



AB 109 PROGRAM SUMMARY

FISCAL YEAR 2024-25

PREPARED FOR:

Community Advisory Board
Annual Retreat (2026)



Introduction

This brief summary highlights the core services delivered and key outcomes achieved by the County's AB 109-funded community providers during fiscal year 2024-25. The data presented in this report is from multiple sources, including:

- Contra Costa County Probation's case management system
- The shared AB 109 SAFE database
- Semi-annual reports submitted by the contracted community-based organizations

The data compiled from these sources is intended to offer a comprehensive and reliable overview of both the performance of contracted providers and the characteristics of the populations they serve across the County.

AB 109 Population

Background

In October 2011, Assembly Bill 109 – also known as Public Safety Realignment Act – shifted responsibility for supervising individuals convicted of non-serious, non-violent, non-sexual offenses from state prisons to county probation departments. The legislation aimed to reduce state prison overcrowding by expanding local oversight and services.

AB 109 encompasses two distinct populations:

- **Post-Release Community Supervision (PRCS)**: Individuals who serve their sentence in state prison and are released to county probation for supervision.
- **1170(h)**: Individuals sentenced under Penal Code 1170(h) serve their time in county jail and may be released to mandatory supervision by probation for the remainder of their sentence.

Contra Costa County Probation

In fiscal year 2024-25, Contra Costa County Probation Department provided supervision and support services to 248 new individuals under AB 109. The majority 202 (81%) were sentenced to PRCS, while 46 (19%) were serving sentences under Penal Code 1170(h).

Figures 1-3 provide a demographic overview of new clients under AB 109 supervision in the County during the fiscal year.

Figure 1. New AB 109 Client Demographics by Sex

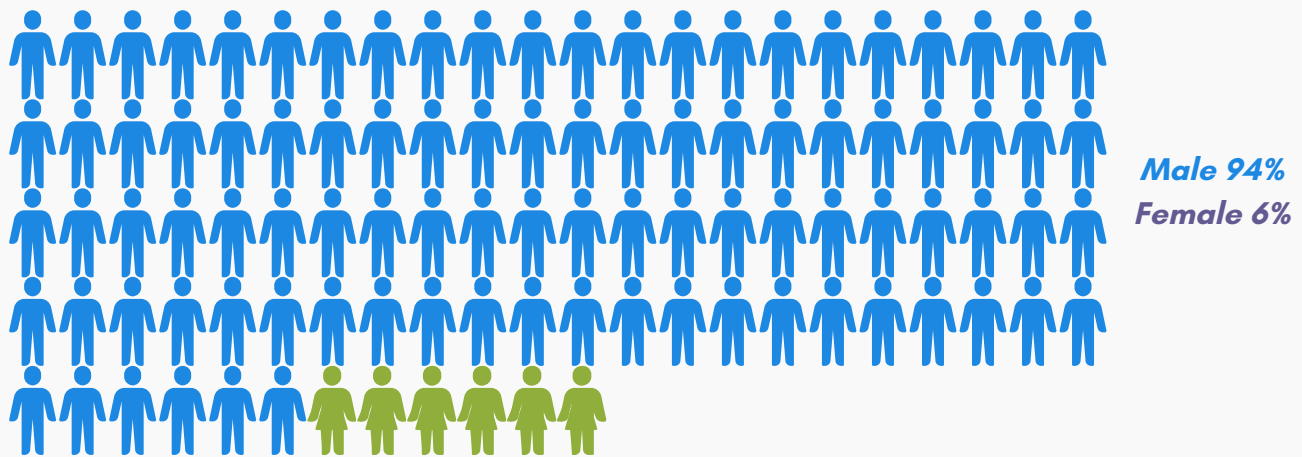


Figure 2. New AB 109 Client Demographics by Race/Ethnicity

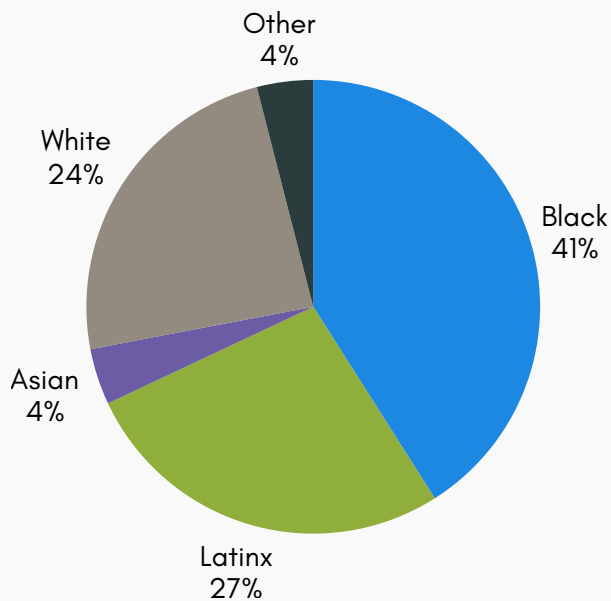
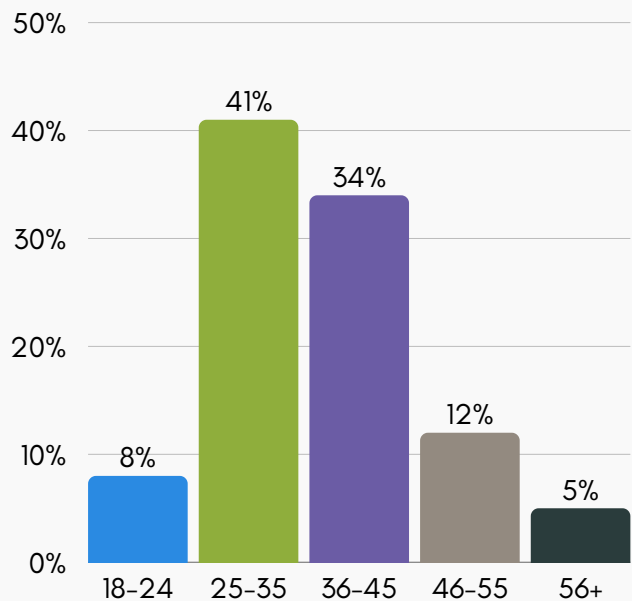


Figure 3. New AB 109 Client Demographics by Age



Summary

- **Gender:** The vast majority of clients were male, with females representing 6%.
- **Race/Ethnicity:** The largest group identified as Black (41%), followed by Latinx (27%) and White (24%). Individuals who identified as Asian or as another race or ethnicity each represented 4% of the group.
- **Age:** Most clients were between 25-35 (41%) and 36-45 (34%) years old. Smaller age groups included individuals aged 46-55 (12%), 56+ (5%), and 18-24 (8%).

Given the size of the AB 109 population in Contra Costa County, contracted providers operate on a tiered eligibility model that allows them to extend reentry support beyond AB 109 clients to the broader justice-impacted population.

Program Referrals

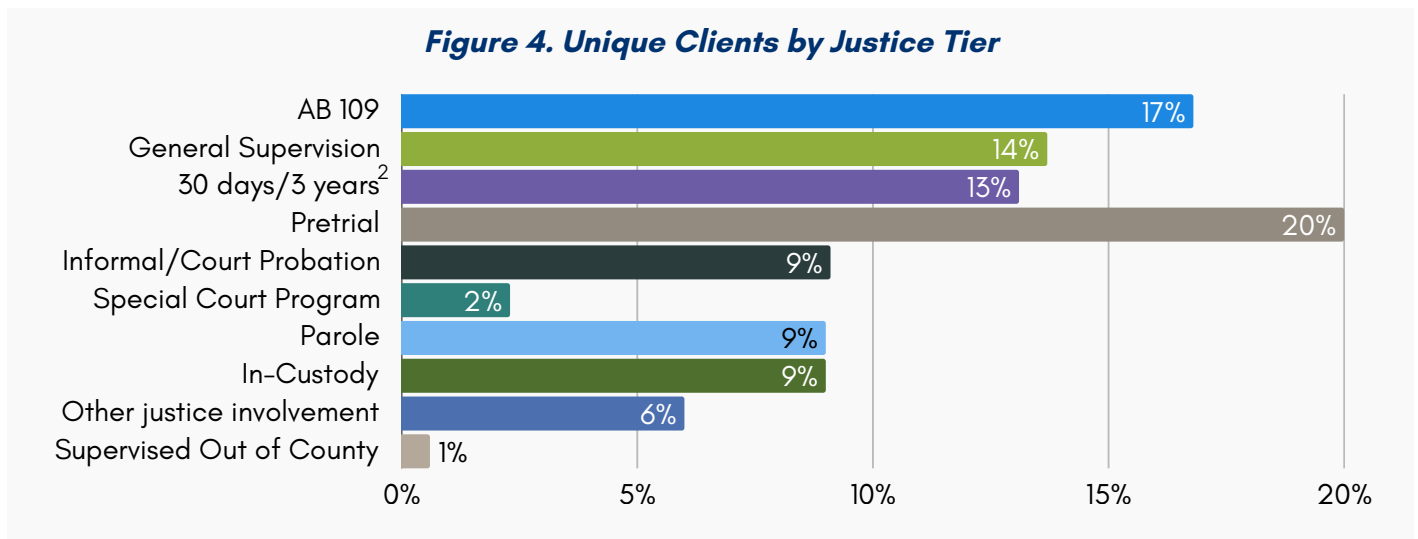
Referrals

As recorded in the SAFE database, in fiscal year 2024–25 a total of 1,674 referrals were made for 1,081 unique individuals to the County’s contracted AB 109 community-based organizations providing reentry support services including:

- Service navigation¹
- Housing
- Employment
- Mentoring
- Family reunification
- Civil legal aid

Population Referred

Of the 1,081 unique individuals referred for services, only 17% were identified as being on AB 109 probation. The remaining 83% had other forms of justice involvement, with the largest subgroup identified as pretrial clients (19%).



¹ Service navigation refers to assisting individuals returning from incarceration in identifying their needs, understanding available resources, and connecting to appropriate supports—whether provided internally or through external partners.

² Individuals classified as “30 days/3 years” are those who were incarcerated for at least 30 consecutive days and released within the past three years.

Referrals for AB 109

During the fiscal year, 317 referrals were made across various service domains for 185 unique AB 109 clients.

Figure 5. Referred AB 109 Client Demographics by Gender

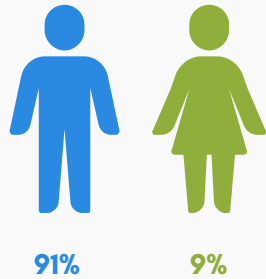


Figure 6. Referred AB 109 Client Demographics by Race/Ethnicity

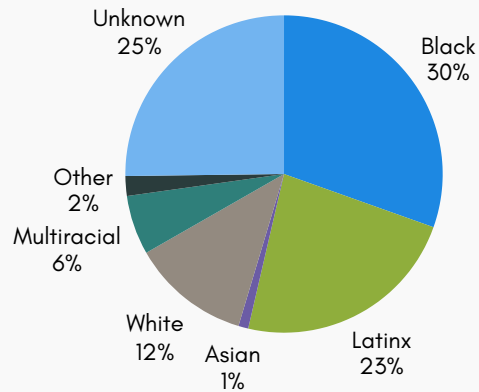
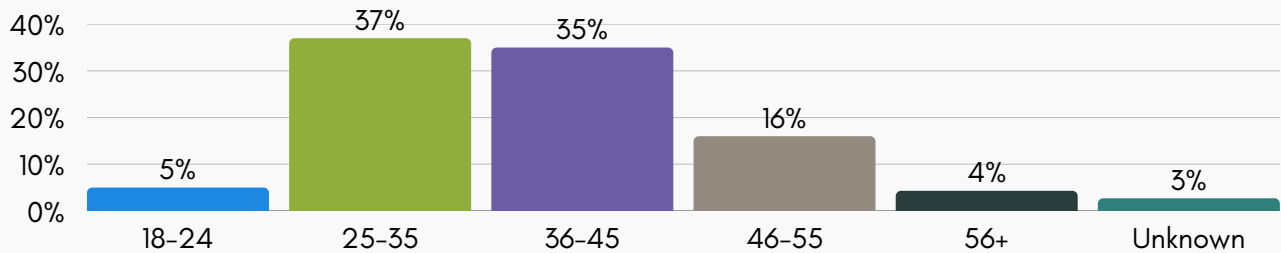


Figure 7. Referred AB 109 Client Demographics by Age



Summary

- The majority (91%) were male, while females accounted for 9%.
- In terms of race/ethnicity, 30% of clients identified as Black, followed by 23% as Latinx individuals.
- The largest age groups were individuals aged 25-35 (37%) and 36-45 (35%), representing the majority of those referred.

Referrals for Other Justice Tiers

Among the other justice-impacted individuals, 1,357 referrals were made to the contracted AB 109 providers for 896 unique clients.

Figure 8. Other Justice Tier Clients Demographics by Gender³

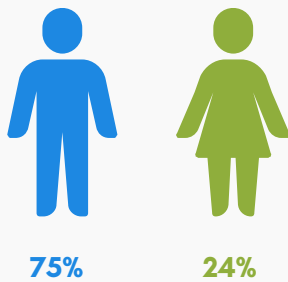


Figure 9. Other Justice Tier Clients Demographics by Race/Ethnicity

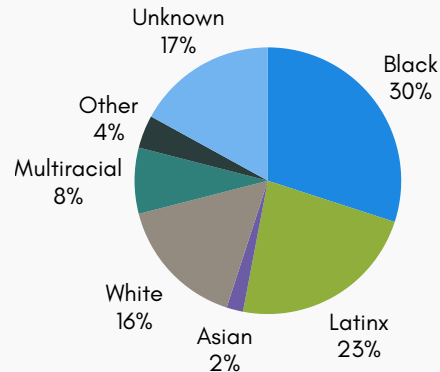
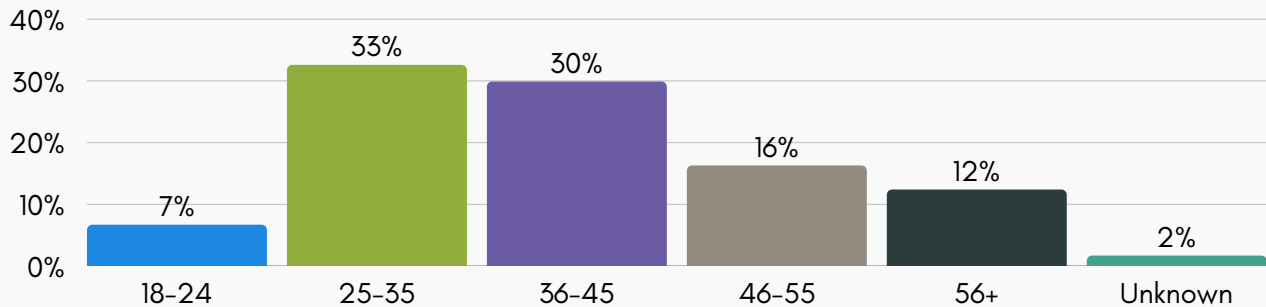


Figure 10. Other Justice Tier Clients Demographics by Age



Summary

- Similar to individuals on AB 109 probation, the majority of clients in this group were male (75%). However, the proportion of female clients was notably higher at 24%.
- The racial and ethnic breakdown closely mirrored that of AB 109 clients with slight differences in individuals who identified as White and Unknown race/ethnicities.
- The most notable difference was in age distribution: while individuals aged 25–35 (33%) and 36–45 (30%) still represented the majority, a larger share of clients were aged 56 and older (12%)—nearly triple the proportion observed among AB 109 clients (4%).

³ In **Figure 8**, 0.2 % of individuals identified as some other gender identity.

AB 109 Community Programs

A total of 1,669 referrals were made to AB 109 community programs across six service domains (see **Table 1**). Additionally, Game Plan for Success (GPS) received 248 referrals for 248 unique individuals in-custody, providing targeted pre-release services as part of the County’s reentry strategy.

Table 1. Referrals by Service Domain

Service Domain	n (%)
Service Navigation	861 (52%)
Housing	209 (13%)
Employment	258 (15%)
Mentoring	80 (5%)
Family reunification	66 (4%)
Civil legal aid	195 (12%)

Summary

Compared to the previous year, the distribution across service domains remained relatively consistent. Notable changes include a rise in referrals to civil legal aid, increasing from 5% in FY 2023-24 to 12 in FY 2024-25. This difference is likely attributed to the increased outreach efforts by Bay Legal.

Reentry Service Hubs

There are two reentry service hubs: Reentry Success Center (RSC) for West County and the Central/East County Reentry Network run by HealthRIGHT 360. During the fiscal year, the County’s reentry service hubs received 861 referrals for 837 unique individuals.

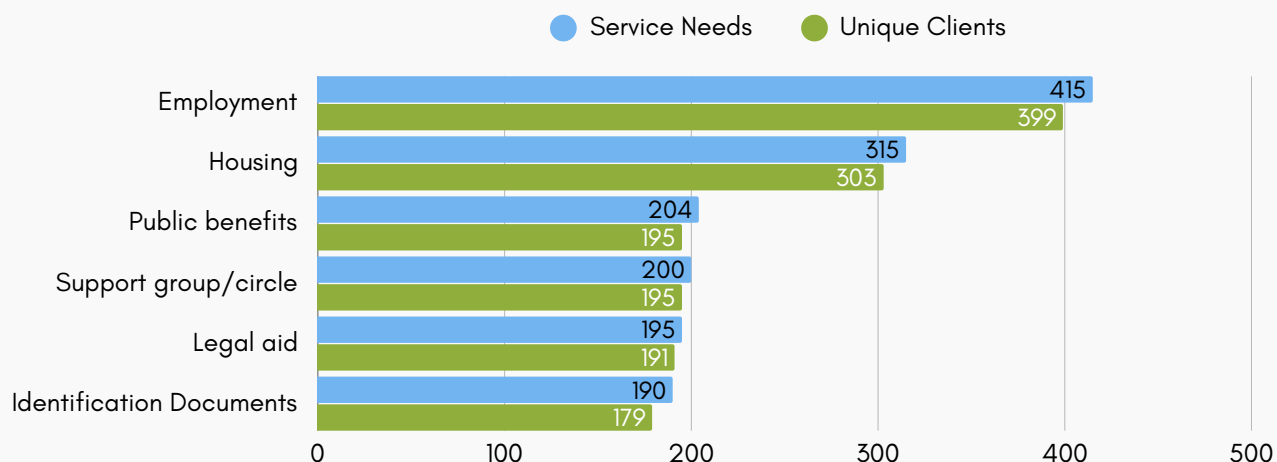
Table 2. Reentry Service Hub Referrals

Service Hub	n (%)
Reentry Success Center	652 (78%)
Reentry Network	209 (24%) ⁴

571 unique individuals referred to the service hubs identified service needs at intake, resulting in a total of 2,363 needs, with an average of 4.14 needs per person. While some needs can be addressed directly by the reentry hubs, others may require referrals to partner organizations for specialized support.

Figure 11 shows the top six needs identified as employment, housing, public benefits, support group/circles, legal aid, and identification documents.

Figure 11. Top 6 Identified Service Needs



Other identified service needs included educational/vocational, health/Medicare, food, substance use treatment, 1:1 counseling, parenting/child general support, anger management, family reunification, peer support, restorative justice circles, cognitive behavioral groups, psychiatric services, and spiritual support.

⁴ It is important to note that an additional 115 referrals to the Reentry Network could not be recorded in the SAFE system due to limitations related to signed Releases of Information (ROI).

Impact in Numbers

This section highlights client outcomes as reported by the County's AB 109 community partners in their semi-annual reports. The data offers insight into the effectiveness of services delivered and the progress made by clients engaged in reentry support.

While statistics provide a measurable framework, it is important to remember that each number reflects a person's journey—one step in their transformation back into the community.



Housing

Lao Family Community Development provides housing support by placing clients in transitional housing while helping them build financial literacy and secure employment—key steps toward long-term housing stability. In fiscal year 2024–25:

- 144 clients were enrolled.
- 76% were placed in transitional housing.
- 37% exited into permanent housing.



Employment

Rubicon Programs provides comprehensive job readiness support, helping clients enhance their skills through on-the-job training, transitional employment, and professional certification. During the fiscal year:

- 253 clients were enrolled.
- 19 completed transitional employment and on-the-job training.
- 101 clients earned a professional certification.
- 23% retained a job for at least 6 months.
- 105 secured employment, with an average wage of \$21.81/hour.



Mentoring

Men and Women of Purpose (MWP) offers transformative mentoring services by connecting clients with credible messengers and authentic guidance. Through personalized 1:1 mentoring and supportive group sessions, MWP empowers individuals on their journey toward growth and stability. Fiscal year 2024–25 highlights include:

- 77 clients enrolled in the program.
- 65% participated in 1:1 mentoring and support groups.
- 54% clients participated in mentoring for over 24 weeks.
- 17 successfully graduated from the program.



Family reunification

Centerforce delivered family reunification services by offering parenting education and supporting families as they navigate the challenges of incarceration. During the fiscal year:

- 46 clients were enrolled.
- 80% completed Back to Family with an 80% or higher improvement in parenting, knowledge, commitment, attitude and skills.
- 86% completed the program and had regular on-going contact with their children.



Civil legal aid

Bay Legal provides civil legal advocacy for justice-impacted individuals to address critical, legal barriers to stability and self-sufficiency. Using a holistic, client-centered approach, they address issues such as housing, employment, public benefits, and criminal record remedies. Highlights from fiscal year 2024-25 include:

- 302 clients served.
- Closed 101 cases.
- 99% cases closed in favor of the client.

Impact in Words

Each client carries a powerful story of resilience, transformation, and hope. While data helps illustrate impact, true success is reflected in moments of personal breakthrough, growth, and renewed possibility. The lived experiences shared by AB 109 program participants reveal what is possible when doors to opportunity are opened—and serve as a compelling reminder of the strength found in equity, community, and second chances.

RSC staff organized a visit to the San Pablo branch of the Contra Costa County Library to introduce members to free, accessible resources—especially valuable for those reentering society. Initially met with hesitation, the visit became a turning point as library staff showcased tools like online GED programs, free streaming services, and Wi-Fi hotspot rentals. “The experience surprised and empowered members... marking a meaningful step toward reconnection and independence.”

-Reentry Success Center

M successfully completed the program with the Network at end of June, marking a major milestone in his reentry journey. He began in residential treatment and remained actively engaged – participating in workshops, Network events, and maintaining strong ties to the recover community. His commitment to sobriety led him to become a sponsor, offering guidance to others on similar paths. M also completed truck driving school as a refresher, having held a license years ago. Today, he lives in an apartment with a family member, contributing financially and continuing to build a stable, self-sufficient life. His story reflects the power of persistence, community support, and personal growth.

-HealthRIGHT 360

Referred by probation, Ms. T faced steep challenges—limited job skills, childcare barriers, and the weight of reentry. But she was determined to “reclaim her life and build a brighter future for herself and her family.”

Through ongoing case management, Ms. T built a resume, secured part-time work at Outback Restaurant, and enrolled in the Spirit Program, a six-month vocational training initiative. Her efforts led to a four-week internship with Men and Women of Purpose (MWP) and a reference letter that helped her pass a background check for a county job.

Her perseverance paid off: Ms. T was hired as a Peer Support Specialist with Contra Costa County, where she now helps others on their recovery journeys. She also received life-changing news—selection from the Permanent Supportive Housing (PSH) waitlist. With rent at just \$347, she moved into a three-bedroom apartment and received support for her deposit and first month’s rent.

Her story is a powerful reminder that “with the right resources and unwavering support, a path to a fulfilling and stable life is not just a possibility, but a reality.”

-Lao Family Community Development

Staff successfully advocated for a client whose DUI program had suspended him due to unaffordable fees. Their intervention led to a significant fee reduction, allowing the client to re-enroll, complete the mandatory 18-month program, and reinstate his driver’s license. This advocacy eliminated thousands in debt and restored his ability to legally drive to work and care for his family.

-Bay Legal

After serving 29 years at San Quentin, WV, a 61-year-old African American man, began rebuilding his life with determination and grace. He joined Rubicon Programs, where he excelled in the Foundation Workshop and became a standout participant—sharing ideas and supporting peers.

WV transitioned into Rubicon's Transitional Employee Program as a receptionist, developing key workplace skills like professional communication and time management. Though initially hesitant to leave the program, he embraced the next step with staff encouragement.

With stable housing through Shelter, Inc., WV completed the TE program and was hired by Just Unique Detailing Services, earning \$18/hour. He continues to thrive professionally, proving that with support and opportunity, transformation is possible.

-Rubicon Programs

Several participants made meaningful strides in their reentry journey, demonstrating resilience and commitment to change.

- D.D. maintained sobriety for six months and secured stable housing. He is currently employed and is steadily moving toward self-sufficiency. His progress reflects the power of consistency and support in rebuilding a life after incarceration.*
- J.B. was recently hired as a Mental Health Community Support Worker II with Contra Costa Health Services. He utilized the Clean Slate Program at the RSC to address legal barriers. J.B.'s achievements highlight the impact of opportunity, advocacy, and personal determination.*

-Men and Women of Purpose

After being interviewed at WCDF, LC immediately engaged with Centerforce upon release. LC successfully completed the Back to Family workshop and initiated legal steps in Placer County to restore visitation and pursue shared custody. During this process, LC secured stable housing at SLE, obtained employment, and maintained sobriety. Supporting documentation—including parenting workshop certification, letters of reference, proof of employment and housing, and AA/NA attendance—was submitted to the court. The Child's counsel expressed strong satisfaction with LC's progress. As a result, LC. was granted unsupervised visitation and continues to work toward shared custody.

-Centerforce