025, one of which was incomplete.

Update on AB 109 Family Reunification

Since there were no responses to the January 2025 RFP for Family Reunification Services, the ORJ/Probation Department decided to re-release the solicitation as an RFI on June 2, 2025. Five statements of interest were received on June 23, 2025. A second, modified RFP was released on July 2, 2025. Submission deadline was

July 30, 2025. A total of three applicants submitted responses to the RFP, and the RFP panel recommended C.O.P.E. Support Center (85.3) as the contract awardee.

Recommendation(s)/Next Step(s):

ACCEPT an update on the FY 25-26 AB 109 Community Program solicitations as presented by the Probation Department Office of Reentry & Justice.

Fiscal Impact (if any):

There is no fiscal impact for accepting the report.



AB 109 COMMUNITY PROGRAMS UPDATE & RESULTS

Community Corrections Partnership Meeting

September 15th, 2025

Presented by the Office of Reentry & Justice

Overview of Solicitation Process

Release of Solicitations for AB 109 Community-Based Reentry Services

- ORJ tasked with overseeing the bidding process to procure services in the areas of:
 - Employment
 - Housing
 - Civil Legal Aid
 - Peer Mentoring (West County)
 - Family Reunification
 - Reentry Service Hubs (2)



Awardee Selection by Consensus Scoring

- Convening Evaluation Panel of Reentry Stakeholders
- Award Recommendations

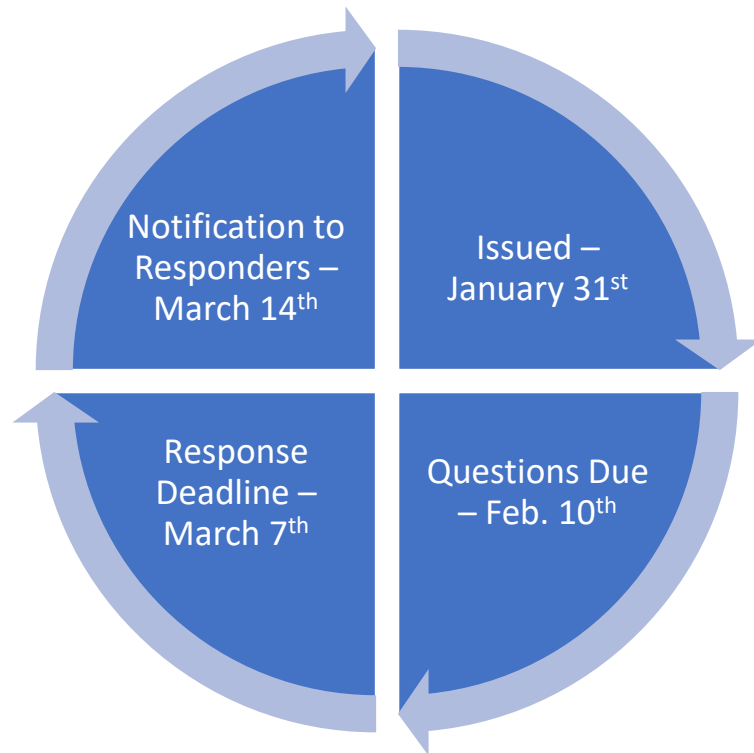
Administer and implement funding recommendations

- BOS Award Approval
- ORJ/Probation will initiate contracting process that will be performance-based with awardees.



2025 Solicitation Timelines

RFI – AB 109 Civil Legal Aid Services



RFP – Community-Based Reentry Services & RFQ – “One-Stop” Reentry Service Hubs

- Issued – January 31st
- Mandatory Virtual Bidders Conference (RFP) – February 7th @ 10am
- Optional Virtual Bidders Conference (RFQ) – February 7th @ 2pm
- Questions Due – February 12th
- Response Deadline – March 14th
- Review Process – March 19th – 28th
- Notification to Responders – April 1st

Proposal Requirements

Program/Project Narrative

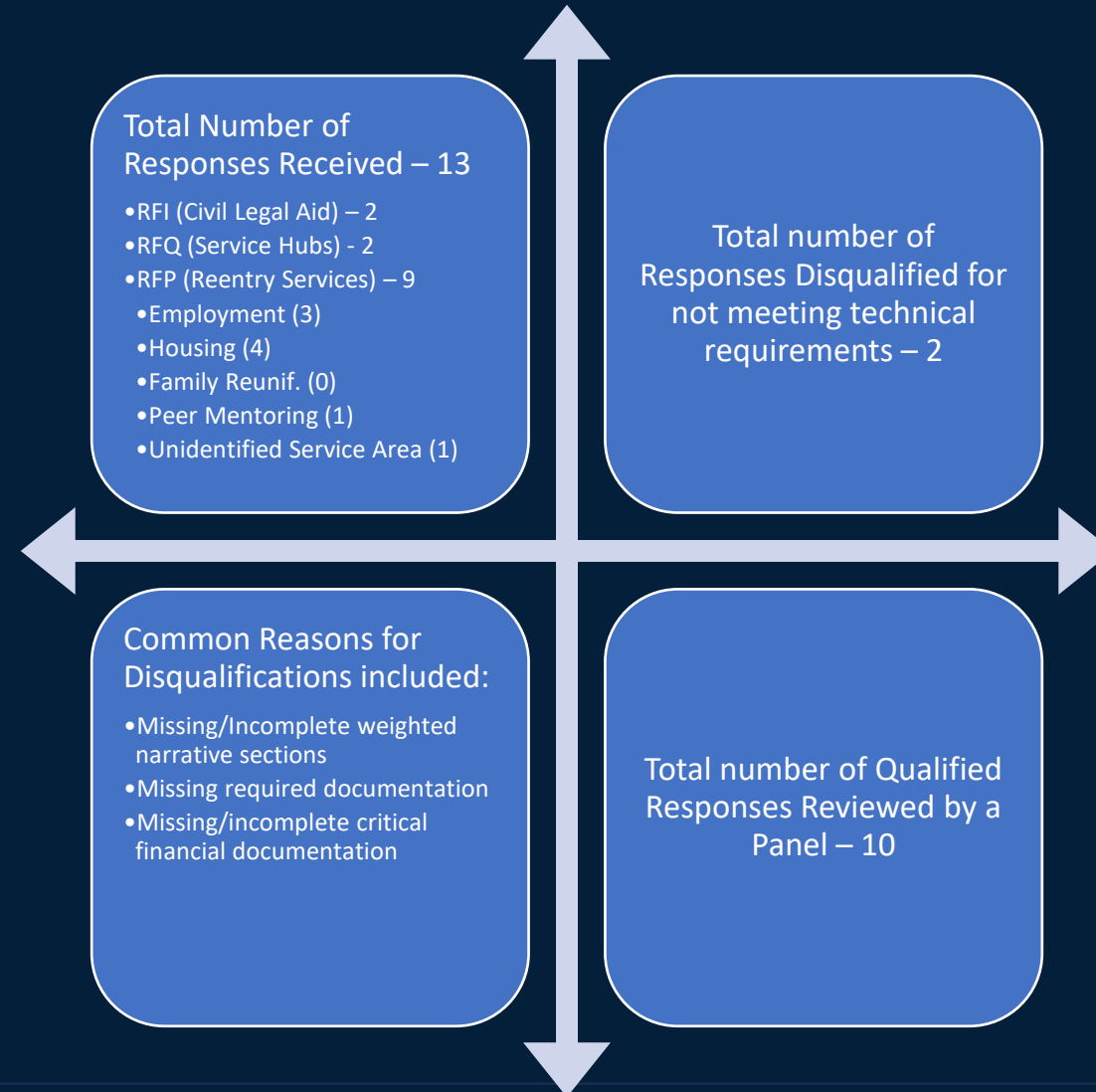
- Logic Model – detailing relationship between program goals, objectives, inputs, activities, outputs and outcomes
- Integration of Evidence-Based Practices
- Articulation of Program Design & Core Components
- Experience delivering services to justice-involved population & collaboration experience
- Capacity for program monitoring and data tracking
- Client Engagement Strategies

Budget & Justification of Costs

Required Forms & Attachments



Overview of Submissions



Review Panel Compositions

Three (3) Review Panel Sessions held over the course of 3 days

Each Panel consisted of 3-4 SMEs

Following stakeholders represented:

- Probation Department's Field Services & ORJ Units
- Contra Costa Health Services – Health, Housing & Homeless Services
- Community Advisory Board for AB 109 Realignment members
- Office of Racial Equity & Social Justice
- Contra Costa County Workforce Development Board

Applied a *consensus scoring methodology* to rate each proposal

All panelists provided signed Impartiality Statements and Conflict of Interest forms to note their intention and commitment to evaluate proposals objectively and impartially.



Award Recommendations

“One-Stop” Reentry Service Hubs: \$800k (West County) & \$1.2M (Central & East County)

- Rubicon Programs (Reentry Success Center) – West County Reentry Resource Center – 97.7
- Healthright 360 (Contra Costa Reentry Network – Central-East Networked System of Services – 94.3

Employment Services: \$3M

- Rubicon Programs (ELEVATE) – 84.97

Housing Services: \$1.5M

- Lao Family Community Development (Housing for Strong Reentry) – Round 1: 93.66; Round 2: 23.75 out of 25

Peer Mentoring (West County) \$200k

- Men & Women of Purpose – 74.64

Civil Legal Aid Services: \$200k

- Bay Area Legal Aid – N/A

Family Reunification Services: \$100k

- C.O.P.E. Support Center – 85.3



Next Steps

Internal preparation for new contract cycle to set providers up for success

Held AB 109 Contractor Orientation

Launching a Learning Collaborative

Release of New Data Tools to support Performance Monitoring

Evaluation Planning

Enhancements to SAFE (Salesforce) Shared Data System

More regular observations and engagement in Provider activities & events

FORTHCOMING: Prep & Onboarding of AB 109 “One-Time” Reentry Pilots

Gender Responsive Services

Innovative Reentry Projects

Contra Costa THRIVES Guaranteed Income Pilot (EHSD + Probation)

Peer Support + Transportation Services



Q&A



**Solicitation Documents are available on our
website at:**

https://contracostaprobation.ca.gov/about/contract_opportunities.php

THANK YOU!

Patrice Guillory

Director | Office of Reentry & Justice

Contra Costa Probation Department

admin@orj.cccounty.us





CONTRA COSTA COUNTY

1025 ESCOBAR STREET
MARTINEZ, CA 94553

Staff Report

File #: 25-3775

Agenda Date: 9/15/2025

Agenda #: 5.

PUBLIC PROTECTION COMMITTEE

Meeting Date: September 15, 2025

Subject: Update on New Release of AB 109 Local Community Corrections Data Dashboards

Submitted For: Esa Ehmen-Krause, Chief Probation Officer

Department: Probation Department Office of Reentry & Justice

Presenters: Patrice Guillory, ORJ Director and Kimberly Aseo, ORJ Planner/Evaluator, Probation Department

Contact: data.research@orj.cccounty.us <<mailto:data.research@orj.cccounty.us>>

Referral History and Update:

AB 109-funded agencies and contractors submit quarterly data reports to the Office of Reentry & Justice (ORJ) on a semi-annual basis. The ORJ has compiled the agencies' most recent reporting into data dashboards to enhance transparency of service delivery and provide the public with readily accessible information regarding AB 109 Public Safety Realignment Local Community Corrections implementation in Contra Costa County.

On August 4, 2025, the ORJ data and research team presented the data dashboards to members of the Community Corrections Partnership and welcomed feedback from the Partnership. on updates to the data dashboards, current reporting metrics, and other relevant data reporting of interest to the Partnership.

Recommendation(s)/Next Step(s):

RECEIVE and ACCEPT the update of AB 109 data dashboards and provide feedback as needed.

Fiscal Impact:

There is no fiscal impact.

Updates & Reference Links to Resource – 9/15/2025, PPC Meeting

Below is a list of newly released online data and resource tools by the ORJ and Probation Department that are accessible to the public to better understand funded programs, enhance transparency, and help those in need find local resources.

Resource	Web-Links	Summary Description
CCC Probation Data Dashboard	Probation Population Data & Demographics - https://contracostaprobation.ca.gov/public_dashboard.php	Provides an overview of adult probation, juvenile probation, pre-trial, and Juvenile Hall booking statistics. Key metrics include the number of clients on probation, demographic breakdowns by race, region, gender, and age group, as well as the most common offense categories.
CCC AB 109 Program Data Dashboards	AB 109 Reentry Service Hubs Dashboard – https://contracostaprobation.ca.gov/services_hub.php	Provides an overview of program data for the AB 109 Community Programs in areas such as reentry housing, employment, family reunification, mentoring, civil legal aid, and the county's Reentry Service Hubs models. Key metrics include referral data, service needs at intake, client demographics, and notable program outcomes.
	AB 109 Community-Based Programs – https://contracostaprobation.ca.gov/ab109_dashboard.php	
	AB 109 County Partner Data – COMING SOON!	Provides an overview of county department service volume and the impact of the AB 109 population as reported by county agencies. Data is provided on a semi-annual basis.
	<p>For more information and inquiries about Data Dashboards, please contact the ORJ Data Team at data.research@orj.cccounty.us. We look forward to hearing your feedback!</p> <p>**You can find all future dashboard releases on Probation's Data Dashboard webpage</p>	
Search Engine for Social & Reentry Services in CCC	<p>RESTORING HOPE COCO online service directory - https://www.restoringhopecoco.org/</p> <p>You can also find a link to this search engine on ORJ's Webpage. **If you have a program or know of one</p>	An online search engine for free local resources in your area. The Probation-ORJ, in partnership with Findhelp.org, offers this tool to connect individuals and families affected by the justice system to nearby resources. Enter a zip code or search by keywords, program, or agency names to find support.

	<i>you'd like to see added to this directory, contact</i> admin@orj.cccounty.us	
--	---	--



To receive ORJ e-newsletter alerts, you can [sign up here](#) to join the email list: