AMENDED IN SENATE MARCH 5, 2024

No. 964

Introduced by Senator Seyarto

January 23, 2024

An act to *add Section 1326 to the Code of Civil Procedure, and to* amend Sections-4675 4674, 4675, and 4676 of, and to add Section 3777 to, the Revenue and Taxation Code, relating to taxation.

LEGISLATIVE COUNSEL'S DIGEST

SB 964, as amended, Seyarto. Property tax: tax-defaulted property sales.

Existing law governs the sale to certain entities of a property that has been tax defaulted for 5 years or more, or 3 years or more, as applicable, in an applicable county, including by authorizing the state, county, any revenue district the taxes of which on the property are collected by county officers, or a redevelopment agency created pursuant to the California Community Redevelopment Law, to purchase the property or any part thereof, as prescribed. Existing law also authorizes a nonprofit organization to purchase, with the approval of the board of supervisors of the county in which it is located, a residential or vacant property that has been tax-defaulted for 5 years or more, or 3 years or more if the property is subject to a nuisance abatement lien, as prescribed. Existing law requires the sales price of a property sold pursuant to the provisions described or referenced above to include certain amounts, including all defaulted taxes and assessments and all associated penalties and costs.

This bill would prohibit a property or property interest from being offered for sale under the provisions described above if that property

or property interest has not been offered for sale under the provisions described below. *below, unless certain conditions are satisfied.*

Existing law generally authorizes a county tax collector to sell to any person tax-defaulted property 5 years or more, or 3 years or more, as applicable, after that property has become tax defaulted. Existing law authorizes a party of interest in the property to file with the county a claim for the excess proceeds, in proportion to that person's interest held with others of equal priority in the property at the time of sale, at any time before the expiration of one year following the recordation of the tax collector's deed to the purchaser and provides for the distribution of those excess proceeds. Existing law requires, if excess proceeds from the sale of tax-defaulted property exceed \$150, the county to provide notice of the right to claim the excess proceeds, as prescribed.

This bill would increase the claims period described above to 2 years if the county does not receive any claims before the expiration of one year following the recordation of the tax collector's deed to the purchaser and would make conforming changes. *require a county to review a claim filed pursuant to the provisions described above and determine whether the claim is complete and valid, and would prescribe a procedure for curing any deficiency in the claim. The bill would also require the notice described above to include certain information, including the consequences for failing to apply for excess proceeds within the claims period. By requiring a county to administer the claims period for a longer time period and to include additional information in the required notice of the right to claim excess proceeds, <i>undertake new duties with respect to the claims process*, the bill would impose a state-mandated local program.

Existing law authorizes certain excess proceeds from sales of property pursuant to the provisions described above to be transferred to the county general fund, as specified. Existing law generally governs and regulates the receipt, custody, investment, management, disposal, and escheat of various classes of unclaimed property to the possession of which the state is, or may become, entitled under the provisions of certain law. Existing law creates the Unclaimed Property Fund and requires all money, except permanently escheated money, paid to the state or any officer or employee thereof for deposit in the State Treasury under those provisions to be deposited in the fund on order of the Controller. Existing law provides that moneys in that fund are continuously appropriated to the Controller for specified purposes.

This bill would instead require those excess proceeds from sales of property pursuant to the provisions described above to be transferred to the Controller for deposit in the Defaulted Tax Sale Subaccount, which this bill would establish in the fund to consist of moneys received by the Controller pursuant to the bill's provisions. The bill would provide that those moneys are available upon appropriation for specified purposes. By requiring a county to undertake new duties with respect to these moneys, this bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that, if the Commission on State Mandates determines that the bill contains costs mandated by the state, reimbursement for those costs shall be made pursuant to the statutory provisions noted above.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 1326 is added to the Code of Civil 2 Procedure, to read:
- 3 1326. (a) The Defaulted Tax Sale Subaccount is hereby 4 established in the Unclaimed Property Fund.
- 5 (b) The Defaulted Tax Sale Subaccount shall consist of moneys
- 6 received by the Controller and required to be deposited into the
- 7 subaccount pursuant to Chapter 8 (commencing with Section 3771)
 8 of Part 6 of Division 1 of the Revenue and Taxation Code.
- 9 (c) Notwithstanding Section 1325, the moneys in the Defaulted
- 10 Tax Sale Subaccount shall be available upon appropriation for
- 11 the purposes of this title.
- 12 SECTION 1.
- 13 *SEC.* 2. Section 3777 is added to the Revenue and Taxation 14 Code, immediately following Section 3776, to read:
- 15 3777. (a) Property or a property interest shall not be offered
- 16 for sale under the provisions of this chapter if that property or
- 17 property interest has not been offered for sale under the provisions
- 18 of Chapter 7 (commencing with Section 3691). 3691) unless all
- 19 of the following conditions are satisfied:

1 (1) The county's property assessment shows that the property 2 or property interest is worth less than the defaulted debt.

3 (2) Offering the property or property interest for sale under the

4 provisions of Chapter 7 (commencing with Section 3691) would
5 cost the county more than offering the property or property interest
6 for sale under the provisions of this chapter.

7 (3) The county's board of supervisors approved offering the 8 property or property interest for sale under the provisions of this 9 chapter by majority vote after the issue is discussed during a 10 regularly scheduled open meeting or hearing that gave the 11 community an opportunity to discuss the proposed offering for 12 sale.

(b) When considering whether to approve offering the property
or property interest for sale under the provisions of this chapter
at an open meeting or hearing as described in paragraph (3) of
subdivision (a), the county's board of supervisors shall consider
all evidence and arguments presented during the meeting or
hearing, including, but not limited to, evidence or arguments
concerning both of the following:

20 (1) The value of the property or property interest and the 21 county's property assessment showing that value.

(2) The cost of offering the property or property interest for
sale under the provisions of Chapter 7 (commencing with Section
3691) as compared to the cost of offering the property or property

25 interest for sale under the provisions of this chapter.

26 SEC. 3. Section 4674 of the Revenue and Taxation Code is 27 amended to read:

28 4674. Any excess in the proceeds deposited in the delinquent 29 tax sale trust fund remaining after satisfaction of the amounts 30 distributed under Sections 4672, 4672.1, 4672.2, 4673, and 4673.1 31 shall be retained in the fund on account of, and may be claimed 32 by parties of interest in the property as provided in, Section 4675. At the expiration of the period specified in subdivision (e) of 33 34 Section 4675, any excess proceeds not claimed under Section 4675 35 may be transferred to the county general fund of the county by the 36 county auditor, except that prior to the transfer, the county may 37 deduct those costs of maintaining the redemption and tax-defaulted 38 property files, and those costs of administering and processing the 39 elaims for excess proceeds, that have not been recovered under

40 any other law. shall be transferred to the Controller for deposit

1 in the Defaulted Tax Sale Subaccount in the Unclaimed Property

2 Fund established pursuant to Section 1326 of the Code of Civil

- 3 *Procedure*.
- 4 SEC. 2.

5 *SEC. 4.* Section 4675 of the Revenue and Taxation Code is 6 amended to read:

7 4675. (a) (1) Subject to paragraph (2), any Any party of interest in the property may file with the county a claim for the excess 8 9 proceeds, in proportion to that person's interest held with others 10 of equal priority in the property at the time of sale, at any time 11 before the expiration of one year following the recordation of the 12 tax collector's deed to the purchaser. The claim shall be postmarked 13 on or before the one-year expiration date to be considered timely. 14 (2) The claim expiration date shall be two years following the 15 recordation of the tax collector's deed to the purchaser if the county 16 does not receive a claim by a person described in subparagraph 17 (B) of paragraph (1) of subdivision (e) before the expiration of 18 one year following the recordation of the tax collector's deed to 19 the purchaser.

20 (3) A claim pursuant to this subdivision shall be postmarked on
 21 or before the claim expiration date to be considered timely.

22 (2) (A) The county shall review a claim filed pursuant to 23 paragraph (1) and determine whether the claim is complete and 24 valid.

(B) If the county determines that a claim is incomplete or invalid,
the county shall provide written notice to the claimant describing
what is needed to cure the deficiency and informing the claimant
that the claimant has 60 days to cure the deficiency.

29 (C) A claim reviewed pursuant to this paragraph is timely if 30 originally postmarked on or before the one-year expiration date

31 even if the 60-day cure period required by this paragraph extends

32 *beyond that one-year expiration date.*

33 (b) After the property has been sold, a party of interest in the 34 property at the time of the sale may assign their right to claim the

35 excess proceeds only by a dated, written instrument that explicitly

36 states that the right to claim the excess proceeds is being assigned,

37 and only after each party to the proposed assignment has disclosed

38 to each other party to the proposed assignment all facts of which

39 that party is aware relating to the value of the right that is being

40 assigned. Any attempted assignment that does not comply with

1 these requirements shall have no effect. This subdivision applies

2 only with respect to assignments on or after the effective date of

3 this subdivision.

4 (c) Any person or entity who in any way acts on behalf of, or

5 in place of, any party of interest with respect to filing a claim for

6 any excess proceeds shall submit proof with the claim that the

7 amount and source of excess proceeds have been disclosed to the 8 party of interest and that the party of interest has been advised of

8 party of interest and that the party of interest has been advised of9 their right to file a claim for the excess proceeds on their own

10 behalf directly with the county at no cost.

(d) The claims shall contain any information and proof deemed
necessary by the board of supervisors to establish the claimant's
rights to all or any portion of the excess proceeds.

(e) (1) Except as provided in paragraph (2), no sooner than the claim expiration date *and any review and cure periods* determined pursuant to subdivision (a), and if the excess proceeds have been claimed by any party of interest as provided herein, the excess proceeds shall be distributed on order of the board of supervisors to the parties of interest who have claimed the excess proceeds in

20 the order of priority set forth in subdivisions (a) and (b). For the 21 purposes of this article, parties of interest and their order of priority

22 are:

(A) First, lienholders of record before the recordation of the taxdeed to the purchaser in the order of their priority.

(B) Second, any person with title of record to all or any portionof the property before the recordation of the tax deed to thepurchaser.

28 (2) (A) If the board of supervisors has been petitioned to rescind 29 the tax sale pursuant to Section 3731, any excess proceeds shall 30 not be distributed to the parties of interest as provided by paragraph 31 (1) before the earlier of the claim expiration date and any review 32 and cure periods determined pursuant to subdivision (a) or two years one year following the date the board of supervisors 33 34 determines the tax sale should not be rescinded, and only if the person who petitioned the board of supervisors pursuant to Section 35 36 3731 has not commenced a proceeding in court pursuant to Section 3725. 37

38 (B) If a proceeding has been commenced in a court pursuant to

39 Section 3725, any excess proceeds shall not be distributed to the

parties of interest as provided by paragraph (1) until a final court
 order is issued.

3 (f) If a person with title of record is deceased at the time of the 4 distribution of the excess proceeds, the heirs may submit an

5 affidavit pursuant to Chapter 3 (commencing with Section 13100)

6 of Part 1 of Division 8 of the Probate Code, to support their claim

7 for excess proceeds.

8 (g) Any action or proceeding to review the decision of the board 9 of supervisors, or the county officer to whom the board delegated

9 of supervisors, or the county officer to whom the board delegated 10 authority pursuant to Section 4675.1, to accept or deny the claim

shall be commenced within 90 days after the date of that decision

12 of the board of supervisors or the county officer.

13 SEC. 3.

14 *SEC. 5.* Section 4676 of the Revenue and Taxation Code is 15 amended to read:

4676. (a) If excess proceeds from the sale of tax-defaulted
property exceed one hundred fifty dollars (\$150), the county shall
provide notice of the right to claim the excess proceeds, as provided

provide notice of the right to claim the excess proceeds, as providedin this section.

(b) No later than 90 days after the sale of the property, the
county shall mail written notice of the right to claim excess
proceeds to the last known mailing address of parties of interest,
as defined in Section 4675. The county shall make a reasonable
effort to obtain the name and last known mailing address of parties

25 of interest.

(c) If the last known address of a party of interest cannot be
obtained, the county shall publish notice of the right to claim excess
proceeds in a newspaper of general circulation in the county.
Publication is not required if the cost to publish is equal to or
greater than the amount of the excess proceeds. The notice shall
be published once a week for three successive weeks and shall
commence no later than 90 days after the sale of the property.

(d) The cost of obtaining the name and last known mailing
 address of parties of interest and of mailing or publishing the
 notices required under this section shall be deducted from the
 excess proceeds and shall be distributed to the county general fund.

(e) A notice pursuant to this section shall contain all of thefollowing information:

39 (1) The amount of the tax debt with respect to which the40 tax-defaulted property was in default.

- 1 (2) The amount for which the property was sold.
- 2 (3) The consequences for failing to apply for excess proceeds
- 3 within the time period prescribed in Section 4675.
- 4 <u>SEC. 4.</u>
- 5 SEC. 6. If the Commission on State Mandates determines that
- 6 this act contains costs mandated by the state, reimbursement to
- 7 local agencies and school districts for those costs shall be made
- 8 pursuant to Part 7 (commencing with Section 17500) of Division
- 9 4 of Title 2 of the Government Code.

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