

CONTRA COSTA COUNTY

EMPLOYMENT & HUMAN SERVICES



Contra Costa Thrives

Guaranteed Basic Income Program Update

Ann Barrett

Director of Workforce Services Bureau

June 8, 2026

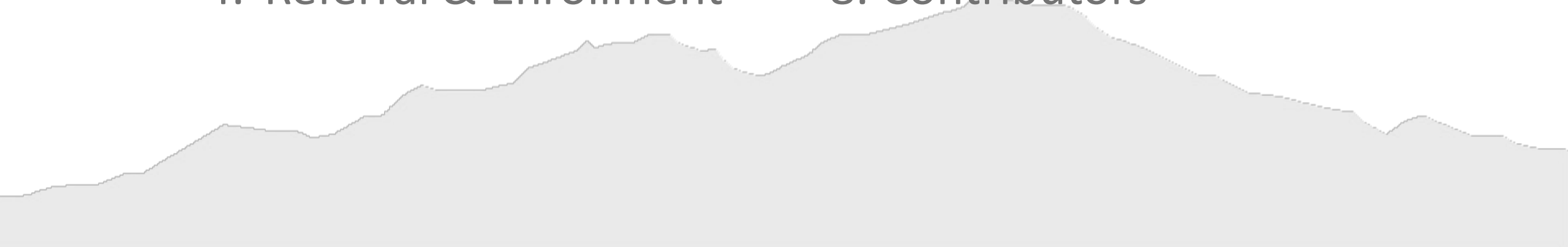
EHSDInfo@ehsd.cccounty.us | (925) 608-4800

Presentation Order



1. Abbreviations
2. Prior Board Actions
3. Program Overview
4. Referral & Enrollment

5. Payments
6. Preliminary Baseline Survey
7. Recommendation
8. Contributors



Abbreviations

APS-Adult Protective Services

CFAP-California Food Assistance Program

EHSD- Employment and Human Services

EITC- Earned Income Tax Credit

FERA- Family Electric Rate Assistance

GI- Guaranteed Income

HDAP- Housing and Disability Advocacy Program

ILSP- Independent Living Skills Program

LIHEAP- Low Income Home Energy Assistance Program

MDT-Multi-Disciplinary Team

MX-Measure X funding

SDI- State Disability Insurance

SSI-Supplemental Security Income

THP+-Transitional Housing Program Plus

UI- Unemployment Insurance

WIC- Women Infant Children

WTW- Welfare to Work

CONTRA COSTA COUNTY

EMPLOYMENT & HUMAN SERVICES

Prior Board Actions

Prior Board Actions

August 22, 2023

- Board workshop on Guaranteed Income (GI) pilots
- Directed EHSD to seek income waivers for public assistance

April 22, 2024

- During budget hearing, Measure X CAB recommended a GI pilot
- Board directed EHSD to provide a plan for a \$5M GI pilot

October 22, 2024

- Board allocated \$1M in AB109 funds and \$3.25M in MX funds for a GI program for 1) Youth transitioning out of foster care, 2) Unhoused and unstably housed, 3) Families with young children experiencing financial hardship, 4) Low-income seniors, 5) Re-entry population

July 8, 2025

- EHSD presented the program design, which was subsequently approved by the Board.

CONTRA COSTA COUNTY

EMPLOYMENT & HUMAN SERVICES

Program Overview

Program Overview

Purpose

- Provide unconditional cash payments to reduce financial volatility and support basic needs.
- Support individuals through major life transitions with financial stability
- Strengthen housing stability for older adults
- Leverage existing County case management programs to improve engagement and reduce barriers for enrolled participants

Target Populations

- Foster youth ages 18–21 receiving Independent Living Skills Program support
- CalWORKs families with children under six whose parent is in Welfare-to-Work or Cal-Learn
- Individuals returning to the community after incarceration and on probation
- Low-income, housing-insecure older adults receiving Adult Protective Services

Program Design

Program Enrollment Targets

- 308 participants funded by Measure X
 - 44 individuals/population for payments
 - Treatment group: 132
 - Control group: 176
- 138 participants funded by AB 109
 - Treatment group: 46
 - Control group: 92

Payment Design

- Each participant receives \$18,000 with choice of 3 plans:
 - 18-month steady payments + taper
 - Lump sum + monthly payments + taper
 - 12-month schedule, structured to protect housing subsidies
- Payments issued on 15th of each month via prepaid debit card

General Eligibility Criteria

1. Active participant in one of the following County-sponsored programs:
 - Independent Living Skills
 - Welfare-to-Work or Cal-Learn
 - Probation
 - Adult Protective Services
2. Cannot be enrolled in another Guaranteed Income pilot
3. Must not have participated in a prior Guaranteed Income pilot
4. Has legal control of their finances

Eligibility Criteria by Population

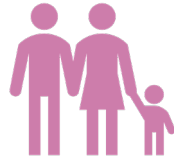


Youth Transitioning from Foster Care

Engaged Non-minor dependents with CCC

Ages 18-21

Actively participating in Independent Living Skills Program



Families with Young Children

Engaged Welfare-to-Work and Cal-Learn families

Ages 18-26

At least one child ages 0-6

At least 18 months remaining on CalWORKs



Probation Clients

Engaged Probation clients
Released within last 6-12 months

Ages 18+

Ohio Risk Assessment System results

In good standing with probation



Older Adults

Engaged Adult Protective Services (APS) clients

60+ years of age

Identified housing instability

CONTRA COSTA COUNTY

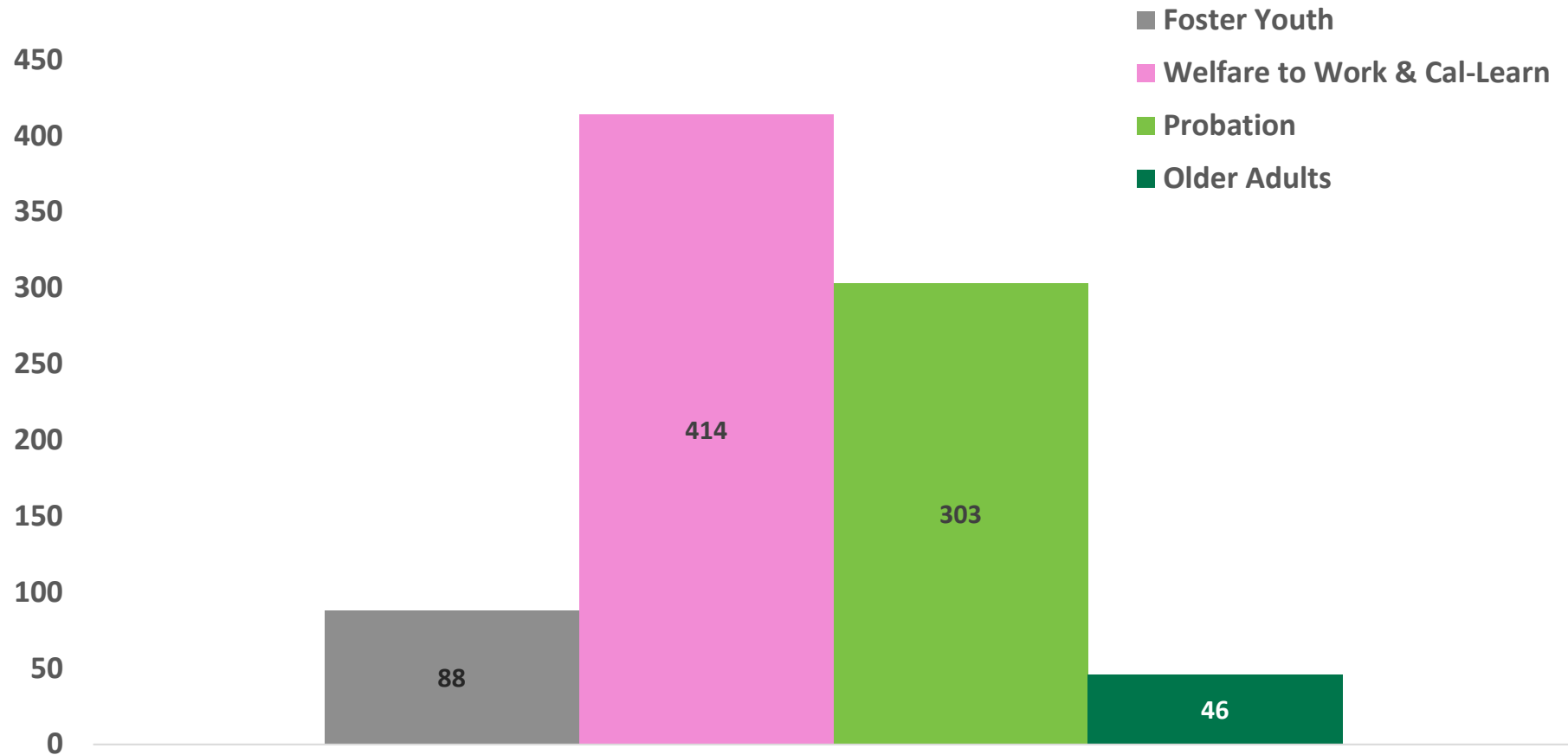
EMPLOYMENT & HUMAN SERVICES

Referral & Enrollment

Referral Process

1. **County caseworkers** identified all eligible candidates
2. **County caseworkers** submitted all eligible candidates to **Manager or designated staff** for review and approval
3. **Manager or designated staff** referred all eligible candidates to **EHSD GI Program Manager and program support staff**
4. **EHSD GI Manager and program support staff** provided program details and available orientation options to all eligible candidates

Referrals



Extended Enrollment Period

- Recruitment challenges in some populations resulted in fewer referrals than anticipated.
- Attendance at orientation sessions was lower than expected.
- Without additional recruitment, we risked having smaller sample sizes for certain populations.
- Smaller cohorts reduce statistical power and make it harder to detect program effects in the evaluation.
- A second enrollment period ensured we could meet target numbers for treatment and control groups across all populations.

Mandatory Orientation

Orientation Session Details to Date

- 13 total orientation sessions completed countywide
- 6 sessions in-person, 6 sessions virtual
- Locations included: Antioch, Pleasant Hill, Richmond, Bay Point
- 1 in-person Spanish-Language orientation
- Provided a link for self-guided orientation
- Multiple individual orientations provided for:
 - Older adults
 - Participants who speak languages other than English and Spanish

Orientation Components

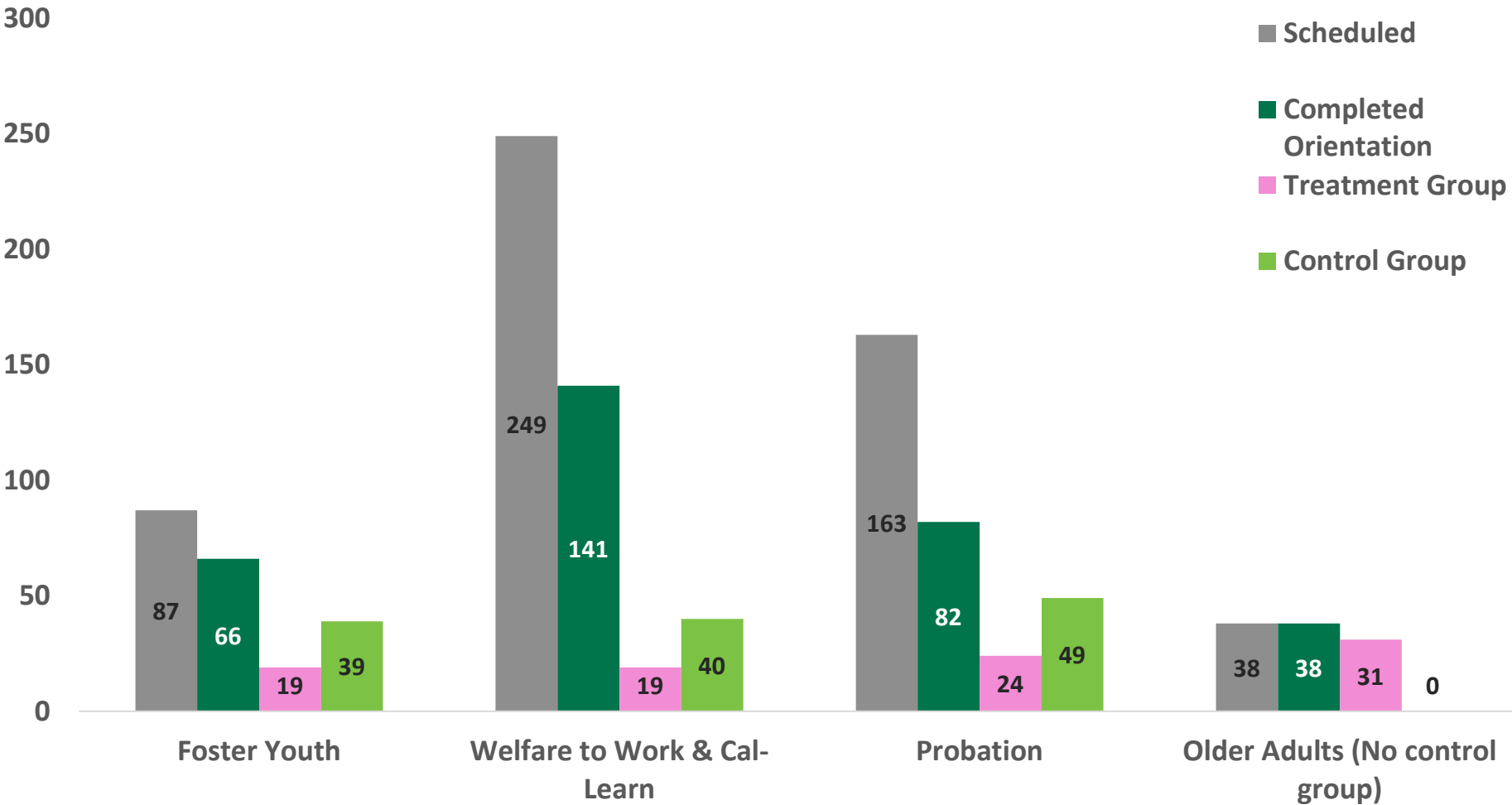
- **Benefits Counseling** – explains potential GBI impacts to benefits programs including but not limited to: CalFresh, EITC, LIHEAP, SSI, WIC, CFAP, FERA, HDAP, SDI, UI, THP+*, transportation discounts, housing subsidies
- **Financial Education** – provides tools to manage income and supports goal-aligned financial decisions
- **UC Davis Research Team** – provides information on the purpose and importance of the research
- **Program Staff** – provides instructions on how to participate and available supports

**Refer to abbreviations slide.*

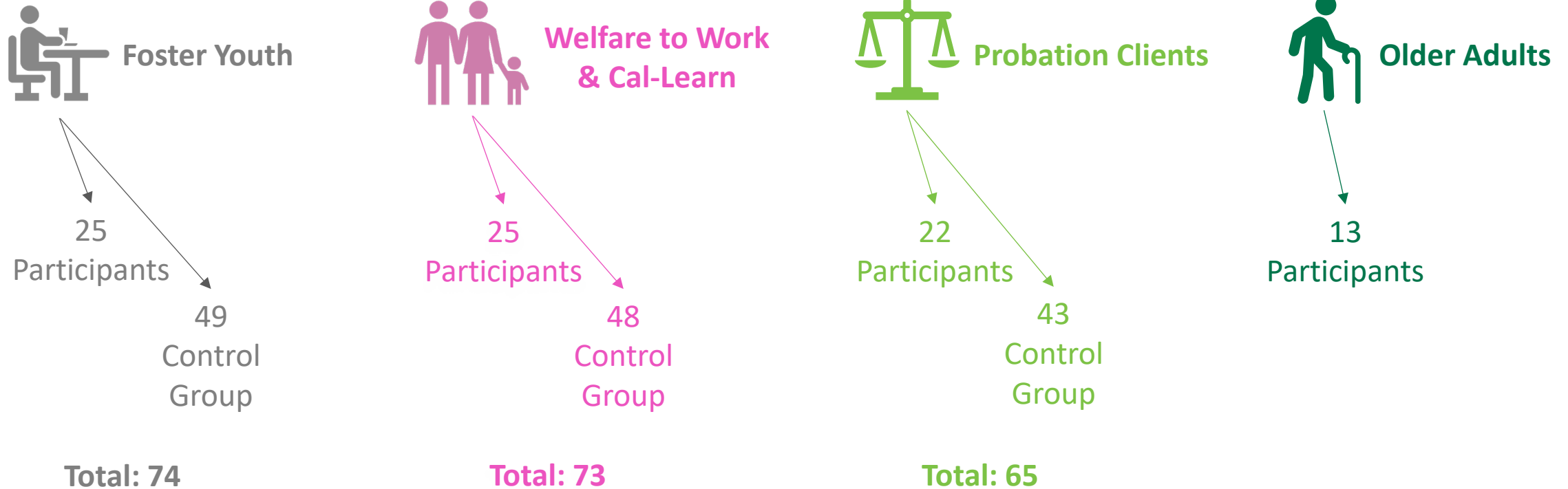
Implementation

1. Participants attend orientation
 - Complete baseline survey for evaluation
 - Sign program consent form
 - Select payment plan
2. Older adults are selected via MDT - once orientation complete, payments begin
3. UC Davis conducts random selection for Probation clients, foster youth, and Welfare-to-Work families
4. Treatment and control group participants notified
5. Payments began February 2026
5. Treatment group receive by mail:
 - MasterCard debit card & card activation instructions
 - Payment Schedule
 - Payment Options Handout
 - Benefits Verification Notice
6. Incentive mailed once UC Davis confirms completion of survey
7. Receive regular (~monthly) support from case worker and optional financial support
8. Participants have direct access to EHSD Program Manager & staff for questions and support

Enrollment to Date



Outstanding Enrollment Needs



The numbers shown represent how many participants are needed to fill the remaining treatment & control group slots for each population (control group not applicable for older adults).

CONTRA COSTA COUNTY

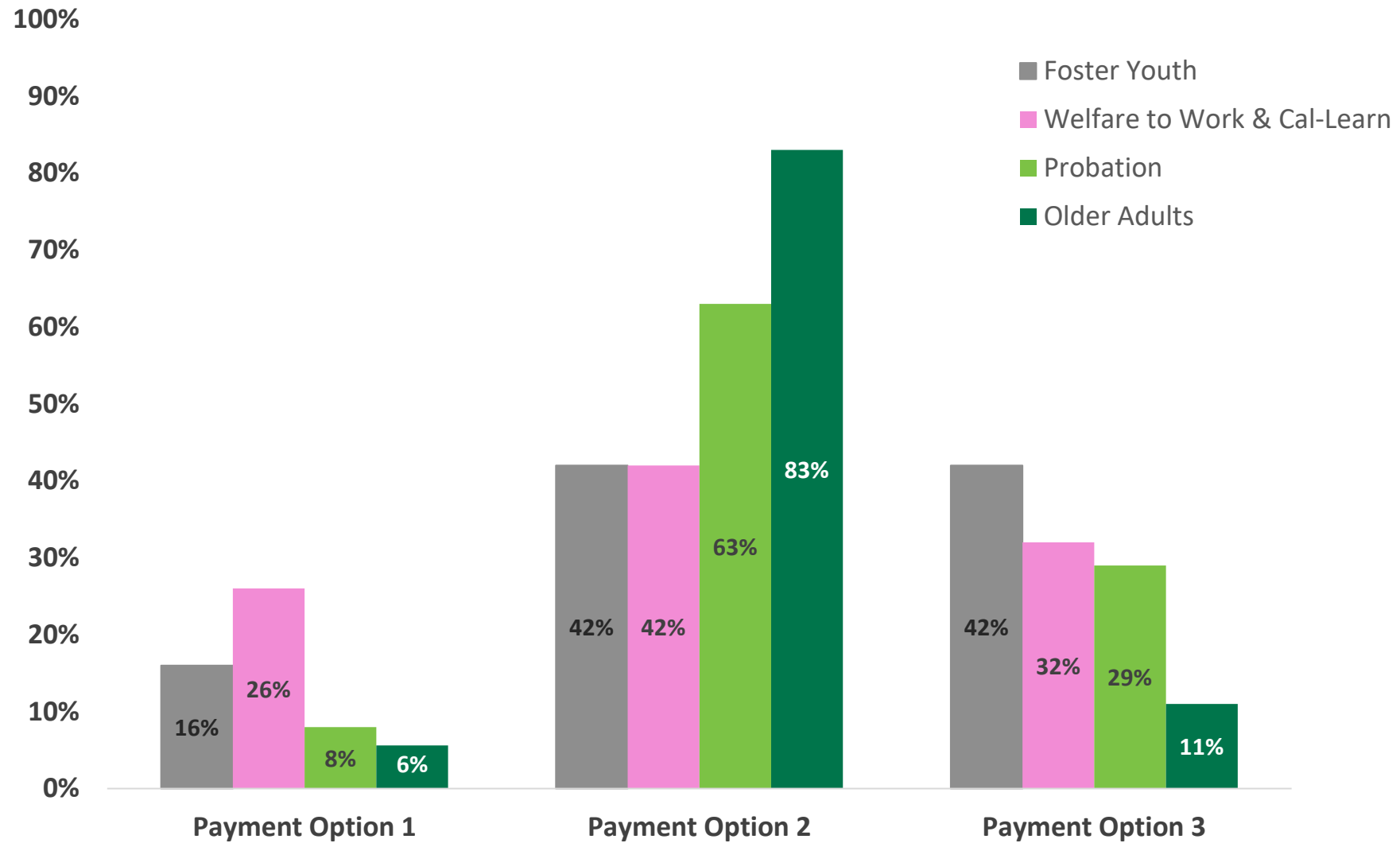
EMPLOYMENT & HUMAN SERVICES

Payments

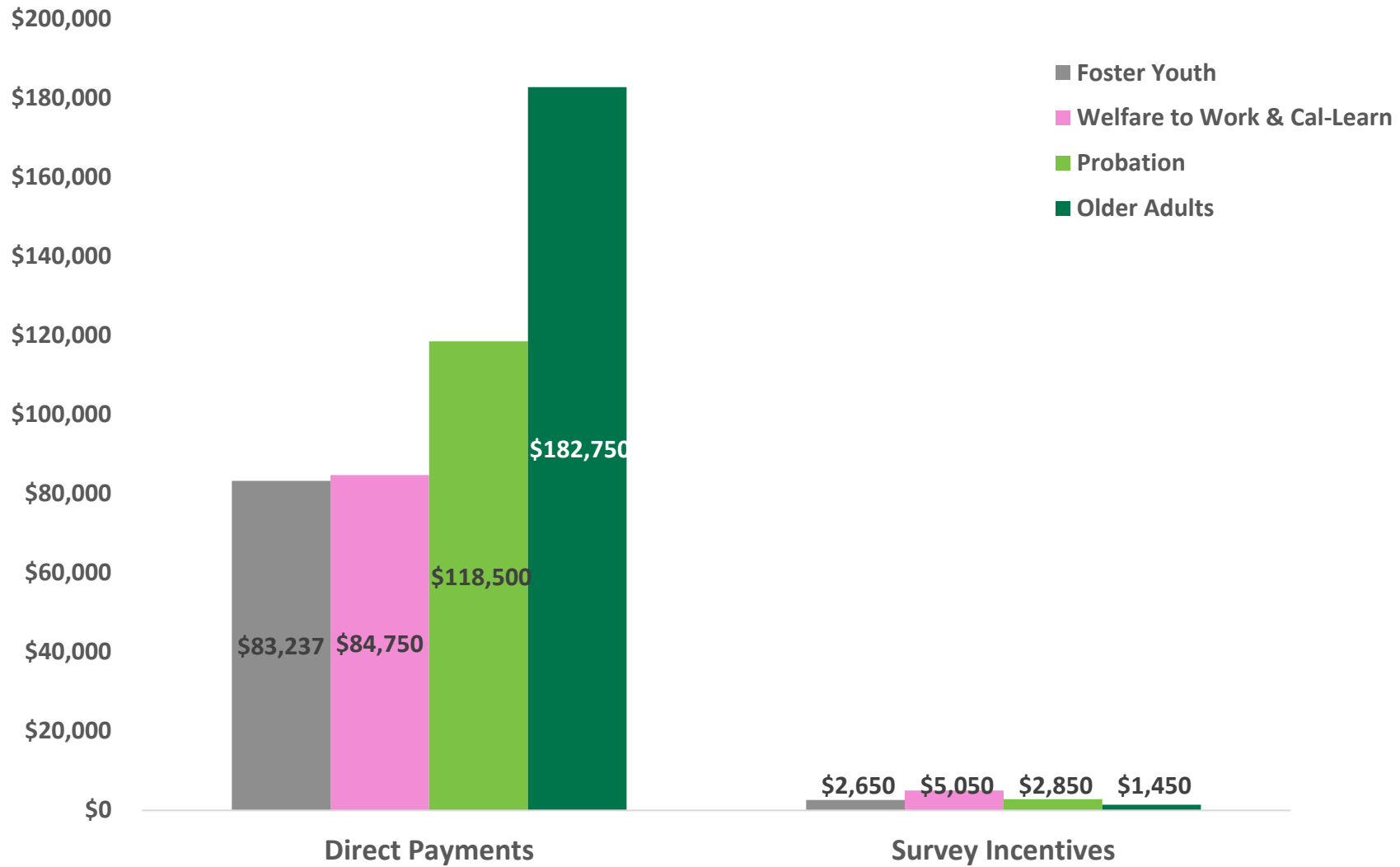
Payment Options

	Months								
	1	2	3	4	5	6	7	8	9
	10	11	12	13	14	15	16	17	18
Option 1	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250	\$1,250
	\$1,250	\$1,250	\$1,250	\$950	\$750	\$550	\$350	\$250	\$150
Option 2	\$4,000	\$1,000	\$1,000	\$1,000	\$1,000	\$1,000	\$1,000	\$1,000	\$1,000
	\$1,000	\$1,000	\$1,000	\$750	\$750	\$500	\$500	\$250	\$250
Option 3	\$750	\$750	\$1,500	\$1,500	\$2,500	\$2,500	\$2,500	\$1,500	\$1,500
	\$1,250	\$1,000	\$750	\$0	\$0	\$0	\$0	\$0	\$0

Payment Option Selection



Payment Issuance

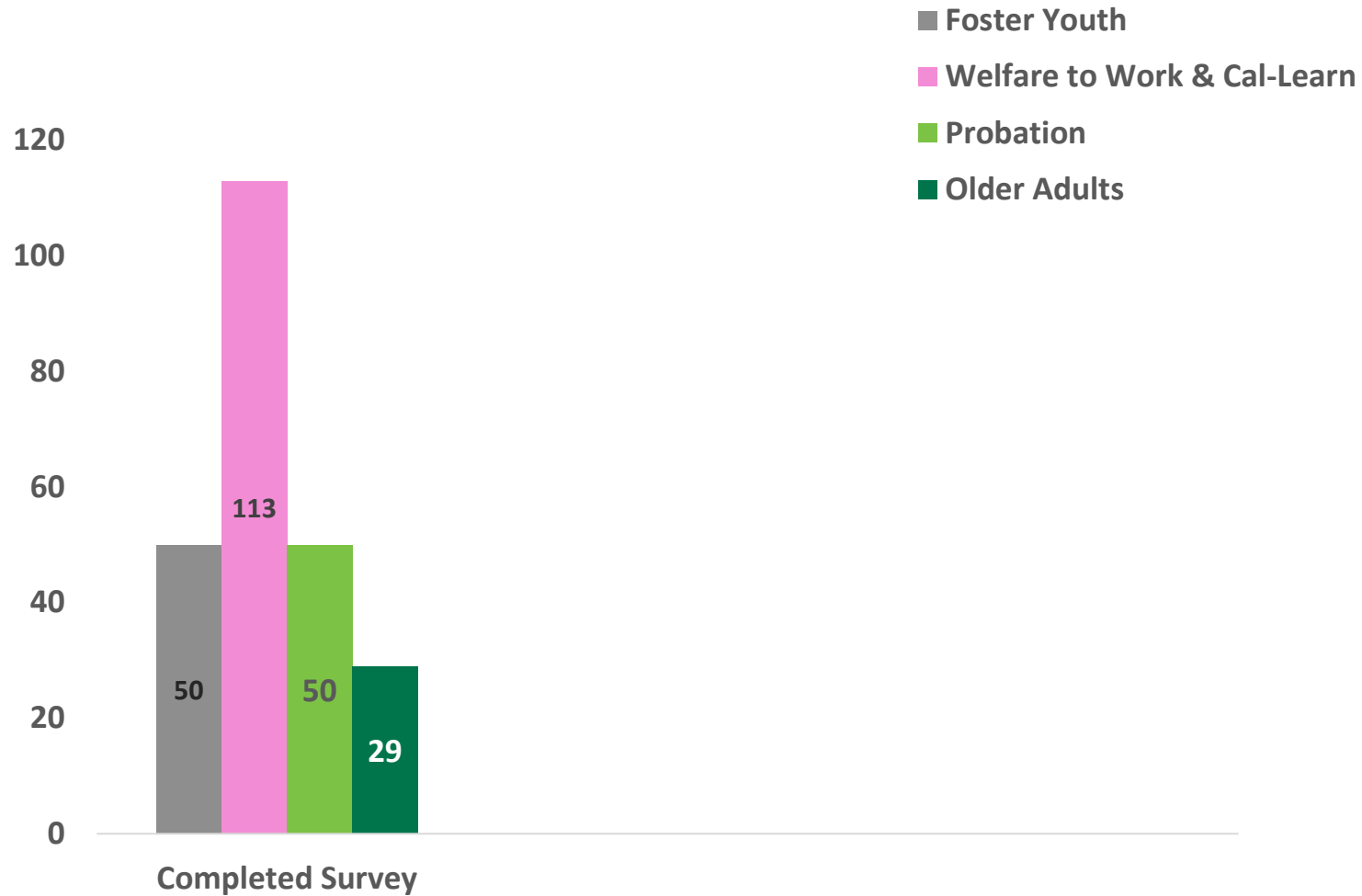


CONTRA COSTA COUNTY

EMPLOYMENT & HUMAN SERVICES

Preliminary Baseline Survey

Participant Completion Overview



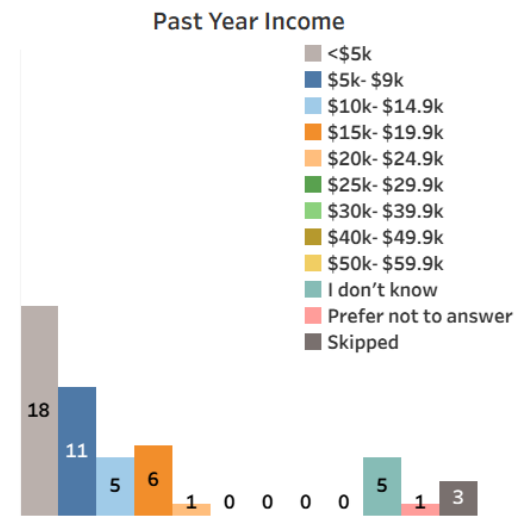
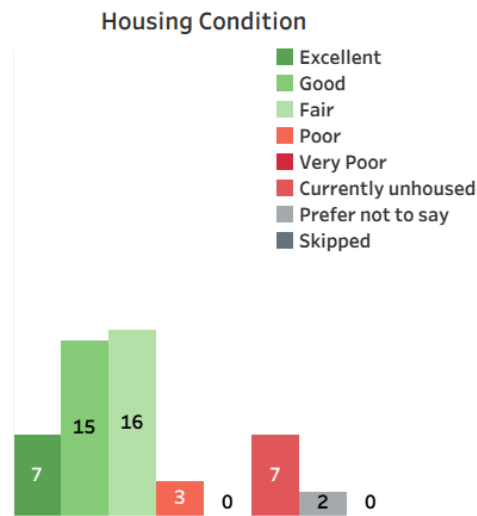
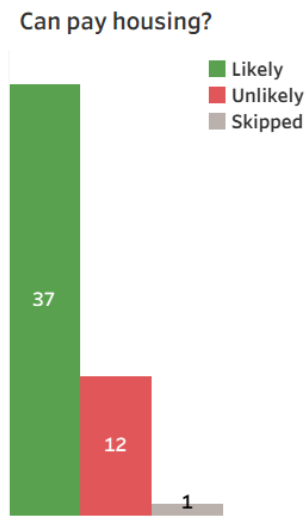
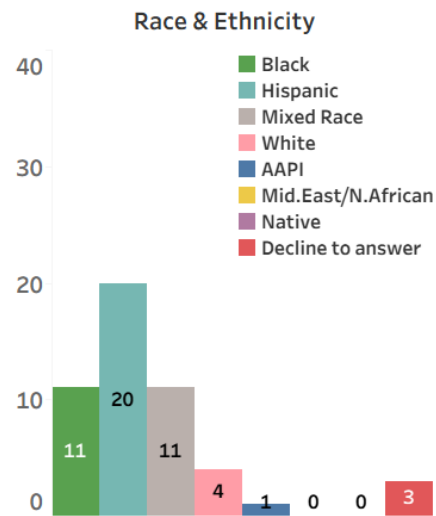
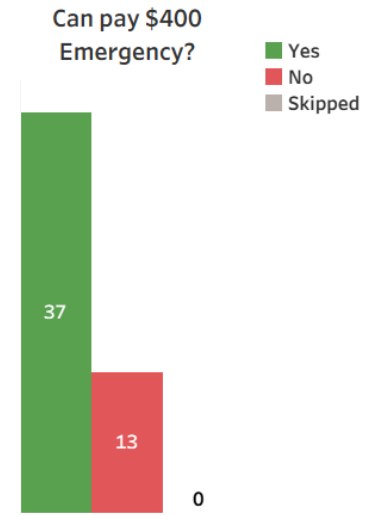
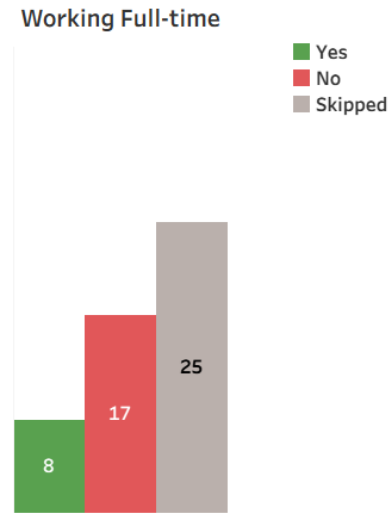
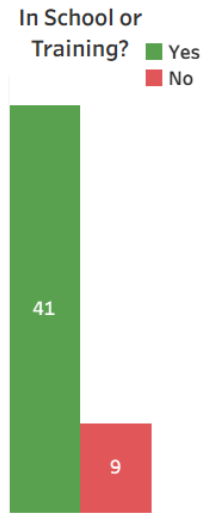
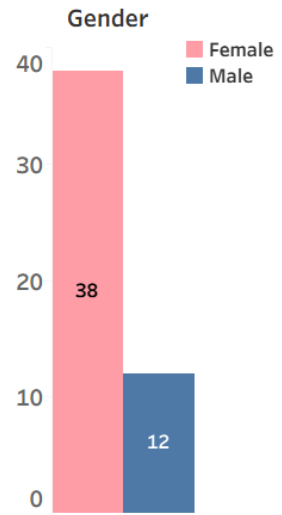
Age of Participants

Age	Foster Youth	Welfare-to-Work	Probation	Older Adult
Mean	20	25	35	72
Median	20	25	34	72
Maximum	22	27	59	86

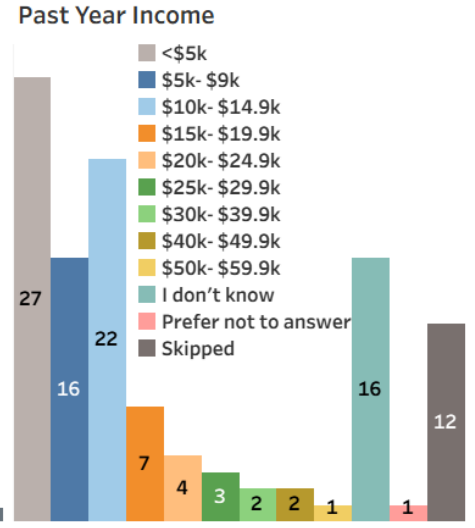
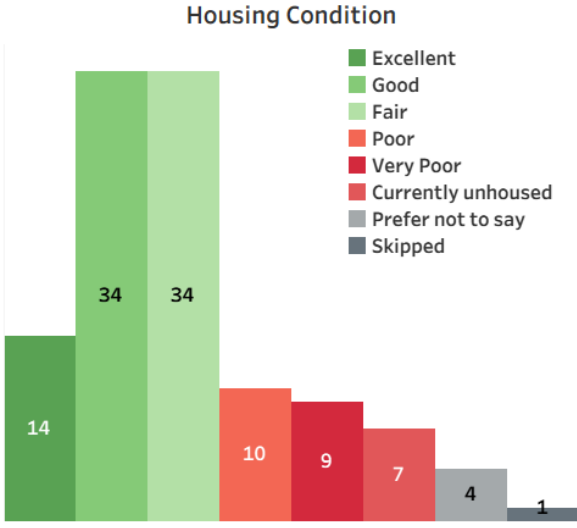
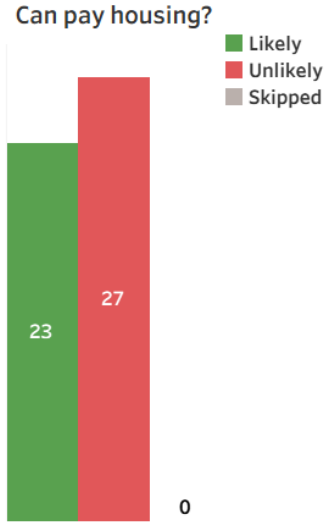
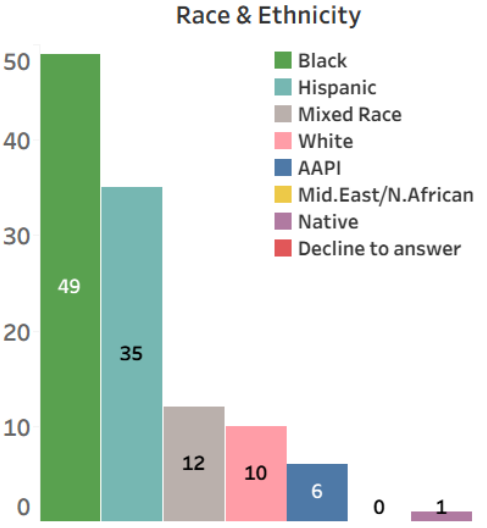
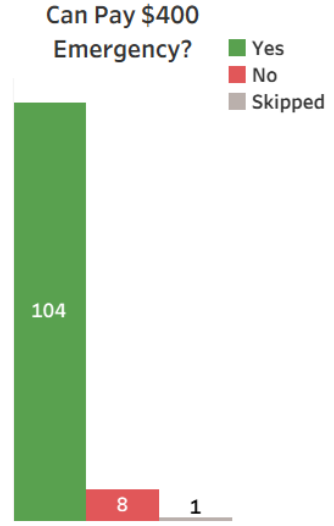
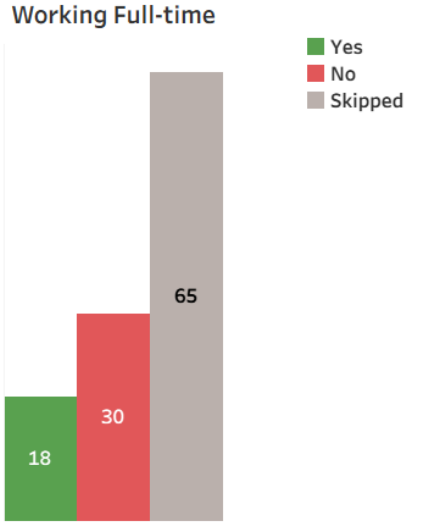
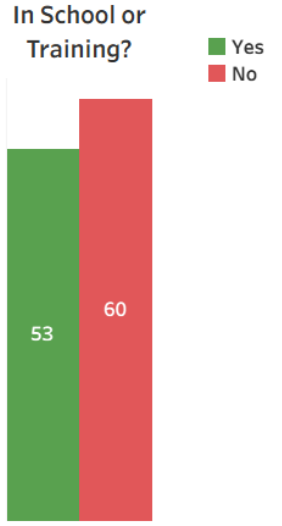
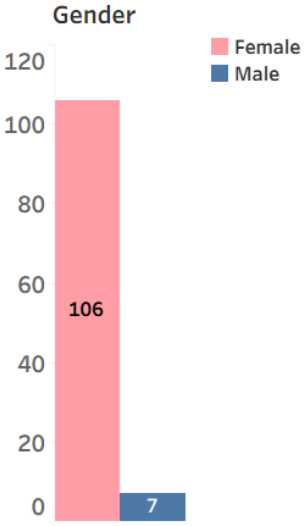
What We Asked

- **Demographics & household composition** (language, education, who lives with them)
- **Employment & barriers to work** (work hours, childcare, health, job search challenges)
- **Financial stability** (ability to cover a \$400 emergency, bill payment, income range)
- **Housing stability & conditions** (moves, homelessness, housing payments, living conditions)

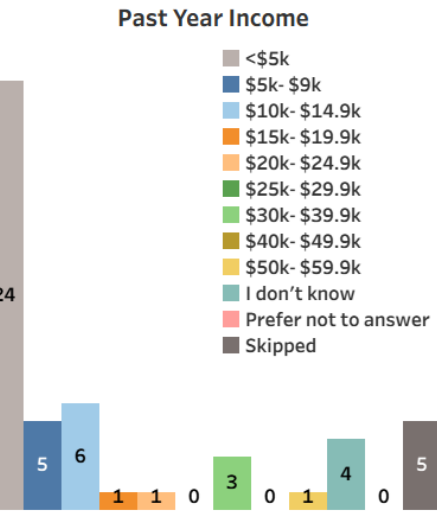
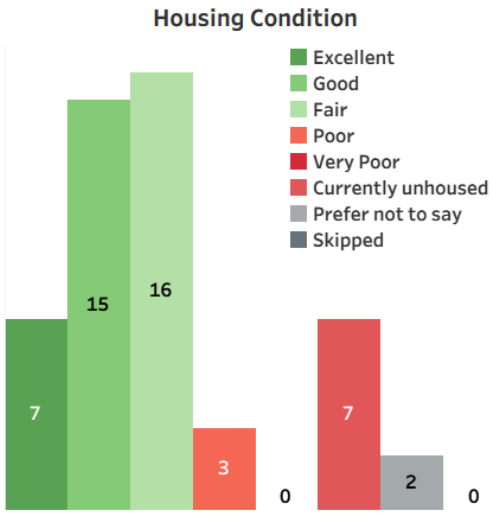
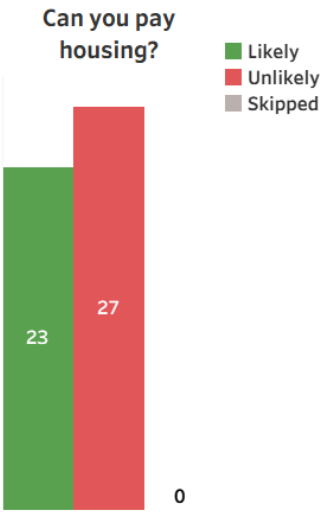
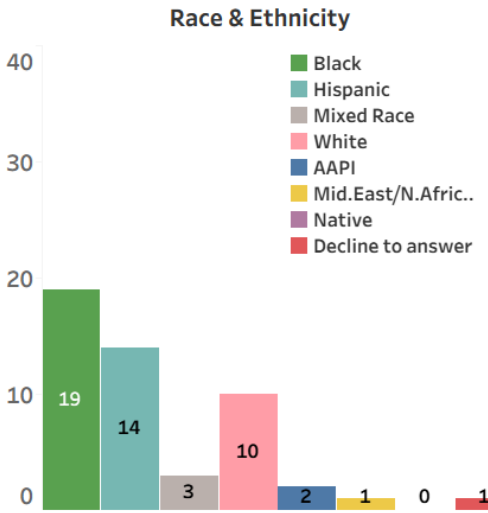
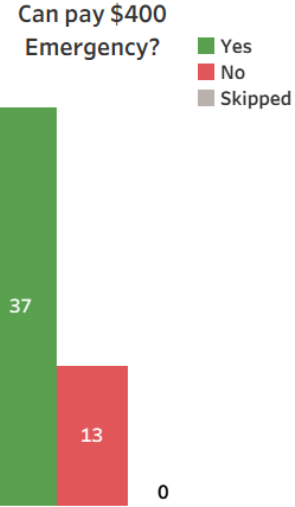
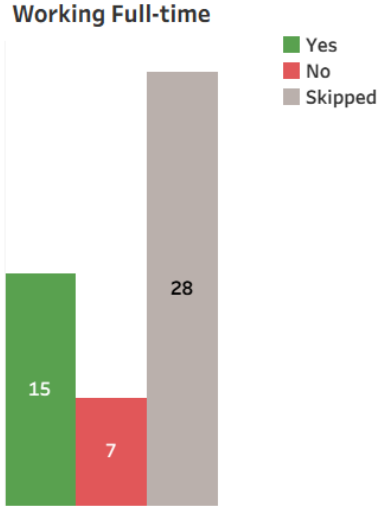
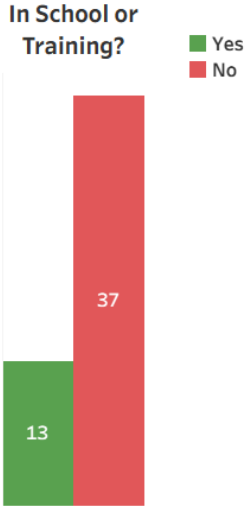
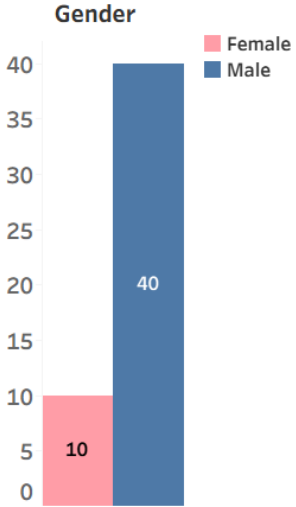
Foster Youth



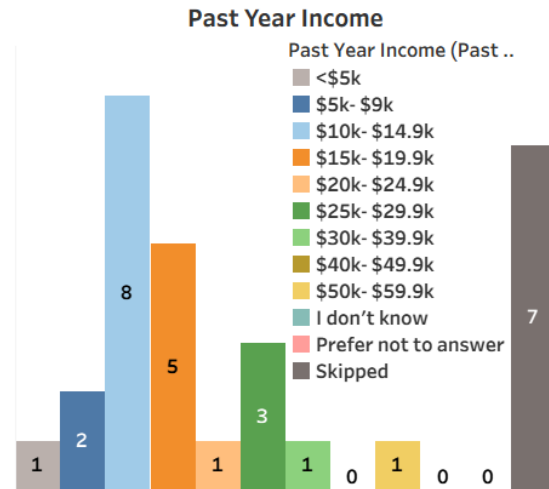
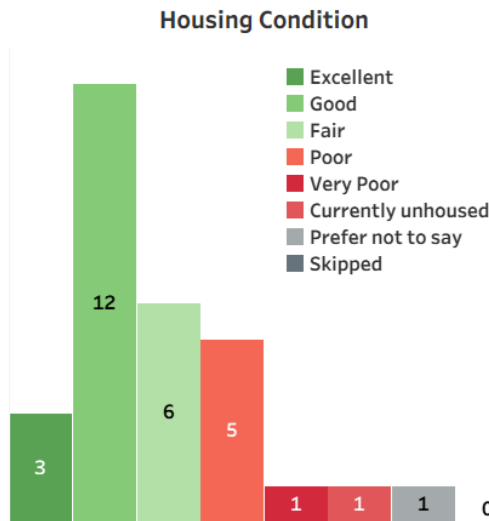
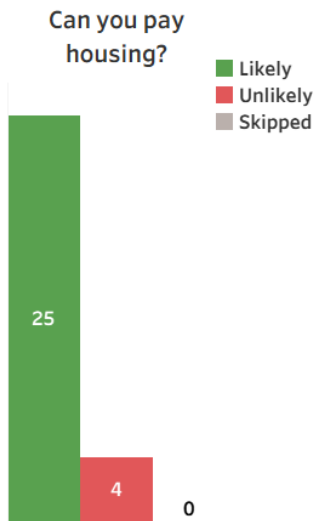
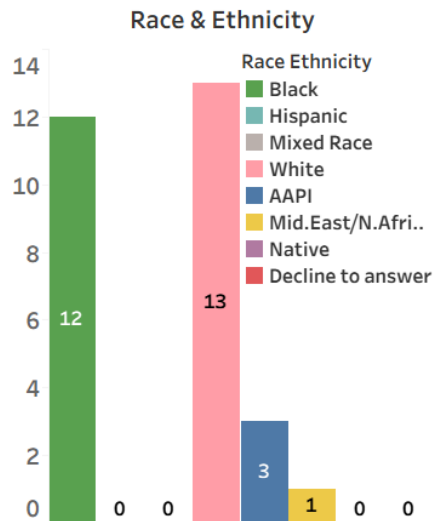
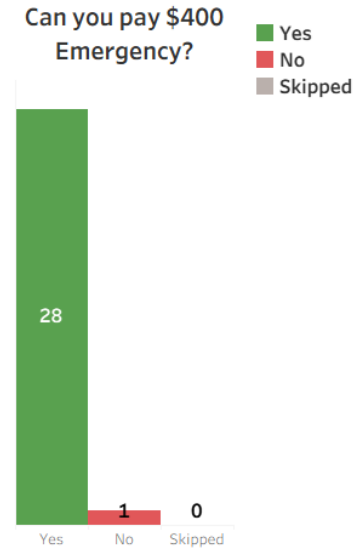
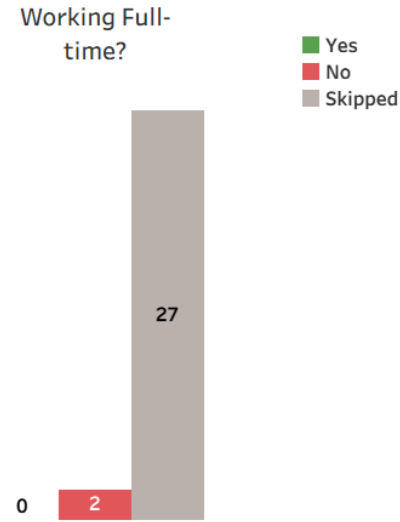
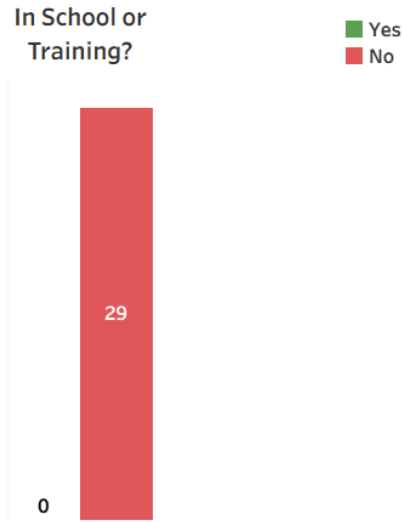
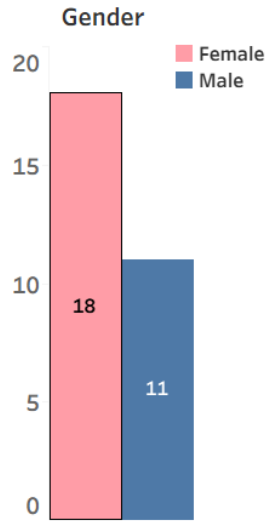
Welfare-to-Work



Probation



Older Adults



Survey Observations

- Women were the predominant participants in every population but Probation
- Most populations skipped the question about working full-time
- The majority in the populations felt they could pay a \$400 Emergency
- Housing insecurity was most prevalent in Welfare-to-Work and Probation populations
- The majority in the populations made less than \$15,000 annually except older adults.

Recommendation

- FHS committee to receive report and provide further guidance

CONTRA COSTA COUNTY

EMPLOYMENT & HUMAN SERVICES

Contributors

Contributors

County Team *for program implementation*

- Project Management: Aisha Teal
- Transitioning Youth: Don Graves, Priya Moorkoth-Phelps, Beth Bottorff
- Young Families: Cassandra Amador, Robyn Currie
- Re-Entry: Michael Venegas, Patrice Guillory
- Older Adults: Marcy Hara, Erica Hsia, Debbie Toth
- GI: Maura Connell
- Finance: Anita Luu, Adrian Araza, Mark Guadagnini

- Coordination: Jennie Ann Mendoza, Belinda Jackson-Thomas, Dawn Lightfoot
- Staff Development: Antonio Vasquez, Jay David, Lorena Martinez Castillo

UC Davis *for research and evaluation*

- Ahna Ballonoff Suleiman, MPH PhD
- Rose Kagawa, MPH PhD
- Colette Smirniotis, PhD MS
- Hannah Laqueur, MA PhD
- Marianne Bitler, PhD

CONTRA COSTA COUNTY

EMPLOYMENT & HUMAN SERVICES



Contra Costa Thrives

Guaranteed Basic Income Program Update

Thank you to those that assisted with the development and implementation of the program!

June 8, 2026

EHSDInfo@ehsd.cccounty.us | (925) 608-4800