

**Transitional Community Advisory Body  
Meeting Minutes / Record of Action  
May 11, 2026**

**I. Roll Call and Introductions**

*Present:* Leslie Brown, Angela Butler-Owens, Rachel Corona, Loren Dalbert, Chair Pastor Ed Harris, Bianca LaChaux, Walter McMath, Vice Chair Dr. Jalaima Nichols, Nnedi Obembe, Willie Robinson, Antwanisha Hicks (alternate), Kim Jones (alternate) Patt Young (alternate)

*Present (on-line, exercising Just Cause for voting purposes):* Walter McMath

*Present (on-line):* Patt Young

*Absent:* Dr. Fredrick Lee, Dr. Mariah Bruce

Chair Harris made motion to move the two (2) present alternates, Kim Jones and Antwanisha Hicks, into voting position for tonight's voting items. Member Leslie Brown seconded motion. Motion passes unanimously.

Quorum met at 5:46 PM

Vice Chair Dr. Jalaima Nichols reviewed tonight's agenda and meeting process agreements.

**II. APPROVE April 13, 2026 TCAB Record of Action / Minutes**

Group also agreed to continue current meeting process agreements.

Motion by Member Willie Robinson, second by Member Loren Dalbert to approve April 13, 2026 Record of Action / Minutes.

Motion passes unanimously.

**III. RECEIVE Request for Qualifications (RFQ) Update**

Staff presented an update. See slide deck in agenda packet.

Update included:

- Sup Scales-Preston's feedback and concerns about RFQ
- Review of other models and best practices that informed the Lead Entity role and purpose;
- Role of Lead Entity – coordination, communication, fundraising/fund development, capacity building, relationship building

Update RFQ with the following elements:

1. Removed mention of funding in the RFQ
2. Separate RFQ process into two parts
  - a. Part One – Applicants will submit initial information to identify their qualifications. This step will include an interview. A list of qualified applicants will be generated.
  - b. Part Two – Top three (3) applicants will be invited to a more in-depth application process to include their proposed budget to operate as a Lead Entity and proposed Scope of Work.

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Next steps to move to RFQ publication

1. Present revised RFQ to BOS Equity Committee meeting on May 18, 2026.
2. If approved by Equity Committee, RFQ will move to BOS meeting for approval on June 9, 2026.
3. Target publication date of mid-June once approved by BOS.

Discussion ensued about community input being imbedded throughout the process via these public meetings.

*Member Willie Robinson:* How will the lead entity be held accountable by the community? How can we avoid past mistakes of County administrators and staff not allowing community to have real input and authority in holding the lead entity accountable to the original vision of the Glover Network.

*Member Ed Harris:* I heard community feedback in RJOB meeting that the narrative in the community is that this process has taken too long. This is an inaccurate narrative, TCAB is not delaying the process, we are doing what we were tasked to do with fidelity and due diligence. It is important to consider the full scope of work that we have been doing and the necessary pace that we have been moving at.

*Member Bianca LeCheaux:* Will the selected entity need to provide the previous year's tax return?

*Staff:* Yes, the selected applicant will need to complete a Fiscal Questionnaire that asks extensive questions around fiscal strength and capacity, including furnishing a fiscal audit from the previous year.

Public comment

*Cornelius Johnson:* Does the lead entity need to be an existing 501c3 to apply and carry out the scope of work?

*Staff:* No, they do not. 501(c)3 as well as non 501(c)3 entities and individuals are able to apply, with the focus being on if an applicant has the skills, capacity, and expertise to perform the role and function effectively.

*Narissa Harris:* Does the lead entity need to have experience and expertise working with the Black community?

*Staff:* Yes, the RFQ makes clear that applicants must demonstrate their understanding, knowledge, and experience serving vulnerable Black communities and addressing their unique needs with cultural competence and established trust and credibility in the Black community.

**IV. REVIEW and APPROVE Request for Proposals (RFP) Development and Ad Hoc Committee Assignments**

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Staff shared Ad Hoc committee assignments and walked through current RFP draft. Reiterated the six (6) service categories covered by the RFP.

Ad Hoc 1: Eligibility and Geography  
Ad Hoc 2: Funding and Service Categories  
Ad Hoc 3: Network Design and Collaboration

Six (6) priority categories to be covered in the RFP.

TCAB Ad Hoc committees to consider:

- (1) What percentage of the \$3.5M should go to those priority areas?
- (2) Are these the appropriate services (priority areas) to focus upon?
- (3) Require or highly encourage collaboration?

Deadline of May 29, 2026 for Ad Hoc committees to respond to staff. Each Ad Hoc has a template to follow.

*Member Kim Jones:* Is Resource Navigation necessary to be a separate category, or can it be included in another category or categories, such as Housing Supports or Mental Health Supports?

*Staff:* This is the kind of question that we are asking the TCAB to weigh in on.

*Member Bianca LeCheaux:* The majority of service categories include MediCal, CalAIM funded work. Are we considering the needs of this population to be served, and whether service providers need to be able to bill for reimbursement?

*Staff:* That is a great question for TCAB to discuss. For example: Should we require applicants to have this capacity of billing? Do we simply make it a desirable skill set but not required? Do we not require this of service providers, and instead suggest that the Lead Entity be able to bill on behalf of service providers? Is it a combination of these?

Public comment: None

**V. REVIEW Request for Interest procurement model**

Chair proposed moving this item to a future meeting and advised TCAB members to review the topical slides in the meeting packet.

Public comment: None

**VI. DISCUSS Reflections on Presentations from County Departments on Priority Service Areas**

Reviewed topic areas of six (6) service areas presented by county departments / agencies at last TCAB meeting. Invited reflections and questions from TCAB members.

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*What gaps matter?* Preventive health care. HIV prevention and treatment. This issue is prevalent in black community. Men's health, mental health and disparities, particularly single fathers. Reentry has a huge need, especially black men, workforce development resources. Office of Reentry and Justice works in this space [unable to present that night].

*Member Bianca LeCheaux:* How will we use data to inform the RFP?

*Vice Chair Dr. Jalaima Nichols:* We should definitely use data to inform and drive decisions, but we cannot rely solely on data from systems. There are data that can and should come from Black communities, providers, and experts that may not always be captured by broader systems-level data. An example: the claim that Black communities did not need supportive services for HIV/AIDS related challenges is erroneous and a reflection of the need for more accurate, insightful data informed by lived experience that is grounded in community.

*Member Willie Robinson:* I did not see any explicit mention that addressed mental health services for Black males. There seems to be a gap in data and information on the mental health needs of Black males and specific subgroups of Black males like veterans.

*Vice Chair Dr. Jalaima Nichols:* Black fathers were named by the Black Maternal and Infant Health team as a population in need of services.

*Member Walter McMath:* I'm concerned about a gap for services for Black males that are not necessarily formerly incarcerated, or engaged in the criminal justice system. For example, working and non-working single Black fathers, or Black fathers in general.

*Member Nnedi Obembe:* I was concerned that there were not enough resources for formerly incarcerated Black males, as demonstrated by the CCH representative discussing their Reentry Navigator team.

*Staff:* Reminded the group that this is a good area to look at closely given that \$400K of the \$7.9M allocated by the Board of Supervisors for the Glover Network is aimed at supporting Black males. So the TCAB should be thinking about how to specify the kinds of supports and interventions that should be named and included in the RFP. Also added that in addition to the CCH navigation support for formerly incarcerated individuals that was presented last month, the Probation Department, Public Defender's Office, and District Attorney's Office all provide varying degrees of supportive, restorative, and diversionary programming for individuals engaged in the criminal justice system, which includes a significant number of African American males. Thought should be given around how to leverage and partner with all County depts that serve significant numbers of African Americans in general and African American males in particular.

*Vice Chair Dr. Jalaima Nichols:* There are other places in the country that center formerly incarcerated individuals and have shown promising practices. We should be looking at those models for inspiration and lessons.

Public comment

None

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**VII. RECEIVE Presentation on Early Implementation Insights from Federal D. Glover  
Community Wellness Network – First Grantee Cohort**

Staff introduced Jasmine Jones, lead consultant for East Bay Community Foundation, with which ORESJ contracts with to support administration of contracts of the fourteen (14) projects providing African American Support Services that ORESJ funds. These projects are funded by the Board's initial investment of \$1M one-time funds for urgent support services for vulnerable African American communities for one-year (April 2025-Mar 2026).

Jones shared her high-level lessons and reflections from the past year, including:

- Given that there was a \$1M county investment for 14 projects designed to meet needs of both west and east county regions, the funding was limited. \$100K was the largest grant for any project, \$50K was smallest. Raises the question: larger grants, fewer grantees or smaller grants, more grantees? I suggest a tiered approach.
  - There is value that only grassroots organizations can provide, the credibility and trust that they have already established. So yes, you want to include them. Smaller grants often make sense since many of these are emerging organizations with limited administrative and/or programmatic capacity.
  - But mix it up and include larger, more established orgs and consider them for larger grants since they have the capacity and experience. They can also work with, and even provide models for, the smaller groups. But keep in mind, these bigger orgs may need capacity building around engaging the hardest to reach populations.
  - Match grant amounts with an organization's financial capacity and existing organizational budgets. Not best practice to balloon an org's budget where your grant becomes their primary funding source. What happens once the funds expire?
- Capacity building must be intentional and structured.
  - It cannot be treated as an "extra" or "nice to have" component; it is a core need and should be built into your grantmaking.
  - Also build in the necessary time and space and pace to deliver the trainings and TA
  - All orgs said fundraising was their largest need for training and capacity.
  - Grantwriting, operational support, organizational development, board development were also named.
  - Capacity around data collection, using data to demonstrate progress and outcomes, evaluation, these are also areas of growth that need support and training. Storytelling and narrative creation; how do you tell the story of your impact?
  - Orgs also could benefit from increasing capacity and skills in outreach and engagement that target hard-to-reach, hard-to-engage populations.
- Metrics and indicators
  - Beyond just identifying the service categories or the community needs, must also be clear on what the County wants to see change as a result; name the specific outcomes and results that you expect. How are people's lives improved?
  - Yet, be mindful and realistic of time frame; one year is not enough time to see transformative change. Three years is also a relatively short amount of time. So,

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make sure the metrics you use match the time and funding that grantees are working with.

- If we can demonstrate what success can and should look like in 10 years, for example, that kind of clarity of time, scope, and scale helps. The funding, then, has to be in place to enable that.
- Be intentional in how you build a network of Black orgs
  - Just giving the dollars is not enough; you must nurture and build a cohort of partners, build relationships and rapport, and maintain consistent and open communication.
  - Seeding relationship building opportunities – not just between orgs, but also with and between funders, with researchers, with community members, etc.

**Discussion:**

*Member Leslie Brown:* Do we consider one-year funding to allow for new grantees, or multi-year funding for a single cohort that allows for security and consistency for growth and longer-term outcomes.

*Jones:* Yes, multi-year grants are a best practice. It will allow you to cultivate the network, and also relieves grantees of the pressure to apply year to year.

*Member Loren Dalbert:* How do we do race-forward, race-explicit work that doesn't jeopardize our ability to fundraise in light of the current political climate?

*Jones:* There is a balance that we must strike, and we must be mindful of how we talk about the work that lifts up the benefit to all communities, or addresses certain vulnerabilities, without naming the Black community.

Public Comment

*Dennisha Marsh:* How are you measuring the quality of the work?

*Jones:* Site visits are a way we tried to measure quality beyond numbers and data. Impact statements and word of mouth from community are other ways to receive that kind of qualitative data and feedback.

**RECEIVE any updates from TCAB members and/or staff**

Staff reminded the group that with the resignation of Dr. LeJon Payne, there is a vacancy for a TCAB regular seat. Per the bylaws, the Chair is tasked with selecting an alternate when filling in for an absent member, based on an alternate's history of consistent attendance and active participation. This is understood to apply to vacancies, as well. Chair Harris and Vice Chair Nichols nominated alternate member Antwanisha Hicks to fill the vacancy. TCAB members affirmed this choice. This recommendation will be presented to Equity Committee on May 18.

If approved by Equity Committee, this will create a vacancy in an alternate seat. Equity Committee will interview applicants and recommend an appointee to the fill BOS for approval.

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Public comment: None

Chairs recommend Antwanisha Hicks to fill vacancy created by Dr. LeJon Payne resignation. Recommendation will move forward to Equity committee next week.

Motion to adjourn by Vice Chair Dr. Jalaima Nichols and seconded by Member Angela Butler-Owens. Unanimous vote.

Meeting adjourned at 7:54 PM

The next meeting is currently scheduled for June 8, 2026 at 1025 Escobar Street, Room 110, Martinez, CA 94553.