

MEMORANDUM

FY 2024-2025 Funding Recommendations

Community Advisory Board to the Contra Costa County Community Corrections Partnership

The Community Advisory Board (CAB) would like to submit the following memorandum to the Community Corrections Partnership (CCP) for consideration and request public discussion of CAB's proposed policy and budget recommendations for the \$15M in excess AB109 funds. CAB recognizes CCP for its ongoing support and attention to CAB's recommendations over the years and will continue to work in partnership with CCP members and members of the Board of Supervisors to refine, enhance, and improve our local criminal justice system.

The CAB Policy & Budget Subcommittee was tasked by the Community Corrections Partnership (CCP), and supported by the Public Protections Committee (PPC) of the Board of Supervisors, to develop recommendations for utilizing a one-time allocation of \$15M from the AB 109 fund balance on CAB's four priorities related to (1) expanding housing services for justice-involved individuals; (2) expanding behavioral health support for justice-involved individuals; (3) increasing employment opportunities for reentry population; and (4) enhancing pre-release engagement services. During this time, departments and organizations serving AB109 individuals across the county provided written responses to questions, presented at CAB subcommittee meetings, and made themselves available to discuss this important issue. All supporting documents can be found in the following agenda packets:

- [Policy & Budget Planning Session 1: Housing Work Group \(December 15, 2023\)](#)
- [Policy & Budget Planning Session 2: Behavioral Health and Employment Work Group \(February 16, 2024\)](#)
- [Policy & Budget Planning Session 3: Pre to Post Release Engagement and Departmental Budget Modifications \(March 15, 2024\)](#)

Contra Costa County has the opportunity to be at the forefront of testing interventions and addressing barriers for the AB109 population. The energy dedicated to this work exemplifies how committed the county is to ensure funds are spent appropriately, and the voices of those being served are elevated. These funds have the opportunity to immediately impact many lives in our community and influence future allocations for years to come.

Through this work, the response overwhelmingly highlighted the unmet need of resources and available funds dedicated to support this population. The totality of the ask significantly outweighed the amount of available excess funds and we ask the County continues to work toward identify additional funds and ensure allocations are being leveraged to make the largest impact. Additionally, the conversations highlighted the depth of coordination and collaboration of services across departments. Areas for increased collaboration were discussed and several departments walked away with ideas on how to enhance their efforts. The CalAIM initiative is an example of an area of focus that we believe aligns with the housing and healthcare efforts

for justice-involved populations. Creating better collaboration between healthcare services and the reentry process is a key factor in reducing health disparities for the justice-impacted population. Our County needs to continue to prioritize communication, collaboration, and data sharing to strengthen our services. We are always learning, which requires entering a space willing to engage and listen to others supporting the same population.

CAB would like to thank H3, Behavioral Health, Rubicon, CCC Workforce Development Board, CCC Human Resources, Sheriff's Office, Contra Costa Office of Education, District Attorney Diana Becton, the Public Defenders Office, Detention Health, Lao Family Community Development, Hope Solutions, Men and Women of Purpose, the AB 109 Community Program Providers and members of the community who participated in the round table discussions over the past few months. This work cannot be completed without your dedication and commitment to serving the AB109 population in Contra Costa County.

A special thank you to Patrice Guillory, Gariana Youngblood, and the Office of Reentry and Justice team for their tireless effort to communicate with all parties, plan and organize agenda meetings, navigate the complexities of cross-departmental work, and always showing up ready to tackle the task at hand. You made this effort come to life, and the results are a direct reflection of your tremendous dedication to supporting this work.

Attached you will find two documents; a spreadsheet recommending funding allocation by topic and a supporting document with details about each expenditure. These recommendations have been approved by the full CAB and we are confident this will make a positive impact on the AB109 population and community.

In addition to the proposed recommendations, CAB is committed to seeing this work come to fruition and elevate the voices of those most impacted throughout the process. Therefore, CAB would like to partner with the administering agencies in offering feedback on the design of the recommended pilot projects and recommends that a CAB representative be part of the review process for procured services and project implementation.

Thank you for your ongoing commitment to supporting the AB109 population in Contra Costa County and your consideration of CAB's proposal.

CAB’s AB109 Excess Funding Recommendations Outline
Prepared by: CAB Policy & Budget Subcommittee

CAB Priority Areas – Service & Funding Recommendations		
Priority Area # 1 Housing	Funding Allocation	Administration
<p>Funding is needed to establish an additional countywide CORE team(s) to focus on homeless reentry population in the community and at the point of immediate release from the county’s detention facilities. The estimated funding would be for the creation of Reentry/Justice CORE position(s).</p>	<p>Street Outreach Staff Est. \$300,000.00 (CCH Page 13 of housing agenda)</p>	<p>CCHS – H3</p>
<p>RFP: In collaboration with H3 & Probation, funding is needed to expand our county’s housing supports specific to the AB109/Reentry population by following H3 and the CoC’s 1-2-4 housing services framework for interim, permanent, and homelessness prevention.</p>	<p>A. Homelessness Prevention & Diversion services: Financial assistance, case management, and housing problem-solving. Est \$1 M (Page 11 in the housing agenda packet)</p> <p>B. Rapid Rehousing with Supportive Services from 12 to 24 months of support. Est \$ 1 M (Page 11 in the housing agenda packet)</p> <ul style="list-style-type: none"> • CAB recommends \$1.5M <p>C. Interim Bridge Housing Services for Jail Releases & Unhoused in the Community</p>	<p>CCHS-H3 + Probation + contracted service provider(s)</p>

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	<p>Est. \$3 M (Page 11 in the housing agenda packet)</p> <ul style="list-style-type: none"> CAB recommends \$4M 	
Total Estimated Funding Allocation for Housing Services - \$7.4 M		
Priority Area # 2 Behavioral Health	Funding Allocation	Administration
Funding is needed to pilot a countywide on-demand mobile outreach service for behavioral health resources that can be accessed anywhere in the community, affording current reentry providers and reentry clients with on-demand supports for behavioral health needs while reducing wait times and system navigation challenges.	<p>Behavioral Health Mobile on Demand Pilot</p> <p>Est. \$669,747 (Per BHS presentation handout on 2/16/24)</p>	CCHS - BHS
Funding is needed to hire additional Community Support Workers (CSWs) to provide field based mental health services in the community in partnership with CBO providers. CSWs are typically trained and qualified peer support specialists.	<p>Community Support Worker (CSW) staff</p> <p>Est. \$262,479 for 3 CSW II certified (Per BHS presentation handout on 2/16/24)</p>	CCHS – BHS (Forensics Mental Health Unit)
Total Estimated Funding Allocation for Behavioral Health Services - \$932,226		
Priority Area # 3 Employment	Funding Allocation	Administration
Funding is needed to pilot a countywide employment pathway for reentry participants to fill vacant county positions. To prepare reentry clients for such opportunities, the pilot program would include:	<p>County Employment Pathway Pilot</p> <p>Est. \$1.5M (based on FY 24-25 AB 109 Community Program Budget request for Employment Services)</p>	TBD

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<p>a. Job training workshops and on-the-job training for preparation into County roles.</p> <p>b. Establish internships and transitional employment opportunities with county departments and CBO providers for job-specific roles.</p> <p>c. Increase and enhance pre-release employment service offerings, including identification of immediate employment opportunities prior to release and support job placement.</p> <p>d. A clean slate program designed to help clients clear their prior record.</p> <p>Program services would be procured through a competitive bidding process (RFP).</p>		
<p>Total Estimated Funding Allocation for Employment Services - \$1.5 M</p>		
<p>Priority Area # 3 Pre/Post-Release Engagement</p>	<p>Funding Allocation</p>	<p>Administration</p>
<p>Funding is needed to pilot a Guaranteed Income program for justice-involved individuals. These additional resources, on a time-limited basis, provide basic needs assistance and offer opportunities toward greater economic security.</p> <p>Program design and service delivery would be procured through a competitive bidding process (RFP).</p>	<p>Guaranteed Income (GI) Pilot Program Est. \$1M (per GI presentation on 3/15/24)</p> <ul style="list-style-type: none"> • CAB recommends \$2M 	<p>TBD</p>

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<p>Funding is needed for a variety of pre and post release services to be utilized as system “gap – fillers” to increase client connections to reentry programming while in-custody and upon those critical first few weeks following release. The following are recommendations for expansion of existing services based on provider staff feedback and CAB’s in-custody survey findings.</p> <ol style="list-style-type: none"> 1. Expand transportation and increase mentoring services upon release-24 HR/after hours and weekends countywide. 2. Expanding existing service hours for after hours and weekends. 3. Expand language services for in-custody and post-release service provision. 4. Expansion of in-custody and post-release services for women. 	<p>“West to East” Continuous Transportation + Peer Outreach/Support Service</p> <p>Est. \$450,000 (based on transportation services offered through Reentry Service Hubs) over a 3-year span</p> <p>In-custody to Post-Release Women’s Services</p> <p>CAB recommends an est. \$750,000 over a 3-year span</p> <p>**Due to limited information, CAB does not recommend a funding allocation for expansion of existing services after business hours or expansion of language services in-custody at this time.</p>	<p>Probation-ORJ</p>
<p>Previously accounted for in Priority Area #1 Housing Services, funding is needed to provide Interim Bridge Housing placement for individuals released from the county’s jails facilitated and coordinated by a Reentry-focused CORE Team (see above). For the Pre/Post-Release Engagement Priority Area, CORE team members should have the ability to conduct assessments, arrange housing placements and schedule transportation from the detention facility to the Bridge Housing Program at any time of release. An</p>	<p>Jail to Housing Placement After Hours Service</p> <p>Est. \$450,000 over a 3-year span</p>	<p>CCHS – H3</p>

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additional set-aside is recommended to account for expenses related to assessing, service coordination and placement beyond business hours.		
Total Estimated Funding Allocation for Pre/Post-Release Engagement Services - \$3.65M		
Total Funding Allocation for CAB’s Four Priority Areas - \$13,482,226		

CAB Recommendations – FY 24-25 Budget Modification Requests		
<i>Department/Agency</i>	<i>Recommended Funding Allocation</i>	<i>Notes</i>
AB 109 Community Programs 1. Reentry Success Center 2. Centerforce Gender-Responsive Program through Reentry Network at HR360	1. Center Renovations - \$150,000 – one-time 2. Centerforce SLE Housing Slots (5-beds for women) - \$60,000 – one-time	Originally approved request by CAB to be considered by CCP – Dec. 2023
CCHS - Detention Health Services	Monthly injection-based opioid addiction treatment medication - \$250,000	CAB recommends as one-time funding only
District Attorney’s Office	Neighborhood Restorative Partnership Program Expansion (2 addl positions + RJ training + Translation Services) - \$190,479	CAB recommends as one-time funding only
Public Defenders Office	Client Services Unit Expansion (1 Program Manager position) - \$182,897	CAB recommends as one-time funding only
Total FY 24-25 Budget Modification Requests - \$833,376		

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Additional Recommendations for Departmental/CBO Training and Project Support

*The following recommendations are suggested for additional technical assistance and support to County Departments and contracted CBO providers to enhance and improve service delivery and quality of funded services.

Areas of Interest	Identified Service Needs & Recommended Actions
Housing	<p>Underutilization of emergency shelter beds by reentry population.</p> <p>RECOMMENDED ACTION: Identify ways to increase the use of AB 109 funded emergency shelter beds. Establish an assessment process to understand barriers to usage/placement and identify approaches to be applied to increase nightly use rate based on assessment findings. <i>(Not applicable for funding allocation)</i></p> <p>Siloed housing processes for reentry/justice-involved clientele.</p> <p>RECOMMENDED ACTION: CBO and County program collaboration should be improved by coordinating program entry and exit processes based on shared knowledge and information on eligibility requirements, housing availability, and exit planning across all housing programs.</p> <ul style="list-style-type: none"> • CAB recommends an allocation of \$434,000 over a 2-year span
County HR/Employment	<p>Improve employment practices for reentry/justice population</p> <p>RECOMMENDED ACTION: Evaluate HR practices in the County to identify positions that AB109 individuals can fill. This may include:</p> <ol style="list-style-type: none"> a. Create a checklist for HR to share publicly to identify certain positions that may be filled by systems-impacted individuals.

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	<ul style="list-style-type: none"> b. Collect data on metrics related to number of AB 109/reentry candidates that have been interviewed, hired, and retained in county positions, and make reporting findings publicly accessible. c. Provide the community with more Information on nexus determination. d. Collaborate with CBOs and Clean Slate initiative. <ul style="list-style-type: none"> • CAB recommends an allocation of \$150,000 over a 1-year span
<p>Cultural Sensitivity</p>	<p>County staff training on working with the justice-impacted population</p> <p>RECOMMENDED ACTION: Provide all County staff working with justice populations ongoing cultural sensitivity training to better engage and understand the unique needs and challenges facing individuals who have been involved in and impacted by the criminal justice system.</p> <ul style="list-style-type: none"> • CAB recommends an allocation of \$50,000 over a 1-year span
<p>Behavioral Health</p>	<p>CBO provider staff training on working with reentry clients with behavioral health challenges</p> <p>RECOMMENDED ACTION: Provide all CBO staff working with reentry clients with ongoing training opportunities to learn how to best support individuals with substance use and mental health challenges, and know how to identify symptoms of behavioral health issues/crisis and what to do about it. CBO providers should also receive Narcan trainings and have access to Narcan kits as needed.</p> <ul style="list-style-type: none"> • CAB recommends an allocation of \$50,000 over a 1-year span
<p>Total Funding Allocation for Departmental/CBO Training, TA, and Project Support - \$684,000</p>	
<p>TOTAL FUNDING ALLOCATION - \$14,999,602</p>	

CAB Recommendations for AB 109 Funding Allocations			Funding Period
Priority 1: Housing			
CORE Street Outreach	\$	900,000.00	3-years
Homeless Prevention & Diversion	\$	1,000,000.00	RFP 3-years
Rapid Rehousing	\$	1,500,000.00	RFP 2-years
Interim Bridge Housing	\$	4,000,000.00	RFP 2-years
TOTAL	\$	7,400,000.00	
Priority 2: Behavioral Health			
CSW Staff (3)	\$	262,479.00	1-year
BH Mobile on Demand	\$	669,747.00	1-year
TOTAL	\$	932,226.00	
Priority 3: Employment			
County Employment Pathway Pilot	\$	1,500,000.00	RFP 3-years
TOTAL	\$	1,500,000.00	
Priority 4: Pre/Post-Release Engagement			
Guaranteed Income Pilot	\$	2,000,000.00	RFP 3-years
Countywide Transportation + Peer Support Service	\$	450,000.00	RFP 3-years
Women's services - in-custody to post-release	\$	750,000.00	RFP 3-years
CORE Team Assessment, Service Coordination, Placement After- Hours	\$	450,000.00	3-years
TOTAL	\$	3,650,000.00	
Departmental/CBO Budget Modification Requests			<i>**CAB recommends one-time funding only; Should not to be included in baseline for future years</i>
AB 109 Community Programs	\$	210,000.00	1-year
CCHS - Detention Health Services	\$	250,000.00	1-year
District Attorney	\$	190,479.00	1-year
Public Defender	\$	182,897.00	1-year
TOTAL	\$	833,376.00	
Departmental/CBO Training & Project Support			
Housing Assessment & Program Improvement RE: Shelter Bed Utilization	N/A		
County + CBO Housing Services Coordination	\$	434,000.00	2-years
Evaluation of County HR practices and data tracking & reporting capacity RE: hiring of reentry candidates	\$	150,000.00	1-year
Cultural Sensitivity Training for Providers working with Justice Populations	\$	50,000.00	1-year
CBO Provider Training on working with Reentry Clients w/ BH Issues	\$	50,000.00	1-year
TOTAL	\$	684,000.00	
TOTAL FUNDING ALLOCATION	\$	14,999,602.00	
REMAINING BALANCE	\$	398.00	