



#### **Contra Costa Thrives**

**Guaranteed Basic Income Program Proposal** 

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#### **Presentation Order**



- 1. Prior Board Actions
- 2. Contributors
- 3. Literature Review
- 4. Program Design

- 5. Budget
- 6. Implementation
- 7. Recommendation
- 8. Attached Documents





### **Prior Board Actions**

#### **Prior Board Actions**

Aug 15 2023 Board workshop on Guaranteed Income (GI) pilots
Directed EHSD to seek income waivers for public assistance

Apr 22 2024

During budget hearing, MX CAB recommended a GI pilot Board directed EHSD to provide a plan for a \$5M GI pilot

Oct 22 2024 Board allocated \$1M in AB109 funds and \$3.25M in MX funds for a GI program for 1) Youth transitioning out of foster care, 2) Unhoused and unstably housed, 3) Families with young children experiencing financial hardship, 4) Low-income seniors, 5) Re-entry population



### **Contributors**

#### Contributors

**Contra Costa County GI Collaborative** for proposed plan and review of EHSD plan

**VESTIA** for non-governmental contribution of \$16,200

**County Team** *for program design* 

• Transitioning Youth: Roslyn Gentry, Beth Bottorff

• Young Families: Rebecca Darnell, Ann Barrett

<u>Re-Entry</u>: Patrice Guillory, Tina Reyes, Michael Venegas

• Older Adults: Tracy Murray, Alice Dietrich, Debbie Toth

**UC Davis** for Literature Review and Design Expertise

Ahna Ballonoff Suleiman, MPH PhD

• Rose Kagawa, MPH PhD

**Community Meetings Participants** for draft program review and feedback

GI: Maura Connell, Tamina Alon

Finance: Anita Luu, Adrian Araza

Coordination: Jennie Ann Mendoza

# **Community Meetings**

<b>Target Population</b>	Committee	#	Date
Youth transitioning out	Family & Children's Trust Committee	12	May 5
of foster care	Regional Community Partnership (Central)	18	May 9
	Regional Community Partnership (East)	22	May 13
Families with young children	Economic Opportunity Committee	19	May 8
experiencing financial hardship	Workforce Development Board	40	May 13
	Head Start Policy Council	34	May 21
Individuals returning to the community after incarceration	AB 109 Realignment CAB	19	May 8
Housing insecure older adults	Advisory Council on Aging	55	Apr 16
All	CC Guaranteed Income Coalition	7	Dec 19
		2	Apr 17
		2	Jun 11
	Total	230	

# **Common Community Themes**

#### Questions

- Funding?
- Eligibility criteria?
- Impact to other benefits?
  - Rolling enrollment?
- Payment discontinuation?

#### Feedback

- Implement fair referral and selection processes
- Offer accessible orientation
- Provide financial literacy
- Ensure flexible payment options



See Attachment E for full list of all input



### **Literature Review**



# Literature Review Key Findings

Category	Research Findings				
Populations	<ul> <li>GI reduces recidivism among formerly incarcerated (p. 6)</li> <li>Growing interest in serving seniors (p. 7)</li> </ul>				
Payments	<ul> <li>Lump sum payments effective poverty alleviation strategy internationally (p. 11)</li> </ul>				
Supports	<ul> <li>Case management support essential (p. 8)</li> <li>Cash payments may or may not be conditioned on attending financial literacy courses. (p. 3)</li> </ul>				
Evaluation	<ul> <li>Benefits economic well-being while enrolled; lack of studies in US on long-term effects (pp 2, 7-8)</li> <li>Measures of economic stability are common (pp 4-5)</li> </ul>				



See Attachment B for complete literature review



# Program Design



# **Goals and Populations**

- 1. Provide consistent, unconditional cash payments to reduce financial volatility and improve participant's ability to meet basic needs.
- 2. Assist youth transitioning from foster care, families with young children, and individuals reentering the community post-incarceration in navigating major life transitions with financial stability as a foundation.
- 3. Help *housing-insecure older adults* remain stably housed and/or maintain their homes by assisting with repairs.
- 4. Leverage existing county programs by selecting participants enrolled in services, increasing engagement with case managers, and reducing barriers to successful outcomes.

# **General Eligibility Criteria**

- Active participant in one of the following County-sponsored programs
  - CalWORKs Welfare-to-Work or Cal-Learn
  - Independent Living Skills Program
  - Adult Protective Services
  - Probation
- Cannot be enrolled in another Guaranteed Income program
- Must not have participated in a prior Guaranteed Income program
- Has legal control of finances



# **Specific Eligibility Criteria**



### Youth Transitioning from Foster Care

Engaged Non-minor dependents with CCC

Ages 19-21

Actively participating in Independent Living Skills Program

1 month

Referrals



### Families with Young Children

Engaged Welfare-to-Work and Cal-Learn families

Ages 18-26

At least one child ages 0-6

At least 18 months remaining on CalWORKs



### **Probation Clients**

**Engaged Probation clients** 

Released within last 6 months

Ages 18+

Ohio Risk Assessment System results and participation in an activity

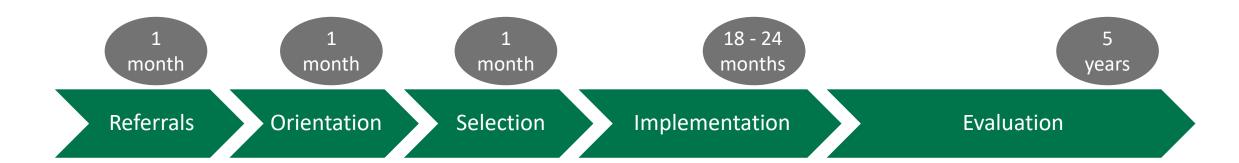


Engaged Adult Protective Services (APS) clients

60+ years of age

Identified housing instability

### **Overview and Timeline**



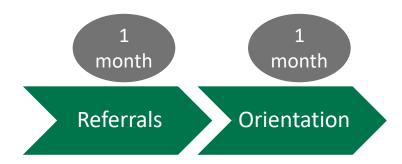
#### **Referral Process**

- 1. County caseworkers identify all eligible candidates
- 2. County caseworkers submit all eligible candidates to Manager for review and approval
- 3. Manager refers all eligible candidates to EHSD GI Program Manager
- 4. EHSD GI Manager invites all eligible candidates to mandatory orientation
- 5. EHSD GI Manager refers all consenting candidates to UC Davis for random assignment to participant or control group

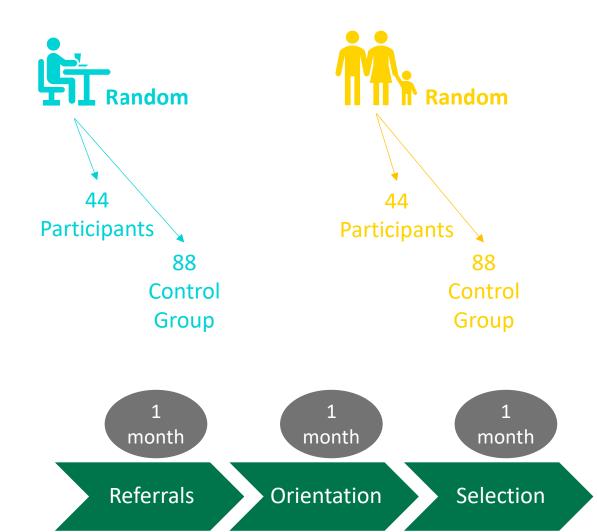


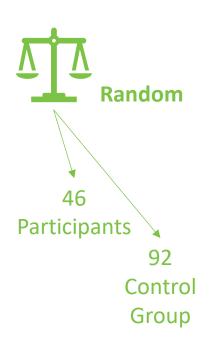
# **Mandatory Orientation**

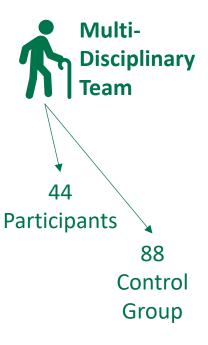
- **Benefits Counseling** which explains potential GBI impacts to benefits programs including but not limited to: CalFresh, EITC, LIHEAP, SSI, WIC, CFAP, FERA, HDAP, SDI, UI, THP+, transportation discounts, housing subsidies
- **Financial Counseling** which provides tools to manage income and supports goal-aligned financial decisions
- Complete baseline evaluation information
- **Consent** to participate



# **Assignment Process**



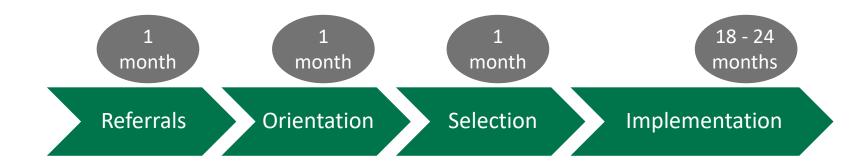






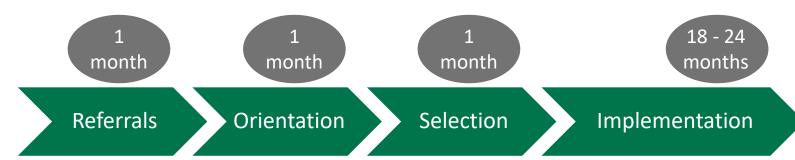
# **Implementation**

- 1. Notified of selection
- 2. Complete baseline evaluation information
- 3. Select payment option
- 4. Receive Mastercard debit card and begin receiving payments
- 5. Receive regular (~monthly) support from case worker
- 6. Receive optional continued financial support



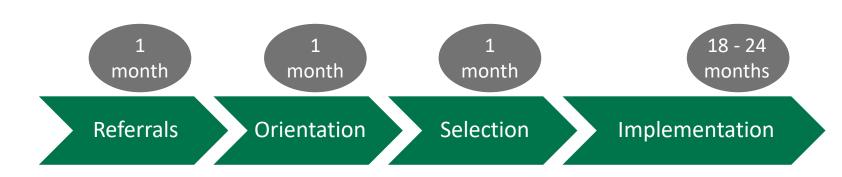
# **Payment Options**

					Months				
•	1	2	3	4	5	6	7	8	9
-	10	11	12	13	14	15	16	17	18
Option 1	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250
•	\$1,250	\$1,250	\$1,250	\$950	\$750	\$550	\$350	\$250	\$150
Option 2	\$4,000	\$1,000	\$1,000	\$1,000	\$1,000	\$1,000	\$1,000	\$1,000	\$1,000
	\$1,000	\$1,000	\$1,000	\$750	\$750	\$500	\$500	\$250	\$250
Option 3	\$750	\$750	\$1,500	\$1,500	\$2,500	\$2,500	\$2,500	\$1,500	\$1,500
•	\$1,250	\$1,000	\$750	\$0	\$0	\$0	\$0	\$0	\$0



#### **Discontinuance Reasons**

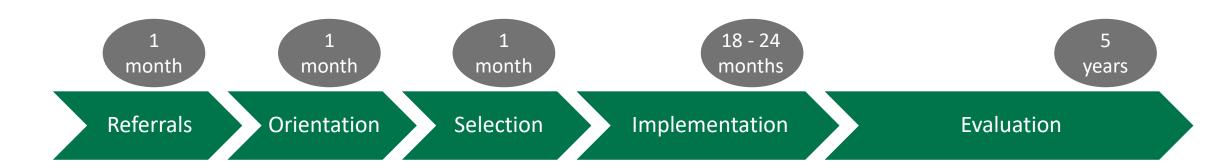
- 1. Permanently moves out of the state or country and no longer receiving County supports
- 2. Becomes incarcerated for more than 90 days
- 3. Fails to address a Bench Warrant within 90 days
- 4. Passes away
- 5. Voluntarily chooses to discontinue



All individuals discontinued within the first 6 months will be replaced with an individual from the control group. After 6 months, no replacements will be selected. The total cash disbursement period will be 24 months.

### **Longitudinal Evaluation**

- 1. Short term (during program) qualitative feedback to inform county services
- 2. Long term (annual) quantitative collection of sustainable income and recidivism data
- 3. Incentives for voluntary participation in research activities for participants and control groups
- 4. Annual reports to the Family & Human Services Committee and the Community Corrections Partnership with optional referral to the Board of Supervisors





# Budget

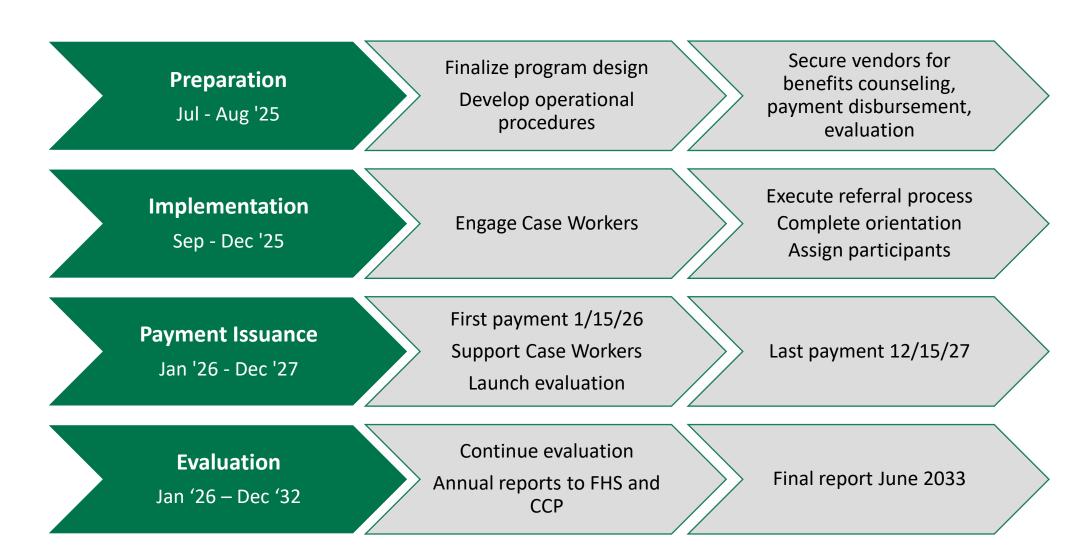
# Budget

Expenditures	Measure X	AB 109	VESTIA	Total	%
Direct Payments	\$2,376,000	\$828,000	\$16,200	\$3,220,200	75%
Payment Disbursement Vendor	\$2,465	\$822	\$0	\$3,287	<1%
Benefits Counseling Vendor	\$31,424	\$13,744	\$0	\$45,168	1%
Evaluation Vendor	\$515,111	\$100,000	\$0	\$615,111	14%
County Administrative Costs	\$325,000	\$57,434	\$0	\$382,434	9%
Total	\$3,250,000	\$1,000,000	\$16,200	\$4,266,200	100%



# Implementation

# Implementation Activities and Timeline





#### Recommendation

APPROVE the Contra Costa THRIVES Guaranteed Basic Income Program for administration by the Employment & Human Services Department.





#### **Contra Costa Thrives**

**Guaranteed Basic Income Program Proposal** 

#### **Discussion**

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#### **Attached Documents**

Contra Costa Thrives Guaranteed Basic Income Program Design

Attachment A: Guaranteed Income Program Design Comparison Chart

Attachment B: Cash Payments and Economic Outcomes in the United States and Globally:
A Narrative Review and Executive Summary by Rose Kagawa and Ahna Suleiman, UC
Davis

Attachment C: Existing Case Management Support

Attachment D: Summary of Known California Guaranteed Income Pilots by Jurisdiction (City, County, State) 10/22/2024

Attachment E: Community Input

Attachment F: Contra Costa Thrives Pilot Implementation Plan by Rachel Rosekind 12/18/24

