



CONTRA COSTA COUNTY

AGENDA

Measure X Community Advisory Board

Wednesday, May 21, 2025

5:00 PM

1025 Escobar St, Martinez

Zoom Link: <https://cccounty-us.zoom.us/j/88618441439?>

Toll-free Telephone: USA 888-278-0254

Conference code: 3149674

Meeting ID: 886 1844 1439

MXCAB Operating Principles Document

[25-1902](#)

Attachments: [MXCAB Operating Principles - rev 9.18.24](#)

Agenda Items: Items may be taken out of order based on the business of the day and preference of the Committee

1. Roll Call and Introductions
2. Public comment on any item under the jurisdiction of the Committee and not on this agenda (speakers may be limited to two minutes).

3. Receive and approve the Record of Action for the April 16, 2025 MXCAB meeting. [25-1903](#)

Attachments: [Draft Record of Action 04.16.25 meeting](#)

4. Receive presentation on policies and procedures for advisory boards and commissions (Jessica Shepard, Deputy County Administrator, County Administrator's Office). [25-1904](#)

Attachments: [Advisory Bodies Policies Procedures Overview Final](#)

5. Discuss the Board of Supervisors' direction on Measure X funding provided at the April 28-29, 2025 Budget Hearing. [25-1905](#)

Attachments: [Board of Supervisors Direction on FY25-26 Measure X](#)
[County Administrator Budget Overview Measure X Slides](#)
[MXCAB Priority Recommendations to Board of Supervisors_25-26](#)
[Budget Hearings](#)
[Memo re Exclusion of MXCAB Priority Recommendations April 2025](#)

6. Receive update from Results Based Accountability Workgroup

[25-1906](#)

Attachments: [Measure X RBA Framework Discussion 5.21.25](#)

The next meeting is currently scheduled for June 18, 2025.

Adjourn

The Committee will provide reasonable accommodations for persons with disabilities planning to attend the Committee meetings. Contact the staff person listed below at least 72 hours before the meeting. Any disclosable public records related to an open session item on a regular meeting agenda and distributed by the County to a majority of members of the Committee less than 96 hours prior to that meeting are available for public inspection at 1025 Escobar St, Martinez, during normal business hours. Staff reports related to items on the agenda are also accessible online at www.contracosta.ca.gov. If the Zoom connection malfunctions for any reason, the meeting may be paused while a fix is attempted. If the connection is not reestablished, the committee will continue the meeting in person without remote access. Public comment may be submitted via electronic mail on agenda items at least one full work day prior to the published meeting time.

For Additional Information Contact:

Jessica Shepard, Deputy County Administrator

Jessica.Shepard@cao.cccounty.us

(925) 655-2049



CONTRA COSTA COUNTY

1025 ESCOBAR STREET
MARTINEZ, CA 94553

Staff Report

File #: 25-1902

Agenda Date: 5/21/2025

Agenda #:

Advisory Board: MEASURE X COMMUNITY ADVISORY BOARD
Subject: Operating Principles Document (Attached for Reference Only)

Information:

On September 18, 2024, the Measure X Community Advisory Board updated and adopted the attached Operating Principles Document, following extensive discussion at the August 21, 2024 MXCAB Retreat meeting. The document is attached for reference and will be posted in the meeting room.

Measure X Community Advisory Board

Operating principles

VISION STATEMENT

Contra Costa County will have the necessary funds to invest in and sustain a robust system of care and the social and public services necessary to support a vibrant community and ensure that all county residents have equitable opportunities to thrive.

OPERATING PRINCIPLES

Assumptions and commitments that inform our work together:

1. Shared responsibility to practice the values of equity, justice, inclusion and compassion.
2. Sustaining a strong social safety net is important for the health and prosperity of all.
3. Investments will prioritize prevention as well as addressing current system gaps.
4. Investments will help leverage other funding sources when feasible.
5. Needs and issues are intersectional and interconnected. Think about needs and services from the point of view of residents.
6. Name inequities and disparities, and be specific in naming and recognizing those who are most harmed by them, especially Black and Latinx residents. Additional areas of focus include residents with mental health needs, indigenous people, Asian American/Pacific Islander American residents, seniors, disabled people, children and youth (prenatal to adult), immigrants, unsheltered and homeless residents, rural communities, LGBTQ+ residents, and poor people.
7. Economic opportunity and equity are at the heart of our purpose.
8. Seek transformative solutions, in addition to filling current service gaps.
9. Fostering a culture of inclusion, welcoming, and belonging demonstrates our commitment to equity and will improve our work process and outcomes.

How we work together in meetings:

1. Empower the chair to lead successful meetings:
 - a. Use appropriate discretion in setting the agenda, including limiting the number of agenda items as needed to allow for depth of discussion.
 - b. Establish guidelines for how long individual members and the body as a whole can speak on a given issue/item.
 - c. Utilize methods to invite input from MXCAB members whose voices have not yet been heard on an item, such as round-robin input (in which each member is asked to weigh in).
 - d. Move the discussion along if it becomes too lengthy.
2. Commit to adhering to the following MXCAB member participation guidelines:
 - a. Come to meetings prepared (read the agenda packet).
 - b. Stay on topic; speak about the matter at hand.
 - c. Avoid repeating a point someone else has already made (or briefly agree).
 - d. Treat each other and all participants with mutual respect.
 - e. Practice active listening; be curious; seek to understand.
 - f. Assume good intention, while accepting and encouraging accountability for impact.
3. Center community voices
 - a. Set time limits for individual MXCAB members' comments and/or for members' comments as a group on a particular agenda item, in order to reserve ample time for public comment.
 - b. Adjust public comment time limit for each agenda item as needed, e.g., if there are a lot of public speakers (while recognizing that we must allow every speaker the same amount of time on each agenda item).

Other strategies to support inclusive and productive meetings:

- Inclusion and access:
 - Explore ways to provide interpretation for languages beyond Spanish and ASL. (We noted this should be accompanied by sustained outreach to the communities/residents who speak a particular language, to encourage and welcome them to participate.)
 - Support the accessibility needs of all participants beyond language inclusion, such as technical support and visual/audio support.
- Onboarding & support for new MXCAB members:
 - Create and maintain a robust onboarding process, including key background materials from the 8/21 retreat packet.
 - Implement a buddy system to mentor new members.
- Clarify key roles

- Identify MXCAB member roles & volunteer opportunities (e.g., establishing a position of MXCAB archivist).
 - Clarify MXCAB staff roles and expectations.
- Create an annual Measure X timeline that describes key upcoming dates and decision points.



CONTRA COSTA COUNTY

1025 ESCOBAR STREET
MARTINEZ, CA 94553

Staff Report

File #: 25-1903

Agenda Date: 5/21/2025

Agenda #: 3.

Advisory Board: MEASURE X COMMUNITY ADVISORY BOARD
Subject: Receive and Approve Record of Action for April 16, 2025 Meeting

Information:

Receive and approve the Record of Action for the Measure X Community Advisory Board (MXCAB) meeting held April 16, 2025.

County Ordinance requires that each County body keep a record of its meetings.

Attached for the Measure X Community Advisory Board's information and review is the draft Record of Action for its April 16, 2025 meeting.

Recommendation(s)/Next Step(s):

Receive and approve the Record of Action for the Measure X Community Advisory Board meeting, held April 16, 2025.



CONTRA COSTA COUNTY

Committee Meeting Minutes

Measure X Community Advisory Board

Roxanne Carrillo Garza, Chair
Rachel Rosekind, Vice Chair

Wednesday, April 16, 2025

5:00 PM

1025 Escobar St, Martinez

Zoom Link: <https://cccounty-us.zoom.us/j/88618441439?>

Toll-free Telephone: USA 888-278-0254

Conference code: 3149674

Meeting ID: 886 1844 1439

Agenda Items: Items may be taken out of order based on the business of the day and preference of the Committee

1. Roll Call and Introductions

The MXCAB voted 13-0 to allow Rachel Rosekind to invoke "emergency circumstances" to participate remotely as a voting member. An announcement was made that Dennisha Marsh was participating remotely due to just cause under the Brown Act.

Nishi Moonka and Sam Alley became voting members at 7:15pm after the departure of Dennisha Marsh and Steven Bliss.

Present

Sam Alley, Nancy Benavides, Steven Bliss, Kathryn Chiverton, Gigi Crowder, Jim Donnelly, Roxanne Carrillo Garza, Joseph Grupalo, Odessa Lefrancois, Dennisha Marsh, Mark Miller, Nishi Moonka, Mariana Moore, Rachel Rosekind, Don Seta, and Patrick Walsh

Absent

Beatriz Lainez, Omar Rascon, and Warren Ritter

Non-voting

Willie Robinson

2. Public comment on any item under the jurisdiction of the Committee and not on this agenda (speakers may be limited to two minutes).

Public comment was received by one member of the public.

3. Receive and approve the Record of Action for the March 19, 2025 MXCAB meeting.

[25-1339](#)

Attachments:

[Record of Action 03.19.25 meeting](#)

Jessica Shepard noted the roll call will be corrected to remove Diana Honig from list of present members. The record of action was approved with noted correction. There were no requests for public comment.

4. Determine funding priority recommendations to the Board of Supervisors regarding the allocation of one-time surplus of approximately \$1.57 million in Measure X funds that is potentially available for allocation. [25-1340](#)

Attachments:

[Final MXCAB 2025-26 Budget Hearings Priorities Summary](#)
[MXCAB Priorities Poll - April 16, 2025](#)
[Correspondence Received](#)
[Final MXCAB Priorities Poll - April 16, 2025](#)
[Final Individual Member Poll Results](#)
[Final MXCAB Priorities Poll Table](#)

The MXCAB discussed priorities and added three (3) additional items to the published poll. Members completed the poll, and the results were shared via screen share during the meeting. The survey tool and results are included in the meeting packet.

The MXCAB discussed the results of the poll and determined a list of five (5) top priorities to recommend to the Board of Supervisors. Additionally, the MXCAB developed language regarding the African American Holistic Wellness Hub to be included in the memo to the Board of Supervisors.

Mariana More motioned for the Measure X Advisory Board recommend to the Board of Supervisors the top five (5) priorities from the poll for funding from one-time Measure X dollars:

- Rental assistance;
- Youth and young adult homelessness;
- Innovation funds to focus on African American Males;
- Early childhood education and services;
- And, Mental health services for priority populations as previously identified.

The MXCAB supports the Board in advancing the work expeditiously for the African American Wellness Center related programs and also to ensure equity and fairness in funding processes for different priority populations so that they're equitable.

The motion was seconded by Patrick Walsh. The motion passed unanimously. Public comment was received by nine (9) members of the public.

5. Discuss Results Based Accountability Workgroup Proposal and Sample Strategic Plan. [25-1341](#)

Attachments:

[FINAL RE-RBA Workgroup Proposal for MX CAB April 2025](#)
[STRATEGIC PLAN SAMPLE](#)

The Chair provided an update from the RBA Workgroup. There were no requests for public comment.

6. Update regarding best practices for engaging and building capacity for Measure X Service Providers. [25-1342](#)

Attachments: [Recommended Best Practices for Engaging and Building Capacity f Measure X Service Providers](#)

The Chair provided an update regarding the memo presented to the Equity Committee. Peter Kim provided next steps for ORESJ. Future updates are to be presented to the Equity Committee. There were no requests for public comment.

7. Select Chair and Vice Chair for purposes of officiating meetings for a term of one (1) year. [25-1343](#)

Attachments: [MXCAB bylaws Revised 5.16.23](#)
[MXCAB Roster 04.01.25](#)

Nominations for Chair were solicited and one nomination was made for Roxanne Carrillo Garza. A roll call vote was taken to close the nominations. The vote was unanimous (14-0) and Roxanne Carillo Garza was selected as Chair of the MXCAB for a one-year term.

Nominations for Vice Chair were solicited and one nomination was made for Rachel Rosekind. A roll call vote was taken to close the nominations. The vote was unanimous (14-0) and Rachel Rosekind was selected as Vice Chair of the MXCAB for a one-year term.

There were no requests for public comment.

The next meeting is currently scheduled for May 21, 2025.

Adjourn

The meeting adjourned at 7:27 PM.



CONTRA COSTA COUNTY

1025 ESCOBAR STREET
MARTINEZ, CA 94553

Staff Report

File #: 25-1904

Agenda Date: 5/21/2025

Agenda #: 4.

Advisory Board: MEASURE X COMMUNITY ADVISORY BOARD
Subject: Policies and Procedures for Advisory Bodies
Presenter: Jessica Shepard, Deputy County Administrator, County Administrator's Office

Information:

The County Administrator's Office provides staff support to help the Measure X Community Advisory Board comply with applicable policies including open meeting laws, ethics, and conflict of interest. To help orient new members and share important foundational information with all members and the public, the Measure X Community Advisory Board will receive a presentation on policies and procedures for advisory boards and commissions.

Policies pertaining to advisory bodies are housed in the Advisory Body Handbook. The digital handbook is regularly updated as new policies are adopted and is linked below. Training materials, and other information pertaining to advisory bodies can be found on the Clerk of the Board of Supervisors website:

<https://www.contracosta.ca.gov/3418/>.

Attachment(s) and Link(s):

- Attachment: Staff Presentation-Advisory Body Policies
- Advisory Body Handbook Link: <https://www.contracosta.ca.gov/DocumentCenter/View/29076/>
- Training Resources Page Link: <https://www.contracosta.ca.gov/7632/>

Advisory Boards & Commissions: Policies & Procedures Overview

CONTRA COSTA COUNTY

What This Presentation Covers

- ▶ Roles
- ▶ Policies & Procedures
- ▶ Ethics and Conflicts of Interest
- ▶ Required Trainings
- ▶ Resources



County Administrator's Office

- ▶ Provides staff support to the Measure X Community Advisory Board and Measure X Community Fiscal Oversight Committee
- ▶ Is the primary contact for information and questions
- ▶ Offers support and training to help advisory bodies, including:
 - Open Meeting Requirements
 - Appointment and Resignation Process
 - Context and Scope of Advisory Bodies
 - Updates to bylaws



Role of Advisory Boards & Commissions



- ▶ Created by the Board of Supervisors.
- ▶ Allows the Supervisors to better understand different viewpoints and needs throughout the county.
- ▶ Encourages community participation in county government.

Role of Advisory Board Members

- ▶ **Members serve at the pleasure of the Board of Supervisors.**
- ▶ **Serve in an advisory capacity to the Board of Supervisors.**
- ▶ **Responsibilities include:**
 - Attending meetings.
 - Participating and sharing your ideas in a respectful manner.
 - Following applicable federal, state, and county policies.
 - Operating in alignment with the committee's adopted bylaws



Scope of Authority & Limitations



► **Advisory body members serve in an advisory capacity only and have no authority to:**

- Establish policy.
- Create fiscal or other obligations.
- Enter into contracts.
- Set or waive county fees.
- Take personnel actions.
- Take positions on legislation or engage in legislative advocacy.
- Hold closed meetings.

Layers of Governing Policies

► **Federal Laws**

- Applies to specific bodies mandated by federal law or subject to federal grants.

► **State Laws**

- Brown Act
- Some boards are mandated or created through state law.

► **Local (County) Ordinances**

- Better Government Ordinance (“BGO”)

► **Local (County) Resolutions**

- Specifies the body’s scope of authority.
- Governs specific procedures, such as appointment.

► **Advisory body’s own rules**

- Adopted bylaws (requires the approval of the Board of Supervisors)



MXCAB Key Responsibilities

► **Oversee Community Needs Assessment**

- Define scope and methodology, starting with priority areas identified in original assessment.
- Needs assessment updated every three years

► **Develop General Funding Priorities**

- Use assessment findings to propose general funding priorities.
- Does not recommend specific dollar amounts.

► **Receive Annual Status Report**

- Attend the annual joint presentation to the MXCAB and Board of Supervisors.

► **Submit Annual Self-Assessment Report**

- Evaluate effectiveness annually and provide report to Board of Supervisors.

Open Meeting Laws & Policies



- ▶ Promote transparency in government operations.
- ▶ Guarantee the public's right to attend and participate in meetings of local legislative bodies.
- ▶ Require specific actions be taken to ensure public notice and participation.
- ▶ Two main open meeting laws:
 - Ralph M. Brown Act (State law)
 - Better Government Ordinance (County law)

Who Open Meeting Laws Apply To

► **The Brown Act applies to:**

- Local legislative bodies, such as the Board of Supervisors.
- Bodies created by formal action of local legislative bodies, such as advisory bodies.

► **The Better Government Ordinance applies to:**

- The Board of Supervisors, its subcommittees, its advisory bodies, and all their subcommittees even if they are only temporary ad hoc bodies.



Meeting Requirements



- ▶ A meeting is a majority of members of the body at the same time and place where they:
 - Hear,
 - Discuss, and/or
 - Deliberate... on any item of business within the subject matter jurisdiction of the body.

- ▶ Meeting locations are generally restricted to:
 - A location within the jurisdictional boundaries of the body.
 - A location that is open to the public.

Teleconferencing Requirements

▶ **Traditional Teleconferencing**

- Available anytime, as long as a quorum of members are within the jurisdictional boundaries of the body.
- The teleconference location must:
 - Be open to the public.
 - Be listed on the agenda.
 - Provide an opportunity for public comment.
- There is no limitation on the number of uses.

▶ **Emergency Circumstances Teleconferencing**

- Applicable when there is a physical or family medical emergency that prevents the member from attending in person.
- Limited number of uses per year.

▶ **“Just Cause” Teleconferencing**

- Can be used for any of the following reasons:
 - A need to care for a child, parent, grandparent, grandchild, sibling, spouse, or domestic partner.
 - A contagious illness.
 - A need related to a physical or mental disability that is not otherwise accommodated for.
 - Travel while on official business of the body or state or local agency.
- Limited number of uses per year (generally no more than 2).



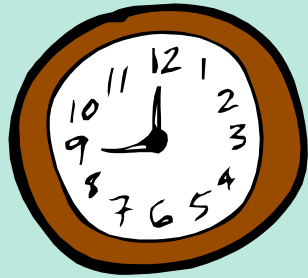
Agenda Requirements

An agenda must be created for every meeting, and must include:

- Date, time, and location of the meeting.
- Description of all agenda items.
- How the public can access public records.
- Disability related modification or accommodations, and how they can be requested.
- An opportunity for public comment.



Agenda Posting Requirements



► Agendas must be posted:

- At the physical meeting location that is fully accessible to the public.
- Online on the County's website.
- Minimum of 96 hours (4 days) before the meeting, according to the Better Government Ordinance.

If there is no posting, there can be no meeting!

Quorum Basics

- ▶ A quorum is the minimum number of members that has to be present in order to hold a meeting.
- ▶ Calculated as the majority of all seats on the body, whether vacant or filled.
- ▶ *If there is no quorum, there is no meeting!*
- ▶ *MXCAB quorum requirement is 9 members*



Closed Meetings & Outside Discussions



- ▶ Doing business outside of a properly noticed meeting is prohibited.
- ▶ In general, advisory bodies may not hold closed sessions.
- ▶ A majority of members may not discuss or transact business outside of a properly noticed meeting.
- ▶ Members may not use any of the following to discuss, deliberate, act on, or receive information about a matter in its jurisdiction:
 - Social Media
 - Phone Conversations
 - Email, Text Messages, or Other Technology
 - In Person
 - Intermediaries (i.e. through staff or “serial meetings”)

Why? Because use of these devices or private conversations avoids transparency and excludes the public from the decision-making process.

Rights of the Public

▶ **Right to Observe**

- Meetings must be open and public, and all persons must be permitted to attend.

▶ **Right to Comment**

- Before or during the consideration of every item on the agenda.
- On any issue within the body's subject matter jurisdiction.

▶ **Right to Anonymity**

- Cannot be required to sign in or otherwise identify themselves.

▶ **Right to Record**

- Members of the public can film or record.

Penalties & Remedies



- ▶ Removal from role
- ▶ Criminal penalties
- ▶ Civil penalties

Public Service Ethics

- ▶ **Ethics laws for public officials in California set a *minimum* standard.**
 - Expectations may create a higher standard.
 - Even if an action isn't technically illegal, if it creates the appearance of a conflict of interest or impropriety you shouldn't proceed.
- ▶ **Public officials may not use their office for personal gain and should not participate in decisions that pose a conflict of interest. Examples:**
 - Receiving a bribe
 - Receiving "kickbacks"
 - Having a financial interest in an agency contract
 - Having a personal interest in an agency decision
- ▶ **Transparency and fair processes lead to the best results and public trust.**



Required Trainings



- ▶ **Brown Act Training**
 - Video training offered by Contra Costa County Counsel & Clerk of the Board
- ▶ **Ethics Training**
 - Online training module offered by the Fair Political Practices Commission (FPPC)
- ▶ **Implicit Bias Training**
 - Online training module offered by the Kirwan Institute at Ohio State University.
- ▶ **Training Resource Center**
 - <https://www.contracosta.ca.gov/7632/Training-Resources>

Training certification form must be filled out and returned to advisory body staff within the first three months of appointment.

Resources

- ▶ **Advisory Body Handbook**
<https://www.contracosta.ca.gov/DocumentCenter/View/29076>
- ▶ **Measure X Bylaws**
<https://www.contracosta.ca.gov/10293/Measure-X-Oversight-Advisory-Bodies>
- ▶ **Clerk of the Board Website**
<https://www.contracosta.ca.gov/129/Clerk-of-the-Board>
- ▶ **Clerk of the Board's Office**
ClerkoftheBoard@cob.cccounty.us





CONTRA COSTA COUNTY

1025 ESCOBAR STREET
MARTINEZ, CA 94553

Staff Report

File #: 25-1905

Agenda Date: 5/21/2025

Agenda #: 5.

Advisory Board: MEASURE X COMMUNITY ADVISORY BOARD
Subject: FY25-26 Budget Hearing - Board of Supervisors' direction on Measure X
Presenter: Adam Nguyen, County Finance Director

Information: Discuss the Board of Supervisors' direction on Measure X funding provided at the April 28-29, 2025 Budget Hearing.

Attachment(s):

- Measure X Funding Direction
- County Administrator Budget Overview Measure X Slides
- MXCAB Priority Recommendations to Board of Supervisors
- Memo re Exclusion of MXCAB Priority Recommendations

FY25-26 Budget Hearing - Board of Supervisors Direction on Measure X Funding

Request Description	FY25-26 Budget	Budget Neutral Actions	Appropriation Type	Department	Source
Measure X COLA's	2,348,433		Ongoing	Various	FY25-26 Measure X Ongoing Unallocated
Health Care Literacy Project	100,000		One-time	CAO	Measure X One-time Surplus
SAFE Center		1,300,000	One-time	EHSD	Measure X reallocation of FY24-25 funding
SAFE Center		200,000	One-time	EHSD	Measure X reallocation of FY25-26 funding
	2,448,433	1,500,000			

Sources	Beginning Balance	Allocated	Ending Balance
Measure X One-time Surplus	1,571,362	100,000	1,471,362
FY25-26 Measure X Ongoing Unallocated	2,348,433	2,348,433	-
	3,919,795	2,448,433	1,471,362



Measure X financials

Measure X Budget vs Actual Revenues

	Budget	Actuals	Difference
FY20-21	24,078,616	27,659,018	(3,580,402)
FY21-22	104,000,000	117,721,524	(13,721,524)
FY22-23	107,000,000	122,416,463	(15,416,463)
FY23-24	118,169,856	121,276,971	(3,107,115)
FY24-25	120,181,754	70,565,877	
	473,430,226	459,639,853	

Measure X adopted allocations through FY24-25

	Budget
Reserve	20,000,000
FY21-22 one-time	136,895,200
FY22-23	78,150,000
FY23-24	121,793,535
FY24-25	120,181,754
FY24-25 one-time	30,663,879
	507,684,368



Measure X financials

1. \$70.6M revenue collected through January 2025 for the current fiscal year, and \$459.6M collected lifetime
2. Remaining revenue requirement of \$48.0M to fund the \$507.7M total allocated expenditures through FY24-25
3. Current fiscal year revenue projected at \$120.0M (-1.1% compared to prior year actuals). FY25-26 Measure X sales tax revenue projected to grow 2.1% to \$122.5M
4. FY25-26 base budget totals \$122.5M, with no cost-of-living-adjustment for ongoing allocations
5. Measure X funds available for allocation
 - a. \$2.4M ongoing budgeted as unallocated for FY25-26
 - b. \$1.5M one-time surplus revenue fund balance



Measure X COLA options

1. Evenly apply the full unallocated ongoing balance of \$2,348,433 to a 1.95% COLA for all allocations
2. Apply COLA's to allocations primarily supporting personnel costs
3. Board of Supervisors directs COLA's for selected allocations



Measure X – Recent Board items considered

1. Refugee Resettlement Services: \$375k one-time
 - a. Prior Measure X one-time funding \$1M expended
2. “Safe Center”: Immigrant Services \$5M one-time over three years
 - a. Stand Together Contra Costa FY25-26 budgeted ongoing source

General Fund	\$1,266,640
Measure X	\$848,896
AB 109	\$198,450
Total	\$2,313,986

3. Other?

MXCAB Priority Recommendations for 2025–26 County Budget Hearings

Introduction

On April 16, 2025, the Measure X Community Advisory Board (MXCAB) voted unanimously to recommend to the Board of Supervisors that the \$1.57 million in available one-time Measure X funding be allocated to the priorities listed below. Poll results are listed on the final page of this document.

The MXCAB's recommendations are unified by an intent to jointly prioritize prevention and triage and maximize the impact of limited one-time dollars by targeting resources to address known gaps, urgent threats, and ongoing harms. They are also informed by the many residents who reached out to our Board members and provided live testimony at recent MXCAB meetings in support of the following priorities. In alignment with our core values and operating principles, we ask the Board to ensure that equity is centered in the processes and practices related to funding these priorities.

Additionally, the MXCAB urges the Board of Supervisors to expedite implementation of the African American Wellness and Resource Hub. Immediate funding for services that provide trauma-informed and culturally-relevant modalities to promote health and well-being will begin the lengthy process of more capably addressing the generational harms and barriers faced by Contra Costa's African American residents.

Priority Recommendations (in alphabetical order)

1. **Early childhood and family support.** These include: (1) expanding mental health consultation for child care sites, (2) expanding Family Navigation Services to children under age 6, (3) investing in parent peer support services, and (4) investing in Family Support Services to strengthen protective factors for families.
2. **Increased Innovation Fund dollars for programs that specifically focus on African American males.** This population experiences disparate resourcing and negative outcomes across several life dimensions and county systems. A stronger and more targeted focus on supporting African American males will lift up those most harmed and promote intergenerational thriving.
3. **Mental health services for priority populations, including Asian Americans and Pacific Islanders (AAPI) and school-aged youth.** The MXCAB has consistently elevated the need for mental health resources to support the county's AAPI populations, but this has not yet been funded. Additionally, in the most recent \$1.4

million mental health allocation to priority populations, school-aged youth received the smallest portion, at \$100,000, despite evidence of the escalating mental health crisis affecting this population and the overwhelming need for resources to address it. This is especially critical given the potential cuts to Medicaid, which provides significant financial resources for school-based mental health services.

4. **Resources to address youth and young adult homelessness, which may include housing vouchers, infrastructure investments, or other strategies**, as aligned with the Contra Costa County Continuum of Care's Youth and Young Adult (YYA) Homelessness Priority Strategies, Objectives, and Actions and Community Needs Assessment for YYA Homelessness in Contra Costa County (2024). At the November 12, 2024 joint meeting of MXCAB and the Board of Supervisors, the supervisors unanimously indicated interest in examining how remaining one-time funds could support needs related to housing and homelessness.
5. **Rental assistance to support households at risk of eviction and housing insecurity**. There is a huge demand for rental assistance and it is a particularly useful way to invest one-time funds.

Core Values and Operating Principles

Our recommendations continue to elevate the core values and operating principles that have guided MXCAB's work over the past four years. These include:

1. Holding a shared responsibility to practice core values of equity, justice, inclusion, and compassion
2. Recognizing the importance of a strong safety net
3. Addressing prevention as well as current system gaps
4. Actively seeking transformational ideas
5. Leveraging other funding sources
6. Prioritizing the perspectives of residents most impacted by community needs, with a recognition that solutions must be interconnected and intersectional
7. Naming inequities and disparities, and recognizing those most harmed (especially by anti-Black racism)
8. Recognizing that economic opportunity and equity are at the heart of our work
9. Creating a culture of inclusion, welcoming, and belonging

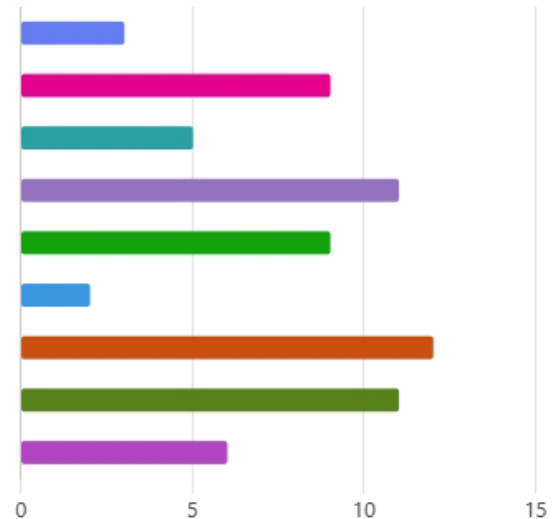
We believe that the identified priorities encompass these values and principles and represent critical opportunities to advance them in our county.

Appendix

Measure X Community Advisory Board Priorities Poll Results

2. Please select your top 4 priorities from this list.

- Apply entire amount to support planning phase for African American Holistic Wellne... 3
- Early childhood and family support 9
- Education for new wildfire home hardening and national weather service category... 5
- Increase innovation funding available to specifically focus on African American males 11
- Mental health services for priority populations, including Asian Americans an... 9
- Refugee resettlement 2
- Rental assistance to support households at risk of eviction and housing insecurity 12
- Resources to address youth and young adult homelessness, which may include housing... 11
- SAFE Center 6



Memo re Exclusion of MXCAB Priority Recommendations April 2025

We are writing to express frustration and disappointment regarding the exclusion of the Measure X Community Advisory Board (MXCAB)'s priority recommendations in the public agenda and presentation materials for the upcoming budget hearings.

The County Administrator's slide deck for the budget hearings includes four slides related to Measure X financials. Slide 20 delineates two Supervisors' proposed uses of the remaining one-time funds, as discussed at several 2025 Board meetings, listed as #1 Refugee Resettlement Services and #2 "Safe Center." Notably, the slide does not list an additional priority that the supervisors unanimously agreed could be a critical and strategic use of the remaining one-time remaining funds at the November 12, 2024 meeting: homelessness/housing-related needs. In fact, at that meeting, the Board directed H3 and DCD to explore what a related allocation might look like. MXCAB incorporated that Board discussion into our deliberations to reflect the range of proposals for use of these one-time funds.

On the same slide, Item #3 is labeled "Other?" This seems to relay that no other priorities have been issued to the Board, but this is an error because the MXCAB did, in alignment with its purpose, submit recommendations to the Board directly after its meeting on April 16, 2025, during which a vote was taken of all present members. The blatant exclusion of MXCAB recommendations from the slide deck parallels the omission of MXCAB recommendations from the list of items the CAO prepared for the afternoon session of the joint BOS-MXCAB meeting on November 12, 2024, indicating a worrisome pattern of abrogation and undermining of the MXCAB's purpose and purview, diminishment of resident input, and disregard for the democratic process.

As you know, the MXCAB takes its responsibilities and scope of work very seriously and frequently engages in strategic and rigorous discussions regarding its role and collective actions. As an important conduit for public input and as representatives of many different communities, service areas, and sectors, the MXCAB is well-positioned to offer informed, data-driven, and resident-centered recommendations for the allocation of remaining Measure X funds. Accordingly, when occasion arises where they'll be discussed by the Board of Supervisors, the MXCAB deliberates collectively, funneling our range of expertise, received public comment, and community connectedness into a set of recommendations, arrived at via a democratic and transparent process.

As always, our most recent set of recommendations is issued in alignment with MXCAB members' awareness of countywide needs and gaps and integration of resident voice and

concerns. We are therefore extremely disappointed that they will not be directly presented to the Board for consideration during their deliberations. It's worth noting that we made two asks regarding this: (1) that the MXCAB Chair and Vice Chair be invited to deliver our recommendations to the Board during the budget hearings, as has been the tradition to date and (2) that our priority recommendations memo be formally included in the budget hearings agenda packet. Both requests were denied.

We are committed to building a productive and beneficial partnership with the Board of Supervisors and county staff. We therefore hope you take our concerns to heart and give them serious consideration. We look forward to hearing from you.

Sincerely,

Roxanne Carrillo Garza, Chair, Measure X Community Advisory Board

Rachel Rosekind, Vice Chair, Measure X Community Advisory Board



CONTRA COSTA COUNTY

1025 ESCOBAR STREET
MARTINEZ, CA 94553

Staff Report

File #: 25-1906

Agenda Date: 5/21/2025

Agenda #: 6.

Advisory Board: MEASURE X COMMUNITY ADVISORY BOARD
Subject: Receive update from Results Based Accountability Workgroup
Presenter: Results Based Accountability Workgroup

Information:

The MXCAB formed a Results Based Accountability (RBA) Workgroup in January 2025. The workgroup held their first meeting on January 30, 2025. On February 26, 2025 the MXCAB received a presentation on Results Based Accountability from Equity and Results, Ronak Okoye, Co-Principle and Facilitator. On March 19, 2025, the RBA Workgroup presented the Performance & Impact Measures Workgroup Work Plan to the MXCAB. On April 16, 2025, the RBA Workgroup provided the committee with a summary of the framework developed by workgroup.

The RBA Workgroup will present the Racial Equity-Results Based Accountability (RE-RBA) framework discussion document.

Attachment:

- MXCAB Workgroup RE-RBA Framework Discussion

MXCAB RE-RBA Framework Discussion
May 21, 2025

What approach do we want to take with Racial Equity - Results Based Accountability (RE-RBA)?

The RE-RBA proposal is to develop data-informed processes that assess progress, outcomes, and success that center the experiences of Contra Costa County's most vulnerable and impacted communities.

1. Discussion on conditions for well-being that lead to the development of population-level indicators based on the ballot language & MXCAB operating principles. Initial indicators will propose common language and agreement on what we are trying to achieve with these dollars; keeping at a high level.
2. ***MXCAB Question: What 4 MX Outcomes and/or Operating Principles should we focus on in our RE-RBA Framework?***

MX CAB Operating Principles	MX Ballot Language What are the intended outcomes? How does this relate to the MX funded projects & programs?	Potential Population Indicators: What condition of well-being do we want for our community (results)? What would these conditions look and feel like if we achieved them? What measures can we use as a proxy to quantify these conditions (indicators)? What is the data source (MX reports)?
1.Shared practice of equity, justice, inclusion & compassion		<u>Condition of Well-Being:</u> All residents - especially those historically excluded - experience barrier-free access to care, representation (in county boards, commissions & advisory committees), and healing.
2.Sustain strong social safety net = health & prosperity for all	Support crucial safety-net services and keep Contra Costa's Regional Hospital open and staffed	<u>Condition of Well Being - Safety Net:</u> Low-income and BIPOC communities have access to preventative and emergency care that is affordable, culturally

		responsive and geographically reachable. <u>Condition of Well-Being to keep CC hospital open and staffed</u> : Accessible, quality health care for low-income and historically underserved residents.
3. Investments prioritize prevention & address current system gaps		<u>Condition of Well-Being</u> : All county residents have access to academic programs, vocational training, employee and workforce development, health education, mental health supports, and primary care.
4. Investments leverage other funding sources		<u>Condition of Well-Being</u> : MX-funded programs that have leveraged government/foundations & what was impact to population served.
5. Needs & issues are intersectional and interconnected. Take the resident point of view.		<u>Condition of Well Being</u> : Cross-Cutting Strategy-Community-Led Equity Impact (e.g. % of MX-funded initiatives co-designed with community input, % of program evaluations using success metrics defined by lived experience experts).
6. Name inequities & those most harmed, especially Black & Latinx. Additionally, residents with MH needs, indigenous peoples, AAPI, seniors, people with disabilities, children & youth, immigrants, unsheltered, rural communities., LGBTQ+, and people in poverty.	Protect the vulnerable	<u>Condition of Well-Being</u> : Structural protections for communities historically impacted by poverty, racism, and marginalization.

7.Economic opportunity & equity are at the heart of MX CAB purpose		<u>Condition of Well-being:</u> High-barrier communities have access to income, employment, and ownership opportunities that break generational poverty.
8.Seek transformative solutions, in addition to filling current service gaps	Other essential county services	<u>Condition of Well-being:</u> Public investments shift root causes, not just address symptoms.
9.Foster a culture of inclusion , welcoming, and belonging demonstrates our commitment to equity and will improve our work progress and outcomes		<u>Condition of Well-Being:</u> All Communities see themselves in the County's process and outcomes (e.g. % of programs demonstrating structural change, influencing policy change, led by co-governance models)
	10.Fund emergency response	<u>Condition of Well-Being:</u> Equitable, rapid response in crisis situations (health, fire, disaster, etc.)
	11.Fund community health centers	<u>Condition of Well-Being:</u> Preventative, community-based care in underserved areas.
	12.Invest in early childhood services	<u>Condition of Well-being:</u> Holistic support for children's development and family well-being.

1. Review potential structure and content for MXCAB Memo and provide feedback.
 - A. MXCAB & Ballot Measure- Shared Values & Mandate
 - B. Racial Equity, Results Based Accountability- Recommended approach
 - C. Why Population-Level Indicators
 - D. Recommended Population-Level Indicators
 - E. Examples: What Closing the Gap Would Look Like
 - F. Case Study/ Proof of Concept
 - G. Budget Alignment & Joint Meeting Readiness
 - H. Conclusion & Request for Direction