# **AGENDA**

# **CONTRA COSTA COUNTY Transportation, Water & Infrastructure Committee**

Supervisor Diane Burgis, Chair Supervisor Candace Andersen, Vice Chair

Monday, April 8, 2024 9:30 AM District 3 Office: 3361 Walnut Blvd. Suite 140, Brentwood, CA 94513 |

1516 Kamole St. Honolulu, HI 96821

# **ZOOM LINK**

https://cccounty-us.zoom.us/j/85061313447

| Dial: 888-278-0254 | ACCESS CODE: 198675

The public may attend this meeting in person at either above locations and/or remotely via call-in or ZOOM.

AGENDA ITEMS may be taken out of order based on the business of the day and preference of the Committee.

- 1. INTRODUCTIONS Call to order and roll call.
- 2. PUBLIC COMMENT on any item under the jurisdiction of the Committee and not on this agenda (speakers may be limited to two (2) minutes).
- 3. REVIEW record of meeting for the March 11, 2024 Transportation, Water, and Infrastructure Committee

**Attachments:** TWIC 03.11.24 Meeting Minutes

- 4. RECEIVE staff report and RECOMMEND Board of Supervisors approve submission of the grant application to the U.S. Department of Transportation under the Safe Streets and Roads for All (SS4A) grant program.
- 5. RECEIVE staff report and RECOMMEND that the Board of Supervisors approve the submission of a Letter of Interest Application Form and grant application to the MTC and ABAG for the 2024 PCA Grant Program.

6. CONSIDER report on Local, State, Regional, and Federal Transportation Related Legislative and Planning Activities 24-0984

Attachments: April State Leg Report for TWIC.pdf

3/24/2024: BOS to state delegation re: accessible transportation

State Net report (4-2-24).pdf

7. RECEIVE Communication, News, Miscellaneous Items of Interest to the Committee and DIRECT staff as appropriate.

**Attachments:** Mokelumne Pedestrian/Bike Bridge Opening

BaltimorePortClosure West Coast Impacts

Bicycle use soars following installation of separated bike lanes

Bike Lanes Are Good for Business, but Store Owners Still Hate Them

ADJOURN until the next Transportation, Water, & Infrastructure Committee meeting to be held on Monday, May 13, 2024 at 9:30am.

### **GENERAL INFORMATION**

This meeting provides reasonable accommodations for persons with disabilities planning to attend a the meetings. Contact the staff person listed below at least 72 hours before the meeting. Any disclosable public records related to an open session item on a regular meeting agenda and distributed by the County to a majority of members of the Committee less than 96 hours prior to that meeting are available for public inspection at 1025 Escobar St., 4th Floor, Martinez, during normal business hours. Staff reports related to items on the agenda are also accessible on line at www.co.contra-costa.ca.us.

# HOW TO PROVIDE PUBLIC COMMENT

Persons who wish to address the Committee during public comment on matters within the jurisdiction of the Committee that are not on the agenda, or who wish to comment with respect to an item on the agenda, may comment in person, via Zoom, or via call-in. Those participating in person should offer comments when invited by the Committee Chair. Those participating via Zoom should indicate they wish to speak by using the "raise your hand" feature in the Zoom app. Those calling in should indicate they wish to speak by pushing \*9 on their phones.

Public comments generally will be limited to two (2) minutes per speaker. In the interest of facilitating the business of the Board Committee, the total amount of time that a member of the public may use in addressing the Board Committee on all agenda items is 10 minutes. Your patience is appreciated.

Public comments may also be submitted to Committee staff before the meeting by email or by voicemail. Comments submitted by email or voicemail will be included in the record of the meeting but will not be read or played aloud during the meeting.

# For Additional Information Contact:

John Cunningham (925)655-2915



# CONTRA COSTA COUNTY

1025 ESCOBAR STREET MARTINEZ, CA 94553

# Staff Report

File #: 24-0981 Agenda Date: 4/8/2024 Agenda #: 3.

TRANSPORTATION, WATER & INFRASTRUCTURE COMMITTEE

Meeting Date: April 8, 2024

Subject: Record of Meeting for the March 11, 2024 Transportation, Water, and Infrastructure Committee

Submitted For: N/A

Department: CONSERVATION & DEVELOPMENT

Referral No: N/A Referral Name: N/A

Presenter: John Cunningham | DCD

Contact: John Cunningham (925)655-2915

### **Referral History:**

This record was prepared pursuant to the Better Government Ordinance 95-6, Article 25-205(d) of the Contra Costa County Ordinance Code.

# **Referral Update:**

Any handouts or printed copies of testimony distributed at the meeting will be attached to this meeting record.

SEE ATTACHMENT.

#### **Recommendation(s)/Next Step(s):**

APPROVAL of the attached Record of Action for the March 11, 2024 Committee Meeting with any necessary corrections.

### Fiscal Impact (if any):

N/A.

# **Meeting Minutes - Draft**



# **CONTRA COSTA COUNTY Transportation, Water & Infrastructure Committee**

Supervisor Diane Burgis, Chair Supervisor Candace Andersen, Vice Chair

**Monday, March 11, 2024** 

9:30 AMDistrict 2 Office: 309 Diablo Rd. Danville, CA

94526

District 3 Office: 3361 Walnut Blvd. Suite140, Brentwood, CA 94513

### **ZOOM LINK**

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AGENDA ITEMS may be taken out of order based on the business of the day and preference of the Committee.

1. INTRODUCTIONS Call to order and roll call.

**Staff Present:** John Cunningham | TWIC Staff

**Attendees:** Raquel Caicedo, Maureen Toms, John Kopchik, Ryan Hernandez, Mark Watts, Alicia Nuchols, Jamar Stamps, Jill Ray, Jody London, Will Nelson, Cheryl Sudduth, Emily Groth, Jocelyn LaRocque, Matt Slattengren, Todd Fitzsimmons

**Present:** Candace Andersen and Diane Burgis

2. CONSIDER electing a committee member to the offices of Chair and Vice Chair for 2024.

The Committee APPOINTED Supervisor Burgis as TWIC Chair and Supervisor Andersen as Vice Chair for 2024.

3. PUBLIC COMMENT on any item under the jurisdiction of the Committee and not on this agenda (speakers may be limited to two (2) minutes).

# No public comment.

**4.** REVIEW record of meeting for the December 18, 2023 Transportation, Water, and Infrastructure Committee Meeting.

Attachments: 12.18.23 Meeting Minutes Final

The Committee unanimously ACCEPTED the December TWIC meeting Record.

5. RECEIVE presentation on drought resilience planning for state small water systems and domestic well communities as required under Senate Bill 552 and application to the California Department of Water Resources for technical assistance through the County

Drought Resilience Planning Assistance Program and DIRECT staff as appropriate.

Attachments: SB 552 County DRP Final update

The Committee ACCEPTED the update and DIRECTED staff to promote transparency with community about future plans and to draw the attention of lawmakers to communities with limited income/resources. Additionally, staff was requested to provide an updated list of small water operators.

# No public comment.

**6.** CONSIDER report on Local, State, Regional, and Federal Transportation Related Legislative and Planning Activities

Attachments: Measure X Progress Report 2023 Year End

CCTA Accessibility Workshop Flyer
Senate Bill 925-MTC Regional Measure
Mark W: TWIC March 2024 Report

TWIC - Legislative Tracking List (3-5-24)

<u>Legislative Affairs Secretary Christy Bouma to Depart, New Legislative Affairs Secretary Appointed \_ California Governor 3-6-24LAO-Overview-Climate-TransportationBudgetSolutions</u>

The Committee ACCEPTED the report and DIRECTED staff to bring to a district by district summary of legislative position changes to a future meeting.

# No public comment.

7. CONSIDER referrals to the Committee for 2024, REVISE as necessary, and DIRECT staff to bring the list to the Board of Supervisors for approval

### Attachments: TWIC Referrals 2024 - DRAFT

The Committee ACCEPTED the referrals for 2024 with the addition of "Monitor development of a historic preservation ordinance", "Review and monitor Transportation Element development of the General Plan Update", and DIRECTED staff to provide an update/report on Referral #5.

The Committee discussed the Iron Horse Corridor Management Program standing referral and the trail separation effort relative to park dedication funds and San Ramon Bollinger Overpass Project with a request for ongoing updates.

# No public comment.

**8.** REVIEW Status Report on 2023 referrals to TWIC and DIRECT staff to forward the report to the Board of Supervisors with revisions as appropriate.

# Attachments: 2023 TWIC Referral Report

The Committee ACCEPTED the report and DIRECTED staff to place the item on an upcoming Board of Supervisors agenda (consent).

#### No public comment.

9. REVIEW and REVISE as appropriate, and ADOPT the 2024 Transportation, Water, and

Infrastructure Committee Calendar.

Attachments: 2024 Calendar

The Committee ADOPTED the 2024 meeting calendar and DIRECTED staff to coordinate with District offices to schedule an alternative date in November to accommodate the Veteran's Day holiday.

No public comment.

**10.** RECEIVE Communication, News, Miscellaneous Items of Interest to the Committee and DIRECT staff as appropriate

Attachments: March 5 2024 RTPC Memo\_Final

The Committee RECEIVED the communication and news.

No public comment.

ADJOURN until the next Transportation, Water, & Infrastructure Committee meeting to be held on Monday, April 8, 2024 at 9:30am.

**GENERAL INFORMATION** 

HOW TO PROVIDE PUBLIC COMMENT

For Additional Information Contact:



# **Meeting Minutes - Draft**

# CONTRA COSTA COUNTY Transportation, Water & Infrastructure Committee

Supervisor Candace Andersen, Chair Supervisor Diane Burgis, Vice Chair

Monday, December 18, 2023

10:00 AMbistrict 2 Office: 309 Diablo Rd. Danville, CA

94526 |

District 3 Office: 3361 Walnut Blvd. Suite140, Brentwood, CA 94513

# **ZOOM LINK**

https://cccounty-us.zoom.us/j/82864391047

| Dial: 888-278-0254 | ACCESS CODE: 198675

The public may attend this meeting in person at either above locations and/or remotely via call-in or ZOOM.

AGENDA ITEMS may be taken out of order based on the business of the day and preference of the Committee.

1. INTRODUCTIONS Call to order and roll call.

**Staff Present:** John Cunningham, TWIC Staff

**Attendees:** Raquel Caicedo, Maureen Toms, John Kopchik, Jerry Fahy,

Alicia Nuchols, Jamar Stamps, Robert Sarmiento, Jody London, Jeff Valeros, Mark Watts, Jennifer Quallick, Lia Bristol, Peter Meyers, Doug Bleakly, Emily Warming, Jan Warren, Patt Young,

Richard Diaz

**Present:** District II Supervisor Candace Andersen and District III Supervisor

Diane Burgis

2. PUBLIC COMMENT on any item under the jurisdiction of the Committee and not on this agenda (speakers may be limited to two (2) minutes).

# No public comment.

**3.** REVIEW record of meeting for the November 13, 2023 Transportation, Water, and Infrastructure Committee meeting.

**Attachments:** TWIC Meeting Minutes 13-Nov-2023

The Committee Accepted the Meeting Record

**4.** RECEIVE update on the Olympic Corridor Trail Connector Study and provide COMMENT and DIRECTION to staff as appropriate.

Attachments: 07.01.15 - TWIC Staff Report on Olympic Corridor Trail Connector

Study

The Committee ACCEPTED the update and DIRECTED staff to review the ability to use park dedication and livable community funding towards project development, collaborate with Public Works and the Contra Costa Transportation Authority as necessary, and to meet directly with District 2 to discuss other approaches to accelerate project development. Subsequent to the December TWIC meeting Public Works submitted a RAISE grant, and County staff initiated coordination with the Contra Costa Transportation Authority and the cities of Walnut Creek and Lafayette.

Caller asked to provide brief context and clarification of the study.

5. CONSIDER proposed Caltrans Sustainable Transportation Planning Grant application

DIRECTED staff to re-submit the grant and place on BOS Consent Calendar.

# No public comment.

**6.** CONSIDER report on Local, State, Regional, and Federal Transportation Related Legislative and Planning Activities.

Attachments: MW - December Leg Report

State Net Legislative Tracking Table (12-11-23)

MW - Dec 2023 Budget Memo DOF Budget Letter 12-12-23

Updated Big Three Revenue Outlook [LAO Forecast, EconTax

Blog].pdf

Committee ACCEPTED the report.

Relative to the Accessible Transportation Strategic Plan update the Committee supported the careful weighing of the benefits offered by either a nonprofit or public sector based coordinating entity in a transparent manner. Comments from the Committee underscored their endorsement of collaboration with both non-profits and government agencies, expressing concern about over-reliance on any single entity for the program's success. They emphasized the critical importance of establishing robust internal infrastructure to support the program effectively.

Relative to the budget and the transit "fiscal cliff", the Committee directed staff to extend invitations to transit leadership if necessary to strengthen our legislative endeavors.

#### No public comment.

7. RECEIVE communication, news, miscellaneous items of interest to the Committee and DIRECT staff as appropriate.

#### Committee

Attachments: Secretary Omishakin Appoints 25 Members to Transit Transformati

Task Force CalSTA

Seamless Bay Area Five Years Later

Why 2023 was the year of the e-bike and not the self-driving car L.A.'s notoriously grim bus stops will start getting shelter in 2024

Urbanize LA

Contra Costa County to install 28-mile micro-transit system with

autonomous vehicles - ABC7 San Francisco

# The Committee RECEIVED the communication and news.

8. ADJOURN until the next Transportation, Water, & Infrastructure Committee meeting to be held on TBD.

### **GENERAL INFORMATION**

# **HOW TO PROVIDE PUBLIC COMMENT**



# County Drought Resilience Plan

Senate Bill 552

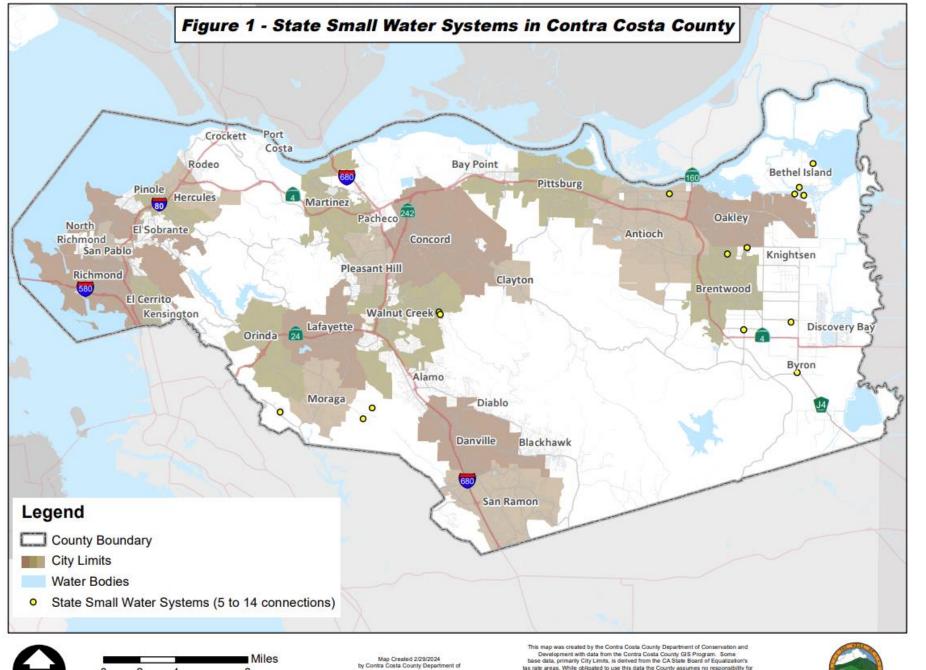
Transportation, Water & Infrastructure Committee March 11, 2024

# Senate Bill 552 (2021)

- Addresses gaps in local and state water management for drought resiliency and water shortage preparedness
- County responsibilities apply to **state small water systems** (state smalls), which serve 5 to 14 connections, and **domestic wells**, which serve four or less connections, within the county's jurisdiction
- Requirements for counties:

Drought & Water Shortage
Task Force

Drought Resilience
Plan







by Contra Costa County Department of Conservation and Development, GIS Group 30 Muir Road, Martinez, CA 94553 37:59:41.791N 122:07:03.756W

lax rate areas. While obligated to use this data the County assumes no responsibility for its accuracy. This map contains copyrighted information and may not be altered. It may be reproduced in its current state if the source is citled. Users of this map agree to read and accept the County of Contra Costa disclaimer of liability for geographic information.





# County Drought Task Force

- Each county must establish a standing drought and water shortage task force to facilitate drought and water shortage preparedness for state smalls and domestic wells.
- Must solicit membership from:
  - State governments
  - Local governments, including groundwater sustainability agencies
  - Community-based organizations
  - Local water suppliers
  - Local residents



# Drought Resilience Plan

- Includes potential drought and water shortage risks and proposed interim and long-term solutions
- Can be stand-alone document or included as an element of an existing plan
- Must consider the following at a minimum:
  - Consolidations for existing water systems and domestic wells
  - Domestic well drinking water mitigation programs
  - Provision of emergency and interim drinking water solutions
  - Analysis of implementation steps
  - Analysis of local, state, and federal funding sources available for implementation
- No mandated timeline
- Looking to align with other County plans

# Example Mitigation Strategies

- Direct support
  - Interim hauled or bottled water service, water quality testing, water treatment systems, or measurement of well levels
- Accessible information, guidance, and tools to support water system improvement projects, long-term well maintenance, outage reporting, and interim drinking water requests
- Encourage and facilitate voluntary consolidation where appropriate and desired by all water systems involved
- Advocacy for additional funding
- When funds are available, may provide technical and financial support retrofitting wells and pumps, drilling new or deeper wells, or installing water treatment systems
- Consider updating well permit and land use policies
- Monitoring and tracking to evaluate current conditions
- Coordination with local agencies, such as groundwater sustainability agencies

# County Progress

- Standing up an internal working group of County staff from the departments of Conservation and Development, Public Works, Health, Agriculture, and Office of Emergency Services that has been meeting regularly
- Applied to County Drought Resilience Planning Assistance Program for Direct Technical Assistance (TA) on February 26, 2024
  - \$125,000 of Stantec (Dept. of Water Resources' TA provider) staff time
  - TA will provide logistic support for Task Force and support for developing the Drought Resilience Plan
  - Internal working group is in the process of scheduling an intake call with the Dept. of Water Resources and Stantec
- Developing Task Force membership list
  - State Water Resources Control Board, Delta Stewardship Council, water and irrigation districts, groundwater sustainability agencies, and school non-transient non-community water systems
  - Who else?





# Thank you!

Contact Ryan Hernandez with any questions.

Ryan.Hernandez@dcd.cccounty.us

925-655-2919



# **MEMORANDUM**

To: Rashida Kamara, CCTA,

Contra Costa County Board of Supervisors c/o

**Transportation, Water, and Infrastructure Committee** 

From: Nelson\Nygaard

Date: January 8, 2024

Subject: Q3 and Q4 2023 (Cycle 2) Measure X Progress Report

# **Strategies Addressed in Cycle 2 to Date**

All four Cycle 1 tasks have continued into Cycle 2. Activities undertaken for tasks 1 through 3 directly align with strategies proposed for Cycle 2. For more information on the strategies in Cycle 2, see Attachment 1. All activities are derived from the Accessible Transportation Strategic Plan (ATSP).

# Strategy 1: Improve Connectivity Between Paratransit Programs/Eliminate Transfer Trips. (Cycle 1 Task 2: One Seat Ride Program Expansion and Enhancement)

Funding Sources: Measure X and CCTA Measure J

In-Kind: CCTA and County Staff time

# **Noteworthy Activities**

CCTA staff and the consultant team have worked extensively with the existing one seat ride (OSR) pilot operators (County Connection, Tri Delta Transit, and WestCAT) and potential expansion partners to design an expanded OSR program with a medical trip pilot in West County. The proposed West County pilot meets several ATSP strategies: 1 – Improve connectivity between paratransit programs/eliminate transfer trips; 2 – Same-day trip programs (including wheelchair-accessible service); 4 – Service beyond ADA service areas.

- Expansion of existing Contra Costa OSR pilot is the subject of ongoing communication, discussion, and negotiations with AC Transit/East Bay Paratransit
- West County Medical Trip Pilot

- Developed cost estimates and program parameters collaboratively with WCCTAC,
   CCTA, the City of San Pablo, and the County
- Provided support and coordination with WCCTAC and the City of San Pablo for program development
- Provided support to finalize program design with the City of San Pablo
- Provided support and coordination with the City of San Pablo and WCCTAC for funding approvals and program design approval
- Provided marketing materials to the City of San Pablo for advertisement of the program
- Estimated launch is late Q1 2024

# Strategy 11: One Call/One Click (Cycle 1 Task 3: One Call/One Click)

Funding Sources: Measure X and CCTA Measure J

There was staff discussion of the topics, but the One Call/One Click (OC/OC) task will begin as part of Cycle 2 in 2024. Staff has been focusing on implementing the Coordinated Entity task. The decision to pause the OC/OC task was deliberate, there is currently no staff or consultant capacity to initiate this task which is operationally complex requiring significant staff time, consultant expertise, and substantial consultation with public transit operators and CBOs.

# Strategy 14: Travel Training

Funding Sources: Measure X and CCTA Measure J

Strategy 14: Travel Training is a new strategy being implemented in Cycle 2. Specific activities include:

- Staff and consultant discussions about the design and scope of travel training
- Staff coordination with transit agencies

# Strategy 20: Means-Based Fare Subsidy for low-income populations. (Cycle 1 Task 1: User-Side Subsidies)

Funding Sources: Measure X and CCTA Measure J

In-Kind: CCTA and County Staff time

# **Noteworthy Activities**

CCTA staff and the consultant team previously did background research on means-based fare programs and created pilot parameters. Specific activities include:

- Selection of County Connection and WestCAT as new partners for means-based fare programs
- Demand and cost estimates for County Connection and WestCAT's means-based fare subsidy programs
- Creation of administrative and operations parameters for County Connection and WestCAT's means-based fare pilots
- Coordination meetings between County Connection, WestCAT, Tri Delta Transit,
   CCTA staff, and the consultant team to prepare for pilots
- Creation of engagement materials for two new means-based fare subsidy programs
- Ongoing support for Tri Delta Transit's East County Low Income Ticket Program
- Updates provided to the ATSP Task Force and Working Group

# Task 4: Establishment of Coordinating Entity (CE)

Funding Sources: Measure X and CCTA Measure J

In-Kind: CCTA and County Staff time

# **Noteworthy Activities**

Staff and the consultant teams have worked on establishing an Advisory Committee, the CE structure and office. Specific activities include:

- Drafted roles and responsibilities for the CE and Office of Accessibility and Equity advisory committee
- Drafted bylaws for the Office of Accessibility and Equity advisory committee
- Worked with non-profit consultant to continue working on establishing a CE
- Posted job position for OAE program manager
- Hired OAE program manager
- Updated the ATS Working Group and Task Force and conducted outreach to impacted organizations.

# Measure X Expenditure and Invoices

The Funding Memorandum of Understanding between County of Contra Costa and the CCTA for the Implementation of the Accessible Transportation Strategic Plan includes a Payment

Schedule as following. CCTA submitted a request for Payment 1 in the amount of \$280,000 on November 4, 2022.

### **Payment Schedule:**

Payment 1: 20% of Measure X funds will be paid within 60 days of receipt of an invoice and supporting documentation establishing that the MOU has been approved by both parties.

Payment 2: 20% will be paid within 60 days of receipt of an invoice and supporting documentation establishing that the means-based user side subsidy pilot program is approved by the CCTA Board and is operational. (Task 1)

Payment 3: 20% will be paid within 60 days of receipt of an invoice and supporting documentation establishing that the One Call/One Click strategy has been approved by the CCTA Board. (Task 2)

Payment 4: 20% will be paid within 60 days of receipt of an invoice and supporting documentation establishing that the Board of Supervisors and CCTA have approved the Coordinating Entity recommendation in accordance with Schedule 1. (Task 3)

Payment 5: 20% will be paid within 60 days of receipt of an invoice and supporting documentation verifying that the one-seat-ride funding parameters in Schedule 1 can be or will have been met. (Task 4)

# **Attachment 1**

# **Background**

The Accessible Transportation Strategic (ATS) Plan defines how Contra Costa will improve transportation options for older adults, persons with disabilities, and veterans. The ATS Plan was collaboratively developed over several years in consultation with elected officials, non-profit based advocates, users of the system, and planning/operations staff. This effort was jointly conducted by the Contra Costa Transportation Authority (CCTA) and Contra Costa County with oversight provided by a Policy Advisory Committee (PAC) and Technical Advisory Committee. The Board of Supervisors approved the ATS Plan on March 9, 2021 as did CCTA shortly thereafter.

Consistent with the recommendations of ATS Plan, the details and timing of implementation activities will be governed by a newly formed Task Force (another recommendation of the ATS Plan) which had its first meeting on October 21, 2021. The Task Force has a similar composition to the PAC with elected officials, advocates, users of the system, etc.

# **Measure X Goal**

The County's Accessible Transportation Strategy falls under the **GOAL 4: INTERGENERATIONAL THRIVING** goal area established by the Measure X Community Advisory Board:

#### **GOAL 4: INTERGENERATIONAL THRIVING**

We strive to be a community that intentionally strengthens and provides support for all residents and for family members of all generations, including children, youth, and older adults.

The selected strategies align with the Measure X Goal of Intergenerational Thriving in several ways. User-side subsidies will allow qualified low-income older adults and people with disabilities to make necessary trips with less impact on limited incomes. Expansion and enhancement of the One Seat Ride Pilot Program will increase access to potentially challenging trips, for example medical trips to different parts of the county. Development of a countywide one call/one click center will make it easier for individuals to identify appropriate transportation modes by phone or online and assist people in making travel plans. Establishment of a Coordinated Entity will help coordinate the variety of services in the County, allowing for seamless service for riders.

# Cycle 1

The Measure X Goals align with the goals of ATS Plan implementation. The approved ATS Plan strategies proposed to the Measure X Advisory Committee and the Board of Supervisors to be funded by \$1,400,000 of Cycle 1 Measure X funds initially are:

- User-side Subsidies for low-income populations for whom existing fares represent a barrier to access.
- Expansion and Enhancement of One Seat Ride Pilot Program allowing paratransit riders to travel throughout the county (and possibly outside the county) without having to transfer between paratransit vehicles.
- One Call/One Click Operations Center. Countywide, centralized phone and internet resource for all modes of transportation serving target populations. Assisting callers in making travel plans based on their abilities.
- Establishment of a Coordinated Entity that will be responsible for short- and longterm implementation of accessible transportation strategies including the identification of a new, on-going funding source to support continuing operations.

# **Objectives**

- Task 1: User-side Subsidies By the end of 15 months, the Accessible Transportation Strategy will expend approximately \$200,000 to provide User-Side subsidies to low-income older adults and people with disabilities.
- Task 2: One Seat Ride (OSR) Program Expansion and Enhancement By the end of 15 months, this strategy will expend \$500,000, of which \$250,000 will be derived from Measure X funds, the remainder from participating transit agencies. Participation in the current program will have increased and OSR trips will reduce on board time relative to a comparable multi-agency transfer trip, and participants will have access to one seat rides throughout the county, and potentially to locations outside of the county.
- Task 3: One-Call\One-Click Center By the end of 15 months, this strategy will expend \$315,000 to research and evaluate different models and then establish and operate a one call/one click center for individuals to identify appropriate transportation modes by phone or online, and assist people in making travel plans. This will include at least one staff person, a telephone line, and website.
- Task 4: Establishment of Coordinated Entity (CE) Over the span of 15 months, and an expenditure of \$635,000 (with potential rollover to the next fiscal year), a CE will have been established by the Task Force, with the responsibility of coordinating a range of strategies to enhance the mobility of Contra Costa residents with disabilities including but not limited to the recommendations of the ATS Plan. The CE will

incorporate the functions of the One-Call\One-Click Center, and identify new strategies for mobility enhancement, identify new funding sources, and serve as an advocate at local and state levels for expanded mobility options for people with disabilities.

#### **Outcomes**

Limitations on mobility options for people with disabilities contribute to lower quality of life for older adults and people with disabilities in all aspects, including physical and mental health. They also exacerbate existing inequities among communities.

- Task 1 Outcome: User-side Subsidies Achieving this objective will result in more affordable mobility options for qualifying low-income older adults and people with disabilities in the county.
- Task 2 Outcome: One Seat Ride Program Expansion and Enhancement Achieving this objective will result in some paratransit trips in Contra Costa County being provided on one vehicle, whereas before it would require the major inconvenience of having to coordinate and wait for transfers between vehicles.
- Task 3 Outcome: Establishment of a One-Call\One-Click Center Achieving this
  objective will result in the establishment of a more user friendly, single point of entry
  for Contra Costa residents seeking transportation options and planning for older
  adults and people with disabilities in the county.
- Task 4 Outcome: Establishment of Coordinated Entity Achieving this objective will result in a new entity and function that centralizes advocacy and oversight of accessible transportation resulting in a more seamless transportation network available to people with disabilities and others throughout the county.

# Cycle 2

Based on the ongoing work and additional input from stakeholders, the Authority Board entered into a funding agreement with Contra Costa County to allow the Authority to receive \$1,470,000 in Measure X funding, authorize the funds to be used for the tasks identified in the Service Plan in Agreement No. 679, and to allow the Executive Director or designee to make any non-substantive changes to the language.

The FY 2023-24 Measure X Service Plan will focus on the following ATSP strategies:

 Strategy 1: Improve connectivity between paratransit programs/eliminate transfer trips to allow older adults and people with disabilities to travel throughout the county (and possibly outside Contra Costa County) without the need to transfer between paratransit vehicles.

- Strategy 2: Same-Day Trip Programs (including Wheelchair-Accessible Service) will allow travelers to request a ride without reserving it a day in advance. This strategy can coordinate/overlap with Strategy 1.
- Strategy 3: Expand existing and add new Volunteer Driver programs (such as a Trip Mileage Reimbursement program). Expand the program by working with Mobility Matters and establish a new trip program.
- Strategy 4: Services beyond the ADA service parameters: Identify areas of greatest need that are viable for added service; develop a service model most appropriate for those areas; and identify potential providers.
- Strategy 8: Hospital Discharge Services to increase coordination with the Contra Costa Health Plan and Health Services programs.
- Strategy 11: One-Call/One-Click Information and Referral Program: Establish countywide, centralized phone and internet resources for all modes of transportation serving target populations, and assist callers in making travel plans based on their abilities.
- Strategy 13: Real-Time Transportation Information (Paratransit Vehicle Location, Bay Area Rapid Transit elevators, Wheelchair Spaces on Buses) provides passengers with real-time information about vehicles and various accessibility features.
- Strategy 14: Travel Training (Including Inter-Operator Trips) provides training to individuals to learn and use fixed-route transit, including transferring between different service areas.
- Strategy 16: Administer a Uniform Countywide ADA Paratransit Eligibility Certification Program to support, as necessary, the regional effort currently overseen by the Metropolitan Transportation Commission.
- Strategy 18: Procure Joint Paratransit Scheduling Software to create a seamless system of services for passengers.
- Strategy 20: Means-Based Fare Subsidy for low-income populations for whom existing fares represent a barrier to access.

# Workshop:

# Make the Leap to Accessibility

Join us for the first accessibility transportation workshop created to solve the challenges our transportation partners face in the post-pandemic era.

Together we'll identify mobility issues, share best practices, and provide transit solutions to facilitate transportation accessibility for those who live and work in Contra Costa.

# **Special Guest Speakers:**

**Arun Prem**, Executive Director, Facilitating Access to Coordinated Services (FACT) Inc. **Jess Segovia**, ADA Guru owner and JADA Compliance and Mobility Management trainer/consultant

# February 29 • 9 am - 3 pm

Contra Costa Transportation Authority Headquarters 2999 Oak Road, Walnut Creek, CA 94597

(DIVCO Meeting Room 1)

**LUNCH WILL BE PROVIDED** 

RSVP to rkamara@ccta.net by January 30



#### Partners:















# Metropolitan Transportation Commission and Association of Bay Area Governments Joint MTC ABAG Legislation Committee

March 8, 2024 Agenda Item 3b

# **Regional Transportation Measure Authorizing Legislation**

# **Subject:**

Update on Senate Bill (SB) 925 (Wiener), the MTC-sponsored regional transportation revenue measure authorizing bill.

#### **Overview:**

Staff have been working closely with Senator Wiener's office on drafting the first set of substantive amendments to SB 925, consistent with the Commission's direction provided in January. Staff have also been meeting regularly with a Bay Area working group set up to help inform the legislation as well as meetings with legislative staff, transit operators, county transportation agency staff and MTC's Policy Advisory Council. The bill has not yet been referred to its first committee. However, we anticipate it will be doubled-referred to the Senate Transportation Committee and another committee, either the Senate Revenue and Taxation Committee or the Senate Local Government Committee. These committees are chaired by Senator Cortese, Senator Glazer, and Senator Caballero, respectively.

Staff will seek Commission approval, ideally coming to the Legislation Committee first, on the next set of substantive amendments to address key issues, including share of funding to go to different expenditure categories, highway project eligibility, and any return-to-source provisions. Staff will provide a verbal update on any late-breaking news at your meeting.

#### **Recommendation:**

Information

#### **Attachments:**

None

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# **COMMISSION AGENDA ITEM 7a (ATTACHMENT C)**

# Metropolitan Transportation Commission and Association of Bay Area Governments Joint MTC ABAG Legislation Committee

**January 12, 2024** 

**Agenda Item 3b - 24-0101** 

# Regional Transportation Revenue Measure Enabling Legislation

### **Subject:**

Outline of proposed legislation enabling MTC to place a future regional transportation revenue measure on the ballot.

### **Background:**

At the December 2023 Commission meeting, staff provided an overview of the draft elements of the enabling legislation for a future regional transportation revenue measure (enabling legislation) that had been presented to the MTC/ABAG Joint Legislation Committee earlier in the month, plus a recommendation that the enabling legislation include policy provisions to help deliver rider-focused outcomes for the Bay Area traveling public, including priorities identified in the Bay Area Transit Transformation Action Plan (TAP) and other goals and focus areas of the measure (see Attachment A).

Specifically, staff recommended enabling legislation strengthen MTC's role as a regional transit network manager by including statutory changes to accelerate implementation of key Bay Area Transit Transformation Action Plan (TAP) action items and other customer facing policies that would benefit from a regional approach, such as ambassadors to assist riders and support a safe atmosphere. Staff also sought guidance on whether the Commission wanted staff to explore governance changes, including potential consolidation of transit agencies, in the context of the enabling legislation.

While no action was taken, numerous commissioners expressed support for including provisions in the enabling legislation to improve transit agency coordination, and specifically improving the transit rider experience by strengthening MTC's authority as the region's transit network manager. On the other hand, several commissioners expressed concerns about further exploring governance changes (including transit agency consolidations) in the context of the enabling legislation. While there were some comments noting that restructuring the region's transit governance to have fewer operators could be beneficial at some point the future, given the

significant opposition from many stakeholders – including local, state and federal elected officials – and the importance of building a strong unified coalition across all nine counties in support of the regional transportation measure, the Commissioner directed staff to focus on transit coordination over consolidation.

Based on feedback received to date, this memo presents an outline of the proposed enabling legislation for MTC to sponsor (see Attachment B for a summary of key provisions). Staff will incorporate additional input provided by this committee into a final proposed outline for Commission approval this month. Once approved, staff will share that outline with Senator Wiener, who has committed to authoring the bill, and would anticipate coordinating with his office on the introductory bill language in advance of the February 16 bill introduction deadline.

#### **Overview:**

# What is the Regional Transportation Measure Trying to Achieve?

As indicated last month, staff proposes that the revenue measure's core goal be advancing "a climate-friendly transportation system in the Bay Area that is safe, accessible and convenient for all." At the December Commission meeting staff also presented a vision statement for the transportation revenue measure to serve as a "North Star" to keep in focus for the entirety of the legislative and ballot measure development process. Below is an updated version that is more concise and attempts to incorporate feedback from the Commission and stakeholders. A vision statement describes the future we want to achieve, not present conditions. (See Attachment C for a track changes version.)

The Bay Area has a **world-class**, **reliable**, **affordable**, **efficient and connected** transportation network that meets the needs of Bay Area residents, businesses, and visitors while also helping **combat** the climate crisis; a public transit network that offers safe, clean, frequent, accessible, easy-to-navigate, and reliable service, getting transit riders where they want and need to go safely, affordably, quickly and seamlessly; local roads are well maintained; and transit, biking, walking and wheeling are safe, convenient and competitive alternatives to driving; enhancing access to opportunity, lowering

greenhouse gas emissions, strengthening the region's economy and improving quality of life.

While the vision would not necessarily be incorporated into the legislation, it could be used in the "findings and declarations" portion of the bill and useful in the development of fact sheets and other materials. Therefore, staff requests the Committee's feedback and endorsement of the vision language for final adoption by the Commission. Staff proposes the following three specific focus areas for the measure (see Attachment C for a track changes version):

- 1. **Protect and Enhance Transit Service**: Protect existing service including through ensuring existing resources are maintained and used effectively and enhance service frequency and areas served where needed and financially sustainable.
- 2. *Make Transit Faster, Safer, and Easier to Use.* Create a seamless and convenient Bay Area transit system that attracts far more riders by improving public safety on transit, implementing the Bay Area Transit Transformation Action Plan and strengthening regional network management.
- 3. Enhance Mobility & Access for All. Make it safer and more accessible for people of all ages and abilities to get to where they need to go by preserving and enhancing mobility for all transportation system users, including people walking, biking, and wheeling.

### Revenue Measure Funding – Expenditure Priorities and Funding Source Options

Based on feedback at the Commission last month, staff recommends pursuing enabling legislation that would authorize Bay Area voters in 2026 or later to raise revenue (with no capped limit on amount) to invest in the expenditure categories listed below, which are described in more detail in Attachment D. MTC in our early work analyzing revenue options assessed tax rates needed to generate approximately \$1 billion per year. Transit advocates have voiced support for raising *at least \$2 billion* per year – a scale that would allow for significant investments in improving and expanding transit service, in addition to closing the formidable transit operating gap (transit operators continue to forecast shortfalls in excess of \$700 million per year starting in FY 2025-26). Additionally, other stakeholders – including county

transportation authorities and labor partners – have conveyed their top priorities for a measure include robust investments in safe streets and other capital improvements. The approach above would keep the door open for revenue generation at that "at least \$2 billion" magnitude while providing flexibility to scale a measure according to what voters will bear.

### **Proposed Expenditure Categories**

- Transit transformation. Sustain, expand and improve transit service for both current and future riders. Accelerate Transformation Action Plan customer-focused initiatives and other service improvements that are high priorities for Bay Area voters and riders, including safety, and help fund zero-emission transit transition.
   (Note incorporation of zero emission transit transition, which had been accidentally omitted from wording in December)
- 2. **Safe streets.** Transform local roads to support safety, equity and climate goals, including through bike/ped infrastructure investments, safe routes to transit, other safety enhancements and pothole repairs.
- 3. **Connectivity.** Fund mobility improvements that close gaps and relieve bottlenecks in the existing transportation network in a climate-neutral manner.
- 4. **Climate resilience.** Fund planning, design and/or construction activities that protect transportation infrastructure and nearby communities from rising sea levels, flooding, wildfires and extreme heat.

Staff is not recommending any expenditure shares or dollar amounts for any of these categories at this time, given the importance of further conversation with Bay Area stakeholders and our legislative delegation, as well as uncertainty about the size of the revenue measure that the Legislature will authorize for placement on the ballot. However, staff recommend that the Commission incorporate the concept of flexibility into the introductory version of the bill version of the bill through a "flexible" category (amount to be determined) that would enable MTC to adjust the funding levels for the four categories over time, according to changing circumstances and need.

# Potential Source of Revenue for a Future Measure

Regarding the revenue mechanism, staff continues to recommend pursuit of a menu of revenue options, subject to a maximum rate, and an allowance for revenue options to be pursued sequentially over time. Staff continue to recommend the Commission pursue the following revenue options for inclusion "on the menu": 1) Sales tax; 2) Income tax; 3) Payroll tax; 4) Square footage-based parcel tax; 5) Bay Area-specific vehicle registration surcharge with tiered rates based on the value of the vehicle; and 6) Regional vehicle miles traveled (VMT) charge. Neither a vehicle registration surcharge or a regional VMT charge could be pursued in 2026 so these options will only make sense if the Legislature agrees to authorize sequential measures. Furthermore, staff recommends a regional VMT charge be conditioned upon the state having already implemented its own statewide road usage charge and a vehicle registration charge (with higher rates based on vehicle's value), and that the regional charge may not be implemented sooner than 2030.

## **Policy Provisions to Deliver on Rider-Focused Outcomes**

As described in the "background" portion of this memo, staff heard support at the Commission meeting for strengthening MTC's ability to deliver transformational "rider focused outcomes" that were the focus of the Bay Area Transit Transformation Action Plan. Accordingly, staff recommends the enabling legislation designate MTC with responsibility for setting policies that are essential to the user experience of a seamless transit system and condition receipt of transportation funds on compliance with standards related to:

- Fare payment (how fares are paid)
- Fare integration (fare transfers, discounts, passes, etc.).
- Schedule coordination
- Mapping & wayfinding (includes directional signage and harmonious transit branding to make transit more accessible and recognizable across the region)
- Real time information

 Other customer-facing operating policies that would benefit from a regional approach, including safety and workforce development

Notably, statutes related to MTC's existing transit coordination role already require establishing a "regional transit coordinating council," so the newly established Regional Network Management Council could be recognized to have a formal advisory role concerning key decisions MTC would make as a regional network manager.

As referenced during discussion at the Commission, staff also recommends inclusion of a policy provision to expand the Bay Area Commuter Benefit Program (administered jointly by MTC and the Bay Area Air Quality Management District) to include a mandate requiring that large employers (with 50 or more employees located in the Bay Area) with locations near transit provide their staff with a universal transit pass, i.e., the Clipper BayPass. According to initial feedback Senator Wiener's Office has received from the state's Legislative Counsel, such a mandate would be subject to voter approval and would therefore need to be incorporated into the regional transportation measure.

#### Conclusion

Staff seeks the Committee's support for the proposed vision, goal and focus areas, expenditure categories and summary of key policy provisions (Attachment B) outlined in this memo to forward to the Commission for final approval.

#### **Recommendations:**

**Commission Approval** 

# **Attachments:**

- Attachment A: Rider-Focused Outcomes from a Regional Measure
- Attachment B: Summary of Key Provisions for Regional Transportation Revenue Measure Enabling Legislation (Draft)
- Attachment C: Proposed Vision Statement and Focus Areas and Comparison with Prior Versions

• Attachment D: Description of Expenditure Categories

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**Updated Proposed Regional Transportation Measure Vision Statement and Focus Areas: Comparison with Version Presented at December 2023 Commission Meeting** 

### **Vision Statement (Updated)**

The Bay Area has a **world-class**, **reliable**, **affordable**, **efficient and connected** transportation network that meets the needs of Bay Area residents, businesses, and visitors while also helping **combat** the climate crisis; a public transit network that offers safe, clean, frequent, accessible, easy-to-navigate and reliable service, getting transit riders where they want and need to go safely, affordably, quickly and seamlessly; local roads are well maintained; and transit, biking, walking and wheeling are safe, convenient and competitive alternatives to driving; enhancing access to opportunity, lowering greenhouse gas emissions, strengthening the region's economy and improving quality of life.

# **Comparison with December Version**

Note: Text additions are reflected with *italics* and deletions indicated with strikethrough.

The Bay Area has a world-class, reliable, affordable, efficient and connected transportation network that meets the needs of Bay Area residents, businesses, and visitors while also helping combat combats the climate crisis. The ; a public transit network that offers safe, clean, frequent, is accessible, easy to navigate, and reliable service; affordable, and gets getting transit riders where they want and need to go safely, affordably, quickly and seamlessly; local roads are well maintained. Service, fares, schedules, customer information and transit identity are coordinated and consistent across transit systems.; and transit Transit, biking, and walking and wheeling are reliable and safe, convenient and competitive alternatives to driving; enhancing access to opportunity, lowering greenhouse gas emissions, strengthening the region's economy and improving quality of life. resulting in increased transit ridership, biking and walking and reduced growth in vehicle miles traveled. The Bay Area has the resources needed to sustain and enhance multimodal transportation options (including associated infrastructure improvements) and accountability to ensure the region's infrastructure and services are dependable, efficient and safe.

# Focus Areas (Updated)

- 1. Protect and Enhance Transit Service: Protect existing service including through ensuring existing resources are maintained and used effectively and enhance service frequency and areas served where needed and financially sustainable.
- 2. Make Transit Faster, Safer, and Easier to Use. Create a seamless and convenient Bay Area transit system that attracts far more riders by improving public safety on transit, implementing the Bay Area Transit Transformation Action Plan and strengthening regional network management.
- 3. Enhance Mobility & Access for All. Make it safer and more accessible for people of all ages and abilities to get to where they need to go by preserving and enhancing mobility for all transportation system users, including people walking, biking, and wheeling.

### **Comparison with December Version**

Note: Text additions are reflected with *italics* and deletions indicated with strikethrough.

- 1. Protect and Enhance Transit Service: Protect existing service including through ensuring existing resources are maintained and used effectively and enhance service frequency and areas served where needed and financially sustainable.
- 2. Make Transit Faster, Safer, and Easier to Use. Create a seamless and convenient Bay Area transit system that attracts far more riders by improving public safety on transit, and implementing the Bay Area Transit Transformation Action Plan and strengthening regional network management.
- **3.** Enhance Mobility & Access for All. Make it safer and easier more accessible for people of all ages and abilities to get to where they need to go by preserving and enhancing access mobility for all transportation system users, including people walking, biking, and wheeling.

# Preparing for a 2026 Regional Transportation Measure: Outline of Proposed Enabling Legislation & Next Steps



**Commission Meeting January 24, 2024** 

## Why a New Regional Transportation Measure?



Plan Bay Area 2050

The Plan identified a \$110 billion funding gap to realize the plan's bold vision

## **Transit's Future Depends**

on New Funding

New reliable funds are needed to sustain service and improve the rider experience

Deliver Results

Regional funds can incentivize key regional policy goals & improve access and mobility regionwide



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## Proposed "North Star" Vision Statement



The Bay Area needs a world-class, reliable, affordable, efficient and connected transportation network that meets the needs of Bay Area residents, businesses, and visitors while also helping combat the climate crisis;



a public transit network that offers safe, clean, frequent, accessible, easy-to-navigate and reliable service, getting transit riders where they want and need to go safely, affordably, quickly and seamlessly;



local roads are well maintained; and transit, biking, walking and wheeling are safe, convenient and competitive alternatives to driving; enhancing access to opportunity, lowering greenhouse gas emissions, strengthening the region's economy and improving quality of life.



## Regional Measure Goal & Focus Areas

**Goal**: Create a climate-friendly transportation system that is safe, accessible and convenient for all



#### **Protect and Enhance Transit Service**

Protect existing service – including through ensuring existing resources are maintained and used effectively – and enhance frequency of service and areas served where needed and financially sustainable.

#### Make Transit Faster, Safer and Easier to Use

Create a seamless and convenient Bay Area transit system that attracts far more riders by improving public safety on transit and implementing the Bay Area Transit Transformation Action Plan.



#### **Enhance Mobility & Access for All**

Make it safer and easier for people of all ages and abilities to get to where they need to go by preserving and enhancing access for all transportation system road users, including people walking, biking and wheeling.

## **Proposed Funding Categories**



#### **Transit Transformation**

Sustain and/or expand transit service levels on bus, rail, and ferry lines to serve both current and future riders. Accelerate Transformation Action Plan improvements to the customer experience improve safety on transit and help fund the zero-emission transit transition.



#### **Safe Streets**

Transform local roads to support safety, equity and climate goals, including through including through bike/ped infrastructure investments, safe routes to transit, other safety enhancements and pothole repairs.



#### Connectivity

Fund mobility improvements that close gaps and relieve bottlenecks in the existing transportation network in a climate-neutral manner. Example project types include express lanes, rail-grade separations, rail extensions, rail safety, and interchange modernizations.



#### **Climate Resilience**

Fund planning, design and/or construction activities that protect transportation infrastructure from rising sea levels, flooding, wildfires, and extreme heat.

## **Summary of Tax Revenue Options**

Tax Type	Summary
Sales tax	Regional sales tax on the sale of tangible items. Some groceries are exempt.
Income tax	Regional supplemental income tax paid by taxpayer – withheld from paycheck (can be limited to those with an income above a specified threshold and/or include tiered rates)
Payroll tax	Employer-based tax on wages paid to employees, like Social Security. Can be structured to exempt small businesses.
Parcel tax	Per square foot assessment on parcels of real estate. Can include exemptions.
Vehicle Registration Surcharge	Tiered rates based on value of vehicle, similar to SB 1. Would not be considered until 2030 or later given DMV registration database overhaul and anticipated revenue capacity limitations.
Vehicle Miles Traveled Fee	Tax based on vehicle miles traveled (VMT). Would not be considered until State of California adopts a road usage charge to replace the gas tax.



## **Core Elements of Enabling Legislation**

Topic	MTC Staff Recommendation
Goal of Measure & Expenditure Categories	Specify core goals of measure and expenditure categories in legislation. Likely include minimum shares by category after legislative and stakeholder consensus is achieved.
Accountability	To deliver customer-facing priorities sooner, strengthen MTC's network management role. Establish oversight committee to ensure funds spent according to statute and measure.
Travel Demand Management	Require employer of at least 50 employees to provide a subsidy to their employees to encourage alternatives to single occupancy vehicle trips.
Geographic Area of Tax	Authorize MTC to place on ballot within the nine counties or a subset.
Citizen Initiative Option	Allow measure to be placed upon the ballot directly by MTC or by a qualified voter initiative (e.g., S.F.'s Measure C, 2018), subject to a simple majority vote.
Timing & Duration of Ballot Measure	Allow on ballot November 2026 or later subject to no sunset in the statute. Permit subsequent ballot placement if unsuccessful. Duration to be determined by MTC.
Revenue Options & Amount	Authorize a menu of revenue options (parcel tax, income tax, payroll tax and sales tax as near-term options; and VMT-fee and vehicle reg. charge at later date) subject to further discussion with stakeholders and the Legislature. Allow revenue options to be pursued sequentially.
Funding Distribution	Specify intent to consider need and geographic balance in funding distribution. Defer specifics on distribution within each expenditure category subject to further legislative and stakeholder engagement.



# Voters Want a More Integrated Transit System With Stronger Oversight

- MTC's October 2023 poll showed Bay Area voters think provisions to create a more integrated transit system are important to include in a measure.
  - 80 percent support oversight and accountability to ensure effective & efficient management of transit
  - 73 percent strongly support creating a seamless Bay Area transit network with coordinated fares, routes, schedules and signage
  - 61 percent support one regional agency responsible for setting transit fares, coordinating different service schedules and creating consistent transit maps and signage
- Results track with Blue Ribbon Transit Recovery Task Force's 2021 public opinion poll (summarized at right)

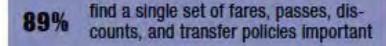
# Everyone wants the same things: 92% find real-time information on wait times and vehicle locations important

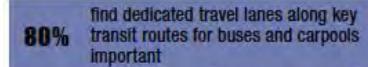
0194	find more direct service, fewer trans-
91%	fers, and shorter wait times important

	find a regional network that can set
88%	fares, align routes and schedules, and
	standardize information important

020/	find easy	to use and	uniform	maps	and
92%	signage i	important			

90%	find a single mobile app for	planning,
30/0	schedules, and information	important





Source: Blue Ribbon Transit Recovery Task Force Public Opinion Poll, April 2021



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# Policy Provision: Strengthen MTC's Role as Regional Transit Network Manager to Speed Up Rider-Focused Outcomes

Staff recommends the authorizing legislation strengthen MTC's coordination authority by designating it with responsibility for setting policies essential to the user experience of a seamless transit system and setting standards related to:

- Fare payment
- Fare integration
- Schedule coordination
- Mapping & wayfinding
- Real time information
- Other customer-facing operating policies that would benefit from a regional approach, including safety and workforce development.



## What's Next?



### **Draft Bill Language & Prepare for Hearing**

Senator Wiener has introduced SB 925 – a spot bill. Assuming MTC action to sponsor the bill, it will be amended to incorporate MTC in mid-February and first hearing likely in early March. MTC staff and leadership are continuing to brief and seek feedback from Bay Area legislators to inform legislative strategy



## Partner/Stakeholder Engagement & Public Communication

Continue regular engagement with Bay Area partners/stakeholders, including through the staff-level Transportation Revenue Measure Working Group, and begin coalition building at the state level.



Initiate leadership-level Steering Committee to advise working group.

Develop webpage and communication channels for public to stay informed and engaged throughout development of the enabling legislation.

#### **Description of Draft Expenditure Categories & Eligible Investments (Changes Compared to November Committee)**

Note: Text additions are reflected in *italics* and deletions indicated with strikethroughs.

Category	Description	<b>Examples of Eligible Investments</b>	Equity & Climate
		( <u>not exhaustive</u> )	Considerations
Transit	Sustain, and/or-expand, and improve	- Preservation of existing routes	Priority could be given toward
Transformation	transit service levels on bus, rail, and	and frequencies	preserving existing service levels
	ferry lines to serve for both current	- Increased <del>frequencies</del>	and/or enhancing service
	and future riders. Accelerate	frequency of service and/or	frequencies on transit lines that
	Transformation Action Plan	areas served where needed and	benefit residents in Equity Priority
	customer-focused initiatives that are	financially sustainable	Communities or that primarily
	high priorities for Bay Area voters	- Network restructuring that	serve underserved demographic
	and riders, including safety, and	leads to net increase in transit	groups.
	help fund the zero-emission transit	service-hours.	
	transition improvements to the	- Simplified and standardized	Priority could be given toward
	customer experience, improve transit	fare programs & discounts	programmatic investments on
	safety and help fund the zero-		transit lines or at transit
	emission transit transition.	wayfinding improvements at	stops/stations that benefit
	Notes:	and around stations and bus	residents in Equity Priority
	1. Further analysis of the long-	stops.	Communities or that primarily
	term transit operating needs	1	serve underserved demographic
	will be available this fall as		groups.

Category	Description	Examples of Eligible Investments (not exhaustive)	Equity & Climate Considerations
	part of the Plan Bay Area 2050+ process, enabling a better understanding of to what extent this measure could sustain existing levels and/or expand service frequencies.  2. This would include implementation of Transit Transformation Action Plan priorities, as well as complementary investments to grow ridership as identified in Transit 2050+.	<ul> <li>Zero emission bus purchases and related infrastructure.</li> <li>Improving bus stop site conditions and installing new or replacement amenities, including bus shelters, lighting, seating, and accessibility upgrades.</li> <li>Transit priority infrastructure (signal priority, bus lanes for rapid/BRT, etc.)</li> <li>Safety enhancements, such as community ambassadors, improved lighting &amp; security cameras</li> <li>Paratransit service expansion to enable "one-seat rides"</li> </ul>	Investments related to transit operations and/or Transformation Action Plan implementation are anticipated to all be GHG-neutral or GHG-reducing.

Category	Description	<b>Examples of Eligible Investments</b>	Equity & Climate
		( <u>not exhaustive</u> )	Considerations
		- Shuttles or other flexible	
		mobility options	
		accommodating all users	
		- Bikeshare subsidies & system	
		expansion	
Safe Streets	Transform local roads to support	Projects would ideally include two	Priority could be given toward
	safety, equity and climate goals,	or more-features to yield progress	road improvements or street
	including through bike/ped	toward the multiple goals	redesigns located within an Equity
	infrastructure investments, safe	concurrently outcomes in the	Priority Community, contingent
	routes to transit, other safety and	program description, such as:	upon a robust community
	accessibility enhancements and	- Street repaving projects	engagement process to engage
	pothole repairs.	- Buffered or protected bike	local residents.
	Note: This would help fund multi-	lanes	
	benefit projects – to help encourage	- Sidewalk improvements, bulb-	As investments in this category
	walking and biking for nearby trips	outs and/or curb cuts	are not anticipated to include
	and to enable first/last mile	Expanded sidewalks and/or	additional roadway capacity, this
	connections to transit – while also	bulb-outs	category is anticipated to be a mix
	working to ensure geographic		

Category	Description	<b>Examples of Eligible Investments</b>	Equity & Climate
		( <u>not exhaustive</u> )	Considerations
	balance throughout the nine-county	- Upgrades at and around bus	of GHG-neutral and GHG-
	region.	stops to improve safety and accessibility	reducing projects.
		- Parallel multimodal trails	
		- Traffic calming features	
		- Traffic signal optimization	
		- Green infrastructure elements	
Connectivity	Fund mobility improvements that	- Rail extensions	Priority could be given toward
	close gaps and relieve bottlenecks in	- Rail grade separation &	projects that benefit residents in
	the existing transportation network	modernization, at grade	Equity Priority Communities or
	in a climate-neutral manner.	crossings and other rail safety	that primarily serve underserved
	Example projects include express	projects	demographic groups.
	lanes; rail safety improvements rail	- Zero emission bus purchases	
	grade separations, rail extensions	and related infrastructure	Investments are primarily
	and interchange modernizations.	- New ferry terminals	anticipated to be GHG-reducing
		- Carpool-to-express lane	(e.g., transit and rail
	Note: This would help the region	conversions	improvements megaprojects),
	implement near-to-medium		although select non-capacity-

Category	Description	<b>Examples of Eligible Investments</b>	<b>Equity &amp; Climate</b>
		( <u>not exhaustive</u> )	Considerations
	transportation investments for	- Highway interchange	increasing highway investments
	mobility and safety projects,	modernizations	such as HOV-to-Express Lane
	including those already approved by		conversion projects or safety
	voters but stalled due to increasing		improvements at highway
	costs.		interchanges may be GHG-
			neutral.
Climate	Fund planning, design and/or	- Local or subcounty resilience	Priority could be given toward
Resilience	construction activities that protect	plans to refine future pipeline	resilience planning, design and/or
	benefit transportation infrastructure	of projects	construction activities in Equity
	and nearby communities from rising	- Design and environmental	Priority Communities or to protect
	sea levels, flooding, wildfires and	analyses for future sea level	transportation facilities primarily
	extreme heat by protecting them	rise resilience projects	used by underserved demographic
	from sea level rise.	- Implementation of specific sea	groups. Among other factors,
		level rise resilience projects,	investments would be prioritized
	Note: While funding would likely	such as:	based on climate risk and
	not be sufficient to advance climate	o Levees & horizontal	investments would be contingent
	resilience megaprojects, funding	levees	upon a robust community
	could allow the region to undertake	o Infrastructure elevation	

Category	Description	<b>Examples of Eligible Investments</b>	Equity & Climate
		(not exhaustive)	Considerations
	the necessary project development	<ul> <li>Tidal gates</li> </ul>	engagement process to engage
	work so we can better compete for	<ul> <li>Wetland restoration</li> </ul>	local residents.
	future state or federal funding in the		
	years ahead.		Investments related to climate
			resilience are anticipated to all be
			GHG reducing or GHG neutral.

## Smith, Watts & Hartmann, LLC.

#### Consulting and Governmental Relations

March 4, 2024

To: Transportation, Water, and Infrastructure Committee

c/o John Cunningham

From: Mark Watts

Re: March 2024 TWIC State Report

I am pleased to provide the following report on activities occurring in the state Capitol, including specifically updated information on legislative and budgetary activities.

#### **Legislative Activities**

Following the February 16 deadline to submit bill langauge for 2024, I have completed the initial review of legislation introduced and identified more than 50 active bills (including two-year bills) of interest to transportation agencies and interests. A significant number of proposals are "spot" bills — those that are placeholders for more complete langauge for committee consideration. The deadline to make such complete amendments is in mid-March. In the meantime, substantive bills are being set for policy committee hearings.

Consultation with transportation committee staff indicate the Senate committee will schedule 2 bill hearings for this year: April 9 and April 22; while bill hearings for the Assembly will likely be April 1, 8, 15, and 22.

#### <u>Update - Legislative Organization</u>

New Senate Leadership and Committee Assignments

Senate President pro Tempore McGuire announced his new Senate Democratic Leadership team as well as numerous changes to Senate committee chairs and membership on February 9. Changes of particular note include significant changes to the leadership of committees with oversight of transportation, and the budget. Pro Tern McGuire's leadership team now is comprised of the following Senators:

Gonzalez (D-Long Beach), Majority Leader

Ashby (D-Sacramento), Assistant Majority Leader

Wahab (D-Hayward), Assistant Majority Leader

Limon (D-Santa Barbara), Democratic Caucus Chair

Cortese (D-San Jose), Majority Whip

Durazo (D-Los Angeles), Assistant Majority Whip

Padilla (D-San Diego), Assistant Majority Whip

Key Senate committee changes in policy areas of interest include:

## Smith, Watts & Hartmann, LLC.

#### Consulting and Governmental Relations

**Wiener** (D-San Francisco) to Chair of Budget & Fiscal Review, replacing Skinner (D-Berkeley) with **Skinner** to Chair of Housing, replacing Wiener.

**Cortese** (D-San Jose) to Chair of Transportation, replacing Gonzalez (D-Long Beach) **Caballero** (D-Merced) to Chair of Appropriations, replacing Portantino (D-Burbank), who is termed out and running for Congress. This change is effective March 11.

**Smallwood-Cuevas** (D-Los Angeles) replaces Senator Caballero as a member of Budget & Fiscal Review Sub. 4, where housing-related measures, including REAP 2.0, will be heard.

**Wahab** (D-Hayward) replaces Durazo (D-Los Angeles) as Chair of Budget & Fiscal Review Sub. 5, which has jurisdiction over transportation and public safety funding.

**The Senate Governance and Finance Committee** (previously Chaired by Caballero) was split into Local Government, chaired by **Durazo** (D-Los Angeles), and Revenue & Taxation chaired by **Glazer** (D-Orinda).

#### **Budgetary Information**

A series of recently released reports underscore the state's weak revenue collections and resulting significant budget challenges. The Legislative Analyst's Office (LAO) on February that weak revenue performance has increased the challenges to the state's projected budget deficit to \$73 billion—a \$15 billion increase compared to the revenue projections underlying the Governor's January budget.

The LAO has recommended that the Legislature adopt the Governor's proposed mix of fund shifts and reductions in the transportation space and has identified \$15.6 billion in additional one-time and temporary spending across fiscal years 2023-24 through 2025-26 that the Legislature could reduce to address the deficit, including \$1.9 billion in housing-related spending and \$1.9 billion in transportation related spending, largely for public transportation infrastructure.

The Department of Finance (DOF) released its February Monthly Finance Bulletin, reporting preliminary General Fund cash receipts for the month \$5 billion below the Governor's budget forecast. According to DOF, the primary driver of the shortfall was anemic personal income tax estimated payments, indicating weakness in receipts relating to tax year 2023. Additionally, year-to-date corporate tax cash receipts were \$980 million below forecast due to higher corporate refunds and lower estimated payments.

Next steps – Budget

The Legislature began budget subcommittee hearings in earnest last week to dig in to the Governor's budget proposals. Given this dismal budget news – and the potential for further decline – it is important to recognize that the budgetary revisions the Governor proposes in May will be significant.

## Smith, Watts & Hartmann, LLC.

#### Consulting and Governmental Relations

**APPENDIX** 

#### **KEY BILLS OF NOTE FOR TRANSPORTATION AGENCIES**

AB 2535 (Bonta): This bill would eliminate general purpose lanes as an eligible use for TCEP under any circumstance and eliminate highway capacity as an eligible use in disadvantaged communities. Should a highway project under TCEP expand the highway footprint in limited instances, the bill would require full mitigation of all environmental impacts.

AB 2086 (Schiavo): AB 2086 would require Caltrans to report to the Legislature on how it advanced its Core Four (safety, equity, climate action, and economic prosperity) priorities with the funding that was made available to it in the preceding 5 fiscal years. AB 2086 would also create a new role for the CTC to develop performance targets for the Core Four goals.

AB 2290 (Friedman): AB 2290 would, among other things, require a bicycle facility that is identified for a street in an adopted bicycle plan or active transportation plan to be included in a project funded by the program that includes that street. This is of concern for rural counties and areas.

SB 960 (Wiener): SB 960 would require all transportation projects funded or overseen by Caltrans to provide "comfortable, convenient, and connected" complete streets facilities unless an exemption is documented and approved. SB 960 would also require the CTC to adopt targets and performance measures related to making progress on complete streets. Finally, SB 960 would require Caltrans to adopt a Transit Priority Project policy for state and local highways.

State Net 3/5/24, 11:25 AM

Status actions entered today are listed in bold.

#### File name: Master

#### California

1. CA AB 6



**SESSION ADJOURNMENT** August 30, 2024 178 Days Remaining



Slow Moving Bill

1st Committee

1st Fiscal Committee 1st Chamber

2nd Committee

2nd Chamber

Executive

Our Forecast (i) **▼Show More** 





Author: Laura Friedman (D-044)

Title: Transportation Planning: Regional Transportation Plans

**Fiscal** 

yes Committee:

**Urgency** Clause:

no

12/05/2022 Introduced:

Last

03/16/2023 Amend:

Disposition: Pending

Location: Senate Transportation Committee

Requires a metropolitan planning organization to submit an adopted sustainable communities Summary:

strategy or an alternative planning strategy, if applicable, to the State Air Resources Board for

review.

Status: 06/14/2023 To SENATE Committees on TRANSPORTATION and ENVIRONMENTAL QUALITY.

2. CA AB 7



**SESSION ADJOURNMENT** August 30, 2024 178 Days Remaining



1st Committee

1st Fiscal Committee 1st Chamber

2nd Committee

2nd Fiscal Committee 2nd Chamber

Our Forecast (i) **▼Show More** 

Author: Laura Friedman (D-044)

Title: Transportation: Planning: Project Selection Processes

Fiscal

yes Committee:

**Urgency** 

no Clause:

**Introduced:** 12/05/2022

Last

Amend: 09/01/2023

**Disposition:** Pending **File:** A-37

**Location:** Senate Inactive File

Summary: Provides that the Secretary of Transportation, among other duties, is charged with developing and

reporting to the Governor on legislative, budgetary, and administrative programs to accomplish coordinated planning and policy formulation in matters of public interest, including transportation projects. Requires the agency, the Department of Transportation, and the California Transportation Commission to incorporate specified principles into their existing program funding guidelines and

processes.

**Status:** 09/11/2023 In SENATE. From third reading. To Inactive File.

#### 3. CA AB 38



SESSION ADJOURNMENT August 30, 2024 178 Days Remaining





1st Committee

1st Fiscal Committee 1st Chamber

2nd Committee

2nd Fiscal Committee 2nd Chamber

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Author: Alex Lee (D-024)

Title: Light Pollution Control

Fiscal

Committee: yes

**Urgency** 

Clause:

**Introduced:** 12/05/2022

Last

Amend: 06/28/2023

**Disposition:** Pending

**Location:** Senate Appropriations Committee

Summary: Relates to the Warren-Alquist State Energy Resources Conservation and Development Act, which

requires the State Energy Resources Conservation and Development Commission to adopt lighting and other building design and construction standards that increase efficiency in the use of energy. Requires, with certain exceptions, an agency to ensure that an outdoor lighting fixture that is newly installed on a structure or land that is owned, leased, or managed by the agency meets certain

criteria.

**Status:** 09/01/2023 In SENATE Committee on APPROPRIATIONS: Held in committee.

#### 4. CA AB 52



SESSION ADJOURNMENT August 30, 2024 178 Days Remaining





1st Committee 1st Fiscal 1st Chamber 2nd Committee 2nd Fiscal 2nd Chamber Committee Committee

Our Forecast (i) ▼ Show More

Timothy S. Grayson (D-015)

Title: Income Tax Credit: Sales and Use Taxes Paid

Fiscal

Author:

Committee: yes

Urgency Clause:

no

**Introduced:** 12/05/2022

Last Amend:

06/15/2023

**Disposition:** Pending

**Location:** Senate Appropriations Committee

**Summary:** Relates to the Sales and Use Tax Law. Allows a credit against those taxes to a taxpayer in an

amount equal to the amount of tax reimbursement paid during the taxable year for sales tax on gross receipts that would be exempt from taxation pursuant to the sales and use tax exemption. Allows a similar tax credit against those taxes to a taxpayer in an amount equal to the amount of use tax paid during the taxable year for storage, use, or other consumption that would be exempt

from taxation under that law.

**Status:** 09/01/2023 In SENATE Committee on APPROPRIATIONS. Held in committee and made a Two-year

bill.

#### 5. CA AB 73



SESSION ADJOURNMENT August 30, 2024 178 Days Remaining





1st Committee

1st Fiscal Committee 1st Chamber

2nd Committee

2nd Chamber

Executive

Our Forecast (i)
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**Author:** Tasha Boerner (D-077)

**Title:** Vehicles: Required Stops: Bicycles

Fiscal

Committee: yes

Urgency Clause:

no

**Introduced:** 12/13/2022

Last 03/09/2023 Amend:

**Disposition:** Pending

**Location:** Senate Transportation Committee

**Summary:** Requires a person who is 18 years of age or older riding a bicycle upon a two-lane highway when

approaching a stop sign at the entrance of an intersection with another roadway with two or fewer lanes, where stop signs are erected upon all approaches, to yield the right-of-way to any vehicles that have either stopped at or entered the intersection, or that are approaching on the intersecting highway close enough to constitute an immediate hazard, and to pedestrians, as specified.

Status: 07/11/2023 In SENATE Committee on TRANSPORTATION: Not heard.

6. CA AB 364



SESSION ADJOURNMENT August 30, 2024 178 Days Remaining





1st Committee

1st Fiscal Committee 1st Chamber

2nd Committee

2nd Chamber

Executive

Our Forecast (i) ▼ Show More



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**Author:** Isaac G. Bryan (D-055)

Title: Street Furniture Data: Statewide Data Platform

Fiscal

Committee: yes

**Urgency** 

Clause:

**Introduced:** 02/01/2023

Last

Amend: 04/11/2023

**Disposition:** Pending

**Location:** Senate Transportation Committee

**Summary:** 

Requires the Department of Transportation to develop guidelines for data sharing, documentation, public access, quality control, and promotion of open-source and accessible platforms and decision support tools related to street furniture data. Requires the Department to designate the Integrated Climate Adaptation and Resiliency Program Technical Advisory Council to advise on the development of the initial and subsequent guidelines, and review the reports related to those guidelines.

of the illitial and subsequent galacines, and review the reports related to those galacine

**Status:** 06/14/2023 To SENATE Committees on TRANSPORTATION and JUDICIARY.

#### 7. CA AB 530



1st Committee 1st Chamber 2nd Committee 2nd Chamber Executive

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X

X

X

X

**Author:** Tasha Boerner (D-077)

**Title:** Vehicles: Electric Bicycles

Fiscal

Committee: yes

Urgency Clause:

no

**Introduced:** 02/08/2023

Last

Amend: 07/13/2023

**Disposition:** Failed

Location: ASSEMBLY

**Summary:** Prohibits a person under a specified age from operating an electric bicycle of any class. States the

intent of the Legislature to create an e-bike license program with an online written test and a State-issued photo identification for those persons without a valid driver's license, prohibit persons under

a specified age from riding e-bikes, and create a stakeholders working group to work on

recommendations to establish an e-bike training program and license.

Status: 02/01/2024 In ASSEMBLY. Died pursuant to Art. IV, Sec. 10(c) of the Constitution.

02/01/2024 From Committee: Filed with the Chief Clerk pursuant to Joint Rule 56.

#### 8. CA AB 1567



SESSION ADJOURNMENT August 30, 2024 178 Days Remaining





1st Committee

1st Fiscal Committee 1st Chamber

2nd Committee

2nd Chamber

Executive

Our Forecast (i) ▼Show More









**Author:** Eduardo Garcia (D-036)

Title: Safe Drinking Water, Wildfire Prevention, Drought Prep

**Fiscal** 

Committee: yes

Urgency Clause:

no

**Introduced:** 02/17/2023

Last

Amend: 05/26/2023

**Disposition:** Pending

**Location:** Senate Natural Resources and Water Committee

**Summary:** Enacts the Safe Drinking Water, Wildfire Prevention, Drought Preparation, Flood Protection, Extreme

Heat Mitigation, Clean Energy, and Workforce Development Bond Act of 2024, which, if approved by the voters, would authorize the issuance of bonds in a specified amount to finance projects for safe drinking water, wildfire prevention, drought preparation, flood protection, extreme heat mitigation,

clean energy, and workforce development programs.

Status: 06/14/2023 To SENATE Committees on NATURAL RESOURCES AND WATER and GOVERNANCE AND

FINANCE.

3/5/24. 11:25 AM

**CA AB 1778** 



SESSION ADJOURNMENT August 30, 2024 178 Days Remaining



State Net

1st Committee 1st Chamber 2nd Committee 2nd Chamber Executive

Our Forecast (i) ▼Show More



Author: Damon Connolly (D-012)

Title: Vehicles: Electric Bicycles

Fiscal

Committee: yes

Urgency Clause:

no

**Introduced:** 01/03/2024 **Disposition:** Pending

**Location:** Assembly Transportation Committee

**Summary:** Prohibits a person under 16 years of age from operating a class 2 electric bicycle. Requires a person

operating, or riding upon, a class 2 electric bicycle to wear a helmet. Clarifies that an electric bicycle can only be placed in a certain class if it ceases to provide assistance when the bicycle reaches a

max speed regardless of the mode.

**Status:** 01/16/2024 To ASSEMBLY Committee on TRANSPORTATION.

10. CA AB 2634



SESSION ADJOURNMENT August 30, 2024 178 Days Remaining



1st Committee 1st Chamber 2nd Committee 2nd Chamber Executive





**Author:** Kevin McCarty (D-006)

Title: Sacramento Regional Transit District

Fiscal

Committee:

**Urgency** 

Clause:

**Introduced:** 02/14/2024 **Disposition:** Pending

**Location:** Assembly Local Government Committee

**Summary:** Relates to existing law that requires each transit operator, including the Sacramento Regional

Transit District, that offers reduced fares to senior citizens to also offer reduced fares to disabled persons and disabled veterans at the same rate established for senior citizens. The bill exempts the

district from that requirement.

**Status:** 03/04/2024 To ASSEMBLY Committee on LOCAL GOVERNMENT.

#### 11. CA ACA 2

NO FORECAST

#### SESSION ADJOURNMENT

August 30, 2024 178 Days Remaining

1st Committee 1st Chamber 2nd Committee 2nd Chamber Executive

Our Forecast 

Show More



**Author:** Juan Alanis (R-022)

**Title:** Public Resources: Water and Wildfire Resiliency Act

Fiscal

Committee: yes

Urgency Clause:

no

**Introduced:** 12/05/2022 **Disposition:** Pending

Committee: Assembly Water, Parks and Wildlife Committee

**Hearing:** 03/19/2024 9:00 am, State Capitol, Room 444 📅 🕪

Summary: Establishes the Water and Wildfire Resiliency Fund within the State Treasury, and would require the

Treasurer to annually transfer an amount equal to 3% of all state revenues that may be appropriated as described from the General Fund to the Water and Wildfire Resiliency Fund.

Requires the moneys in the fund to be appropriated by the Legislature and requires that 50% of the moneys in the fund be used for water projects, and that the other 50% of the moneys in the fund

be used for forest maintenance.

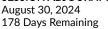
Status: 04/20/2023 To ASSEMBLY Committees on WATER, PARKS AND WILDLIFE and NATURAL

RESOURCES.

#### 12. CA SB 30



SESSION ADJOURNMENT August 30, 2024







1st Committee

1st Fiscal Committee 1st Chamber

2nd Committee

2nd Fiscal Committee 2nd Chamber

Our Forecast (i)
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**Author:** Thomas J. Umberg (D-034)

Title: Transportation: Zero-Emission Vehicle Signage

Fiscal

Committee: yes
Urgency no

State Net 3/5/24. 11:25 AM

Clause:

Introduced: 12/05/2022

Last 06/19/2023 Amend:

Disposition: Pending

Location: Assembly Appropriations Committee

Requires the Department of Transportation, in coordination with the Governor's Office of Business Summary:

and Economic Development (GO-Biz) and the State Energy Resources Conservation and

Development Commission, to develop and design light-duty zero-emission vehicle charging and fueling station signage to be placed along State highways based on charger or fueling type and vehicle compatibility, in order to increase consumer confidence in locating electric vehicle chargers

and hydrogen fueling stations.

09/01/2023 In ASSEMBLY Committee on APPROPRIATIONS: Held in committee. Status:

#### 13. CA SB 397



1st Committee 1st Chamber 2nd Committee 2nd Chamber Executive

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Author: Aisha Wahab (D-010)

Title: San Francisco Bay Area: Public Transportation

Fiscal

yes Committee:

**Urgency** 

no Clause:

Introduced: 02/09/2023

Last Amend:

01/03/2024

**Disposition:** Failed

Location: SENATE

Requires the Transportation Agency to develop a plan to consolidate all transit agencies that are **Summary:** 

located within the geographic jurisdiction of the Metropolitan Transportation Commission.

Status: 02/01/2024 In SENATE. Returned to Secretary of Senate pursuant to Joint Rule 56.

#### 14. CA SB 960



SESSION ADJOURNMENT August 30, 2024 178 Days Remaining



Our Forecast ist Committee

1st Chamber

2nd Committee

2nd Chamber

Executive

**▼Show More** 



**Author:** Scott D. Wiener (D-011)

**Title:** Transportation: Planning: Transit Priority Projects

Fiscal

Committee: yes

Urgency Clause:

no

**Introduced:** 01/23/2024 **Disposition:** Pending

**Committee:** Senate Transportation Committee

**Hearing:** 04/09/2024 1:30 pm, 1021 O Street, Room 1200 **10** 

**Summary:** Requires all transportation projects funded or overseen by the department to provide comfortable,

convenient, and connected complete streets facilities unless an exemption is documented and

approved, as specified.

**Status:** 02/14/2024 To SENATE Committee on TRANSPORTATION.

# Legislative Affairs Secretary Christy Bouma to Depart, New Legislative Affairs Secretary Appointed

Published: Mar 04, 2024

SACRAMENTO – Governor Gavin Newsom today announced the appointment of Christine Aurre as Legislative Affairs Secretary in the Office of the Governor, filling the role held by Christy Bouma since March 2022.

"Christy's strong leadership and remarkable collaboration with our partners in the Legislature has been indispensable in delivering monumental wins for Californians and the future of our state. These many successes include transformative measures to modernize the state's mental health care, behavioral health services, and substance use disorder treatment systems, new efforts to safeguard our communities from gun violence, an infrastructure package to accelerate projects across the state, sweeping measures to drive world-leading climate action, and the nation's first law to protect against price gouging by Big Oil. The dedication, care and empathy she brings to her work every day brings out the best in everyone, and I'm deeply grateful for her service and partnership over the last two years."

Bouma will continue to serve the Administration as a member of the State Compensation Insurance Fund.

"Christine has been a critical member of my legislative affairs team with extensive experience working in and with the Legislature," added Governor Newsom. "I thank her for stepping into this role as we continue to make progress on key priorities for the state."

Christy Bouma, of Sacramento, has been appointed to the State Compensation Insurance Fund. Bouma has served as Legislative Affairs Secretary in the Office of Governor Gavin Newsom since 2022. She was a Principal at Capitol Connection from 2000 to 2022. Bouma was a Teacher for the Hesperia Unified School District from 1989 to 1999. She earned a Bachelor of Arts degree in Computer Science from Point Loma Nazarene College and a Master of Science degree in Computer Science from California State University, Sacramento. This position does not require Senate confirmation and the compensation is \$71,190. Bouma is a Democrat.

Christine Aurre, of Sacramento, has been appointed Legislative Affairs Secretary in the Office of Governor Gavin Newsom, where she has served as Deputy Legislative Affairs Secretary since 2022. She was Legislative Director in the Office of State Senate Majority Leader Robert Hertzberg from 2019 to 2022. Aurre was Legislative Assistant in the Office of State Assemblymember Patrick O'Donnell from 2015 to 2019. She earned a Bachelor of Arts degree in Government from California State University, Sacramento. This position does not require Senate confirmation and the compensation is \$228,492. Aurre is a Democrat.

The Governor also announced the following appointment to the State Compensation Insurance Fund:

Richard Guggenhime, of San Francisco, has been reappointed to the State Compensation Insurance Fund, where he has served since 2020. Guggenhime has been Senior Counsel at Perkins Coie since 2016. He was Senior Counsel at Schiff Hardin from 2008 to 2016. Guggenhime was a Partner at Heller Ehrman from 1970 to 2006. He earned a Bachelor of Arts degree in Political Science and Economics from Stanford University and a Juris Doctor degree from Harvard Law School. This position does not require Senate confirmation and the compensation is \$71,190. Guggenhime is a Democrat.

###

## Overview of Proposed Climate and Transportation Budget Solutions

PRESENTED TO:

Assembly Budget Subcommittee No. 4 on Climate Crisis, Resources, Energy and Transportation Hon. Steve Bennett, Chair



LEGISLATIVE ANALYST'S OFFICE

#### **Overall Budget Context**

#### State Faces a Multibillion-Dollar Budget Problem

■ State revenues have come in significantly lower than what was projected in June 2023. In January, our office estimated that the Governor addressed a \$58 billion budget problem. Based on more recent economic and revenue data, we now estimate the state has a \$73 billion budget problem to solve in 2024-25.

#### Significant Future Budget Deficits Projected

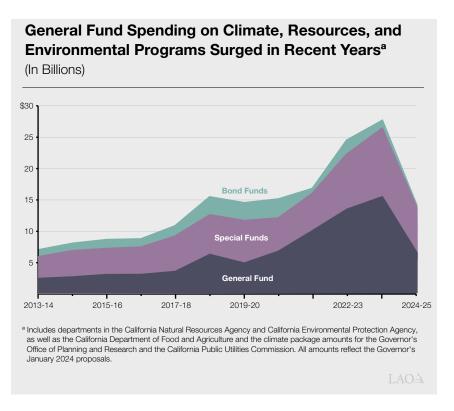
■ Under the administration's spending and revenue projections, even after adopting the Governor's proposals, the state still would face annual operating deficits of between \$30 billion and \$40 billion in 2025-26 through 2027-28.

## Reducing One-Time and Temporary Spending Is a Key Tool for Addressing Budget Problem

- Maximizing one-time spending reductions allows the Legislature to minimize the use of other budget tools—like reserves—that likely will be needed to address deficits in future years.
- This strategy will not be as readily available as time passes once one-time funds are spent, they no longer are available to pull back, leaving fewer (and often more disruptive) options for balancing the budget, such as making cuts to ongoing programs.
- Given the change in the state's overall fiscal condition, making corresponding reductions to one-time spending that was dependent on the anticipated surplus is both reasonable and necessary particularly for expenditures that were planned when the state had a different General Fund outlook but that have not yet been implemented.



# Recent Budgets Included Significant General Fund Augmentations for Climate and Transportation Programs



## Historic General Fund for Climate, Resources, and Environmental Programs...

■ The 2021-22 and 2022-23 budget packages included agreements to provide a six-year total of about \$39 billion from various sources (2020-21 through 2025-26). The 2023-24 budget made some reductions but maintained a multiyear total of \$36 billion (93 percent).

#### ...And for Transportation

■ The 2022-23 budget package planned for \$10.9 billion over a five-year period through a Transportation Infrastructure Package (\$9.5 billion) and Supply Chain Package (\$1.4 billion). The 2023-24 budget made some adjustments to timing and fund sources but maintained the same overall level of intended funding.



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## Governor's Proposals for Climate, Resources, and Environmental Budget Solutions

## Governor Proposes \$4.1 Billion in 2024-25 General Fund Solutions

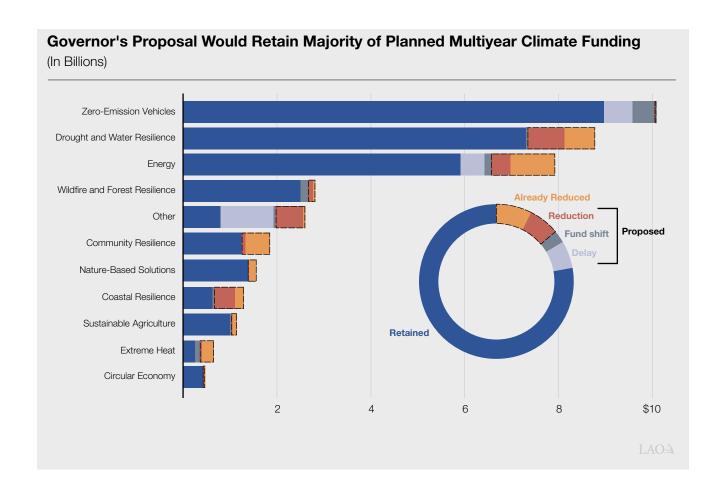
- **Reductions (\$2 Billion).** Makes \$2 billion in program reductions across the budget window, plus \$543 million in the out-years.
- **Delays (\$1.1 Billion).** Postpones \$1.1 billion in planned expenditures from the budget window to a future year, plus \$635 million from 2025-26. Also delays \$600 million in planned Greenhouse Gas Reduction Fund (GGRF) expenditures from 2024-25 to 2027-28.
- Fund Shifts (\$1 Billion). Shifts \$1 billion in planned spending from the General Fund to GGRF. This includes \$557 million proposed for early action in the current year.

## **Net General Fund Savings Over Multiyear Period Totals** \$3.6 Billion

■ This is the net result of the additional out-year reductions, which are more than offset by the costs associated with the resumption of the delayed expenditures.



## Vast Majority of Intended Multiyear Funding for Climate and Environmental Programs Would be Maintained





## Governor's Proposals for Transportation Budget Solutions

## Governor Proposes \$4.3 Billion in 2024-25 General Fund Solutions

- Cash Flow Adjustments (\$2.8 Billion). Reverts funding previously provided back to the General Fund (resulting in savings during the budget window), with the intention to reappropriate the funds in future years based on when the administration expects the money will be needed to cover project expenditures.
- **Delay (\$1 Billion).** Delays a portion of General Fund spending for the formula-based Transit and Intercity Rail Capital Program (TIRCP) from 2024-25 to 2025-26.
- Fund Shifts (\$791 Million). Shifts a share of expenditures for both formula-based and competitive TIRCP from the General Fund to GGRF in 2024-25.
- **Reductions (\$296 Million).** Reduces a portion of funding for two activities: \$200 million from the Active Transportation Program and \$96 million from funding provided for the Port of Oakland.

## Net General Fund Savings Over Multiyear Period Totals \$1.1 Billion

This is the net result of the resumption of costs from postponed and delayed expenditures.



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# **Nearly All Intended Multiyear Transportation Funding Would be Maintained**

# **Governor's Proposed Transportation Budget Solutions** 2021-22 Through 2027-28 (In Billions) Formula-Based TIRCP Competitive TIRCP Port and Freight Infrastructure Program Zero-Emission Transit Capital Program Active Transportation Program Grade Separation Projects within Competitive TIRCP ■ Funding Retained Port of Oakland Improvements Cash Flow Adjustment Local Climate Adaptation Programs Delay Highways to Boulevards Pilot Program Fund Shift to GGRF Supply Chain Workforce Campus ■ Reduction Clean California Local Grant Program Increased Commercial Driver's License Capacity Port Operational Improvements 0.5 2.0 2.5 3.0 3.5 1.0 1.5 \$4.0 TIRCP = Transit and Intercity Rail Capital Program and GGRF = Greenhouse Gas Reduction Fund.



# LAO Overarching Comments on Governor's Proposals

# **Proposed Approach Has Several Merits**

- Continues to fulfill most state objectives.
- Focuses reductions on recent one-time augmentations.
- Does not reduce funding that has already been committed to specific projects.
- Utilizes available funds to sustain activities.
- Eliminates most planned General Fund for 2024-25 and the future.

# **Certain Proposals Will Complicate Future Budget Decisions**

- Proposed delays worsen out-year budget deficits, set expectations that may be hard to keep.
- Reliance on out-year GGRF makes assumptions about future priorities and revenues.

# Legislature Has Options for Additional or Alternative Budget Solutions

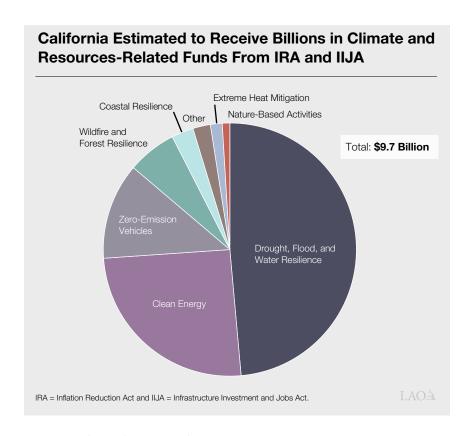
- Reduce remaining General Fund from 2024-25 and out-year plans.
- Reduce uncommitted prior-year and current-year funding. (This could require taking early action to pause program implementation and capture savings.)
- Use GGRF to preserve a different mix of priority programs.
- Use transportation special funds to replace General Fund.

#### Other Considerations

- Governor gives precedence to administration's initiatives over legislative priorities.
- Information on program effectiveness is limited.
- Significant federal funds coming to California for similar activities.



# **Update on Federal Funds**



- Many of the federally funded activities are broadly similar to those supported by the state's programs.
- Federal programs typically do not provide an identical dollar-for-dollar replacement for state funds, as they may have different eligibility criteria or allowable uses.



# **LAO Overarching Recommendations**

- Maximize General Fund savings by reducing significant one-time spending from the climate spending packages.
- Identify alternative and/or additional budget solutions.
- Consider taking early action to halt current-year spending and capture savings.
- Use GGRF to sustain the Legislature's highest-priority activities.
- Minimize out-year commitments for both the General Fund and GGRF.
- Conduct robust oversight of spending and outcomes, and consider program evaluations.



# 2024 Referrals to the Transportation, Water and Infrastructure Committee

(For Review by TWIC at the March 11, 2024 Committee Meeting.)

- 1. Review legislative matters on transportation, water, and infrastructure.
- 2. Review applications for transportation, water, and infrastructure grants to be prepared by the Public Works and Conservation and Development Departments.
- 3. Monitor the Contra Costa Transportation Authority including efforts to implement Measure J.
- 4. Monitor EBMUD and Contra Costa Water District projects and activities.
- 5. Review projects, plans and legislative matters that may affect the health of the San Francisco Bay and Delta, including but not limited to conveyance, flood control, dredging, climate change, habitat conservation, governance, water storage, development of an ordinance regarding polystyrene foam food containers, monitor waste diversion initiatives, and water quality, supply and reliability, consistent with the Board of Supervisors adopted Delta Water Platform.
- 6. Review and monitor the establishment of Groundwater Sustainability Agencies and Groundwater Sustainability Plans for the three medium priority groundwater basins within Contra Costa County as required by the Sustainable Groundwater Management Act.
- 7. Review issues associated with County flood control facilities.
- 8. Monitor creek and watershed issues and seek funding for improvement projects related to these issues.
- 9. Monitor the implementation of the Integrated Pest Management policy.
- 10. Monitor the status of county park maintenance issues including, but not limited to, transfer of some County park maintenance responsibilities to other agencies and implementation of Measure WW grants and expenditure plan.
- 11. Monitor and report on the East Contra Costa County Habitat Conservation Plan.
- 12. Monitor the implementation of the County Complete Streets, Active Transportation, and Vision Zero Policies.
- 13. Monitor and report on the Underground Utilities Program.
- 14. Monitor implementation of the Letter of Understanding with PG&E for the maintenance of PG&E streetlights in Contra Costa.
- 15. Freight transportation issues, including but not limited to potential increases in rail traffic such as that proposed by the Port of Oakland and other possible service increases, safety of freight trains, rail corridors, and trucks that transport hazardous materials, the planned truck route for North Richmond; freight issues related to the Northern Waterfront (and coordinate with the Northern Waterfront Ad Hoc Committee as needed), and the deepening of the San Francisco-to-Stockton Ship Channel.
- 16. Monitor the Iron Horse Corridor Management Program.
- 17. Monitor and report on the Contra Costa Transportation Authority's Integrated Transit Plan.
- 18. Review transportation plans and services for specific populations and locations, including but not limited to Coordinated Human Services Transportation Plan for the Bay Area, CCTA East County Ferry Feasibility Study, Olympic Corridor Trail Connector Study Implementation, and the Contra Costa County Accessible Transportation Strategic Plan.
- 19. Monitor issues of interest in the provision and enhancement of general transportation services, including but not limited to public transportation, taxicab/transportation network companies, and navigation apps.
- 20. Monitor the statewide infrastructure bond programs.
- 21. Monitor implementation and ensure compliance with the single-use carryout bag ban consistent with Public Resources Code, Chapter 5.3 (resulting from Senate Bill 270 [Padilla 2014]).(subsumed into #5)
- 22. Monitor efforts at the State to revise school siting guidelines and statutes.
- 23. Monitor issues related to docked and dockless bike share programs.
- 24. Monitor efforts related to water conservation including but not limited to turf conversion, graywater, and other related landscaping issues.
- 25. Monitor the County's conversion to solar/distributed energy systems.
- 26. Monitor issues with County Airports as they relate to surrounding land use, transportation, and related infrastructure.

# Status Report: Referrals to the Transportation, Water, and Infrastructure Committee - 2023

DRAFT REVIEW: March 11, 2023 TWIC Meeting

Referral Status			
1. Review legislative matters on transportation, water, and infrastructure.	Recommended: continued staff/advocate support for AB540     (February, December)(Wicks), letter to Sen. Gonzalez re:     SB1121, February		
	<ul> <li>Received report from Public Works staff on successful grant applications from the Infrastructure Investment and Jobs Act and budgeting scenarios to maximize funding. April</li> <li>Received and recommended approval of Road Maintenance and Rehabilitation Account (RMRA) Senate Bill 1 (SB1) funded road projects May</li> </ul>		
	Recommended reappointment of Contra Costa representatives on the Regional Measure 3 Independent Oversight Committee August		
2 P : E : C	Received 2020-2022 Infrastructure Report August		
2. Review applications for transportation, water, and infrastructure grants to be prepared by the Public Works and Conservation and Development	<ul> <li>Reviewed and approved Caltrans Sustainable Transportation Planning Grant (February, December), Safe Streets and Roads for All (SS4A) grant program (May),</li> </ul>		
Departments.			
3. Monitor the Contra Costa Transportation Authority (CCTA) including efforts to implement			
Measure J.  4. Monitor EBMUD and			
4. Monitor EBMUD and Contra Costa Water District projects and activities.			
5. Review projects, plans and legislative matters that may affect the health of the San Francisco Bay			
and Delta, including but not limited to conveyance, flood control,			
dredging, climate change, habitat conservation, governance, water			
storage, development of an ordinance regarding polystyrene			
foam food containers, water quality, supply and reliability, consistent with the Board of			
Supervisors adopted <i>Delta Water Platform</i> .			

Referral	Status
6. Review and monitor the	
establishment of Groundwater	
Sustainability Agencies and	
Groundwater Sustainability Plans	
for the three medium priority	
groundwater basins within Contra	
Costa County as required by the	
Sustainable Groundwater	
Management Act.	
7. Review issues associated	
with County flood control facilities.	
8. Monitor creek and	
watershed issues and seek funding	
for improvement projects related	
to these issues.	
9. Monitor the	
implementation of the Integrated	
Pest Management (IPM) policy.	
10. Monitor the status of	
county park maintenance issues	
including, but not limited to,	
transfer of some County park	
maintenance responsibilities to	
other agencies and implementation	
of Measure WW grants and	
expenditure plan.	
11. Monitor and report on the	Received an update on the HCP and recommended a report to
East Contra Costa County Habitat	the BOS. <b>August</b>
Conservation Plan (HCP).	
12. Monitor the	
implementation of the County	
Complete Streets, Active	
Transportation, and Vision Zero	
Policies.	
13. Monitor and report on the	Reviewed and made recommendations in response to a request
Underground Utilities Program.	from the Alamo Improvement Association to the County to host
	and maintain a Pipeline Information Center website.(Also referral
	#16) <b>May</b>
14. Monitor implementation of	•
the Letter of Understanding (LOU)	
with PG&E for the maintenance of	
PG&E streetlights in Contra Costa.	

Referral	Status
15. Freight transportation issues, including but not limited to potential increases in rail traffic such as that proposed by the Port of Oakland and other possible service increases, safety of freight trains, rail corridors, and trucks that transport hazardous materials, the planned truck route for North Richmond; and the deepening of the San Francisco-to-Stockton Ship Channel.  16. Monitor the Iron Horse Corridor Management Program.	Reviewed and made recommendations in response to a request from the Alamo Improvement Association to the County to host and maintain a Pipeline Information Center website. (Also referral #13) May
17. Monitor and report on the Contra Costa Transportation Authority's Integrated Transit Plan.	
18. Review transportation plans and services for specific populations and locations, including but not limited to Coordinated Human Services Transportation Plan for the Bay Area, CCTA East County Ferry Feasibility Study, Olympic Corridor Trail Connector Study Implementation, and the Contra Costa County Accessible Transportation Strategic Plan.	<ul> <li>Reviewed and recommended the BOS approve CCTA actions relative to Measure X Funding MOU obligations and the form the of the coordinating entity recommended in the Accessible Transportation Strategic Plan. February, December</li> <li>Olympic Corridor Trail Connector Study: Added to referrals (February), received report, provided direction to staff to make progress on implementation. (December)</li> </ul>
19. Monitor issues of interest in the provision and enhancement of general transportation services, including but not limited to public transportation, taxicab/transportation network companies, and navigation apps.	
<ul> <li>20. Monitor the statewide infrastructure bond programs.</li> <li>21. Monitor implementation and ensure compliance with the single-use carryout bag ban consistent with Public Resources Code, Chapter 5.3 (resulting from Senate Bill 270 [Padilla – 2014]).</li> </ul>	

Referral	Status
22. Monitor efforts at the State	
to revise school siting guidelines	
and statutes.	
23. Monitor issues related to	
docked and dockless bike share	
programs.	
24. Monitor efforts related to	
water conservation including but	
not limited to turf conversion,	
graywater, and other related	
landscaping issues.	
25. Monitor the County's	
conversion to solar/distributed	
energy systems.	
26. Monitor issues with County	
Airports as they relate to	
surrounding land use,	
transportation, and related	
infrastructure.	



# TRANSPORTATION, WATER & INFRASTRUCTURE COMMITTEE

Supervisor Candace Andersen, District II Supervisor Diane Burgis, District III

# 2024 Meeting Schedule

DATE	Location*	TIME
February 12	CANCELED	9:30a.m.
March 11	Remote Meeting   ZOOM Physical Location TBD – see agenda for details	9:30a.m.
April 8	Remote Meeting   ZOOM Physical Location TBD – see agenda for details	9:30a.m.
May 13	Remote Meeting   ZOOM Physical Location TBD – see agenda for details	9:30a.m.
June 10	Remote Meeting   ZOOM Physical Location TBD – see agenda for details	9:30a.m.
July 8	Remote Meeting   ZOOM Physical Location TBD – see agenda for details	9:30a.m.
August 12	Remote Meeting   ZOOM Physical Location TBD – see agenda for details	9:30a.m.
September 9	Remote Meeting   ZOOM Physical Location TBD – see agenda for details	9:30a.m.
October 7	Remote Meeting   ZOOM Physical Location TBD – see agenda for details	9:30a.m.
November TBD	Remote Meeting   ZOOM Physical Location TBD – see agenda for details	9:30a.m.
December 9	Remote Meeting   ZOOM Physical Location TBD – see agenda for details	9:30a.m.

The Agenda Packets will be posted and emailed out prior to the meeting dates.

For Additional Information Contact:

John Cunningham, Committee Staff

Direct Line: 925-655-2915

Main Transportation Line: 925-655-7209 John.Cunningham@dcd.cccounty.us



#### **COMMISSIONERS**

Newell Arnerich, Chair

Lamar Hernandez-Thorpe, Vice Chair

Ken Carlson

Paul Fadelli

Federal Glover

Loella Haskew

Chris Kelley

Aaron Meadows

Sue Noack

Scott Perkins

Renata Sos

Timothy Haile, Executive Director **MEMORANDUM** 

To: Matt Todd, TRANSPAC

Chris Weeks, SWAT

Robert Sarmiento, TRANSPLAN

Sai Midididdi, TVTC

John Nemeth, WCCTAC

Sivakumar Natarajan, LPMC

From: Timothy Haile, Executive Director

Date: March 5, 2024

Re:

Items of interest for circulation to the Regional Transportation Planning

Committees (RTPCs)

At its February 21, 2024 meeting, the Authority discussed the following items, which may be of interests to the Regional Transportation Planning Committees:

A. Regional Measure 3 (RM3) Allocation Request Concurrence – Approval of Resolution 24-06-P Concurring with the Allocation of RM3 Funds for the Interstate 580 Richmond Parkway Interchange Operational Improvements Project (Project)

Action: The Authority Board approved Resolution 24-06-P, which concurs with the RM3 allocation request in the amount of \$950,000, for the Project in the City of Richmond. This allocation will fund the Project Initiation Document, environmental, and preliminary engineering for the Project.

B. Innovate 680 – Interstate 680 Part-Time Transit Lane/Transit Bus on Shoulder Testing and Training at GoMemtum Station (Project 8009.03) – Authorization to Execute Agreement No. 683 with Kimley-Horn and Associates, Inc. (KHA) for Environmental and Engineering Services

2999 Oak Road Suite 100 Walnut Creek CA 94597 PHONE: 925.256.4700 FAX: 925.256.4701 www.ccta.net Action: The Authority Board authorized the Chair to execute Agreement No. 683 with KHA in the amount of \$637,000, for environmental and engineering services, and to allow the Executive Director or designee to make any non-substantive changes to the language.

C. State Route 4 Mokelumne Bike Trail/Pedestrian Overcrossing (Project 5002b) – Approval to Increase the Construction Allotment for Agreement No. 561 with Joseph J. Albanese for Construction Services

Action: The Authority Board approved Resolution 21-41-P (Rev 3), which will increase the construction allotment amount by \$600,000, for a new total construction allotment value of \$10,934,257, to provide additional construction services.

D. StreetLight Subscription Cost Share – Authorization to Execute Amendment No. 3 to Memorandum of Understanding (MOU) No. 80.09.02 with Cities/Town Participating in the Cost Share for the StreetLight Subscription to Add Contra Costa County.

Action: The Authority Board authorized the Chair to execute Amendment No. 3 to MOU No. 80.09.02 between the Authority and jurisdictions participating in the cost share for the StreetLight Multi-Domain License and to allow the Executive Director or designee to make any non-substantive changes to the language.

E. One Bay Area Grant Cycle 3 Project - Contra Costa Countywide Safe Routes to Schools (SRTS): Bicycle/Pedestrian Safety Education and Encouragement Program (Project) – Authorization to Execute Agreement No. 679 with Contra Costa County (County), Agreement No. 684 with the City of San Ramon (City), and Approval of Resolution 21-22-G (Rev 1) to Reallocate the Previously Allocated Measure J Program 17 Funds as the City's Local Match for the Project

Action: The Authority Board approved Resolution 21-22-G (Rev 1) to reallocate the previously allocated Measure J Program 17, Commute Alternatives funds to the Project as the City's local match obligation, authorization for the Chair to execute Agreement No. 679 with the County in the amount of \$1,768,060 for the implementation of the Project at public K-12 schools in unserved areas of West County and public high schools in East and Central County and Agreement No. 684 with the City in

the amount of \$936,920 for the implementation of the Project at public K-12 schools in Alamo, Town of Danville, and the City.

F. Authorization to Execute Funding Agreement No. 08C.08 with Central Contra Costa Transit Authority (County Connection) for Innovative Deployments to Enhance Arterials Grant – Central Transit Signal Priority (TSP) System

Action: The Authority Board authorized the Chair to execute Funding Agreement No. 08C.08 with County Connection for partial reimbursement of the SWIFTLY subscription costs for one year, in the amount of \$20,000, for the central TSP system, and to allow the Executive Director or designee to make any non-substantive changes to the language.

G. Connected Vehicle and Autonomous Vehicle Program – Approval to Utilize Fund Exchange Reserve (FER) Funds to Support GoMentum Station and Seek Input on the Draft Master Cooperative Agreement

Action: Staff provided an overview of the draft master cooperative agreement and sought input from the Authority Board related to the framework and terms of the agreement. The Authority Board approved Resolution 24-09-P, which will utilize FER funds in the amount of \$1 million, to support transition activities and operations at GoMentum Station.

**H.** Approval to Issue an Urban Limit Line (ULL) Policy Advisory Letter to Local Jurisdictions

Action: The Authority Board approved transmitting an Annual ULL Policy Advisory Letter to all Contra Costa County jurisdictions.

I. Approval of Fiscal Year (FY) 2024-25 Transportation Fund for Clean Air (TFCA) 40% Fund Expenditure Plan

Action: The Authority Board approved Resolution 24-07-G, incorporating the Authority's FY 2024-25 TFCA Expenditure Plan and allocation of the TFCA 40% funds in the amount of \$1,841,290, and authorization for the Executive Director or designee to sign and submit the Expenditure Plan Summary application to the Bay Area Air Quality Management District.



# CONTRA COSTA COUNTY

1025 ESCOBAR STREET MARTINEZ, CA 94553

# Staff Report

File #: 24-0982 Agenda Date: 4/8/2024 Agenda #: 4.

TRANSPORTATION, WATER & INFRASTRUCTURE COMMITTEE

Meeting Date: April 8, 2024

Subject: Safe Streets and Roads for All 2024 Grant Applications, San Pablo Dam Road Diet Project

Submitted For: Warren Lai | PUBLIC WORKS DIRECTOR

Department: PUBLIC WORKS DEPARTMENT

Referral No: 2

Referral Name: REVIEW application for TWIC grants to be prepared by the PUBLIC WORKS and

CONSERVATION & DEVELOPMENT Departments
Presenter: Carl Roner | PUBLIC WORKS DEPARTMENT

Contact: Carl Roner (925)313-2213

#### **Referral History:**

The County often seeks state and federal funding to augment local road funds, stretching local dollars to build improvements that would not be possible otherwise. The current opportunity is through the Safe Streets and Roads for All (SS4A) grant program funded under the Infrastructure Investment and Jobs Act. This grant program is on its second of four annual cycles. Public Works submitted a SS4A application for the Vision Zero Tier One Projects during the last grant cycle; however, a grant from this previous cycle was not awarded to the County.

#### **Referral Update:**

On February 21, 2024, the U.S. Department of Transportation (DOT) issued the Notice of Funding Opportunity (NOFO) for the SS4A grant program under the Infrastructure Investment and Jobs Act (also referred to as the "Bipartisan Infrastructure Law" or "BIL"). In the notice, the DOT solicited applications for transportation projects and activities to support planning, infrastructure, behavioral, and operational initiatives to prevent death and serious injury on roads and streets. These initiatives are to involve all roadway users, including pedestrians, bicyclists, public transportation, personal conveyance and micromobility devices, motorists, and commercial vehicle operators. Grant applications must be submitted by 2:00 p.m. Pacific Standard Time on May 16, 2024.

The DOT has authorized and appropriated \$1.2 billion to be awarded as part of the 2024 SS4A program under the Infrastructure Investment and Jobs Act. The SS4A grant categorizes applications as either: (a) Planning and demonstration grants, or (b) Implementation grants. Planning and demonstration grants are intended to fund the development or enhancement of a Comprehensive Safety Action Plan, which the County has already developed in the form of the Vision Zero Action Plan, which was adopted by the County in March 2022. Public Works is preparing to apply for an implementation grant to fund design and construction of the San Pablo Dam Road Diet Project, as previously identified in the Vision Zero Action Plan.

The federal cost share for the construction of capital projects is 80% with a local match requirement of 20%.

File #: 24-0982 Agenda Date: 4/8/2024 Agenda #: 4.

The minimum award amount for an implementation grant is \$2.5 million.

SS4A implementation grants must identify safety concerns to be addressed, and the projects and strategies that the County plans to implement based on the Vision Zero Action Plan. According to the NOFO, successful grant applications will:

- (1) Promote safety to prevent death and serious injuries on public roadways;
- (2) Employ low-cost, high-impact strategies that can improve safety over a wide geographic area;
- (3) Ensure equitable investment in the safety needs of underserved communities, which includes both underserved urban and rural communities;
- (4) Incorporate evidence-based projects and strategies and adopt innovative technologies and strategies;
- (5) Demonstrate engagement with a variety of public and private stakeholders; and
- (6) Align with the DOT's mission and strategic goals, such as safety; climate change and sustainability; equity and justice; and workforce development, job quality, and wealth creation.

The DOT will evaluate applications based on primary selection criteria, or merit criteria, listed in the following order of importance: (1) safety impact; (2) equity, engagement, and collaboration; and (3) effective practices and strategies. The DOT also evaluates projects in relation to other DOT strategic goals, such as climate and sustainability, economic competitiveness, and workforce development.

## Recommended Candidate Project:

Public Works staff recommends submitting the San Pablo Dam Road Diet Project. This project will implement a road diet on San Pablo Dam Road by installing one travel lane in each direction, a center two-way left turn lane, and bike lanes between Appian Way and Castro Ranch Road in the unincorporated El Sobrante area. This project aims to reduce vehicle speeds by reducing lane widths and improving bicycle safety by installing buffered bike lanes.

# Next Steps:

If authorized to proceed, staff will prepare the grant application package for the candidate project. If during project research staff discovers a critical constraint that would result in the project being cost prohibitive or will not meet the eligibility requirements of the funding program, staff will hold the application for further study to increase project readiness for the following grant cycle.

#### **Recommendation(s)/Next Step(s):**

RECEIVE staff report and RECOMMEND that the Board of Supervisors approve the submission of the grant application to the U.S. Department of Transportation under the Safe Streets and Roads for All (SS4A) grant program.

# Fiscal Impact (if any):

Given the current fiscal constraints to gas tax revenue, which is the primary source of local match funding, Public Works staff will submit the San Pablo Dam Road Diet Project application "at risk." If awarded, Public Works staff will need to seek other funding revenue to serve as the local match. This funding revenue has yet to be identified.



# CONTRA COSTA COUNTY

1025 ESCOBAR STREET MARTINEZ, CA 94553

# Staff Report

File #: 24-0983 Agenda Date: 4/8/2024 Agenda #: 5.

TRANSPORTATION, WATER & INFRASTRUCTURE COMMITTEE

Meeting Date: April 8, 2024

Subject: 2024 Priority Conservation Area Grant Application Submitted For: Warren Lai | PUBLIC WORKS DIRECTOR

Department: PUBLIC WORKS and DEPARTMENT OF CONSERVATION & DEVELOPMENT

Referral No: 2

Referral Name: Review applications for TWIC grants to be prepared by the PUBLIC WORKS and

CONSERVATION & DEVELOPMENT Departments
Presenter: Carl Roner | PUBLIC WORKS DEPARTMENT

Contact: Carl Roner (925)313-2213

#### **Referral History:**

The County is seeking funding from the Metropolitan Transportation Commission (MTC) and the Association of Bay Area Governments (ABAG) in coordination with the State Coastal Conservancy (SCC) to augment local funds for the Iron Horse Corridor (IHC). This will stretch local dollars to build improvements that would not be possible otherwise. The current opportunity is through the MTC and ABAG Priority Conservation Area (PCA) Grant Program. This program provides funding to cities, counties, park districts, utility districts, county transportation agencies, non-profits and other agencies to acquire, restore or improve places designated as Priority Conservation Areas within the nine-county Bay Area. This program was initiated in 2013.

## **Referral Update:**

On March 11, 2024, the MTC and ABAG issued the Notice of Funding Opportunity (NOFO) for the 2024 PCA Grant Program. In this notice, MTC and ABAG solicited applications for planning and design, project implementation, and acquisitions associated with the following program goals:

- Natural resource protection, restoration, or enhancement;
- Public access to open space and parklands;
- Support for the region's agricultural economy; and
- Provision or enhancement of urban parks and green spaces.

Among the eligible project types are pedestrian and bicycle facilities. Specifically pedestrian and bicycle trails, on-road bicycle facilities, sidewalks, bicycle infrastructure, pedestrian and bicycle signals, pedestrian and bicycle bridges, traffic calming, lighting and other safety-related infrastructure, staging areas, improvements to trails to improve accessibility for people with disabilities, and conversion and use of abandoned rail corridors for pedestrians and bicyclists.

#### Recommended Candidate Project:

Public Works and Conservation and Development staff recommend submitting the Iron Horse Corridor User

File #: 24-0983 Agenda Date: 4/8/2024 Agenda #: 5.

Separated Trails Planning Study as a candidate project. This project will constitute the initial planning phase for developing a master plan for the implementing user separated paths and other improvements in the IHC. Separation of pedestrian and wheeled transportation modes (bicycles, e-bikes, scooters, e-scooters) has been identified as the most pressing need from a safety and user experience standpoint in the IHC. Other improvements to be considered in the study are shade, drinking water, and rest areas.

# Next Steps:

The application process follows a two-step process. If authorized to proceed, staff will prepare the first step, a Letter of Interest Application Form for the candidate project, which is due on May 8, 2024, at 11:59 p.m. The second step consists of preparing a full proposal, which is due August 28, 2024. If during project research staff discovers a critical constraint that would result in the project being cost prohibitive or will not meet the eligibility requirements of the funding program, staff will hold the application for further study to increase project readiness for the following grant cycle.

# Recommendation(s)/Next Step(s):

RECEIVE staff report and RECOMMEND that the Board of Supervisors approve the submission of a Letter of Interest Application Form and grant application to the MTC and ABAG for the 2024 PCA Grant Program.

# Fiscal Impact (if any):

The application for the 2024 PCA Grant Program does not require a local match. However, according to grant guidelines, project applicants should demonstrate the programmatic capability to deliver the project and how the project will leverage other resources, including other local/state/federal funding. Cost effectiveness and leveraging of staff and funding resources will be considered. If the project is eligible and well-suited to receive federal transportation funding, a federal match requirement of 11.47% will apply.

A local match of \$500,000 from the unincorporated San Ramon area park dedication funds is available.



# CONTRA COSTA COUNTY

1025 ESCOBAR STREET MARTINEZ, CA 94553

# Staff Report

File #: 24-0984 Agenda Date: 4/8/2024 Agenda #: 6.

TRANSPORTATION, WATER & INFRASTRUCTURE COMMITTEE

Meeting Date: April 8, 2024

Subject: Report on Local, State, Regional, and Federal Transportation Related Legislative and Planning

Activities

Submitted For: TRANSPORTATION, WATER, & INFRASTRUCTURE COMMITTEE

Department: CONSERVATION & DEVELOPMENT

Referral No: N/A

Referral Name: Legislative Matters on Transportation, Water, and Infrastructure Presenter: John Cunningham - DCD | Mark Watts - Smith, Watts, & Hartmann, LLC

Contact: John Cunningham 925-791-1368

#### **Referral History:**

The transportation, water, and infrastructure legislation and planning report is a standing item on the Committee's agenda.

# **Referral Update:**

In developing transportation related issues and proposals to bring forward for consideration by TWIC, staff receives input from the Board of Supervisors (BOS), references the County's adopted Legislative Platforms, coordinates with our legislative advocates, partner agencies and organizations, and consults with the Committee.

This report includes four sections, 1: Local, 2: Regional, 3: State, and 4: Federal.

#### 1. Local

No report in April

Information Only: Contra Costa Transportation Authority: Executive Director's Report.

## 2. Regional

No report in April

Information Only: Metropolitan Transportation Commission/Executive Director's Report.

#### 3. State

The County's legislative advocate's report is attached. Mr. Watts will attend the April Committee meeting.

As mentioned by staff at the March TWIC meeting, a letter from the Board of Supervisors regarding accessible transportation issues was sent to our legislative delegation. The letter is attached to this report and requests that

File #: 24-0984 Agenda Date: 4/8/2024 Agenda #: 6.

our representatives engage with state transportation governance to ensure the SB 125 transit transformation task force and the SB 1121 needs assessment process both take up accessible transportation issues in a substantive manner.

## 4. Federal

No report in April

# **Recommendation(s)/Next Step(s):**

CONSIDER report on Local, Regional, State, and Federal Transportation Related Legislative and Planning Issues and take ACTION as appropriate.

# Fiscal Impact (if any):

None.

# Smith, Watts & Hartmann, LLC.

# Consulting and Governmental Relations

April 3, 2024

To: Transportation, Water, and Infrastructure Committee

c/o John Cunningham

From: Mark Watts

Re: April 2024 TWIC State Report

I am pleased to provide the following report on activities occurring in the state Capitol, including specifically updated information on legislative and budgetary activities.

#### **Legislative Activities**

Senate Bill 1031 (Wiener): Regional Transportation Revenue Measure. The recent amendments to SB 1031 (Wiener) establishes the measure now as the new legislative vehicle for Connect Bay Area legislation, which is MTC and the Senator's effort to enact a regional transportation revenue measure.

#### Background

On March 18, 2024, SB 1031 was amended to incorporate specific language reflecting the Commission's adopted policy framework for a regional transportation revenue measure along with priorities of Senator Aisha Wahab (Hayward) related to transit consolidation that had previously been expressed in SB 926 (Wahab).

Senior and Disabled Person Transportation

BOS letters requesting the state Administration adopt a firm commitment to senior and disabled persons transportation needs in currently ongoing work group efforts were sent to the Contra costa delegation. The work of the Secretary's Transit Transformation Task Force established in Senate Bill (SB) 125, and the needs assessment required under SB 1121 are both ideal opportunities to make progress in this policy area.

In an effort to underscore these issues, it has been proposed that the TWIC Chair follow up in meetings with these state Transportation Secretary.

#### **Budget Information**

On April 2, 2024, the Assembly Leadership agreed to a portion of the Governor's proposed "early budget actions" to address the state's massive budget deficiency for the current year and next. They have agreed to \$17 billion in early legislative actions to cut the state budget deficit.

This package of spending cuts, delays and deferrals, circulated at a Democratic caucus meeting Tuesday, also calls for a freeze on yet-to-be-disbursed one-time funding that has not been endorsed by the Senate or the governor. It could come up for a floor vote as soon as April 11. This is expected to include a delay

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of \$1 billion from the formulaic portion of the Transit and Intercity Rail Capital programs (TIRCP), which will then force a spillover reduction in available state assistance to the county's local transit agencies.

#### **Governor Newsome Administration**

CTC Appointments

On March 29, 2024, the Governor reappointed Lee Ann Eager to the California Transportation Commission, where she has served since 2020. Previously, Eager was President and Chief Executive Officer of the Fresno County Economic Development Board from 2009 to 2023.

Transit and Intercity Rail Capital Program (TIRCP) Guidelines issued.

The 2024 TIRCP grant cycle will program projects starting with the 2024-25 fiscal year and ending with the 2028-29 fiscal year. The new program cycle will include previously awarded and active projects that have not been fully allocated by the end of the 2023-24 fiscal year, and projects selected with the 2024 cycle.

This will necessitate the state to engage in the development of an outreach process to update the awarding guidelines. On their website, CalSTA welcomes input from all stakeholders to provide input on TIRCP, including interaction through public workshops and written comments. Please send your comments to: tircpcomments@dot.ca.gov.

**APPENDIX** 

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#### **KEY Transportation BILLS OF NOTE**

AB 2535 (Bonta): This bill would eliminate general purpose lanes as an eligible use for TCEP under any circumstance and eliminate highway capacity as an eligible use in disadvantaged communities. Should a highway project under TCEP expand the highway footprint in limited instances, the bill would require full mitigation of all environmental impacts.

AB 2086 (Schiavo): AB 2086 would require Caltrans to report to the Legislature on how it advanced its Core Four (safety, equity, climate action, and economic prosperity) priorities with the funding that was made available to it in the preceding 5 fiscal years. AB 2086 would also create a new role for the CTC to develop performance targets for the Core Four goals.

AB 2290 (Friedman): AB 2290 would, among other things, require a bicycle facility that is identified for a street in an adopted bicycle plan or active transportation plan to be included in a project funded by the program that includes that street. This is of concern for rural counties and areas.

SB 960 (Wiener): SB 960 would require all transportation projects funded or overseen by Caltrans to provide "comfortable, convenient, and connected" complete streets facilities unless an exemption is documented and approved. SB 960 would also require the CTC to adopt targets and performance measures related to making progress on complete streets. Finally, SB 960 would require Caltrans to adopt a Transit Priority Project policy for state and local highways.

# The Board of Supervisors

County Administration Building 651 Pine Street, Room 106 Martinez, California 94553

John Gioia, 1<sup>st</sup> District Candace Andersen, 2<sup>nd</sup> District Diane Burgis, 3<sup>rd</sup> District Ken Carlson, 4<sup>th</sup> District Federal D. Glover, 5<sup>th</sup> District

March 27, 2024

Assemblymember Tim Grayson P.O. Box 942849 Sacramento, CA 94249-0015 Contra Costa County



Monica Nino
Clerk of the Board
and
County Administrator
(925) 655-2075

RE: Ensuring the mobility needs of older Californians and those with disabilities are served by the State's transportation system through Senate Bill 125 and 1121 established processes

Dear Assemblymember Grayson,

On behalf of the Contra Costa County Board of Supervisors, I am writing to bring awareness to a unique opportunity which addresses a longstanding public policy blind spot in our transportation system, that of accessible transportation programs for older and disabled Californians. As described in the attached *Draft Accessible Transportation Policy Blueprint*, numerous State initiatives over the past two decades have repeatedly identified significant problems with accessible transportation services. These initiatives identified solutions to problems, but the solutions have never been implemented.

With your assistance, two recently initiated State processes can be leveraged to efficiently address these persistent issues. The work of the Transit Transformation Task Force established in Senate Bill (SB) 125, and the needs assessment required under SB 1121 are both ideal opportunities to make progress in this policy area.

The need to address this issue has been established time and time again by analysis from the State and other responsible agencies:

#### Caltrans has established that:

The State is fragmented in its approach to coordination. Given the coming "senior tsunami" now is the moment to take a hard look at alternative governance structures for delivering transportation services" and that there is a "...demonstrated need for increased funding..." <sup>2</sup>

The California Department of Aging has established that:

California's over-60 population is projected to diversify and grow faster than any other age group. Increasing from 16 percent in 2010 to one quarter of the population by 2030, when there will be 10.8 million older adults in California.<sup>3</sup>

In the Bay Area, the Metropolitan Transportation Commission describes the situation as follows:

Current senior-oriented mobility services do not have the capacity to handle the increase in people over 65 years of age...the massive growth among the aging...points to a lack of fiscal and organizational readiness...the closure and consolidation of medical facilities while rates of diabetes and obesity are on the rise will place heavy demands on an already deficient system.<sup>4</sup>

1 of 2 95

<sup>&</sup>lt;sup>1</sup> Mobility Action Plan (MAP) Human Service Transportation Coordination in California: A Legal and Regulatory Analysis

<sup>&</sup>lt;sup>2</sup> Caltrans MAP: Phase 1 Implementation Study Final Draft Report, Strategic Implementation Plan

<sup>&</sup>lt;sup>3</sup> California Master Plan for Aging

<sup>&</sup>lt;sup>4</sup> MTC: Coordinated Public Transit Human Services Transportation Plan

In response to the dire need described above, we are urging our state representatives to ensure that the California State Transportation Agency (CalSTA) and the California Transportation Commission (CTC) make use of the SB 125 Transit Transformation Task Force and the SB 1121 transportation needs assessment process to address this issue.

Relative to SB 125, the Transit Transformation Task Force convened by CalSTA and is directed by statute to address issues including "persons with disabilities or specific populations". Given the significant increase in demand and need for policy reform established by the State's own analysis, CalSTA and the Task Force must comprehensively address issues of accessible transportation. The previous body of work by the State described in the attachment provides a start to addressing this issue.

Relative to SB 1121, the needs assessment developed by the CTC must reflect the magnitude of the demographic and public health shifts described above. The increased cost to expand and improve accessible transportation, above and beyond conventional public transit and paratransit, to correspond with the forecasted increase in need must be addressed. The needs assessment should also acknowledge previous analysis by the State which demonstrated a need for increased funding and improved policies.

We hope that both the SB 1121 needs assessment process and the SB 125 Task Force acknowledge and consider the State's significant, prior analysis in this policy area. An appropriate response would address the fact that both conventional public transit **and** paratransit leave **significant** gaps in services for this vulnerable population. Both efforts should identify policy changes and funding increases necessary to adequately serve the target population and to, after decades of unfulfilled recommendations, equitably support accessible transportation.

We appreciate your assistance with this issue which has languished for decades leaving vulnerable Californians with limited mobility options resulting in compromised access to medical care, goods, services, the ability to participate in the economy, and a reduction in quality of life.

The County's legislative advocate, Mark Watts (916-446-5508, mark@whstrat.com) can answer any questions and provide additional details regarding this request.

Sincerely,

FEDERAL D. GLOVER

Chair, Contra Costa County Board of Supervisors

Attachment: DRAFT California Accessible Transportation Policy Blueprint

## Сору

- Honorable Members of the Contra Costa County State Legislative Delegation
- Assembly & Senate Transportation Committee
- Contra Costa County Board of Supervisors
- Toks Omishakin Secretary, California State Transportation Agency
- Tanisha Taylor Executive Director, California Transportation Commission
- Mark Watts, Legislative Advocate
- Mark Neuburger, California State Association of Counties

# DRAFT California Accessible Transportation Policy Blueprint

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# **Executive Summary**

The State of California, in numerous initiatives over the two decades, has repeatedly identified a need to improve "accessible transportation" services used by older Californians and those with disabilities, yet few results have come from these initiatives. A Caltrans study in 2012 established that the current system provides ineffective and inefficient service with problems such as gaps in service, inconsistent service, underutilization of resources, duplication of service, inconsistent safety standards, and customer inconvenience.

In one example, Caltrans established a need to "better accomplish" the intent of the 1979 Social Service Transportation Improvement Act ("SSTI Act")<sup>2</sup> and called for a "substantial and sustained effort" to develop a "statewide empowered framework for coordination" to address the "complex and fragmented jurisdictional landscape".<sup>3</sup> That 2012 call to action has not led to substantial changes and the need has only grown. Despite broad consensus on the need to improve this area of public policy, there has been minimal progress.

Following is a summary of policy recommendations, incorporating recommendations from previous studies from sources including Caltrans and Health and Human Services, as well as recent primary research among users and providers of accessible transportation, and recent case studies of institutional reforms to improve accessible transportation.

The full Policy Blueprint provides more background on the accessible transportation policy landscape, and includes supporting information for the policy recommendations from user focus groups, service providers surveys, and case studies of current best practices.

# Policy Recommendations within the Current Scope of Funding

#### **Guiding Existing Funding**

Currently, federal and state funds intended for accessible transportation are guided by local planning processes. However, these planning processes are not sufficiently guiding these fund sources as intended, contributing to the lack of efficiency and usefulness of services. As such, Caltrans recommended changes to funding guidance to support the prioritization provided in the Coordinated Plans and a preference for Consolidated Transportation Services Agencies, among other changes.<sup>4</sup>

<sup>&</sup>lt;sup>1</sup> Accessible Transportation (AT): An umbrella term for services provided to older persons and those with disabilities which include but not limited to city-provided "dial-a-ride," ADA mandated public paratransit, volunteer driver programs, accessible wayfinding/public rights of way, non-profit and community-based transportation, mobility management programs, etc.

<sup>&</sup>lt;sup>2</sup> The intent of the Act is to "improve transportation service required by social service recipients".

<sup>&</sup>lt;sup>3</sup> Caltrans <u>California Mobility Action Plan (MAP) Strategic Implementation Plan</u>

<sup>&</sup>lt;sup>4</sup> Caltrans MAP: <u>Assessing Human Service Transportation Coordination in CA: An Analysis of Legal and Regulatory Obstacles:</u>
<u>Possible Solutions</u>

### **Better Utilize Coordinated Plan Funding Guidance for Federal Funding**

Federal law requires locally developed Coordinated Plans to guide Section 5310 federal funding intended for transit dependent and transit disadvantaged persons – including the elderly, disabled, and persons of limited means<sup>5</sup> – which Caltrans reaffirms in its State Management Plan.<sup>6</sup>

However, our California case study shows an insufficient alignment between the priorities identified in the Coordinated Plans and the State Management Plan and the uses of Section 5310 funding. This alignment should be improved.

#### Reform the "Unmet Needs" Process<sup>7</sup>

California's Transportation Development Act (TDA) requires jurisdictions to identify unmet transit needs and those needs that are reasonable to meet in order to guide state TDA funding. Prior Caltrans study has acknowledged significant shortcomings with the "unmet needs" process and specifically recommended legislative action to address the issues. The determination of unmet needs should consider the needs identified in Coordinated Plans so that TDA funds can be used for Coordinated Plan implementation, and should include a public review process to provide transparency.

# Utilize Regional Network Management entities in regions where they are established

In some metropolitan regions within the state, coordination of transit services is being formalized across county boundaries through regional network management entities. For example, in the San Francisco Bay Area, the Metropolitan Transportation Commission has recently established a Network Management function that oversees the coordination of public transportation, fare payment, fare integration, schedule coordination, mapping & wayfinding, real time transit information, regional coordination of accessible transportation, and other customer-facing operating policies. Where such regional network management entities exist, they will sub-allocate funding for accessible transportation, and ensure coordination and standardization of accessible transportation services across county boundaries in a region.

## **Guiding Funding Assessment**

Caltrans identified a "demonstrated need for increased funding" for local and regional entities who support coordinated transportation projects. This was reaffirmed in the 2021 California Master Plan for Aging (MPA) in which the Health and Human Services Agency called for strengthened CTSAs and the MPA Stakeholder Advisory Committee called for an increase in

<sup>&</sup>lt;sup>5</sup> Caltrans <u>Transportation Development Act (TDA) Statutes and California Code of Regulations</u> (2018)

<sup>&</sup>lt;sup>6</sup> Caltrans <u>State Management Plan Federal Transit Programs</u> (July 2020)

<sup>&</sup>lt;sup>7</sup> Caltrans California Mobility Action Plan (MAP) Strategic Implementation Plan, and MAP: Assessing Human Service Transportation Coordination in California: A Legal and Regulatory Analysis

<sup>&</sup>lt;sup>8</sup> Caltrans <u>MAP: Phase 1 Implementation Study Final Draft Report, Strategic Implementation Plan</u> (2010)

funding. <sup>9</sup> One option developed by Caltrans is to have the CTSA be the recipient of new funding. That being said, "the amount of funding available to CTSAs remains a mystery" according to CalAct, a statewide non-profit organization representing small, rural, and specialized transportation providers. Some MAP Project Advisory Committee members also postulate that "the number is not that large". <sup>10</sup>

There are two current initiatives authorized by state law to assess and make recommendations regarding transportation funding. SB 1121 requires the California Transportation Commission in consultation with CalSTA and Caltrans to prepare a needs assessment of the cost to operate, maintain, and provide for the necessary future growth of the state and local transportation system for the next 10 years. The completed Transportation Needs Assessment is due on or before January 1, 2025, and every 5 years thereafter. SB 125 requires CalSTA to convene a Transit Transformation Task Force that will develop policy recommendations relating to transit funding, improving the transit experience for all users, and growing transit ridership. CalSTA, in consultation with the task force, is required to submit a report of findings and policy recommendations based to the appropriate policy and fiscal committees of the Legislature on or before October 31, 2025. These initiatives should assess and recommend funding to implement recommendations from multiple previous state studies.

# **Institutional Reforms Requiring Additional Funding**

# Enhance the Consolidated Transportation Services Agency (CTSA) mechanism<sup>12,13</sup>

The 1979 SSTI Act and the CTSA mechanism within the Act were established for the purpose of "improving the quality of transportation services to low mobility groups while achieving cost savings, lowered insurance premiums and more efficient use of vehicles and funding resources." <sup>14</sup> In 2012 Caltrans identified inequitable implementation due to a "permissive rather than mandatory approach" and "political and funding barriers". Caltrans and the Department of Aging have recommended strengthened CTSAs including requiring CTSAs in every county, making the CTSA the recipient, manager, and allocator of funding, and providing:

### **Mobility Management**

Providing a single point of contact connecting users of accessible transportation with the most appropriate service for their needs.

<sup>&</sup>lt;sup>9</sup> California Master Plan for Aging: Goal 2: Livable Communities & Purpose

<sup>&</sup>lt;sup>10</sup> Caltrans MAP: Assessing Human Service Transportation Coordination in California: A Legal and Regulatory Analysis

<sup>&</sup>lt;sup>11</sup> Senate Bill 1121 (Gonzalez, 2022)

<sup>12</sup> Caltrans MAP: Assessing Human Service Transportation Coordination in California: A Legal and Regulatory Analysis

<sup>&</sup>lt;sup>13</sup> California Master Plan for Aging: Goal 2: Livable Communities & Purpose

<sup>&</sup>lt;sup>14</sup> CalAct, What is a Consolidated Transportation Services Agency?

#### Cross Jurisdictional Service<sup>15</sup>

Also known as one-seat-ride or regional trips, new policies would establish backend processes, seamless to the public, that accommodate riders traveling between different transit districts.

# **Public Rights of Way (PROW)**

Traversable sidewalks, paths, and routes are critical for mobility equity. Improving community walkability is an established priority strategy of the MPA<sup>16</sup> and the Commission on Aging<sup>17</sup>. These neighborhood mobility issues are best addressed at the local level. CTSAs will be empowered to review capital improvement and other planning and programming documents to ensure high quality accessible access.

## Establish the California Mobility Council

In order to provide ongoing support for institutional reforms, the California Health and Human Services Agency recommended the establishment of a Mobility Council to be "...responsible for dramatic improvement in transportation options for seniors..." <sup>18</sup> with Caltrans stating, "Legislation is likely required". <sup>19</sup>

The Mobility Council would have authority over reform of implementation of the Social Service Transportation Improvement Act, such as: Coordinated (originally Consolidated) Transportation Services Agency enhancement, unmet needs process reform, and integration of Coordinated Public Transit Human Services Transportation Plans with existing relevant processes. It would include representation of Regional Centers and other categories of transportation providers, and establishment of cross jurisdictional trip protocols.

#### **Acknowledgements**

We would like to acknowledge the Master Plan on Aging (MPA) and Disability and Aging Community Living Advisory Committee (DACLAC) for their critical work keeping these issues on the frontline of the Department of Health Care Service's <a href="Long-Term Services and Support">Long-Term Services and Support</a> and the Department of Developmental Services' <a href="Home and Community Based-Services Program">Home and Community Based-Services Program</a>.

<sup>&</sup>lt;sup>15</sup> Identified as an implementation task in the CA Health and Human Services Agency's <u>2021 Master Plan for Aging</u> (Initiative 16).

<sup>&</sup>lt;sup>16</sup> California Master Plan for Aging, 2023-24 Initiatives

<sup>&</sup>lt;sup>17</sup> California Commission on Aging, *Transportation Task Team Report to the California Commission on Aging*, Progress Report to the State Legislature on the Strategic Plan for an Aging California Population (<u>First Report</u> and <u>Second Report</u>)

<sup>&</sup>lt;sup>18</sup> Health and Human Services Agency, <u>2003 Strategic Plan for an Aging California</u>, page 30

<sup>&</sup>lt;sup>19</sup> Caltrans, MAP: Assessing Human Service Transportation Coordination in California: A Legal and Regulatory Analysis, page 27

# California Accessible Transportation Policy Blueprint

# Introduction

The purpose of this Policy Blueprint is to provide an introduction to the longstanding problems in the accessible transportation landscape and policy recommendations to improve these systems for people with disabilities and older adults. Despite repeated studies over the last two decades, little to no reforms have come to fruition.

The background section provides an overview of current issues, based on new research and a summary of previous research within the accessible transportation landscape. For this report, we conducted interviews with riders with disabilities, caretakers, and service providers to provide a current picture of gaps in the accessible transportation system and the changes needed to realize a more functional system. We also summarize previous research in California over the last two decades, and provide case studies of innovative practices and reforms in other states. These case studies are intended to showcase a variety of coordination strategies undertaken in other state and local jurisdictions.

Based on this background, this report provides policy recommendations, separated into two categories: [1] Actions that can be done within the current scope of funding and [2] Reforms and improvements that would require new funding.

Within the scope of current funding, there is an important need to utilize current studies to assess the funding needs for accessible transportation, and to more effectively match current funding with local plans.

With additional funding, institutional reforms can drive increased coordination, efficiency, and effectiveness. At the state level, a "California Mobility Council" would guide state-wide policy reforms. At the local level, an empowered governance structure (known as Coordinated Transportation Service Agency) will be created in each county/region to implement state-level reforms and better meet the needs of riders in their jurisdiction. These CTSAs will be responsible for pursuing coordination efforts among various partners such as mobility management, coordinating service provision, joint equipment procurement, standardizing trip booking software, reviewing capital and operations plans within their jurisdiction, etc.

Policy reforms are needed because the accessible transportation system is broken. Creating a more efficient, fast, and rider-focused accessible transportation network requires greater coordination amongst the various players in the landscape – leading to better outcomes for riders, service providers, and state and local governments.

# **Background**

# **Defining Accessible Transportation**

Accessible transportation is an umbrella term for services provided to older persons and those with disabilities with limited mobility. Perhaps the most known of these services is ADA Paratransit, a parallel service to fixed-route public transportation which is required to be run by transit agencies under The Americans with Disabilities Act.

In addition to ADA Paratransit, there is a patchwork of other accessible transportation options. These options vary substantially by locality, have non-uniform accessibility standards, and range in costs. These include, but are not limited to, city-provided "dial-a-ride," volunteer driver programs, non-profit and community-based transportation, mobility management programs, for-profit organizations contracted by governments to provide accessible transportation services at subsidized costs (i.e. Uber, Lyft, taxis), and non-emergency medical transportation, a Medicaid benefit for travel to medical appointments. Accessible transportation also refers to changes in the built environment (such as accessible public rights of way) that exist in parallel and as a complement to accessible vehicular transportation options.

The problems with accessible transportation services have been well documented by the State of California and are well known amongst people with disabilities, older adults, and people relating to and serving seniors and people with disabilities. The following sections provide a summary of California's policy assessment in these areas and the impact of deficient accessible transportation on users.

# Policy Background: Two decades of inaction

The State of California, in numerous initiatives over the last 21 years, has continually identified a need to improve accessible transportation services used by older Californians and those with disabilities to little effect. The California Master Plan for Aging (MPA) identifies supporting "the expansion of integrated accessible transportation models" as one of their five key transportation initiatives. <sup>20</sup> The MPA explicitly recommends exploring opportunities to strengthen Consolidated Transportation Service Agencies (CTSAs) to provide more convenient and coordinated service.

A Caltrans study in 2012 established that the current system provides ineffective and inefficient service and problems such as gaps in service, inconsistent service, underutilization of resources, duplication of service, inconsistent safety standards and customer inconvenience. <sup>21</sup> Caltrans established a need to "better accomplish" the intent of the 1979 Social Service Transportation

<sup>&</sup>lt;sup>20</sup> California <u>Master Plan for Aging</u>, 2023-24 Initiatives

<sup>&</sup>lt;sup>21</sup> Caltrans <u>MAP: Assessing Human Service Transportation Coordination in California: A Legal and Regulatory Analysis</u> (2010), page 5.

Improvement Act ("SSTI Act")<sup>22</sup> and called for a "substantial and sustained effort" to develop a "statewide empowered framework for coordination"<sup>23</sup> to address the "complex and fragmented jurisdictional landscape".<sup>24</sup> That 2012 recommendation has not been fulfilled and the need has only grown.

This blueprint goes into more detail about the policy recommendations from previous studies, Caltrans and Health and Human Services recommendations, bolstered by recent primary research with users and service providers, and case studies documenting current best practices.

# Policy Background: The 1979 Social Service Transportation Improvement Act

Vital to these recommendations is an understanding of Consolidated Transportation Service Agencies, or CTSAs. CTSAs were created in 1979 under the AB120, the Social Services Transportation Improvement Act ("SSTI Act")<sup>25</sup> with the intention of centralizing key accessible transportation functions such as the dispatching of vehicles, purchasing and maintenance of equipment, training of vehicle drivers, identification and consolidation of all existing funding sources for social service transportation, and administration of various social service transportation programs. The intended benefits of CTSAs are to realize cost savings, create operating efficiencies, and reduce duplicative service provision and administration at a county/regional level. The SSTI Act did not mandate the implementation of CSTAs. Instead, they were seen as a flexible mechanism to deal with problems of inefficient and duplicative services.

CSTAs provide an important coordination mechanism for counties and sub-regions but, so far, have been unsuccessful in meeting these needs. This is primarily due to a lack of state-level dedicated funding for CTSAs and optional implementation by localities. Strengthening CSTAs is an important cornerstone of improving the accessible transportation landscape.

# Primary Research - Rider Experience, Operator Needs, and Case Studies

To get a better understanding of how the broken accessible transportation system negatively impacts riders, our project team interviewed riders with disabilities and older adults to ask about their holistic experience using accessible transportation. We also surveyed accessible transit service providers to understand the barriers and challenges they face.

The responses we gathered reinforce what has already been known by the people in this community and what has been acknowledged by multiple studies over time: California's accessible transportation system is in dire need of reform. The responses below capture the paralyzing impacts our broken system has on people's lives and their wellbeing.

<sup>&</sup>lt;sup>22</sup> The intent of the Act is to "improve transportation service required by social service recipients".

<sup>&</sup>lt;sup>23</sup> Caltrans California Mobility Action Plan (MAP) Strategic Implementation Plan, page 4.

<sup>&</sup>lt;sup>24</sup> Caltrans MAP: Assessing Human Service Transportation Coordination in California: A Legal and Regulatory Analysis, page 23.

<sup>&</sup>lt;sup>25</sup> AB120, Social Service Transportation Improvement Act (1979).

# Rider Experience<sup>26</sup>

The Focus Group Summary report shares testimonials from people with cognitive and physical disabilities and their caregivers expressing their holistic experiences using paratransit services. Participants represented nine California counties — Alameda, Contra Costa, Kern, Los Angeles, Orange, Sacramento, Santa Clara, Santa Cruz, and Sonoma Counties. The Focus Group Summary displays the day-to-day challenges riders face navigating California's accessible transportation system.

Accessible transportation services are crucial for getting people with disabilities to places they need to

"We go to work, we go to school.
[...] Whatever it is, they have to
understand that we are human
beings that do exactly what they do
and our children do exactly what
they do, even if our children don't
have disabilities. We need to
elevate the perception and the
respect for people with disabilities.
We do what you do. We need to go
where you go. We need to be

go and providing additional supportive services not met by the current fixed-route transit system. Despite this, riders still face challenges that inhibit their mobility and lead to inequitable outcomes.

People with disabilities consistently cite excessively long trip times, infrequent and unreliable service, and scheduling challenges as their main concerns with using accessible transportation. Other issues include limited hours of operation, limited service area, sub-optimal operator training and adherence, prohibitively high costs, and poor vehicle condition. Moreover, riders feel their needs are not being treated as a priority by state leaders. "I don't feel that anybody in the office has a sense of what it's like to ride paratransit or public transportation," said Laurent, a visually impaired resident of Santa Rosa. The riders we interviewed say more political will and resources are key to achieving their mobility needs.

## **Operator Needs**

Accessible transportation service providers require more funding and greater degree of coordination amongst stakeholders to improve their operations and meet the urgent needs of riders. Our project team conducted a survey of these accessible transit service providers, receiving nine responses from five paratransit operators, three community group/non-profit organizations, and one county human services department. These results provide key insights into the outstanding needs, barriers, and challenges faced by operators and their partner organizations.

The findings are summarized below:

Increasing Staffing:

<sup>&</sup>lt;sup>26</sup> Seamless Bay Area, <u>Focus Group Summary</u>, Disability Access Research Project

Hire more operators with more experience to deliver quality and higher pay to attract and retain workers.

#### More Robust Operations:

- > Expanded service area and longer hours of service.
- > Standardization of wheelchair lifts on vehicles.
- Funding to buy and operate more vehicles.

## Deeper Coordination:

- Coordination among nonprofits/community organizations providers.
- Unify service operators to work on the same software.
- ➤ Coordination with social service agencies for eligibility requirements, staff training, etc.

## Increasing Rider Input and Research:

- ➤ More rider voices on policy/advisory bodies and in public meetings to share their experience.
- Research to assess demand for accessible transportation services in underserved communities.

#### **Expanding Communications:**

➤ More robust marketing to educate the public on accessible transit services.

#### Streamlining User Experience:

- ➤ Ability to pay fares with transit cards and credit/debit cards.
- Shorter eligibility wait times for users.

In summary, the needs of both riders and service providers are not being met by the current structure of accessible transportation services. These first-hand accounts add to the multiple studies conducted by California agencies that identify social service transportation as being complex, fragmented, and inefficient. These shortcomings hamper the mobility of people with disabilities and older adults, leading to inequitable outcomes and worsened quality of life.



#### Case Studies<sup>27</sup>

Recent case studies highlight several examples of regions that have strengthened regional coordination and governance structures, leading to tangible improvements for people with disabilities and older adults using paratransit and other curb-to-curb services.

Recent technology developments – including real-time booking software, ride-hailing apps, and other innovations – have reinforced the need for coordination amongst the various providers. Without a clear entity responsible for coordination, new innovations risk proliferating existing issues of fragmentation, duplicative provision of service, and complexities for both users and operators. The case studies mentioned below report how other regions have implemented coordination strategies in tandem with emerging technologies to maximize efficiencies and improve the rider experience.

The Regional Transportation Collaborative (RTC) Program in the Rappahannock-Rapidan region of Virginia provides an example of "mobility management" practices and the accompanying cost-efficiencies brought about by more efficient fleet and staff use. RTC has a similar-regional structure akin to CTSAs, albeit with voluntary participation by its partner organizations that are local non-profit/community group service providers. The program was established by the Rappahannock-Rapidan Regional Commission (RRRC), one of 21 Virginia Planning District Commissions that are tasked with supporting member local governments in transportation planning, housing, environmental planning, land use planning, project and program management, and economic development.<sup>28</sup>.

RTC enters into annual agreements with partner organizations and provides them with resources, assistance, and guidance. In return, partner organizations agree to meet performance metrics set out by RTC.

One important way RTC improves the provision of service is by coordinating partner organizations via a centralized booking software to match riders with whatever service best fits their needs. When booking a trip, riders call one of the many partner service providers. While the individual interfaces with a single non-profit organization or community group, the information from these calls get redirected to the centralized booking system so that the provision of service takes on a more holistic, comprehensive, and regional approach. Using all the information input from the individual service providers, the software is able to track which riders are in the same area and which riders are heading in the same direction. It uses this information to coordinate rides, avoiding duplicative service and opening up vehicles and drivers to serve other trips. Ultimately, the service provider for the trip may not be the same one who the individual booked their trip through, but this approach should provide a more efficient service that better serves riders and still meets their accessibility needs.

<sup>&</sup>lt;sup>27</sup> Seamless Bay Area, <u>Case Studies Summary</u>, Disability Access Research Project

<sup>&</sup>lt;sup>28</sup> Rappahannock-Rapidan Regional Commission

RTC also creates cost-efficiencies through the shared use of resources and staffing. Many of their non-profit organizations and community groups service providers do not have the resources to hire many permanent staff. To alleviate these issues, RRRC facilitates the sharing of existing staff within non-profit organizations and community groups to help other groups with marketing, mobility management, volunteer coordination, and more. Additionally, RRRC has their own staff who are tasked with helping all partner organizations with their needs. Allin-all, 12 shared staff work across 5 different organizations. As of December 2023, the RTC also had 11 vehicles being shared between 7 service providers. This helped reduce the capital costs of service providers and means that vehicles that would usually be sitting in parking lots can be used by other providers to deliver service. CSTAs would expand upon this model, creating even greater levels of cost-efficiencies through the joint procurement of vehicles and the centralized administration of regional transportation funding.

According to RTC Mobility Manager Kristin Lam Peraza, this voluntary and collaborative partnership between RTC, local non-profits, and community groups help provide enhanced services for older adults and people with disabilities. <sup>29</sup> She also says RTC helped service providers by creating cost efficiencies, providing stability to partner organizations, and helping expand service.

<u>The RIDES Program in Harris County, Texas</u> also shows how a county-level mobility management coordinator can reduce costs through service coordination and establish monitoring and compliance guidelines for operators.

The RIDES Program is a subsidized demand-response, curb-to-curb service providing transportation for people with disabilities and adults 65 and older.<sup>30</sup> The RIDES Program launched in 2003 after a 1998 study highlighted gaps in Houston's transportation system and in 2008 became part of the newly formed Harris County's Community Services Department under the Transportation Division.<sup>31</sup>

The RIDES Program contracts with private transportation companies to serve a mix of partner organizations (nonprofit and for-profit organizations, community groups, municipal governments, etc) to improve mobility options for older adults and people with disabilities unable to access fixed-route or ADA paratransit services.

Similar to the Regional Transportation Collaborative (RTC) Program in the Rappahannock-Rapidan region of Virginia, RIDES creates quicker and more cost-efficient service by coordinating trips into a centralized booking software, enabling service providers to fulfill trips in a more efficient manner. For shared rides, this unified booking system creates the most efficient travel routes by tracking which riders are in the same area and which riders are

<sup>&</sup>lt;sup>29</sup> Our primary source was Kristin Lam Peraza, Mobility Manager for the Regional Transportation Collaborative of the RRRC.

<sup>&</sup>lt;sup>30</sup> Harris County Transit, <u>RIDES Program</u> website.

<sup>&</sup>lt;sup>31</sup> Rides Specialized Transportation for Harris County, National Aging and Disability Transportation Center.

heading in the same direction. It uses this information to coordinate rides, avoiding duplicative service and opening up vehicles and drivers to serve other trips. For same day taxi service, this booking software enables the various providers to see all riders requesting trips and if their vehicle meets a riders accessibility needs. This way, the closest vehicle, regardless of service provider, can be deployed to pick up this passenger. Unlike in Virginia, however, RIDES is coordinating contracted private service providers (not non-profit/community organizations) via their booking software.

<u>The Transit Transformation Action Plan (TAP) in California's Bay Area</u> is advancing accessible transportation coordination by the standardization of fare payment and eligibility requirements, reducing barriers to cross-jurisdictional trips, and creating centralized information portals for riders through new county-level entities. TAP is a collaborative and voluntary effort that is currently underway between the Metropolitan Transportation Commission (MTC), the region's MPO, and transit agencies.

The Transit Transformation Action Plan (TAP) identified 27 near-term actions that would yield immediate benefits for riders and build momentum for longer-term improvements. These actions are bundled into five distinct categories: [1] Fares & Payment, [2] Customer Information, [3] Transit Network, [4] Accessibility, and [5] Funding. There are five actions under the Accessibility category of which are as follows:

- ➤ Action 21: Designate a Mobility Manager to coordinate rides and function as a liaison between transit agencies in each county, consistent with the 2018 Coordinated Plan.
- ➤ Action 22: Fund additional subregional oneseat paratransit ride pilot projects and develop cost-sharing policies for cross jurisdictional paratransit trips.
- ➤ Action 23: Identify the next steps for the full integration of ADA-paratransit services on Clipper Next Generation.
- ➤ Action 24: Identify key paratransit challenges and recommend reforms through the Coordinated Plan update.
- ➤ Action 25: Adopt standardized eligibility practices for programs that benefit people with disabilities (paratransit and Clipper Regional Transit Connection (RTC)).

The TAP Accessibility Action Items are "first major push in decades for regional improvements in accessible transportation." These Action Items are designed to craft a more coherent and user-friendly system out of the fragmented Bay Area accessible transportation landscape. For reference, there are 20 paratransit agencies operating in the Bay Area and this does not include the patchwork of other accessible transportation options such as volunteer driver

<sup>&</sup>lt;sup>32</sup> Drennen Shelton, a Planner at MTC working on the TAP Accessibility Action Items

<sup>33 511</sup> SF Bay, ADA Paratransit

programs, non-profit and community-based transportation, mobility management programs, and city-provided "dial-a-ride".

All of these Action Items are still in various stages of development. However, the important thing to note is that this work is enabled by MTC as a regional entity that has taken up the responsibility of coordination to improve the overall rider experience.

MTC develops the Coordinated Plan for the region. However, case study interviews identify an insufficient match between the priorities identified in the Coordinated Plans and the State Management Plan and the uses of Section 5310 funding.

The MTC regional coordination role is proceeding in a complementary fashion with the development of CTSAs in some of the Bay Area's 9 Counties, including Solano County and Contra Costa County, which are leading coordination within those counties.

Florida's Commission for the Transportation Disadvantaged (CTD) could be a governance structure considered by California to streamline our accessible transportation network. The Commission develops policies and procedures to coordinate services and "is guided by a philosophy of centralized (statewide) policy development and decentralized (local) implementation." 34

Florida's CTD is an independent state agency housed within the state's Department of Transportation which "functions independently from the supervision and direction of the FDOT, with its own rule making and budget authority." <sup>35</sup>

The state-level CTD board is composed of seven voting members, at least two of whom are people with disabilities or use the transportation disadvantaged system and at least one of whom must be over 65 years old. The other five commissioners are from the business community. Ex officio non-voting members of CTD include representatives from state agencies and departments for Elder Affairs, Persons with Disabilities, Children and Families, Health Care Administration, in addition to a county manager or administrator appointed by the Governor.

The CTD contracts with **Community Transportation Coordinators (CTC)** who are responsible for providing and/or contracting transportation services at the county-level. A CTC can be a public transportation agency, a private for-profit transportation company, a not-for-profit human services agency, or a local government entity. CTCs receive funding from state and federal sources.

The CTD also contracts **Designated Official Planning Agencies (Planners)** to conduct and coordinate planning activities including the development of local service plans and reviewing annual operating reports that are submitted to the CTC.

<sup>&</sup>lt;sup>34</sup> Florida Commission for the Transportation Disadvantaged, 2023 Annual Performance Report

<sup>&</sup>lt;sup>35</sup> Identified in the Florida Commission for the Disadvantaged <u>2023 Annual Performance Report</u>.

The **Local Coordination Board (LCB)** is a local advisory body to the CTD and assists the CTC to identify local service needs and provide information, advice, and direction on the coordination of transportation disadvantaged services. A local elected official chairs a LCB with other members from local and state stakeholders. These include state agencies, riders of the Coordinated System, academics, transportation industry, the workforce development system, medical community, and military veterans.

# **Policy Recommendations**

Based on previous studies, new primary research, secondary research on reforms utilized by other states (see *Case Studies Summary*<sup>36</sup>), we have identified a set of policy recommendations to alleviate the issues and foster the mobility that is badly needed by those with disabilities and older adults.

The policy recommendations are separated into two categories: [1] Actions that can be done within the current scope of funding and [2] institutional reforms and improvements that would require new funding.

Within current funding, there is an important need to utilize current studies to assess the funding needs for accessible transportation, and to more effectively match current funding with local plans.

With additional funding, institutional reforms can drive increased coordination, efficiency, and effectiveness.

# Policies within the Current Scope of Funding

#### **Guiding Existing Funding**

Currently, federal and state funds intended for accessible transportation are guided by local planning processes. However, these planning processes are not sufficiently guiding these fund sources as intended, contributing to the lack of efficiency and usefulness of services. As such, Caltrans recommended changes to funding guidance to support the prioritization in the Coordinated Plans and a preference for Consolidated



<sup>&</sup>lt;sup>36</sup> Seamless Bay Area, <u>Case Studies Summary</u>, Disability Access Research Project

Transportation Services Agencies, among other changes.<sup>37</sup>

#### **Better Utilize Coordinated Plan Funding Guidance for Federal Funding**

Federal law requires locally developed Coordinated Plans to guide Section 5310 federal funding intended for transit dependent and transit disadvantaged persons – including the elderly, disabled, and persons of limited means <sup>38</sup> – which Caltrans reaffirms in its State Management Plan. <sup>39</sup>

However, our California case study shows an insufficient match between the priorities identified in the Coordinated Plans and the State Management Plan and the uses of Section 5310 funding.

#### Reform the "Unmet Needs" Process<sup>40</sup>

California's Transportation Development Act (TDA) requires jurisdictions to identify unmet transit needs and those needs that are reasonable to meet in order to guide state TDA funding. Prior Caltrans study has acknowledged significant shortcomings with the "unmet needs" process and specifically recommended legislative action to address the issues. The determination of unmet needs should consider the needs identified in Coordinated Plans so that TDA funds can be used for Coordinated Plan implementation, and should include a public review process to provide transparency.

#### Utilize Regional Network Management entities in regions where they are established

In some metropolitan regions within the state, coordination of transit services is being formalized across county boundaries through regional network management entities. For example, in the San Francisco Bay Area, the Metropolitan Transportation Commission has established a Network Management function that oversees the coordination of public transportation, fare payment, fare integration, schedule coordination, mapping & wayfinding, real time transit information, regional coordination of accessible transportation, and other customer-facing operating policies. Where such regional network management entities exist, they will sub-allocate funding for accessible transportation, and ensure coordination and standardization of accessible transportation services across county boundaries in a region.

#### **Guiding Funding Assessment**

Caltrans identified a "demonstrated need for increased funding" <sup>41</sup> towards local and regional entities which are supporting coordinated transportation projects. This was reaffirmed in the

<sup>&</sup>lt;sup>37</sup> Caltrans MAP: <u>Assessing Human Service Transportation Coordination in CA: An Analysis of Legal and Regulatory Obstacles:</u> Possible Solutions

<sup>&</sup>lt;sup>38</sup> Caltrans <u>Transportation Development Act (TDA) Statutes and California Code of Regulations</u> (2018)

<sup>&</sup>lt;sup>39</sup> Caltrans State Management Plan Federal Transit Programs (July 2020)

<sup>&</sup>lt;sup>40</sup> Caltrans California Mobility Action Plan (MAP) Strategic Implementation Plan, and MAP: Assessing Human Service Transportation Coordination in California: A Legal and Regulatory Analysis

<sup>41</sup> Caltrans MAP: Phase 1 Implementation Study Final Draft Report, Strategic Implementation Plan (2010)

2021 California Master Plan for Aging (MPA) in which the Health and Human Services Agency called for strengthened CTSAs and the MPA Stakeholder Advisory Committee called for an increase in funding. 42 However, the consideration of reforms is impeded by a lack of data about the cost and funding needs of the fragmented system of accessible transportation. According to CalAct, a statewide non-profit organization representing small, rural, and specialized transportation providers, "the amount of funding available to CTSAs remains a mystery." Some MAP Project Advisory Committee members also postulate that "the number is not that large". 43

There are two current initiatives authorized by state law to assess and make recommendations regarding funding for transportation in California. SB 1121 requires the California Transportation Commission in consultation with CalSTA and Caltrans to prepare a needs assessment of the cost to operate, maintain, and provide for the necessary future growth of the state and local transportation system for the next 10 years. The completed Transportation Needs Assessment is due on or before January 1, 2025, and every 5 years thereafter. SB 125 requires CalSTA to convene a Transit Transformation Task Force that will develop policy recommendations relating to transit funding, improving the transit experience for all users, and growing transit ridership. CalSTA, in consultation with the task force, is required to submit a report of findings and policy recommendations based to the appropriate policy and fiscal committees of the Legislature on or before October 31, 2025. These initiatives should assess and recommend funding to implement recommendations from multiple previous state studies.

## Institutional Reforms and Policies that Require Additional Funding

#### Enhance the Consolidated Transportation Services Agency (CTSA) mechanism<sup>45,46</sup>

The 1979 SSTI Act and the CTSA mechanism within were established for the purpose of "improving the quality of transportation services to low mobility groups while achieving cost savings, lowered insurance premiums and more efficient use of vehicles and funding resources." <sup>47</sup> In 2012 Caltrans identified inequitable implementation due to a "permissive rather than mandatory approach" and "political and funding barriers". Caltrans and the

<sup>&</sup>lt;sup>42</sup> California Master Plan for Aging: Goal 2: Livable Communities & Purpose

<sup>43</sup> Caltrans MAP: Assessing Human Service Transportation Coordination in California: A Legal and Regulatory Analysis

<sup>&</sup>lt;sup>44</sup> Senate Bill 1121 (Gonzalez, 2022)

<sup>&</sup>lt;sup>45</sup> Caltrans MAP: Assessing Human Service Transportation Coordination in California: A Legal and Regulatory Analysis

<sup>&</sup>lt;sup>46</sup> California Master Plan for Aging: Goal 2: Livable Communities & Purpose

<sup>&</sup>lt;sup>47</sup> CalAct, What is a Consolidated Transportation Services Agency?

Department of Aging have recommended strengthened CTSAs including requiring CTSAs in every county, making the CTSA the recipient, manager, and allocator of funding, and including:

#### **Mobility Management**

Providing a single point of contact connecting users of accessible transportation with the most appropriate service for their needs.

#### **Cross Jurisdictional Service**<sup>48</sup>

Also known as one-seat-ride or regional trips, new policies would establish backend processes, seamless to the public, that accommodate riders traveling between different transit districts.



#### **Public Rights of Way (PROW)**

Traversable sidewalks, paths, and routes are critical for mobility equity. Improving community walkability is an established priority strategy of the MPA<sup>49</sup> and the Commission on Aging<sup>50</sup>. These neighborhood mobility issues are best addressed at the local level. CTSAs will be empowered to review capital improvement and other planning and programming documents to ensure high quality accessible access

Recent case studies (see the "Case Studies" section) highlight several examples of regions that have strengthened regional coordination and governance structures, leading to tangible improvements for people with disabilities and older adults using paratransit and other curb-to-curb services.

Similar to the Regional Transportation Collaborative (RTC) Program in the Rappahannock-Rapidan region of Virginia, CTSAs should be responsible for regional coordination efforts. This will lead to cost-efficiencies and a better rider experience brought about by service coordination and a more efficient use of staffing and capital (vehicles, facilities, etc). RTC has a similar-regional structure akin to CTSAs, albeit with voluntary participation by its partner organizations that are local non-profit/community group service providers.

<sup>&</sup>lt;sup>48</sup> Identified as an implementation task in the CA Health and Human Services Agency's <u>2021 Master Plan for Aging</u> (Initiative 16).

<sup>49</sup> California Master Plan for Aging, 2023-24 Initiatives

<sup>&</sup>lt;sup>50</sup> California Commission on Aging, *Progress Report to the State Legislature on the Strategic Plan for an Aging California Population* 

One important way RTC improves the provision of service is by coordinating partner organizations via a centralized booking software to match riders with whatever service best fits their needs, providing a more efficient service that better serves riders and still meets their accessibility needs.

The county-level RIDES Program in Harris County, Texas also achieves cost reductions through joint service procurement and coordination via a centralized booking software system – enabling service providers to fulfill trips in a more efficient manner. One important distinction is that the RIDES Program does coordinate existing operators. Instead, they contract directly with private transportation companies to serve a mix of partner organizations (nonprofit and for-profit organizations, community groups, municipal governments, etc). This is due, in part, to the limited scope of publicly and non-profit accessible transportation providers in the sprawling Harris County, especially in the region's rural and suburban areas.

**CTSAs** will also create cost-efficiencies through the shared use of staffing and resources similar to RTC. A regional entity will facilitate the sharing of existing (and potentially new) staff to help partner groups with marketing, mobility management, volunteer coordination, and more. This method of staff organization will help reduce overhead costs and the sharing of some capital between providers (i.e. buses, facilities, etc) will create greater efficiencies.

Importantly, CSTAs will expand upon these models, creating even greater levels of coordination through the joint procurement of vehicles and the centralized administration of regional transportation funding.

#### Establish the California Mobility Council

In order to provide ongoing support for institutional reforms, the California Health and Human Services Agency recommended the establishment of a Mobility Council to be "...responsible for dramatic improvement in transportation options for seniors..." <sup>51</sup> with Caltrans stating, "Legislation is likely required". <sup>52</sup>

The Mobility Council would have authority over reform of implementation of the Social Service Transportation Improvement Act, such as: Coordinated (originally Consolidated) Transportation Services Agency enhancement, unmet needs process reform, and integration of Coordinated Public Transit Human Services Transportation Plans with existing relevant processes. It would include representation of Regional Centers and other categories of transportation providers, and establishment of cross jurisdictional trip protocols.

Case study support:

<sup>&</sup>lt;sup>51</sup> Health and Human Services Agency, <u>2003 Strategic Plan for an Aging California</u>, page 30

<sup>&</sup>lt;sup>52</sup> Caltrans, MAP: Assessing Human Service Transportation Coordination in California: A Legal and Regulatory Analysis, page 27

The structure of California's Mobility Council could draw on the model of Florida's Commission for the Transportation Disadvantaged (CTD). Florida's CTD is an independent state agency housed within the state's Department of Transportation which "functions independently from the supervision and direction of the FDOT, with its own rule making and budget authority." <sup>53</sup>

More specifically, the Commission develops policies and procedures to coordinate services and "is guided by a philosophy of centralized (statewide) policy development and decentralized (local) implementation." <sup>54</sup> The California Mobility Council would be similarly tasked with, delegated the authority to, and afforded finances to improve statewide policies for the betterment of accessible transportation services.

The CTD contracts with **Community Transportation Coordinators (CTC)** who are responsible for providing and/or contracting transportation services at the county-level. A CTC can be a public transportation agency, a private for-profit transportation company, a not-for-profit human services agency, or a local government entity. CTCs receive funding from state and federal sources.

The CTD also contracts **Designated Official Planning Agencies (Planners)** to conduct and coordinate planning activities including the development of local service plans and reviewing annual operating reports that are submitted to the CTC.

The **Local Coordination Board (LCB)** is a local advisory body to the CTD and assists the CTC to identify local service needs and provide information, advice, and direction on the coordination of transportation disadvantaged services. A local elected official chairs a LCB with other members from local and state stakeholders. These include state agencies, riders of the Coordinated System, academics, transportation industry, the workforce development system, medical community, and military veterans.

# **Conclusion**

The accessible transportation system in California is fragmented, complex, and inefficient. Despite calls by people with disabilities, older adults, and advocates, the legislature has not worked to reform this system in the last two decades. The recommendations in this document provide California with a viable path towards revitalizing our accessible transportation landscape. New governance structures, streamlining funding mechanisms, and reforming coordinated transportation planning will drastically improve the accessible transportation system.

<sup>&</sup>lt;sup>53</sup> Identified in the Florida Commission for the Disadvantaged <u>2023 Annual Performance Report</u>.

<sup>54</sup> Ibid

## **Abbreviations**

ADA: Americans with Disabilities Act

**CTC:** Florida's Community Transportation Coordinators

CTD: Florida's Commission for the Transportation Disadvantaged

**CTSA:** Consolidated Transportation Service Agency

**DACLAC:** Disability and Aging Community Living Advisory Committee

MAP: Caltrans' Mobility Action Plan

MPA: Master Plan for Aging

**SSTI Act:** 1979 Social Service Transportation Improvement Act, or AB120

# **Appendix**

Caltrans, Mobility Action Plan Strategic Implementation Plan

Caltrans, <u>Mobility Action Plan: Assessing Human Service Transportation Coordination in California: A Legal and Regulatory Analysis</u>

Social Service Transportation Improvement Act, or AB120 (1979)

Master Plan for Aging, 2023-24 Initiatives

SB 1121 (Legislative text here)

SB 125 (Legislative text here)

Seamless Bay Area, Case Studies Summary, Disability Access Research Project

Seamless Bay Area, Focus Group Summary, Disability Access Research Project

State Net 4/2/24, 9:36 AM

Status actions entered today are listed in bold.

#### File name: Master

#### California

1. CA AB 6



**SESSION ADJOURNMENT** August 30, 2024 150 Days Remaining



Slow Moving Bill

1st Committee

1st Fiscal Committee 1st Chamber

2nd Committee

2nd Chamber

Executive

Our Forecast (i) **▼Show More** 





Author: Laura Friedman (D-044)

Title: Transportation Planning: Regional Transportation Plans

**Fiscal** 

Committee:

yes

**Urgency** Clause:

no

12/05/2022 Introduced:

Last

03/16/2023 Amend:

Disposition: Pending

Location: Senate Transportation Committee

Requires a metropolitan planning organization to submit an adopted sustainable communities Summary:

strategy or an alternative planning strategy, if applicable, to the State Air Resources Board for

review.

Status: 06/14/2023 To SENATE Committees on TRANSPORTATION and ENVIRONMENTAL QUALITY.

2. CA AB 7



**SESSION ADJOURNMENT** August 30, 2024 150 Days Remaining



1st Committee

1st Fiscal Committee 1st Chamber

2nd Committee

2nd Fiscal Committee 2nd Chamber

Our Forecast (i) **▼Show More** 



Author: Laura Friedman (D-044)

Title: Transportation: Planning: Project Selection Processes

Fiscal

yes Committee:

**Urgency** Clause:

no

**Introduced:** 12/05/2022

Last

Amend: 09/01/2023

**Disposition:** Pending **File:** A-40

**Location:** Senate Inactive File

Summary: Provides that the Secretary of Transportation, among other duties, is charged with developing and

reporting to the Governor on legislative, budgetary, and administrative programs to accomplish coordinated planning and policy formulation in matters of public interest, including transportation projects. Requires the agency, the Department of Transportation, and the California Transportation Commission to incorporate specified principles into their existing program funding guidelines and

processes.

**Status:** 09/11/2023 In SENATE. From third reading. To Inactive File.

#### 3. CA AB 38



SESSION ADJOURNMENT August 30, 2024 150 Days Remaining





1st Committee

1st Fiscal Committee 1st Chamber

2nd Committee

2nd Fiscal Committee 2nd Chamber

Our Forecast (i) ▼Show More



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Author: Alex Lee (D-024)

Title: Light Pollution Control

Fiscal

Committee: yes

**Urgency** 

Clause:

**Introduced:** 12/05/2022

Last

Amend: 06/28/2023

**Disposition:** Pending

**Location:** Senate Appropriations Committee

Summary: Relates to the Warren-Alquist State Energy Resources Conservation and Development Act, which

requires the State Energy Resources Conservation and Development Commission to adopt lighting and other building design and construction standards that increase efficiency in the use of energy. Requires, with certain exceptions, an agency to ensure that an outdoor lighting fixture that is newly installed on a structure or land that is owned, leased, or managed by the agency meets certain

criteria.

**Status:** 09/01/2023 In SENATE Committee on APPROPRIATIONS: Held in committee.

4. CA AB 52



SESSION ADJOURNMENT August 30, 2024 150 Days Remaining





1st Committee 1st Fiscal 1st Chamber 2nd Committee 2nd Fiscal 2nd Chamber Committee Committee

Our Forecast (i) ▼ Show More

Timothy S. Grayson (D-015)

Title: Income Tax Credit: Sales and Use Taxes Paid

Fiscal

Author:

Committee: yes

Urgency Clause:

no

**Introduced:** 12/05/2022

Last Amend:

06/15/2023

**Disposition:** Pending

**Location:** Senate Appropriations Committee

**Summary:** Relates to the Sales and Use Tax Law. Allows a credit against those taxes to a taxpayer in an

amount equal to the amount of tax reimbursement paid during the taxable year for sales tax on gross receipts that would be exempt from taxation pursuant to the sales and use tax exemption. Allows a similar tax credit against those taxes to a taxpayer in an amount equal to the amount of use tax paid during the taxable year for storage, use, or other consumption that would be exempt

from taxation under that law.

Status: 09/01/2023 In SENATE Committee on APPROPRIATIONS. Held in committee and made a Two-year

bill.

#### 5. CA AB 73



SESSION ADJOURNMENT August 30, 2024 150 Days Remaining





1st Committee

1st Fiscal Committee 1st Chamber

2nd Committee

2nd Chamber

Executive

Our Forecast (i)
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95%

**Author:** Tasha Boerner (D-077)

**Title:** Vehicles: Required Stops: Bicycles

Fiscal

Committee: yes

Urgency Clause:

no

**Introduced:** 12/13/2022

Last

Amend:

03/09/2023

Disposition:

Pending

Location:

Senate Transportation Committee

**Summary:** Requires a person who is 18 years of age or older riding a bicycle upon a two-lane highway when

approaching a stop sign at the entrance of an intersection with another roadway with two or fewer lanes, where stop signs are erected upon all approaches, to yield the right-of-way to any vehicles that have either stopped at or entered the intersection, or that are approaching on the intersecting highway close enough to constitute an immediate hazard, and to pedestrians, as specified.

**Status:** 07/11/2023 In SENATE Committee on TRANSPORTATION: Not heard.

6. CA AB 364



SESSION ADJOURNMENT August 30, 2024 150 Days Remaining





1st Committee

1st Fiscal Committee 1st Chamber

2nd Committee

2nd Chamber

Executive

Our Forecast (i)
▼Show More



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 $\checkmark$ 



**Author:** Isaac G. Bryan (D-055)

Title: Street Furniture Data: Statewide Data Platform

Fiscal

Committee: yes

**Urgency** 

Clause:

**Introduced:** 02/01/2023

Last

Amend: 04/11/2023

Disposition:

Pending

**Location:** Se

Senate Transportation Committee

Summary:

Requires the Department of Transportation to develop guidelines for data sharing, documentation, public access, quality control, and promotion of open-source and accessible platforms and decision support tools related to street furniture data. Requires the Department to designate the Integrated Climate Adaptation and Resiliency Program Technical Advisory Council to advise on the development of the initial and subsequent guidelines, and review the reports related to those guidelines.

06/14/2023 To SENATE Committees on TRANSPORTATION and JUDICIARY.

7. CA AB 530

Status:



1st Committee 1st Chamber 2nd Committee 2nd Chamber Executive

Our Forecast <sup>(1)</sup>
▼Show More



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X

X

X

**Author:** Tasha Boerner (D-077)

Title: Vehicles: Electric Bicycles

Fiscal

yes Committee:

Urgency Clause:

no

Introduced: 02/08/2023

Last

07/13/2023 Amend:

Disposition: Failed

Location: **ASSEMBLY** 

Prohibits a person under a specified age from operating an electric bicycle of any class. States the Summary:

intent of the Legislature to create an e-bike license program with an online written test and a Stateissued photo identification for those persons without a valid driver's license, prohibit persons under

a specified age from riding e-bikes, and create a stakeholders working group to work on

recommendations to establish an e-bike training program and license.

02/01/2024 In ASSEMBLY. Died pursuant to Art. IV, Sec. 10(c) of the Constitution. Status:

02/01/2024 From Committee: Filed with the Chief Clerk pursuant to Joint Rule 56.

#### 8. CA AB 1567



SESSION ADJOURNMENT August 30, 2024 150 Days Remaining





1st Committee

1st Fiscal Committee 1st Chamber

2nd Committee

2nd Chamber

Executive

Our Forecast (i) **▼Show More** 





Author: Eduardo Garcia (D-036)

Title: Safe Drinking Water, Wildfire Prevention, Drought Prep

Fiscal

yes Committee:

**Urgency** 

no Clause:

Introduced: 02/17/2023

Last Amend:

05/26/2023

Disposition: Pending

Location: Senate Natural Resources and Water Committee

Enacts the Safe Drinking Water, Wildfire Prevention, Drought Preparation, Flood Protection, Extreme Summary:

Heat Mitigation, Clean Energy, and Workforce Development Bond Act of 2024, which, if approved by the voters, would authorize the issuance of bonds in a specified amount to finance projects for safe drinking water, wildfire prevention, drought preparation, flood protection, extreme heat mitigation,

clean energy, and workforce development programs.

06/14/2023 To SENATE Committees on NATURAL RESOURCES AND WATER and GOVERNANCE AND Status:

FINANCE.

4/2/24, 9:36 AM

**CA AB 1778** 



SESSION ADJOURNMENT August 30, 2024 150 Days Remaining



State Net

1st Committee 1st Chamber 2nd Committee 2nd Chamber Executive

Our Forecast (i) **▼Show More** 



Author: Damon Connolly (D-012) Title: Vehicles: Electric Bicycles

Fiscal

no **Committee:** 

**Urgency** Clause:

no

Introduced: 01/03/2024

Last

04/01/2024 Amend:

**Disposition:** Pending

**Committee:** Assembly Transportation Committee

04/08/2024 2:30 pm, 1021 O Street, Room 1100 🍜 ທ **Hearing:** 

Authorizes a local authority within the County of Marin, or the County of Marin in unincorporated

Summary: areas, to adopt an ordinance or resolution that would prohibit a person under a specified age from operating a class 2 electric bicycle or require a person operating a class 2 electric bicycle to wear a bicycle helmet. Requires such ordinance or resolution to make a violation an infraction punishable

by either a specified fine or completion of an electric bicycle safety and training course.

04/01/2024 From ASSEMBLY Committee on TRANSPORTATION with author's amendments. Status:

04/01/2024 In ASSEMBLY. Read second time and amended. Re-referred to Committee on

TRANSPORTATION.

10. CA AB 2086



SESSION ADJOURNMENT August 30, 2024 150 Days Remaining



1st Committee

1st Chamber

2nd Committee

2nd Chamber

Executive

Our Forecast (i **▼Show More** 



Author: Pilar Schiavo (D-040)

Title: Department of Transportation funding: Report

Fiscal

yes **Committee:** 

**Urgency** Clause:

no

Introduced: 02/05/2024 Disposition: Pending

> Location: Assembly Transportation Committee

Requires the California Transportation Commission to adopt guidelines for the Department of Summary:

Transportation to use to determine whether the use of the funding made available to the department is advancing the Core Four priorities of safety, equity, climate action, and economic

prosperity established by the Transportation Agency.

Status: 02/20/2024 To ASSEMBLY Committee on TRANSPORTATION.

11. CA AB 2290



**SESSION ADJOURNMENT** August 30, 2024 150 Days Remaining



1st Committee

1st Chamber

2nd Committee

2nd Chamber

Executive

Our Forecast (i) **▼Show More** 



Author: Laura Friedman (D-044)

yes

Title: Transportation: Class III Bikeways: Bicycle Facilities

**Fiscal** 

Committee:

**Urgency** 

no

Clause:

Introduced: 02/12/2024

Last

Amend:

Disposition: Pending

Committee: Assembly Transportation Committee

04/01/2024

**Hearing:** 04/08/2024 2:30 pm, 1021 O Street, Room 1100 🍯 🕪

Summary:

Prohibits the allocation of Active Transportation Program funds for a project that creates a Class III

bikeway unless the project is on a residential street with a posted speed limit of specified number of

miles per hour or less.

04/01/2024 From ASSEMBLY Committee on TRANSPORTATION with author's amendments. Status:

04/01/2024 In ASSEMBLY, Read second time and amended, Re-referred to Committee on

TRANSPORTATION.

12. CA AB 2535



**SESSION ADJOURNMENT** 

August 30, 2024 150 Days Remaining



1st Chamber

2nd Committee

2nd Chamber

Executive

Our Forecast (i 1st **▼Show** more

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**Author:** Mia Bonta (D-018)

Title: Trade Corridor Enhancement Program

Fiscal

Committee: yes

Urgency

Clause:

Introduced: 02/13/2024

Disposition: Pending

**Committee:** Assembly Transportation Committee

**Hearing:** 04/15/2024 2:30 pm, 1021 O Street, Room 1100 **5** 

**Summary:** Prohibits the California Transportation Commission from allocating funding under the program to a

project that adds a general purpose lane to a highway or expands highway capacity in a community

that meets certain criteria relating to pollution impacts.

Status: 03/04/2024 To ASSEMBLY Committees on TRANSPORTATION and NATURAL RESOURCES.

#### 13. CA AB 2583



SESSION ADJOURNMENT August 30, 2024

August 30, 2024 150 Days Remaining



1st Committee

1st Chamber

2nd Committee

2nd Chamber

Executive

Our Forecast <sup>(i)</sup> ▼Show More



**Author:** Marc Berman (D-023)

Title: School Zones and Walk Zones

**Fiscal** 

Committee: yes

Urgency

Clause:

**Introduced:** 02/14/2024

Last Amend:

03/12/2024

**Disposition:** Pending

**Committee:** Assembly Transportation Committee

**Hearing:** 04/15/2024 2:30 pm, 1021 O Street, Room 1100 👼 🕪

Summary: Provides that the Planning and Zoning Law requires the legislative body of a city or county to adopt

a comprehensive general plan that includes a circulation element to plan for transportation routes. Requires, upon any substantive revision of the circulation element on or after specified date, such legislative body to identify and establish school walk zones for all schools located within the scope of the general plan. Expands exemption from what constitutes a speed trap to include school zones.

Status: 03/12/2024 From ASSEMBLY Committee on TRANSPORTATION with author's amendments.

03/12/2024 In ASSEMBLY. Read second time and amended. Re-referred to Committee on

TRANSPORTATION.

4/2/24. 9:36 AM

**CA AB 2634** 



SESSION ADJOURNMENT August 30, 2024 150 Days Remaining



1st Committee 1st Chamber 2nd Committee 2nd Chamber Executive

Our Forecast (i) **▼Show More** 



Author: Kevin McCarty (D-006)

Title: Sacramento Regional Transit District

Fiscal

no **Committee:** 

**Urgency** Clause:

no

Introduced: 02/14/2024 **Disposition:** Pending

Committee: Assembly Local Government Committee

**Hearing:** 04/10/2024 1:30 pm, State Capitol, Room 447 🍑 🚺

Relates to existing law that requires each transit operator, including the Sacramento Regional **Summary:** 

Transit District, that offers reduced fares to senior citizens to also offer reduced fares to disabled persons and disabled veterans at the same rate established for senior citizens. The bill exempts the

district from that requirement.

Status: 03/04/2024 To ASSEMBLY Committee on LOCAL GOVERNMENT.

15. CA ACA 2



SESSION ADJOURNMENT

August 30, 2024 150 Days Remaining

1st Committee 1st Chamber 2nd Committee 2nd Chamber Executive

Our Forecast (i) **▼Show More** 



**Author:** Juan Alanis (R-022)

Title: Water Resiliency Act of 2024

Fiscal

yes **Committee:** 

**Urgency** Clause:

no

Introduced: 12/05/2022

Last

03/06/2024 Amend:

Disposition: Pending

Location: Assembly Water, Parks and Wildlife Committee

**Summary:** Requires the Treasurer to annually transfer an amount equal to a specified percent of all State

revenues from the General Fund to the State Water Resiliency Trust Fund. Appropriates moneys in the fund to the State Water Commission for its actual costs of specified water infrastructure projects. Requires the State Auditor to annually conduct a programmatic review and an audit of

expenditures from the Trust Fund and to report those findings.

Status: 03/06/2024 From ASSEMBLY Committee on WATER, PARKS AND WILDLIFE with author's

amendments.

03/06/2024 In ASSEMBLY. Read second time and amended. Re-referred to Committee on WATER,

PARKS AND WILDLIFE.

16. CA SB 30



SESSION ADJOURNMENT August 30, 2024 150 Days Remaining





1st Committee

1st Fiscal Committee 1st Chamber

2nd Committee

2nd Fiscal Committee 2nd Chamber

Our Forecast (i) ▼Show More

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**/** 

Author:

Thomas J. Umberg (D-034)

Title:

Transportation: Zero-Emission Vehicle Signage

**Fiscal** 

Committee: yes

Urgency

Clause:

Introduced: 12/05/2022

Last

06/19/2023

Amend:

no

Disposition:

Pending

Location:

Assembly Appropriations Committee

Summary:

Requires the Department of Transportation, in coordination with the Governor's Office of Business and Economic Development (GO-Biz) and the State Energy Resources Conservation and Development Commission, to develop and design light-duty zero-emission vehicle charging and

Development Commission, to develop and design light-duty zero-emission vehicle charging and fueling station signage to be placed along State highways based on charger or fueling type and vehicle compatibility, in order to increase consumer confidence in locating electric vehicle chargers

and hydrogen fueling stations.

Status:

09/01/2023 In ASSEMBLY Committee on APPROPRIATIONS: Held in committee.

17. CA SB 397



1st Chamber 2nd Committee 2nd Chamber Executive

1st Committee
Our Forecast

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> **Author:** Aisha Wahab (D-010)

San Francisco Bay Area: Public Transportation Title:

Fiscal

yes **Committee:** 

**Urgency** Clause:

no

Introduced: 02/09/2023

Last

01/03/2024 Amend:

Disposition: Failed Location: **SENATE** 

Requires the Transportation Agency to develop a plan to consolidate all transit agencies that are Summary:

located within the geographic jurisdiction of the Metropolitan Transportation Commission.

Status: 02/01/2024 In SENATE. Returned to Secretary of Senate pursuant to Joint Rule 56.

## 18. CA SB 960



SESSION ADJOURNMENT

August 30, 2024 150 Days Remaining



1st Committee

1st Chamber

2nd Committee

2nd Chamber

Executive

Our Forecast (i) **▼Show More** 



Author: Scott D. Wiener (D-011)

Title: Transportation: Planning: Transit Priority Projects

Fiscal

yes Committee:

**Urgency** 

no Clause:

Introduced: 01/23/2024 **Disposition:** Pending

**Committee:** Senate Transportation Committee

**Hearing:** 04/23/2024 1:30 pm, 1021 O Street, Room 1200 🍯 🕪

Requires all transportation projects funded or overseen by the department to provide comfortable, Summary:

convenient, and connected complete streets facilities unless an exemption is documented and

approved, as specified.

02/14/2024 To SENATE Committee on TRANSPORTATION. Status:

#### 19. CA SB 961



**SESSION ADJOURNMENT** August 30, 2024 150 Days Remaining



1st Committee 1st Chamber

2nd Committee

2nd Chamber

Executive

Our Forecast U 95%
▼ Show More

Author: Scott D. Wiener (D-011)

Title: Vehicles: Safety Equipment

Fiscal

Committee: yes

Urgency Clause:

no

**Introduced:** 01/23/2024 **Disposition:** Pending

**Committee:** Senate Transportation Committee

**Hearing:** 04/09/2024 1:30 pm, 1021 O Street, Room 1200 **6** 

**Summary:** Requires certain trucks and trailers to also be equipped with side guards, as specified. Requires the

Department of the California Highway Patrol to adopt rules and regulations requiring driver inspections of side guards and requiring the department to inspect side guards that have been

involved in collisions.

**Status:** 02/14/2024 To SENATE Committee on TRANSPORTATION.



# CONTRA COSTA COUNTY

1025 ESCOBAR STREET MARTINEZ, CA 94553

### Staff Report

File #: 24-0985 **Agenda Date:** 4/8/2024 Agenda #: 7.

TRANSPORTATION, WATER & INFRASTRUCTURE COMMITTEE

Meeting Date: April 8, 2024

Subject: Communication, News, Miscellaneous Items of Interest to the Committee

Submitted For: TRANSPORTATION, WATER, & INFRASTRUCTURE COMMITTEE

Department: CONSERVATION & DEVELOPMENT

Referral No: N/A Referral Name: N/A

Presenter: John Cunningham | DCD

Contact: John Cunningham (925)655-2896

#### **Referral History:**

This is a standing item on the TWIC Agenda.

#### **Referral Update:**

3/21/2024: Bay Area News Group: Dozens mark opening of Mokelumne Pedestrian/Bike Bridge Over Highway

3/29/2024: Politico: Baltimore port closure could speed up West Coast cargo shift

3/6/2024: Momentum Magazine: Bicycle use soars following installation of separated bike lanes, according to new study

3/7/2024: Business Insider: Bike lanes are good for business

#### Recommendation(s)/Next Step(s):

RECEIVE information and DIRECT staff as appropriate.

#### Fiscal Impact (if any):

None.

#### **NEWS** > TRANSPORTATION • News

# Dozens mark opening of new Mokelumne pedestrian/bike bridge over Highway 4

The multispan bridge closes a gap in the trail that was created by the highway's expansion



A cyclist rides across the new Mokelumne Trail Bicycle and Pedestrian Overcrossing on Wednesday, March 20, 2024, in Brentwood, Calif. The overcrossing provides a safe access for cyclists and pedestrians over State Route 4 for commuting and recreational travel and is part of the Mokelumne Trail. (Aric Crabb/Bay Area News Group)



PUBLISHED: March 20, 2024 at 3:31 p.m. | UPDATED: March 21, 2024 at 9:24 a.m.

Dozens of pedestrians and cyclists marked the opening of a new bridge over Highway 4 in Brentwood by making the inaugural journey across the 850-footlong span on Wednesday morning.

The new, nearly \$14 million multi-span structure, which broke ground almost two years ago, will close the gap in the Mokelumne Trail that was created when Highway 4 was expanded more than 20 years ago.

"This is a really important day," said Tim Haile, executive director of Contra Costa Transportation Authority. "It's been a really long time coming in. This has been a gap in the network for quite some time."

For nearly two decades, Highway 4 cut right through the Mokelumne Trail in Brentwood, blocking access and forcing pedestrians and cyclists to take a long detour on busy Lone Tree Way to continue on the path into Antioch.



Bicyclists ride near the new Mokelumne Trail Bicycle and Pedestrian Overcrossing on Wednesday, March 20, 2024, in Brentwood, Calif. The overcrossing provides a safe access for cyclists and pedestrians over Highway 4 for commuting and recreational travel and is part of the Mokelumne Trail. (Aric Crabb/Bay Area News Group)

Cyclist Jerry Post, one of a dozen or so members of Delta Pedalers at the ceremony, was happy to see the new trail and eager to ride across it as he waited for authorities to cut the ribbon.

"It's gonna make it a lot safer to get from Brentwood over to Antioch, because riding a bike underneath the freeway – well, cars don't care about cyclists," the 69-year-old Brentwood resident said. "So, you're kind of dodging cars and fighting the cars all the time if you gotta cross underneath the freeway ...it's brutal."

Cyclist Stacey Keller-Moore, 65, agreed.

"A lot of us have to use Lone Tree (Way) and kill ourselves," Keller-Moore said. "We are so thrilled to have this."

Contra Costa Transportation Authority Board Chair Newell Arnerich, a Danville councilmember, credited former Brentwood Mayor Bob Taylor with advocating for the bridge. Others did the same.

"We would not be here today if it wasn't for the advocacy of this man," he told the large crowd gathered. "And literally, this project fell off the shelf, and when Tim

Timing is everything, Arnerich added.

"It takes a lot of people," he said. "An incredible number of people make a project like this happen."

Funding for the overcrossing came from Measure J taxpayer dollars, the State Route 4 Bypass Authority and Bay Area Toll Authority bridge toll funds.

At 16 feet in width, the bridge will also be wide enough for future autonomous shuttles — small electric pod cars now in the development stage — that possibly could traverse the bridge in the future, authorities said.

"We're planning transportation for the future," Arnerich said. "We're not just building projects. We're making the connectivity, looking at the future, breaking down the barriers.

"So for the bicyclists, this is a bicycle overcrossing, for the pedestrians, this is for pedestrians, and by the way, it's a future autonomous vehicle for personal micro (transit) devices that will go over this."

Haile also called the bridge an "icon" and "catalyst" for the city of Brentwood because it will improve access to businesses in the community and the nearby Brentwood Innovation Center, a 300-acre mixed-use business park.

"This is not only to help provide and close the gap in the bicycle network, but it's also to be a catalyst for a future transit stop as well," he said.

Brentwood Mayor Joel Bryant told the crowd that "bridges are about connections."

"The fact is we now have a bridge to connect ourselves to each other, all the way from down South San Francisco all the way to the foothills of the Sierra, you can be on trail systems," he said.

"We are working together as a community to connect with each other, to connect with our health, connect with our mental peace," he said.

Contra Costa County Supervisor Diane Burgis likened the trail system to a quilt.



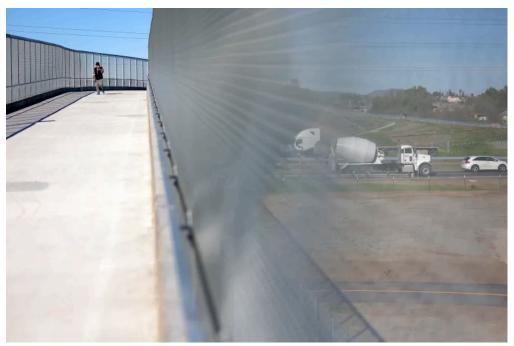
**BAY AREA NEWS GROUP** 

Burgis also credited resident and longtime cyclist Bruce "Mr. Bicycle" Ohlson for attending every transportation meeting for decades and advocating for safe bicycle lanes.

Over the years, Ohlson said he reminded everyone involved with the Brentwood Highway 4 expansion that the connecting bridge was required in the environmental documents. It wasn't an easy battle, though, he said, noting at least one leader decades earlier didn't want "motorists money spent on bicyclists' amenities," he said.

For Burgis, the new bridge connecting the Brentwood and Antioch sides of the trail offers much for all.

"Our residents will now have a safe bridge to access the Mokelumne Trail, which opens so many possibilities for families and people," she said. "Now that the trail is officially connected, cyclists, trail walkers and those seeking environmentally friendly ways to travel can get to where they need to go."



A pedestrian walks across the new Mokelumne Trail Bicycle and Pedestrian Overcrossing on Wednesday, March 20, 2024, in Brentwood, Calif. The overcrossing provides a safe access for cyclists and pedestrians over State Route 4 for commuting and recreational travel and is part of the Mokelumne Trail. (Aric Crabb/Bay Area News Group)



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Pedestrians walk across the new Mokelumne Trail Bicycle and Pedestrian Overcrossing on Wednesday, March 20, 2024, in Brentwood, Calif. The overcrossing provides a safe access for cyclists and pedestrians over State Route 4 for commuting and recreational travel and is part of the Mokelumne Trail. (Aric Crabb/Bay Area News Group)

#### John Cunningham

From: Lara DeLaney

**Sent:** Friday, March 29, 2024 1:44 PM

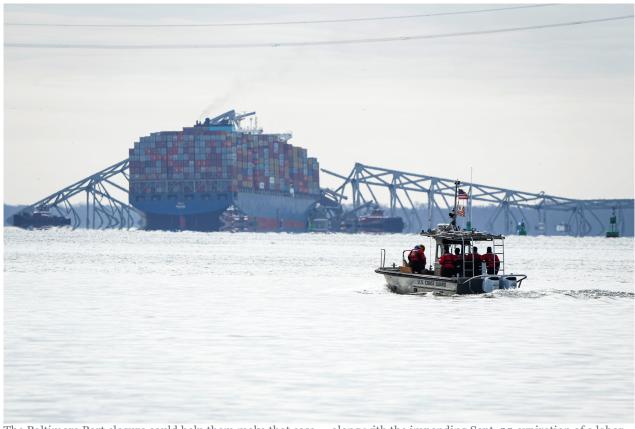
**To:** John Cunningham

**Subject:** FW: Baltimore port closure could speed up West Coast cargo shift

# **POLITICO PRO**

# Baltimore port closure could speed up West Coast cargo shift

BY TANYA SNYDER | 03/29/2024 11:59 AM EDT



The Baltimore Port closure could help them make that case — along with the impending Sept. 30 expiration of a labor contract between 36 East Coast and Gulf Coast ports and 70,000 dockworkers. | Ulysses Muñoz/The Baltimore Banner via AP

With the Port of Baltimore closed for weeks at minimum, shippers and port authorities are starting to adjust to the new normal – and that could accelerate a shift in trade to ports on the West Coast that's already been happening for some time.

In the short term, congestion could increase at ports all across the country, but analysts are paying extra attention to the West Coast, which has already been absorbing traffic that normally would be bound for the Eastern Seaboard amid continuing Houthi attacks in the Red Sea and low water levels in the Panama Canal.

"If I was a shipper, I would be very worried about, 'can I send to the West Coast, which is way safer at this point than the East Coast? Maybe I'd have more control over what's happening?" said Simona Stan, a professor of marketing at the University of Montana business school who specializes in supply chains and logistics, particularly surrounding disasters. "I can see many companies thinking like that."

Even before the disaster, import volumes had started shifting to the West Coast, according to <u>data published by consulting firm Oliver Wyman</u> the day before the bridge collapse. <u>Fitch Ratings predicted Wednesday</u> that "the bridge collapse could add momentum" to that shift.

That could exacerbate congestion at ports on the West Coast. Los Angeles and Long Beach, the two busiest ports in the country, are already notoriously congested, with <a href="mailto:ships">ships</a> often waiting two to four days to load or unload cargo. But that extra traffic could be a boon for trucking companies and railroads that operate in that area, Stan said.

Tensions with China have depressed imports from China by about 3 percent a year for the last five years, though imports to the East Coast from other Asian countries — that are closer to the East Coast — have been growing by 8 percent a year, according to the Oliver Wyman study.

But imports from India are a "jump ball" in terms of which coast they go to, said John Janson, vice president of global logistics at the apparel company SanMar. "They can go east or west," he said. "For cost and service, there's some lanes that we can move to the west, and we will do that."

The Oliver Wyman study found that "in 2023, about 70 percent of imports from India passed through U.S. East Coast ports."

"But who can project right now, with all the things that are going on?" Janson added.

In the short term, traffic headed for Baltimore is being rerouted to other East Coast ports, which are trying to strike a balance between publicly expressing support for Baltimore and eagerly vying to take their business.

"The Port Authority of New York and New Jersey can take on additional cargo," said New York Gov. Kathy Hochul and New Jersey Gov. Phil Murphy in a rare joint statement on Thursday. "Along with our federal partners, we will continue to work together to support our neighbors in Baltimore and consumers nationwide."

Competition among ports is fierce, and traffic can be severely disrupted by things like labor issues and sometimes unpredictable global supply chain paroxysms. Shippers pulled freight away from the West Coast last year in response to labor disputes there that

threatened work stoppages, and West Coast ports, like the behemoth Ports of Los Angeles and Long Beach, have been working to get that business back.

The Baltimore Port closure could help them make that case — along with the impending Sept. 30 expiration of a labor contract between 36 East Coast and Gulf Coast ports and 70,000 dockworkers.

"This is an opportunity for the other ports to step up to the plate and take more capacity and show the great work that they're doing," said Chris Burroughs, vice president of government affairs at the Transportation Intermediaries Association.

Even before the bridge collapse, <u>intermodal logistics officials were fielding more requests</u> from clients looking for more capacity at West Coast ports.

Dan Murray, senior vice president for the American Transportation Research Institute, said shippers are facing "a suite of decision factors" in deciding where to import or export, "and the Key Bridge collapse is one consideration." But so are "missile attacks on the Red Sea" and labor issues on both coasts and, perhaps more than anything, the costs of ground transportation to get the freight where it's ultimately going when every mile in a truck costs \$2.80.

"The complexity of the shipper decision-making makes the Key Bridge collapse one of a dozen considerations," Murray said.

He said he'll be looking at data over the coming weeks and months to see how long term the shifts are as traffic moves from Baltimore to other ports. "That's obviously one of the big fears of everyone, is if they shift to other ports, will they come back when the port is open? It's an unknown."

Ry Rivard contributed to this report.

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# Bicycle use soars following installation of separated bike lanes, according to new study

#### **NEWS, ADVOCACY**



March 6, 2024

#### Bicycle use soars following installation of separated bike lanes, according to new study

A recent study shows that a separated bike lane installed in Cambridge, Massachusetts has been a resounding success. The study conducted by a volunteer-led team BCU Labs on behalf of the Boston Cyclists Union (BCU) delves into the significant impact of bike lane improvements on local ridership and community mobility. The study, part of an ongoing [...]

Written by: Ron Johnson

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A recent study shows that a separated bike lane installed in Cambridge, Massachusetts has been a resounding success.

The study conducted by a volunteer-led team BCU Labs on behalf of the Boston Cyclists Union (BCU) delves into the significant impact of bike lane improvements on local ridership and community mobility. The study, part of an ongoing series focusing on bike data analysis, aims to advocate for enhanced cycling infrastructure and promote mobility justice in Boston.

The study highlights the transformative effect of even small-scale bike lane enhancements on neighborhood biking habits. Drawing on examples from cities where bike ridership has more than doubled following the installation of improved bike lanes, the research underscores the potential for str

infrastructure projects to catalyze substantial increases in cycling activity.

One such project examined in the study is the recent overhaul of a half-mile section of Garden Street in Cambridge. Under the Cycling Safety Ordinance, which mandates the construction of 25 miles of separated bike lanes by 2026, Cambridge revamped Garden Street by replacing door-zone bike lanes and sharrows with fully separated bike lanes in both directions. Despite initial concerns about parking loss, the city opted to retain most parking spaces while converting the street to one-way traffic for cars.

"Separated bicycle lanes increase comfort for people biking by using a buffer zone and physical barrier to separate them from vehicles," said Brooke McKenna, Cambridge's assistant director for street management, **leading up to the installation**. "This separation increases safety, and building a network of these separated lanes will encourage more people to bike by more-comfortably connecting important destinations throughout Cambridge."

The study monitored biking activity before and after the Garden Street project, revealing a remarkable surge in ridership. Within just four months of the project's completion, bike mode share on residential streets within a half-mile radius increased by 300%, with bike volumes soaring by over 500%. This surge in biking activity extended beyond Garden Street, encompassing surrounding streets as well.

Analyses comparing Bluebikes ridership data indicate a significant spike in ridership in the vicinity of Garden Street, further emphasizing the project's impact on local cycling habits. The findings suggest a pent-up demand for cycling among residents, underscoring the pivotal role of safe infrastructure in encouraging active transportation.





The Garden Street project was not without controversy and even resulted in a failed lawsuit by the now-ubiquitous "streets for all" type group, which seems to actually mean streets for cars. This one, of course, dubbed Cambridge Streets for All.

In a recent ruling, Middlesex Superior Court Judge Maureen Hogan dismissed the lawsuit, Aster et al. vs. City of Cambridge, which challenged the city's efforts to implement a citywide network of protected bike lanes. Filed in fall 2022, the lawsuit argued that the bike lane projects violated the city's traffic rules and regulations. The judge sided with the City of Cambridge, stating that bike lanes and related traffic control devices are not considered rules and regulations, granting the city authority to make changes. The lawsuit also sought to halt the installation of new protected bike lanes, but the court rejected this request last year.

A recent study shows that projects such as this are often controversial for specific reasons, such as how they are communicated to the surrounding region.

Personal testimonials from community members, such as daily bike commuters who previously avoided Garden Street due to safety concerns, further illustrate the tangible benefits of enhanced bike infrastructure.

One commenter, on Reddit, said, "I live off of (G)arden. I got a bike because they put in these bike lanes. I know several friends and colleagues who did the same."

The study also examines traffic count data before and after the installation of bike lanes, revealing a substantial increase in bike ridership despite seasonal fluctuations. Adjusted for seasonal variations, the project's impact on bike ridership nearly quadruples, highlighting the enduring effect of safe infrastructure on cycling behavior.

In addition to promoting cycling, the study indicates a reduction in driving, as reflected in the increased bike/car mode-share. The data suggests that strategic investments in cycling infrastructure can incentivize individuals to choose active transportation over driving, contributing to broader city goals of reducing traffic congestion and promoting sustainable mobility.

Looking ahead, the BCU encourages community members to identify streets in need of improvement and actively participate in advocating for safer cycling infrastructure. Through data-backed analysis and community engagement, the BCU aims to foster a more bike-friendly environment in Boston and beyond.

DISCOURSE TRANSPORTATION

# Bike lanes are good for business

Q

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**Adam Rogers** 

Mar 7, 2024, 3:48 AM PST

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pollution, slow the pace of climate change, cut traffic fatalities, and make cities healthier and more pleasant. But they also take away parking spaces, which makes it tougher for shoppers to load up their cars with piles of stuff. Freaked-out business owners have been fighting bike lanes coast to coast, in cities from San Diego to Cambridge, Massachusetts. They worry — not unreasonably — that anything that makes it harder for customers to get to their stops will eat into their already precarious margins.

"As someone whose family had a small business when I was growing up, I know how invested you get in it," says Joseph Poirier, a senior researcher at the urban-planning consultancy Nelson Nygaard. "It's your whole life. Anything you think could threaten that, even if the government and their consultants tell you it's not going to be a problem, is very scary. It makes sense."

It's also wrong. Four decades' worth of research proves it. I know this because I've read every study and report I could find that looked specifically at the economics of bike lanes since 1984 — 32 research articles, to be exact. The results show that making streets friendlier for bikes — and sidewalks friendlier for pedestrians — is actually *good* for business. The rise of "complete streets" and "road diets," as 111 planners call them, has been a huge boon to inesses in cities.

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I won't walk you through every study, because most of them actually use survey data. *Do you think bike lanes discourage shopping? How much do you spend when you ride your bike here?* Surveys aren't the most reliable way to look at this question. People lie, they misremember, they get stuff wrong. And anecdotal experience tends to loom too large. One angry customer who complains about <u>not being able to find parking</u> trumps the 10 who rode their bikes to your shop and didn't say boo.

More confoundingly, survey after survey has shown that business owners overestimate <u>how many of their customers</u> <u>drive</u> to their stores, versus walking or biking. In a study of the effects of street improvements on a <u>shopping corridor in</u> <u>Los Angeles</u> published in 2012, more than half of the store owners on the bike-laned part of the boulevard thought most of their customers drove. The actual number was 15%.

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what we need is financial data. Revenue numbers. Sales is. Credit-card receipts. Employment figures. That's the d stuff. And for methodological rigor, we want to case ich our study areas to similar neighborhoods that didn't

get bike lanes — and to numbers for the city overall, to establish a baseline.

That cuts the number of useful studies to just about half a dozen. Here, in brief, is what they tell us.

n 2013, a researcher at the University of Washington named Kyle Rowe looked at two shopping districts in Seattle that got put on road diets. Rowe compared sales taxes in these "Neighborhood Business Districts" with those in similar districts in the city that didn't get bike lanes. In one NBD, which replaced car lanes and three parking spots with two bike lanes, sales closely tracked those in the bikeless areas, both in peaks and troughs. Conclusion: Bike lanes did nothing to reduce business. And in the other NBD, which replaced 12 parking spaces with a bike lane, sales quadrupled.

Was the spike in business because more cyclists came to shop? Rowe, a careful researcher, declines to make that leap. "It would be logical to assume that more bicyclists were coming to the NBD because of the new facility," he writes, "but no conclusion can be made to connect mode choice to economic performance." Still, there's no mistaking the data:

Jump to ling bike lanes certainly didn't hurt sales — and may e boosted them dramatically.

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ear later, the New York City Department of
Transportation conducted the same kind of study on a
larger scale, examining sales-tax data in seven retail-heavy

neighborhoods. A few were plaza-type hubs; the others were more linear retail corridors. All had been through the kind of extensive changes to pedestrian access, mass transit, traffic calming, landscaping, and bike paths that New York was pushing at the time. The results were striking.

Compared with the overall business climate in each borough, sales in the bike-friendly areas soared by 84 percentage points in Brooklyn, 9 percentage points in Manhattan, and 32 percentage points in the Bronx. "Better streets," the report concludes, "provide benefits to businesses in all types of neighborhoods," from "lowerincome neighborhoods with 'mom & pop' retail" to "glitzier areas with sky-high rents."

The next couple of studies got even more specific. In 2018, Joseph Poirier, the urban planner I quoted earlier, looked at sales data from three retail neighborhoods in San Francisco with newly installed bike lanes. Drawing on everything from industry coding conventions to map data, he was able to draw detailed distinctions among hundreds of businesses: what they sold (retail versus restaurants), where they were located (right next to a bike lane versus a few blocks away), and who their customers were (coffee shops serving locals, say, versus a furniture store serving the entire city).

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Main content Search Account The results were mixed. In two of the three districts, shops and restaurants serving locals did way better than places serving a wider area. In the other district, sales tanked relative to the number of people a shop employed, suggesting that bike lanes gave an advantage to smaller businesses. "The takeaway is that it's probably a minimal effect on businesses when you put in a bike lane," Poirer says. "That actually makes a lot of sense. If you think of a busy downtown district, there's not that many parking spaces relative to the number of people who come to the business." In this case, bike lanes didn't seem to help businesses much. But overall, it didn't hurt them.

In 2019 Poirer was on a team that did another study of San Francisco. They looked at <u>businesses directly adjacent</u> to two kinds of bike infrastructure — Class II, which creates

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icated bike lanes denoted by a paint stripe, and Class III, ere signs instruct cars and bikes to share the street.

ther way, blocks with the new lanes lost an average of eparking spaces.) Once again, the results were mixed.

Class II lanes, bars and barber shops and banks enjoyed increases in sales, while furniture stores and gas stations

were more likely to experience decreases. Older businesses tended to decline more than new ones. Overall, in the year after the bike infrastructure went in, businesses on Class II streets lost a median of \$27,921 compared with \$19,390 for those on Class III lanes. But similar shops that weren't on a bike lane lost \$25,296. When it came to bike lanes, there were lots and lots of winners. But there were some losers, too.

The most definitive study, to my eye, came in 2020. Jenny Liu and Wei Shi, researchers at Portland State University in Oregon produced a 260-page report looking at neighborhoods that got bike lanes and other street improvements in Portland, San Francisco, Minneapolis, and Memphis. The team cross-referenced financial information like sales taxes with geographic data, so they could tell exactly where businesses were in relation to the street improvements. They ran three kinds of econometric analyses on each site. And they looked not only at revenue but also at the number of employees — per business and in total — in each study area. "I was really trying to be rigorous methodologically, to provide the kind of evidence that people can use to talk to their communities," says Liu, the director of the Center for Urban Studies at Portland State.

Like Poirier, Liu and Shi found that in many cases, only certain kinds of businesses benefited from the bike lanes street improvements. Food and beverage did better; il did worse. And just slapping a bike lane on a hectic Main content roughfare didn't do anyone any good. "On really large ets with high traffic volumes or speeds, even if you add a

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bike lane or pedestrian improvements, it still isn't really



Bike lanes don't hurt the shops next to them. They usually help bring in customers. Boston Globe

inviting," Liu says. "Just having street calming doesn't always have positive results."

But overall, Liu's team found, retail areas benefited from better streets. Sometimes nothing changed, but more often the areas near bike lanes wound up with more employees and more revenue. That was true in Portland, at two sites in San Francisco, one site in Minneapolis (at the other, retail did better than food), and one site in Memphis (at the other, food did a bit better than retail). Across the country, again and again, the numbers told the same story: Either "business activity remained pretty much constant," Liu says, or "certain types of businesses became much more

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ack in the 1960s, when the advent of suburban flight and climate-controlled malls began to draw business away from

America's once thriving downtowns, cities tried to stanch the flow by banning cars on shopping streets. It was called, not exactly trippingly, "pedestrianization," and it was a disaster. Pedestrian-only plazas couldn't compete with the Golden Age of the Automobile, and many downtowns turned into boarded-up wastelands. That extinction event is still encoded in the genetic memories of today's retailers and restaurateurs.

But things have changed. Nowadays, online retail is crushing brick-and-mortar worse than any half-assed pedestrian plaza ever could. What's more, demand for new homes means lots of cities are putting them downtown, trading daytime workers for all-the-time residents close enough to ride a bike. COVID showed us it's worth giving up parking spaces for outdoor restaurants. America's cities are undergoing nothing short of a total rethink of what and whom downtowns are for.



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You can pack way more bikes than cars into a small space — and that means way more shoppers. UCG/Getty Images

Nationwide numbers of bike lanes are tough to come by. By one count, there are nearly 20,000 miles of bike-ready paths in the United States, but that includes rural routes and trails. Still, city after city is working to create European-style streets. Portland has over 430 miles of bike lanes, about the same as Chicago; New York City has more than 1,500; Los Angeles has added almost 1,000 miles since 2010. And every new mile of bike lane per square mile of city increases the number of cyclists by 1%. The training wheels are about to come off the "complete street" movement.

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Now, advocates and policymakers should be honest about all this. Even if bike lanes boost revenues and employment

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rall, some individual businesses are going to win and le are going to lose. An older business selling heavier ds, or drawing from a wider watershed for its customer e, might well be in trouble. "Newer businesses who are lled with density and development around them are pivoting to a customer who's younger, who's arriving on a

scooter or a bike," says Larisa Ortiz, a managing director at the urban-planning consultancy Streetsense. "But this process of evolution toward bike lanes and mobility does not come without loss."

One way I'd propose to help businesses adjust to the total remaking of the urban landscape is the most American solution of all: Just hand them some money. All you'd have to do is build funds into the budgets for street-improvement projects to compensate adjacent businesses for any sales they wind up losing. If your business takes a hit from all the bikes, you get a pay-out.

The most effective way to deal with opposition from local businesses is to just get the bike lanes built. Before-and-after surveys tend to show that in the long run, everyone winds up satisfied. "It's a political question, and oftentimes it's a very divided community when it comes to these types of projects," Poirier says. "But once a street is changed, generally speaking, after six months or a year, nobody remembers what it used to look like. It's the new normal." All the data in the world may prove that bike lanes are good for business. But nothing beats experiencing them.

<u>ım Rogers</u> is a senior correspondent at Business Insider.

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# Bike Lanes Are Good: A Bibliography

My sources for the article "Bike lanes are good for business." This is more than just the economics articles; it's everything I think is relevant. If you want one and hit a paywall, send me a note and I'll see what I can do.



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